



Ohio Legislative Service Commission

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Fiscal Note & Local Impact Statement

Bill: [H.B. 229 of the 128th G.A.](#)

Date: October 7, 2009

Status: As Introduced

Sponsor: Rep. Stewart

Local Impact Statement Procedure Required: No — Permissive

Contents: Establishes a pilot program to test the effectiveness of the "OS1" comprehensive cleaning system in public schools

State Fiscal Highlights

- **Department of Health (ODH).** The bill creates a one-year pilot program to test the effectiveness of a cleaning system known as Operating System 1 (OS1) in at least three representative public schools that volunteer to participate. If the pilot program is implemented, ODH would likely incur costs for administering the program. The costs would be in the tens of thousands of dollars, but likely less than \$50,000. Presumably, these expenditures would be paid from the General Revenue Fund.
- **Bureau of Workers' Compensation (BWC).** BWC may incur some additional administrative costs for having to supply certain data to aid ODH in the district selection process and having a staff person serve on each of the OS1 oversight committees.

Local Fiscal Highlights

- Any school that chooses to participate in the pilot program is likely to incur some costs, especially in the short-run, for switching from its current cleaning system to the OS1 system. It is unknown how many, if any, schools would choose to participate.

Detailed Fiscal Analysis

The bill requires the Ohio Department of Health (ODH) to establish a one-year pilot program to test the effectiveness of a cleaning system known as Operating System 1 (OS1) in at least three public schools that volunteer to participate. Of the districts selected, one must be urban, one must be suburban, and one must be rural. The bill specifies that the pilot program must use existing employees and staff at the participating facilities. It outlines specific requirements for the implementation of the program. The bill also creates OS1 oversight committees of six individuals each to oversee the pilot program at each facility. The committees must submit a written report at the end of the pilot program, which ODH is required to post on its web site.

OS1 information

OS1 was developed and is marketed by ManageMen, a Utah-based, female-owned corporation founded in 1985. According to ManageMen's web site, OS1 is a comprehensive performance cleaning system that relies on in-depth training which employs standardized tools and procedures. The web site recommends enrolling into Janitor University to learn more about the program to get started using OS1. Janitor University is a "five-day leadership and professional development course designed for cleaning industry executives from both in-house and building service contractors, utilities, education, healthcare and other sectors of the economy."¹ Janitor University classes are held in Salt Lake City and tuition is \$2,995, which includes hotel accommodations, some meals, take home class materials, books, and instructor fees. Janitor University is an introductory class to the system. Upon commencement, users need to implement the system and submit to a ManageMen audit to receive certification.

State fiscal impact

If at least three representative districts volunteer to participate in the pilot program, ODH would realize an increase in costs for administering the pilot program. ODH is required to compare the results of using OS1 with the results of using the cleaning methods otherwise employed by the selected schools. Presumably, ODH would provide any necessary support for OS1 oversight committees. The committees are required to determine the baseline for evaluating the implementation of OS1 and to conduct the evaluation near the end of the program. ODH estimates that total costs would be in the tens of thousands of dollars, but likely less than \$50,000. The costs are mainly related to school inspections (between 500 to 1,000 hours) and development of the data collection and compilation tools (between 48 to 100 hours). Presumably, these expenditures would be paid from the General Revenue Fund.

¹ <http://www.managemen.com/education/janitor-university>.

The Bureau of Workers' Compensation (BWC) may incur some administrative costs for supplying certain specified data to aid ODH in the district selection process and for having a staff person serve on each of the OS1 oversight committees.

Local fiscal impact

As indicated earlier, school participation is voluntary. However, any school that chooses to participate in the pilot program may incur some costs related to switching its current cleaning system to the OS1 system, especially in the short-run. Presumably, any direct costs associated with the OS1 system would be borne by the participating schools. For example, if a participating school is required to send a staff person to attend the five-day class at Janitor University, the school may have to pay the \$2,995 tuition. Participating schools may also incur some training costs for their janitorial staff. It is unknown how many, if any, schools would choose to participate. The Ohio Department of Education does not know if any school districts currently use the OS1 system.