

# Commission on Minority Health

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- More than 200 grants expected to be administered in FY 2002-2003 biennium
- Subsidies for Lupus Program remain steady at approximately \$187,000 per year

## OVERVIEW

The executive funding recommendations for the Ohio Commission on Minority Health (MIH) are \$2,367,000 in FY 2002 and \$2,313,000 in FY 2003. The Commission on Minority Health is primarily funded through General Revenue Fund (GRF) monies. For the fiscal year (FY) 2002-2003 biennium, the Commission will receive estimated federal funding in the amount of \$305,000. Other sources of funding come from registration fees related to the minority health conference costs and donations from health and human service organizations, which are expected to total \$689,970 over the upcoming biennium.

Created in 1987, based on the recommendations of the Governor's Task Force on Black and Minority Health, the Ohio Commission on Minority Health was the first state-level office in the United States formed exclusively to address the condition of minority health. Today, 35 states and the federal government have minority health offices. The mission of the Ohio Commission on Minority Health is to promote health and prevent disease among economically disadvantaged African-American, Hispanic, Asian, and Native American Ohioans. An 18-member Commission provides guidance for the agency, including its grant administration.

The Commission's nine-person staff focuses on meeting six long-term goals. First, MIH aims to develop non-traditional service protocols designed to reduce the effects of targeted diseases and conditions, namely, heart disease, cancer, diabetes, infant mortality, substance abuse, and violence. The Commission also strives to develop and institutionalize an accessible delivery system for people with Systemic Lupus Erythematosus (SLE). Other Commission goals include providing access to culturally appropriate health information for under-served minority populations and increasing access to culturally relevant health services by funding demonstration projects. And last, in the long run MIH expects to increase minority recruitment and retention in health education and to provide advocacy leading to system changes that improve minority health.

During the FY 2000-2001 biennium, the Commission's activities centered primarily on administering minority health grants and reassessing Lupus Program strategy. The Minority Health Grant program area is the chief means by which the Commission fulfills its mission, which is funded through the General Revenue Fund. During the FY 2000-2001 biennium, the Commission awarded approximately 202 grants for minority health activities.

Among grants awarded by the Commission are demonstration grants intended to assist community-based agencies in establishing new programming that will be supported by alternative funding sources in later years; Minority Health Month grants; and Lupus Program grants. In addition, the Commission awarded several six-month demonstration grants that funded specific health initiatives such as the African-American Smoking Cessation Project during the FY 2000-2001 biennium. MIH also plays an instrumental role in organizing Minority Health Month activities through approximately 94 smaller grants to community-based organizations. The Commission also sponsors a biennial Minority Health Conference that draws 350 people to honor individuals and groups who have significantly improved the health of Ohio's minority citizens.

Another minority health area, Systemic Lupus Erythematosus (SLE), has become a major focus of Commission activity since the Lupus program was transferred from the Department of Health by Am. Sub. H.B. 152 of the 120<sup>th</sup> General Assembly. Lupus, a chronic inflammatory disease in which immunological reactions cause abnormalities of blood vessels and connective tissue, is a disorder that affects between 240,000 and 1.4 million Americans, disproportionately minority, in one of three forms, the most severe and widespread of which is SLE. The Lupus Foundation of America (LFA) estimates that approximately 60,000 Ohioans suffer from one of the three forms of Lupus. Only a handful of states have distinct Lupus health programs, most of which are housed within state departments of health. Ohio is unique in the high profile it gives to Lupus awareness among minority populations and the extent of its Lupus programming as fostered by the Commission. During the FY 1998-1999 biennium, the Commission shifted from a planned partnership with the United Way system statewide to an alternative plan drawing upon the strengths of specific provider agencies and organizations. MIH awarded Lupus grants in FY 2000, all of which were renewed in FY 2001. Programs funded include consumer self-help training through the Arthritis Foundation, statewide provider training through LFA Ohio chapters, a statewide consumer and provider conference, and support group services in all Ohio metropolitan areas except Columbus.

## ADDITIONAL FACTS AND FIGURES

Commission on Minority Health Staffing Levels					
				<i>Estimated</i>	
1998	1999	2000	2001	2002	2003
8	8	9	9	9	9

The executive recommendation provide GRF funding of \$55,485 over the FY 2002-2003 biennium for realignment of position classifications and salaries of the Commission's staff. Currently, the Commission has two unfilled positions in addition to the nine that are filled. They do not anticipate filling the two vacancies until after the reclassification is complete.

## ANALYSIS OF EXECUTIVE PROPOSAL

### COMMISSION ON MINORITY HEALTH

**Purpose** To promote health and prevent disease among economically-disadvantaged African-American, Hispanic, Asian, and Native American Ohioans

The following table shows the line items that are used to fund the Commission on Minority Health (MIH) programs, as well as the Governor’s recommended funding levels.

Fund	ALI	Title	FY 2002	FY 2003
GRF	149-321	Operating Expenses	\$661,685	\$664,822
GRF	149-501	Minority Health Grants	994,125	990,988
GRF	149-502	Lupus Program	186,673	186,673
3J9	149-602	Federal Grants	155,000	150,000
4C2	149-601	Minority Health Conference	369,194	320,776
<b>Total funding: Commission on Minority Health</b>			<b>\$2,366,677</b>	<b>\$2,313,259</b>

Specific programs within the Commission on Minority Health that this analysis will focus on include:

- **MINORITY HEALTH GRANTS**
- **LUPUS PROGRAM**
- **MINORITY HEALTH CONFERENCE**
- **INFORMATION TECHNOLOGY PROJECT**

#### MINORITY HEALTH GRANTS

**Program Description:** Minority Health Grants are the Commission’s primary means for fulfilling its mission to promote the health of, and to prevent disease among, members of minority groups, specifically economically disadvantaged African Americans, Hispanics, Asians, and Native Americans. The distribution of these grants is authorized in section 3701.78 of the Revised Code. The table below (continued on the following page) lists minority health grant distribution by county.

County	FY1998	FY1999	FY2000	FY2001*
Cuyahoga	\$0	\$0	\$50,000	\$50,000
Hamilton	\$0	\$0	\$71,040	\$71,577
Hocking	\$0	\$0	\$17,241	\$17,241
Allen	\$2,696	\$4,000	\$7,084	\$4,000
Ashtabula	\$0	\$0	\$0	\$0
Athens	\$0	\$0	\$0	\$0
Butler	\$0	\$0	\$0	\$0
Champaign	\$0	\$0	\$0	\$0
Clark	\$3,000	\$9,000	\$2,000	\$4,000
Columbiana	\$0	\$2,000	\$2,000	\$2,000

<b>County</b>	<b>FY1998</b>	<b>FY1999</b>	<b>FY2000</b>	<b>FY2001*</b>
<b>Cuyahoga</b>	\$310,736	\$361,513	\$299,360	\$281,278
<b>Delaware</b>	\$0	\$0	\$3,169	\$2,000
<b>Erie</b>	\$0	\$0	\$0	\$0
<b>Franklin</b>	\$136,562	\$202,945	\$215,076	\$64,920
<b>Gallia</b>	\$0	\$0	\$0	\$0
<b>Geauga</b>	\$0	\$0	\$0	\$0
<b>Greene</b>	\$1,500	\$3,815	\$3,560	\$2,000
<b>Guernsey</b>	\$20,000	\$12,000	\$0	\$0
<b>Hamilton</b>	\$102,737	\$205,381	\$172,000	\$131,368
<b>Highland</b>	\$0	\$0	\$0	\$1,844
<b>Jefferson</b>	\$2,970	\$7,000	\$9,000	\$18,000
<b>Lake</b>	\$0	\$0	\$0	\$0
<b>Licking</b>	\$0	\$0	\$0	\$0
<b>Lorain</b>	\$51,500	\$43,500	\$15,870	\$15,690
<b>Lucas</b>	\$58,600	\$123,243	\$225,927	\$207,154
<b>Mahoning</b>	\$235,938	\$248,297	\$31,843	\$29,800
<b>Marion</b>	\$0	\$0	\$0	\$0
<b>Mercer</b>	\$0	\$0	\$0	\$1,238
<b>Miami</b>	\$0	\$0	\$0	\$2,000
<b>Montgomery</b>	\$48,029	\$80,538	\$120,000	\$116,439
<b>Muskingum</b>	\$3,000	\$7,000	\$2,000	\$4,000
<b>Portage</b>	\$0	\$0	\$1,600	\$0
<b>Richland</b>	\$0	\$0	\$75,000	\$75,000
<b>Ross</b>	\$0	\$0	\$0	\$3,998
<b>Sandusky</b>	\$1,500	\$0	\$0	\$2,000
<b>Scioto</b>	\$0	\$0	\$6,719	\$2,000
<b>Seneca</b>	\$0	\$0	\$0	\$0
<b>Stark</b>	\$0	\$10,030	\$6,230	\$3,907
<b>Summit</b>	\$12,997	\$40,154	\$78,763	\$78,571
<b>Trumbull</b>	\$62,700	\$74,631	\$4,000	\$4,000
<b>Wood</b>	\$120,000	\$112,000	\$14,000	\$0
<b>Total</b>	<b>\$1,174,465</b>	<b>\$1,547,047</b>	<b>\$1,433,482</b>	<b>\$1,196,025</b>

\*FY 2001 grant amounts represent an estimated figure.

In FY 2000, the Commission provided 103 grants to community-based agencies, including 94 grants specific to Minority Health Month activities throughout the state. During the FY 2000-2001 biennium, the Commission introduced new initiatives, such as the African-American Smoking Cessation Project, to increase awareness of specific health issues within the minority community.

*African-American Smoking Cessation Pilot Project* - In partnership with three health and human service organizations, the Commission launched the African-American Smoking Cessation Pilot Project. In FY 2000, MIH grants of \$10,000 to \$12,000 were awarded to three Columbus community-based agencies to start pilot programs. In addition to GRF funds, the Commission received \$20,000 donations from the Columbus Medical Association Foundation, the Arthur G. James Cancer Hospital and Research Institute, and the United Way of Franklin County to fund this initiative. These outside monies, totaling \$60,000, were expended from State Special Revenue Fund 4C2, line item 149-601, Minority Health Conference.

*Minority Health Month* - A mainstay of Commission programming, Minority Health Month is a high-visibility awareness program promoted by MIH in April of each year. The Commission awards grants, of approximately \$2,000, to fund activities promoting minority health during the month. During the last biennium, the Commission awarded 94 grants for Minority Health Month activities that served more than 44,820 people, including thousands of individuals who submitted to health screenings.

**Funding Source:** GRF; State Special Revenue Fund (SSR)

**Line Items:** 149-501, Minority Health Grants (GRF) and 149-601, Minority Health Conference (SSR Fund 4C2)

**Implication of the Executive Recommendation:** The appropriation amount recommended by the executive for FY 2002 is \$78,848, or 7.3 percent, less than FY 2001 estimated expenditures. The FY 2003 recommended amount is approximately \$3,000 less than FY 2002. Officers of the Commission anticipate that the gap will reduce the number of grants, decrease maximum grant award amounts from \$200,000 to \$100,000 per applicant, and thus reduce current levels of service in this program area.

## **LUPUS PROGRAM**

**Program Description:** This program funds support services for people with Systemic Lupus Erythematosus (SLE) and the healthcare providers who serve them. During the FY 1994-1995 biennium, the 120<sup>th</sup> General Assembly transferred the administration of the Lupus Program from the Department of Health, with a 10 percent decrease in appropriation and no increase in MIH staff level.

More than 2,206 Ohioans were served through 16 grant projects administered by the Commission during FY 2000-2001. Disbursement of grant funds is made quarterly and range from \$7,000 to \$40,000.

The Lupus program includes SLE self-help (SLESH) training for consumers (primarily delivered through the Arthritis Foundation), statewide provider training (primarily delivered through Ohio chapters of the Lupus Foundation of America), a statewide consumer and provider conference, and support group services in all Ohio metropolitan areas except Columbus.

This program promotes early diagnosis of Lupus, employing the Bay Area Assessment Tool. The Bay Area Assessment Tool brings into relief the presence of symptoms potentially indicative of Lupus.

**Funding Source:** GRF

**Line Items:** 149-502

**Implication of the Executive Recommendation:** The executive recommendation fully funds

this program at current service levels. MIH anticipates awarding approximately the same number of grants as in the current biennium.

### **MINORITY HEALTH CONFERENCE**

**Program Description:** The Commission on Minority Health sponsors a conference to recognize individuals and groups who have shown commendable efforts toward improving the health of Ohio's minority citizens. Also, donations are made to the Minority Health Conference Fund for other minority health initiatives. Some of these initiatives include:

*Covering Ohio Kids* – a privately funded companion initiative to the Healthy Kids, Healthy Families program administered by the Department of Job and Family Services. In the beginning of FY 2001, the Commission received an award of \$780,000, a three-year grant, from the Robert Wood Johnson Foundation. Currently, three pilot projects are operating in Hamilton, Hocking, and Cuyahoga counties.

*HIV/AIDS Infrastructure Assessment Grant* – affords Ohio an opportunity to develop capacity activities in communities and the healthcare delivery system to reach minority citizens. The three-year project, beginning in FY 2001, funded in the amount of \$450,000 total, by the U.S. Public Health Service, Office of Minority Health, is allowing the Commission to mobilize community-planning groups in eight counties. This project is being coordinated with the HIV/AIDS unit at the Department of Health.

*AALAANA Community Health Research Partnership* – This partnership is a statewide collaborative between university researchers and the community to research African American, Latino, Asian, Amish and Native American health disparities.

**Funding Source:** SSR Fund 4C2 (registration fees and other revenues related to conference costs and minority health initiatives)

**Line Items:** 149-601

**Implication of the Executive Recommendation:** The executive recommendation fully funded this program area at levels requested by MIH.

### **INFORMATION TECHNOLOGY PROJECT**

**Program Description:** Over the FY 2002-2003 biennium, the Commission's information technology plans include purchasing new computers and upgrading some existing ones to ensure that all staff have computers that are equipped with enough memory and hard drive capacity to accomplish specific Commission duties. These computer upgrades will increase the Commission's level of communication with grantees, the public, and other state, federal, and private agencies via email and the Internet.

**Funding source:** GRF

**Line Items:** 149-321

**Implications of the Executive Recommendations:** The executive recommendation fully funds the Commission's information technology project.

## PERMANENT AND TEMPORARY LAW

This section describes permanent and temporary law provisions contained in the executive budget that will affect the Commission's activities and spending decisions during the next biennium.

### **Permanent Law Provisions**

There are no permanent law provisions with fiscal effects on this agency.

### **Temporary Law Provisions**

#### **Lupus Program (Section 85 of the bill)**

Funds in appropriation line item 149-502, Lupus Program, must be used to do the following: provide grants for programs in patient, public, and professional education on the subject of Systemic Lupus Erythematosus; support local centers of lupus information gathering and screening; and provide outreach to minority women.

## REQUESTS NOT FUNDED

COMMISSION ON MINORITY HEALTH						
Fund Line Item	FY 2002 Requested	FY 2002 Recommended	Difference	FY 2003 Requested	FY 2003 Recommended	Difference
GRF 149-501	\$1,180,000	\$994,125	(\$185,875)	\$1,260,000	\$990,988	(\$269,012)
GRF 149-321	\$175,130	\$86,084	(\$89,046)	\$223,668	\$55,086	(\$168,582)
GRF 149-502	\$20,527	\$11,200	(\$9,327)	\$56,140	\$6,813	(\$49,327)
TOTALS	\$1,375,657	\$1,091,409	<b>(\$284,248)</b>	\$1,539,808	\$1,052,887	<b>(\$486,921)</b>

The Commission requested funds in ALI 149-501 in order to maintain the average level of demonstration grants and to allow a three percent growth each fiscal year for Minority Health Month. The executive recommendations fall short of the Commission's request by a total of \$454,887 over the FY 2002-2003 biennium. This level of funding will decrease the number of minority health grants and pose as a barrier for Minority Health Month operations to achieve maximum results and continue past levels of success. The Commission staff considers executive recommended level of funding in ALI 149-501 to be detrimental to their mission and the services that are necessary for the health and well being of minority Ohioans.

During the last biennium, Commission needs exceeded budgeted costs in every maintenance object category (telephone, travel, vehicle rental, advertisement, ect.). The Commission believes the requested funding in ALI 149-321 is necessary to allow the Commission staff to continue to reach minority communities and provide technical assistance for the grant programs. However, the executive recommended only partial funding for this line item, which will impact the Commission's outreach abilities.

In the current fiscal year the Commission provided lupus support group services in communities that were not previously funded. The requested funding in ALI 149-502 in the amount of \$76,667 is necessary if the Commission is to maintain funding for these 14 support groups and to conduct a Statewide Conference on Lupus. The conference allows physicians, patients and caregivers to collaborate and discuss the new innovations that are affecting individuals with lupus. The executive budget recommendation partially funds this request with \$18,013, which is \$58,654 less than the Commission's request.

## LSC Budget Spreadsheet by Line Item, FY 2002 - FY 2003

<i>Fund</i>	<i>ALI</i>	<i>ALI Title</i>	<i>2000</i>	<i>Estimated 2001</i>	<i>Executive 2002</i>	<i>% Change 2001 to 2002</i>	<i>Executive 2003</i>	<i>% Change 2002 to 2003</i>
<b><i>MIH Minority Health, Commission on</i></b>								
GRF	149-321	Operating Expenses	\$ 600,267	\$582,837	\$ 661,685	13.5%	\$ 664,822	0.5%
GRF	149-501	Minority Health Grants	\$ 949,743	\$1,072,973	\$ 994,125	-7.3%	\$ 990,988	-0.3%
GRF	149-502	Lupus Program	\$ 135,102	\$186,673	\$ 186,673	0.0%	\$ 186,673	0.0%
<b>General Revenue Fund Total</b>			<b>\$ 1,685,112</b>	<b>\$ 1,842,483</b>	<b>\$ 1,842,483</b>	<b>0.0%</b>	<b>\$ 1,842,483</b>	<b>0.0%</b>
3J9	149-602	Federal Grants	\$ 8,326	\$150,000	\$ 155,000	3.3%	\$ 150,000	-3.2%
<b>Federal Special Revenue Fund Group Total</b>			<b>\$ 8,326</b>	<b>\$ 150,000</b>	<b>\$ 155,000</b>	<b>3.3%</b>	<b>\$ 150,000</b>	<b>-3.2%</b>
4C2	149-601	Minority Health Conference	\$ 169,279	\$357,813	\$ 369,194	3.2%	\$ 320,776	-13.1%
<b>State Special Revenue Fund Group Total</b>			<b>\$ 169,279</b>	<b>\$ 357,813</b>	<b>\$ 369,194</b>	<b>3.2%</b>	<b>\$ 320,776</b>	<b>-13.1%</b>
<b><i>Total All Budget Fund Groups</i></b>			<b>\$ 1,862,717</b>	<b>\$ 2,350,296</b>	<b>\$ 2,366,677</b>	<b>0.7%</b>	<b>\$ 2,313,259</b>	<b>-2.3%</b>

## General Revenue Fund

### GRF 149-321 Operating Expenses

1998	1999	2000	2001 Estimate	2002 Executive Proposal	2003 Executive Proposal
\$529,016	\$525,476	\$600,267	\$582,837	\$661,685	\$664,822
	-0.7%	14.2%	-2.9%	13.5%	0.5%

**Source:** GRF

**Legal Basis:** ORC 3701.78

**Purpose:** Funds in this line item are for general operating expenses, including payroll and fringe benefits, maintenance, and equipment.

### GRF 149-501 Minority Health Grants

1998	1999	2000	2001 Estimate	2002 Executive Proposal	2003 Executive Proposal
\$881,444	\$1,089,529	\$949,743	\$1,072,973	\$994,125	\$990,988
	23.6%	-12.8%	13.0%	-7.3%	-0.3%

**Source:** GRF

**Legal Basis:** ORC 3701.78

**Purpose:** The Commission was created as a result of the recommendations of the Governor's Task Force on Black and Minority Health. Grant moneys in this line item are awarded to community health groups to promote health and the prevention of disease among minorities. The Commission determines grant amounts. Grant funds are distributed quarterly.

### GRF 149-502 Lupus Program

1998	1999	2000	2001 Estimate	2002 Executive Proposal	2003 Executive Proposal
\$109,000	\$179,781	\$135,102	\$186,673	\$186,673	\$186,673
	64.9%	-24.9%	38.2%	0.0%	0.0%

**Source:** GRF

**Legal Basis:** originally established by Am. Sub. H.B. 152 of the 120th G.A. (transferred the Lupus Program appropriation line item from the Department of Health to the Commission on Minority Health)

**Purpose:** The line item is used to provide grants for education programs on Systemic Lupus Erythematosus for patients, the public, and medical professionals; to encourage and develop centers for screening and information gathering; to provide outreach to minority women. Grant funds are disbursed quarterly.

## Federal Special Revenue Fund Group

### 3J9 149-602 Federal Grants

1998	1999	2000	2001 Estimate	2002 Executive Proposal	2003 Executive Proposal
\$0	\$0	\$8,326	\$150,000	\$155,000	\$150,000
	N/A	N/A	1701.6%	3.3%	-3.2%

**Source:** FED: FED

**Legal Basis:** originally established by Controlling Board in FY 1992

**Purpose:** This fund was established to accept money from federal grants. The Commission has also applied for a federal Memorandum of Agreement which would designate the agency as the lead point of contact in Region V and would reimburse the Commission for lending technical assistance to other states in developing minority health programs.

## State Special Revenue Fund Group

### 4C2 149-601 Minority Health Conference

1998	1999	2000	2001 Estimate	2002 Executive Proposal	2003 Executive Proposal
\$21,947	\$21,182	\$169,279	\$357,813	\$369,194	\$320,776
	-3.5%	699.2%	111.4%	3.2%	-13.1%

**Source:** SSR: registration fees related to conference costs; donations from health and human service organizations

**Legal Basis:** originally established by Controlling Board on October 9, 1990

**Purpose:** The Commission on Minority Health organizes a bi-annual conference on minority health issues to recognize individuals and groups who have shown commendable efforts toward remediating the status of minority health in Ohio. Donations are also made to this fund for other MIH initiatives; in FY 2000, a three year grant for a total \$780,000 was received from the Robert Wood Johnson Foundation for the "Covering Ohio Kids" initiative and, a three year grant for a total of \$450,000 from the U.S. Public Health service, was received for the infrastructure of HIV/AIDS services in minority communities statewide. .