



**Sub. S.B. 281**

127th General Assembly  
(As Passed by the General Assembly)

**Sens. Seitz, Cates, Jacobson, Mumper, Niehaus, Schuler, Spada, Wagoner, Boccieri, Cafaro, Fedor, Kearney, Mason, D. Miller, Morano, Roberts, Sawyer, Carey, Goodman, Harris, R. Miller, Schaffer, Smith, Wilson, Stivers**

**Reps. Dyer, Budish, Batchelder, Beatty, Brown, Chandler, Domenick, Foley, Harwood, Letson, Oelslager, Okey, Setzer, Skindell, D. Stewart**

**Effective date: September 30, 2008**

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**ACT SUMMARY**

- Increases the exemptions for certain types of property a debtor may hold exempt from execution, garnishment, attachment, or sale to satisfy a judgment or order to reflect the higher exemptions under the United States Bankruptcy Code.
- Provides for automatic, annual adjustments to the exemption amounts based on changes in the Consumer Price Index.
- Modifies certain aspects of the current garnishment procedure.
- Modifies the partial exemption from attachment of benefits from sickness and accident insurance policies and exempts from attachment certain payments made under a stock bonus, pension, profitsharing, annuity, or similar plan or contract on account of illness, disability, death, age, or length of service.

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**CONTENT AND OPERATION**

**Property exempt from execution, garnishment, attachment, or sale to satisfy a judgment or order**

Continuing law allows both real and personal property to be subject to the payment of debts and liable to be taken on execution, garnishment, attachment, or sale to satisfy a judgment or order. However, every person domiciled in Ohio may

hold limited property interests in certain types of property exempt from being taken on execution, garnishment, attachment, or sale to satisfy a judgment or order. Generally, this act increases the values of certain types of property interests already exempt in the current law and provides for periodic increases.<sup>1</sup>

### **Residential property**

Under prior law, a person domiciled in Ohio could exempt a property interest of no more than \$5,000 in one parcel or item of real or personal property that the person or that person's dependent uses as a residence. The act raises the exemption amount to \$20,200. (R.C. 2329.66(A)(1).)

### **Motor vehicle**

Prior law also exempted from being taken to satisfy a judgment or order a person's interest in one motor vehicle in the amount of \$1,000 or less. The act increases the maximum amount to \$3,225. (R.C. 2329.66(A)(2).)

### **Personal, family, and household items and appliances**

The following personal interests in property were exempt under prior law from being taken to satisfy a judgment or order: (1) no more than \$200 in any one particular item of wearing apparel, beds, and bedding, (2) no more than \$300 in one cooking unit, (3) no more than \$300 in one refrigerator or other food preservation unit, (4) no more than \$200 in any particular item, in household furnishings, household goods, appliances, books, animals, crops, musical instruments, firearms, and hunting and fishing equipment held primarily for personal, family, or household use, and (5) no more than \$400 in one item of jewelry and no more than \$200 in every other item of jewelry. Prior law also specified that exemption items described in (1) through (3) above cannot be included as exemption items under (4) and (5) above. Additionally, prior law provided that if a person did not claim the residential property exemption (see "**Residential property**" above), the exemption items described in (4) and (5) above, when their values were added together, could not exceed \$2,000. If a person did claim the residential property exemption, those exemption items added together could not exceed \$1,500. (R.C. 2329.66(A)(3) and (4)(b), (c), and (d).)

The act eliminates exemptions items (1) to (3) above. The act changes exemption item (4) above by raising the exemption amount to \$525 in any particular item or \$10,775 in the aggregate, and by specifically including wearing

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<sup>1</sup> The act's amendments make Ohio law consistent for the most part with debtor exemptions from the bankruptcy estate under federal bankruptcy law. (11 U.S.C. §§ 104(b)(1) and 522(b)(2) and (d).)

apparel. With respect to (5) above, the act eliminates the existing exemption and instead exempts an aggregate interest in one or more items of jewelry of no more than \$1,350 if the jewelry is held primarily for personal, family, or household use. The act also eliminates the provisions of prior law discussed in the last three sentences of the prior paragraph. (R.C. 2329.66(A)(4) and repeal of prior R.C. 2329.66(A)(3) and (4)(d).)

### **Money**

Prior law exempted a person's interest, not to exceed \$400, in cash on hand, money due and payable, money to become due within 90 days, tax refunds, and money on deposit with a bank, savings and loan association, credit union, public utility, landlord, or other person. The exemption applied only in bankruptcy proceedings and could include the portion of personal earnings that was not exempt under R.C. 2329.66(A)(13).<sup>2</sup> The act eliminates both the restriction of the exemption to bankruptcy proceedings and the possible inclusion of personal earnings in the exemption (R.C. 2329.66(A)(4)(a)).

### **Professional books and tools**

Prior law exempted a person's interest of no more than \$750 in aggregate in all implements, professional books, or tools of that person's profession, trade, or business, including agriculture. The act increases the interest in such exempt property to no more than \$2,025 in aggregate. (R.C. 2329.66(A)(5).)

### **Tax credits**

The act exempts a person's interest in the federal child tax credit and the federal earned income credit (R.C. 2329.66(A)(9)(g)).

### **Payment on account of personal bodily injury**

Money received during the past 12 months, or the right to receive such money, as payment for personal bodily injury, but excluding pain and suffering or compensation for actual pecuniary loss, of the person or another individual for whom the person is a dependent was exempt under prior law in an amount not exceeding \$5,000.<sup>3</sup> The act increases the value of this exemption to a maximum of \$20,200. (R.C. 2329.66(A)(12)(c).)

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<sup>2</sup> R.C. 2329.66(A)(13), which is not changed by the act, provides for the exemption of a portion of personal earnings owed to the debtor.

<sup>3</sup> This exemption is unavailable if the person receiving the payment is an inmate and the payment resulted from a civil action or appeal against a government entity or employee. (R.C. 2969.21 to 2969.27, not in the act.)

### **Other property**

Prior law permitted a person, in a bankruptcy proceeding, to exempt an interest of up to \$400 in any property. The act, instead, permits a person, in a bankruptcy proceeding, to exempt an aggregate interest in any property not to exceed \$1,075. (R.C. 2329.66(A)(18).)

### **Annual adjustments of exempt property amounts**

Unlike prior law, the act requires periodic adjustment of the maximum amounts for each type of property that may be exempt from execution, garnishment, attachment, or sale to satisfy a judgment or order. The act requires that on April 1, 2010, and on the same day every third year thereafter, each exempted dollar amount must be adjusted to reflect the change in the Consumer Price Index,<sup>4</sup> as published by the U.S. Department of Labor. In the event the index is no longer published, the amounts instead must be adjusted to reflect a generally available comparable index for the three-year period ending on December 31 of the preceding year, with any such adjustment being rounded to the nearest \$25. (R.C. 2329.66(B).)

### **Exemption of insurance and similar benefits from attachment**

Under prior law, the portion of any benefits under all policies of sickness and accident insurance as did not exceed \$600 for each month during any period of disability covered by the policies was not liable to attachment or other process or to be taken, appropriated, or applied by any legal or equitable process or by operation of law, either before or after payment of the benefits, to pay any liabilities of the person insured under the policies. The exemption did not apply if an action was brought to recover for necessities contracted for during the period of disability and if the complaint contained a statement to that effect. When a policy provided for a lump sum payment because of a dismemberment or other loss insured, the payment was exempt from execution by the insured's creditors. The act eliminates the \$600 limit and the provision regarding actions for necessities. Instead, it allows the exemption to the extent that the benefits are reasonably necessary for the support of the debtor and any of the debtor's dependents. (R.C. 3923.19.)

The act adds an exemption from attachment or other legal process for payments made under a stock bonus, pension, profitsharing, annuity, or similar plan or contract on account of illness, disability, death, age, or length of service, to

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<sup>4</sup> The Consumer Price Index (CPI) produces data on changes in the prices paid by urban consumers for a representative basket of goods and services (U.S. Department of Labor, Bureau of Labor and Statistics, <http://www.bls.gov/cpi/>).

the extent reasonably necessary for the support of the person who is the beneficiary of the plan or party to the contract and any dependent of the person. No such payment is liable to attachment or other process, or to be taken, appropriated, or applied by any legal or equitable process or by operation of law, either before or after payment of the benefits, to pay any liabilities of the person unless the plan or contract was established by or under the auspices of an insider that employed the person at the time the person's rights under the plan or contract arose, the payment is on account of age or length of service, and the plan or contract does not qualify under section 401(a), 403(a), 403(b), or 408 of the Internal Revenue Code.<sup>5</sup> When a plan or contract provides for a lump sum payment because of a dismemberment or other loss covered by the plan or contract, the payment is exempt from execution by the person's creditors. (R.C. 3923.19(B).)

### **Garnishment procedures**

The Garnishment Law (R.C. Chapter 2716.) permits a judgment creditor (the person who obtains a judgment against another in a civil action) to garnish the personal earnings and other property of the judgment debtor (the person against whom the judgment has been obtained) through a proceeding in garnishment. A garnishment order requires a garnishee (the person or entity in possession of certain money, property, credit, or disposable earnings belonging to a judgment debtor) to make the money, property, credit, or disposable earnings available to satisfy the judgment. The act modifies certain aspects of the garnishment procedure.

### **Garnishing personal earnings**

**Affidavit filed to commence garnishment.** Prior law required a judgment creditor to file an affidavit to begin a proceeding in garnishment of personal earnings. That affidavit had, among other things, to affirm that the person filing the affidavit had good reason to believe and actually believed that the garnishee was an employer of the judgment debtor who may have had personal earnings of the judgment debtor that were not exempt from garnishment. The act instead requires that the affidavit contain the name and address of the garnishee who may be an employer of the judgment debtor and who may have the judgment debtor's personal earnings. (R.C. 2716.03(A)(2).)

**Pre-garnishment demand.** Under prior law, after obtaining a judgment and before garnishing the personal earnings of the judgment debtor, the judgment creditor had to serve a written demand upon the judgment debtor for the excess of

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<sup>5</sup> These sections deal with the taxability of payments under certain trusts, annuities, and individual retirement accounts.

the amount of the judgment over the amount of personal earnings that were exempt from garnishment. Under the act, the demand is to be for the excess of the amount of the judgment over the amount of personal earnings *that may be* exempt from garnishment. (R.C. 2716.02(A)(2).)

**Service of order of garnishment.** A garnishee that is a judgment debtor's employer must be served with a binding order of garnishment for personal earnings issued by a common pleas, municipal, or county court. The act modifies the form that the order of garnishment must substantially comply with. Previously, the order of garnishment had to provide that the judgment creditor had filed an affidavit stating that the garnishee owed the judgment debtor money for personal earnings and that some of that money might not have been exempt from garnishment under Ohio or federal law. Under the act, the order is to provide that the judgment creditor has filed an affidavit stating that the garnishee *may* owe the judgment debtor money for personal earnings. (R.C. 2716.05.)

### **Garnishing property other than personal earnings**

**Affidavit filed to commence garnishment.** A judgment creditor may begin a proceeding for garnishment of property other than personal earnings by filing a written affidavit. Under prior law, the affidavit had, among other things, to affirm that the person filing the affidavit had a reasonable basis to believe that the person named as the garnishee in the affidavit might have property other than personal earnings of the judgment debtor that was not exempt under Ohio or federal law. The act instead requires that the affidavit set forth the name and address of the garnishee who may have in the garnishee's hands or control money, property, or credits, other than personal earnings, of the judgment debtor. (R.C. 2716.11(C).)

**Service of order of garnishment.** Continuing law requires that, within 12 days of the filing of an affidavit to commence a proceeding for garnishment of property other than personal earnings, the court must set a hearing. Upon the scheduling of the hearing, the clerk of the court must immediately issue to the garnishee three copies of the order of garnishment, which binds the property, and of a written notice that the garnishee must file an answer with the court. The copies of the order of garnishment and of the notice must be served on the garnishee "in the same manner as a summons is served"<sup>6</sup> and not later than seven days before the date on which the hearing is scheduled. The act specifies that the order binds property *in excess of \$400* and that the garnishee, in answer to the order, must state whether and how much property of the judgment debtor the garnishee has *in excess of \$400*. The act further requires that the clerk mail a copy

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<sup>6</sup> A summons is typically served by certified or express mail, pursuant to the Ohio Rules of Civil Procedure (Ohio Civ. R. 4.1).

of the order and notice of garnishment to the garnishee by ordinary or regular mail. The act protects from liability for damages in a civil action a garnishee that garnishes property in good faith reliance on the order and notice sent by the clerk. (R.C. 2716.13(A) and (B).)

The act modifies the form that the order and notice of garnishment must substantially follow. Previously, the order and notice of garnishment had to provide that the judgment creditor had filed an affidavit stating that the garnishee had money, property, or credits, other than personal earnings, in the garnishee's hands or control that belonged to the judgment debtor, *some of which might not have been exempt from garnishment under state or federal law*. The act eliminates the italicized clause and requires that the order and notice state that the judgment creditor has filed an affidavit stating that the garnishee *may* have the judgment debtor's money, property, or credits, other than personal earnings, in the garnishee's hands or control. (R.C. 2716.13(B).)

**Notice to the judgment debtor of the order of garnishment.** Continuing law requires the judgment creditor to file with the court an order instructing the clerk to issue a notice to the judgment debtor of the garnishment and to provide the judgment debtor with a form with which to request a hearing. Under prior law, the notice to the judgment debtor had to state that the court had issued an order in favor of the judgment creditor directing some of the debtor's money, property, or credits in the possession of the garnishee be used to satisfy the judgment. The act instead refers to the debtor's money, property, or credits *in excess of \$400 that may be* in the possession of the garnishee. (R.C. 2716.13(C)(1)(a).)

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## HISTORY

ACTION	DATE
Introduced	01-29-08
Reported, S. Finance & Financial Institutions	03-12-08
Passed Senate (33-0)	03-13-08
Reported, H. Judiciary	05-23-08
Passed House (73-19)	06-10-08
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