



# Ohio Legislative Service Commission

## Bill Analysis

Bethany Boyd

### H.B. 4

130th General Assembly  
(As Introduced)

Reps. Stautberg, Blessing

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## BILL SUMMARY

- Requires the Local Government Innovation Council to award to political subdivisions local government performance measurement grants to be used to pay the expenses of participating in the International City/County Management Association's Center for Performance Measurement Program.
- Limits to up to \$10,000 the amount to be awarded from the Local Government Innovation Fund to each political subdivision in every two fiscal years to cover the expenses of participating.
- Permits the Council to award a total of \$1 million from the existing Local Government Innovation Fund in every two fiscal years as local government performance measurement grants.

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## CONTENT AND OPERATION

### Local government performance measurement grants

#### Grants for Center Performance Measurement Program expenses

The bill requires the Local Government Innovation Council to award local government performance measurement grants from the Local Government Innovation Fund to political subdivisions, which may be used to pay the necessary expenses of participation in the Center for Performance Measurement Program of the International City/County Management Association (ICMA). Under the bill, every conceivable local government responsible for governmental activities in a geographic area smaller than that of the state is eligible to apply for a grant, under a broad definition of "political

subdivision."<sup>1</sup> The Local Government Innovation Council cannot award to a political subdivision more than \$10,000 in every two fiscal years in the form of a local government performance measurement grant. The bill permits the Local Government Innovation Council to award a total of \$1 million in every two fiscal years from the Local Government Innovation Fund as local government performance measurement grants.<sup>2</sup>

### **Permitted uses of a grant**

A political subdivision may use grant moneys only for the following purposes:

(1) To pay the fee to ICMA to enroll in the Center for Performance Measurement Program (CPM Program);

(2) To pay employees of the political subdivision for the hours of work required to receive training to participate in the CPM Program and to gather and submit data to the Center for Performance Measurement;

(3) To pay an independent contractor to receive training to participate in the CPM Program and to gather and submit data to the Center; and

(4) To pay for necessary equipment, including computer equipment and software, for the political subdivision to receive training to participate in the CPM Program and to gather and submit data to the Center for the purpose of participation in the CPM Program, if the political subdivision does not already have such equipment.

A political subdivision is not required to contribute matching funds toward the cost of participation in the CPM Program.<sup>3</sup>

### **Purpose of and membership in the CPM Program**

Membership in the ICMA's CPM Program allows a political subdivision to gather and submit performance data to the ICMA regarding the political subdivision's policies and the amount of money it spends in various public service areas—for example, police, fire, and libraries—as well as the outcomes tied to spending and other policies in those service areas. The political subdivision then may compare its

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<sup>1</sup> R.C. 189.01, not in the bill, and 189.041(B)(1).

<sup>2</sup> R.C. 189.04 and 189.041. Section 261.10 of Am. Sub. H.B. 153 of the 129th General Assembly, the main operating budget, appropriated \$45 million to the Local Government Innovation Fund. H.B. 59 of the 130th General Assembly, As Introduced, appropriates to the Fund, \$16,130,986 for FY 2014 and \$16 million for FY 2015.

<sup>3</sup> R.C. 189.041.

performance data with that of other participating local governments in order to identify what policies and financial approaches to providing a public service might result in the desired outcomes. The Center for Performance Measurement provides its members with training in the use of the CPM Program, templates and measurement standards for data collection, data analysis and reporting, and opportunities to network with other participating local governments. According to the ICMA's web site, one of its initiatives is to help local governments use performance data to establish goals and outcomes in budget decisions, set targets of performance, compare themselves to and learn from other jurisdictions, and communicate service and financial improvements to citizens.<sup>4</sup>

The Center for Performance Measurement offers "CPM Comprehensive Programs" with an annual enrollment fee of \$5,550, or a \$2,675 annual enrollment fee for communities with a population of 10,000 or less, and charges lesser fees for a la carte membership depending on the number of service areas covered by the membership. The Center also offers a "CPM 101 Program" with an annual fee of \$995. A political subdivision must pay a one-time fee for training that varies according to the program options selected.<sup>5</sup>

### **Administration of the local government performance measurement grants**

The bill requires the Local Government Innovation Council to administer and award the local government performance measurement grants. The Council must prescribe a form by which political subdivisions may apply for the grants. On the form, the political subdivision must provide a detailed estimate of the necessary expenses for the subdivision to participate in the CPM Program. The Council must award the grants on a first-come, first-served basis in the amount reasonably requested on the properly completed application form. The Council must set a schedule to accept applications and to award the grants.<sup>6</sup>

After the end of each fiscal year in which a political subdivision has been awarded a local government performance measurement grant, the political subdivision must prepare and submit to the Local Government Innovation Council, on a form prescribed by the Council, an itemized statement of the grant moneys the political

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<sup>4</sup> *Center for Performance Measurement*, The International City/County Management Association. Available at [icma.org/en/results/center\\_for\\_performance\\_measurement/about](http://icma.org/en/results/center_for_performance_measurement/about), accessed January 31, 2013.

<sup>5</sup> *ICMA Center for Performance Measurement Enrollment Form*, The International City/County Management Association. Available at: [icma.org/en/results/center\\_for\\_performance\\_measurement/programs/enrolling\\_in\\_the\\_center](http://icma.org/en/results/center_for_performance_measurement/programs/enrolling_in_the_center), accessed January 31, 2013.

<sup>6</sup> R.C. 189.041 and 189.08.

subdivision expended and the purposes for which the moneys were expended. The political subdivision must return any unexpended grant moneys to the Council, which the Council must deposit in the Local Government Innovation Fund.<sup>7</sup>

### **Grant limitation does not apply**

While continuing law prohibits the Local Government Innovation Council from awarding more than 20% of the funds in the Local Government Innovation Fund as innovation project grants, with the remaining funds being available as loans, the bill specifies that the local government performance measurement grants do not count toward the 20% grant limitation. And dollar limitations that apply to innovation project grants awarded by the Council under existing law do not include local government performance measurement grant moneys awarded under the bill.<sup>8</sup>

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## **HISTORY**

<b>ACTION</b>	<b>DATE</b>
Introduced	01-30-13

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<sup>7</sup> R.C. 189.041 and 189.05.

<sup>8</sup> R.C. 189.04.

