

# **LSC Greenbook**

**Analysis of the Enacted Budget**

## **Capitol Square Review and Advisory Board**

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*September 2009*

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### **ATTACHMENT:**

Budget Spreadsheet By Line Item

# Capitol Square Review and Advisory Board

- Appropriations of approximately \$5.5 million in each fiscal year
- Increasing share of parking garage revenues supplement Statehouse operations
- Statehouse Museum opened in June of 2009

## OVERVIEW

### Agency Overview

The Capitol Square Review and Advisory Board (CSRAB) oversees the buildings and grounds of the Ohio Statehouse complex in Downtown Columbus, including the Statehouse itself (completed in 1861), the Senate Building (completed in 1901), the Atrium connecting the two buildings, and the Statehouse underground parking garage. In addition to protecting the historical and architectural significance of the buildings and grounds, CSRAB is charged with providing educational programs through the Statehouse Museum and the Education and Visitors Center, and hosting special events. The Board itself is comprised of 13 members, including two members from each house of the General Assembly, the House and Senate clerks, and five members appointed by the Governor. The Executive Director, appointed by the Board, leads the day-to-day operations of CSRAB. As of July 2009, CSRAB has a staff of 56 employees.

### Appropriation Overview

Appropriations by Fund Group, FY 2010-FY 2011					
Fund Group	FY 2009	FY 2010	% change, FY 2009-FY 2010	FY 2011	% change, FY 2010-FY 2011
General Revenue	\$2,888,350	\$1,838,172	-36.4%	\$1,838,171	0.0%
General Services	\$635,686	\$701,708	10.4%	\$701,708	0.0%
Federal Special Revenue	\$101,465	\$3,977	-96.1%	\$0	-100.0%
Underground Parking Garage	\$2,919,318	\$2,923,224	0.1%	\$2,979,615	1.9%
<b>TOTAL</b>	<b>\$6,544,820</b>	<b>\$5,467,081</b>	<b>-16.5%</b>	<b>\$5,519,494</b>	<b>1.0%</b>

\*FY 2009 figures represent actual expenditures.

As shown in the table above, CSRAB receives appropriations of approximately \$1.8 million from the GRF in each fiscal year, and appropriations of between \$2.9 million and \$3.0 million in each year from the Underground Parking Garage Fund (Fund 2080). General Services appropriations derived from Statehouse Museum Shop

revenues and other gifts and donations make up just over \$700,000 of the funding in each fiscal year. CSRAB's total appropriations total about \$5.5 million in each fiscal year. The FY 2010 appropriation is 16.5% lower than FY 2009 spending of \$6.5 million, attributable to a significant reduction in GRF funding.

## **Major Initiatives**

### **Statehouse Museum Project**

CSRAB recently completed the first two phases of a project to renovate the Statehouse Crypt to house a new interactive museum and education center. The agency received \$540,367 in H.B. 562 of the 127th General Assembly, the capital appropriations bill for FY 2009 and FY 2010, for the infrastructure improvements that are required to support the project. However, a majority of the cost of the museum (approximately \$2.0 million) was supported through private funding from the Capitol Square Foundation. CSRAB contracted with private companies for the development and fabrication of exhibits and educational materials for the museum, which opened in June of 2009. CSRAB is currently in the preliminary stages of planning the next phase of developing the museum and education center, which will involve additional exhibit space, and is not expected to use public funding. The appropriations in H.B. 1 include funding for the museum's staff and maintenance costs.

### **Education and Tours**

In addition to providing funding for its capital projects, H.B. 562 required CSRAB to assume responsibility for conducting Statehouse tours and education programs from the Ohio Historical Society (OHS). In order to effect this change, the act transferred \$144,612 in FY 2009 from OHS's GRF funds to the Statehouse Gift Shop/Events Fund (Fund 4S70) for CSRAB to assume responsibility for tour and education employees. The 8.4% increase in appropriations for line item 874602, Statehouse Gift Shop/Events, in H.B. 1 partially reflects these added responsibilities.

### **Capitol Collection Warehouse**

H.B. 562 also included appropriations of \$450,000 in the FY 2009-FY 2010 capital biennium for CSRAB to purchase and improve a warehouse in which to store art, artifacts, and other items of the Capitol Collection Trust. CSRAB has purchased the warehouse and has received building permits for capital improvements to the facility, but storage of items has been delayed from June to October of 2009 due to the permitting process and reduced staffing levels. H.B. 1 includes temporary law that requires debt service payments for the warehouse purchase and improvement costs to be made from the Underground Parking Garage Fund (Fund 2080) at levels of \$48,000 per year.

## Vetoed Provisions

### **Placement in Legislative Branch and Exemption from Office of Information Technology Oversight**

The Governor vetoed three provisions related to CSRAB operations. The first vetoed provision would have placed CSRAB in the legislative branch of state government. The second vetoed provision would have designated CSRAB staff as employees in the unclassified civil service and as legislative employees for purposes of the Public Employee Collective Bargaining Act. This would also have exempted CSRAB employees who live outside the city of Columbus, as with legislators and other legislative staff with such residency, from paying the Columbus city income tax. The third vetoed provision would have removed CSRAB operations from the jurisdiction of the Office of Information Technology within the Department of Administrative Services.

## ANALYSIS OF ENACTED BUDGET

This section provides an analysis of each appropriation item in CSRAB's budget for FY 2010 and FY 2011. These include line items that support Statehouse operations, maintenance, education, and retail activities. This section also describes the use of the funds and any relevant funding or operational changes enacted by H.B. 1.

<b>Appropriations for the Capitol Square Review and Advisory Board</b>				
<b>Fund</b>	<b>ALI and Name</b>		<b>FY 2010</b>	<b>FY 2011</b>
<b>General Revenue Fund</b>				
GRF	874100	Personal Services	\$1,311,358	\$1,311,358
GRF	874320	Maintenance and Equipment	\$526,814	\$526,813
<b>General Revenue Fund Subtotal</b>			<b>\$1,838,172</b>	<b>\$1,838,171</b>
<b>General Services Fund Group</b>				
4G50	874603	Capitol Square Education Center and Arts	\$15,000	\$15,000
4S70	874602	Statehouse Gift Shop/Events	\$686,708	\$686,708
<b>General Services Fund Group Subtotal</b>			<b>\$701,708</b>	<b>\$701,708</b>
<b>Federal Special Revenue Fund Group</b>				
5AQ0	874606	Grant	\$3,977	\$0
<b>Federal Special Revenue Fund Group Subtotal</b>			<b>\$3,977</b>	<b>\$0</b>
<b>Underground Parking Garage Fund Group</b>				
2080	874601	Underground Parking Garage Operations	\$2,923,224	\$2,979,615
<b>Underground Parking Garage Fund Group Subtotal</b>			<b>\$2,923,224</b>	<b>\$2,979,615</b>
<b>Total Funding: Capitol Square Review and Advisory Board</b>			<b>\$5,467,081</b>	<b>\$5,519,494</b>

### Personal Services (874100)

This GRF line item funds payroll and fringe benefit costs for CSRAB's staff, which was reduced from 68 to 56 employees between the beginning of FY 2009 and the beginning of FY 2010, and is expected to be cut further. The appropriations of approximately \$1.3 million in each fiscal year reflect a decrease of 34.1% from FY 2009 expenditures of about \$2.0 million for this purpose.

### Maintenance and Equipment (874320)

Funds in this line item cover CSRAB's supplies and equipment expenses for the maintenance of the Statehouse complex and its grounds. H.B. 1 appropriates \$526,814 in FY 2010 and \$526,813 in FY 2011, a 41.3% decrease from FY 2009 spending of \$897,507 from this line item. CSRAB anticipates that at these funding levels it will have to defer maintenance in some areas. In particular, according to CSRAB, these amounts would

not allow for emergency repairs to be made in the event of a major equipment breakdown. In all, CSRAB expects that it will have to forgo work on at least 18 maintenance projects over the course of the biennium at the enacted appropriation levels.

### **Capitol Square Education Center and Arts (874603)**

This line item receives appropriations of \$15,000 in each fiscal year under H.B. 1. Funds for this line item are derived from private donations that are deposited into the Capitol Square Gift Fund (Fund 4G50). This line item primarily supports the acquisition of educational materials, art, and artifacts that are relevant to the Statehouse or Ohio history for display in the Capitol Square complex.

### **Statehouse Gift Shop/Events (874602)**

This line item supports the operations of the Statehouse Museum Shop and the costs of special events held in the Capitol Square buildings and grounds, as well as tours and educational activities conducted by CSRAB staff that were formerly under the purview of the Ohio Historical Society. H.B. 1 appropriates \$686,708 in each fiscal year for these activities, an increase of 8.4% over FY 2009 spending levels. The gift shop and events operations are self-supporting through revenues derived from gift shop sales and event fees. Gift shop sales and event revenues are expected to increase in the FY 2010-FY 2011 biennium as a result of the recent relocation of the gift shop and the boost in attendance from the opening of the new Statehouse Museum.

### **Grant (874606)**

The Controlling Board established this line item during FY 2009 to receive a \$120,000 homeland security grant from the Ohio Department of Public Safety. The purpose of the grant was to allow CSRAB to purchase an emergency generator for the parking garage and bollards and granite boulders for physical security on the Statehouse grounds. Most of the grant was disbursed during FY 2009, but H.B. 1 appropriates \$3,977 for this line item in FY 2010 to allow CSRAB to make final disbursements for the above purposes.

### **Underground Parking Garage Operations (874601)**

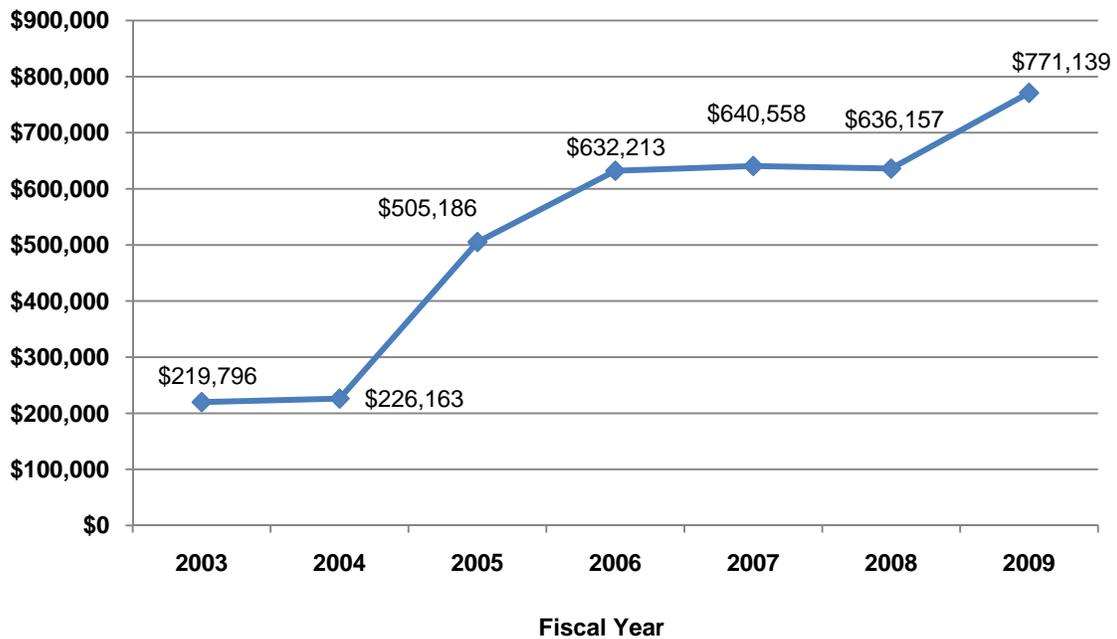
This line item supports the operations and maintenance of the Statehouse underground parking garage, which has a capacity of 1,200 spaces and is used by a combination of state employees, other downtown workers, and visitors. The budget makes appropriations of about \$2.9 million in FY 2010 and just under \$3.0 million in FY 2011 for this purpose. The appropriation is supported by parking fees that are deposited in the Underground Parking Garage Fund (Fund 2080). In addition to funding parking garage operations, this line item is also used for annual debt service payments of \$48,000 per year for debt service associated with the acquisition of a

warehouse for the Capitol Collection Trust. A portion of these revenues is also diverted to pay for certain Statehouse operating costs.

**Use of Garage Revenues for Debt Service and Statehouse Operations**

Since the completion of the Statehouse restoration in 1996, CSRAB has used parking garage revenues to pay the debt service on the bonds issued for the project. These payments amounted to approximately \$755,000 annually. H.B. 1 changes this arrangement by requiring these debt service payments to be disbursed from the Public School Building Fund (Fund 7021) in the School Facilities Commission, thus freeing up additional money in the Underground Parking Garage Fund (Fund 2080) for Statehouse and garage operating costs. In recent years, CSRAB has increasingly relied on using funds from Fund 2080 to subsidize Statehouse operating costs, primarily to pay utility bills, due to a decreasing share of the GRF. Since FY 2003, the amount that CSRAB has diverted from parking garage revenues has increased by 250.8%, from about \$220,000 in FY 2003 to a high of over \$771,000 in FY 2009. The chart below displays the change in the amount of parking garage revenue that has been redirected for Statehouse operating costs since FY 2003.

**Garage Revenues Used for Statehouse Operations, FY 2003-FY 2009**



**FY 2010 - 2011 Final Appropriation Amounts**

**All Fund Groups**

<i>Line Item Detail by Agency</i>			<i>FY 2008</i>	<i>FY 2009</i>	<i>FY 2010 Appropriations</i>	<i>% Change FY09 - FY10</i>	<i>FY 2011 Appropriations</i>	<i>% Change FY10 - FY11</i>
<b>Report For: Main Operating Appropriations Bill</b>			<b>Version: Enacted</b>					
<b>CSR Capitol Square Review and Advisory Board</b>								
GRF	874100	Personal Services	\$ 2,056,221	\$ 1,990,843	\$ 1,311,358	-34.13%	\$ 1,311,358	0.00%
GRF	874320	Maintenance and Equipment	\$ 1,071,782	\$ 897,507	\$ 526,814	-41.30%	\$ 526,813	0.00%
<b>General Revenue Fund Total</b>			<b>\$ 3,128,002</b>	<b>\$ 2,888,350</b>	<b>\$ 1,838,172</b>	<b>-36.36%</b>	<b>\$ 1,838,171</b>	<b>0.00%</b>
4G50	874603	Capitol Square Education Center and Arts	\$ 6,845	\$ 1,878	\$ 15,000	698.58%	\$ 15,000	0.00%
4S70	874602	Statehouse Gift Shop/Events	\$ 646,887	\$ 633,808	\$ 686,708	8.35%	\$ 686,708	0.00%
<b>General Services Fund Group Total</b>			<b>\$ 653,732</b>	<b>\$ 635,686</b>	<b>\$ 701,708</b>	<b>10.39%</b>	<b>\$ 701,708</b>	<b>0.00%</b>
5AQ0	874606	Grant	\$0	\$ 101,465	\$ 3,977	-96.08%	\$ 0	-100.00%
<b>Federal Special Revenue Fund Group Total</b>			<b>\$0</b>	<b>\$ 101,465</b>	<b>\$ 3,977</b>	<b>-96.08%</b>	<b>\$ 0</b>	<b>-100.00%</b>
2080	874601	Underground Parking Garage Operations	\$ 2,947,508	\$ 2,919,318	\$ 2,923,224	0.13%	\$ 2,979,615	1.93%
<b>Underground Parking Garage Fund Total</b>			<b>\$ 2,947,508</b>	<b>\$ 2,919,318</b>	<b>\$ 2,923,224</b>	<b>0.13%</b>	<b>\$ 2,979,615</b>	<b>1.93%</b>
<b>Capitol Square Review and Advisory Board Total</b>			<b>\$ 6,729,242</b>	<b>\$ 6,544,820</b>	<b>\$ 5,467,081</b>	<b>-16.47%</b>	<b>\$ 5,519,494</b>	<b>0.96%</b>