Office of Criminal Justice Services

House Transportation and Justice Subcommittee

Holly Wilson, Budget Analyst

Legislative Service Commission

March 12, 2003

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LSC Redbook

For the

Office of Criminal Justice Services

House Transportation and Justice Subcommittee

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TABLE OF CONTENTS

Overview **A1**

Analysis of Executive Proposal **A7**

Additional Facts and Figures **A17**

Permanent and Temporary Law **A19**

Requests Not Funded **A20**

Catalog of Budget Line Items ..... **COBLI 1**

Attachment: LSC Budget Spreadsheet By Line Item

March 12, 2003

Note: The estimated General Revenue Fund (GRF) spending for FY 2003 used in this LSC Redbook reflects the 2.5% reduction made as a result of the Governor's January 22, 2003 budget cut order. The executive reduction was applied across-the-board to FY 2003 GRF appropriations, subject to certain exceptions. Subsequent to such reductions (and not reflected in the Redbook), state agencies were permitted to reallocate the amount that each of their GRF appropriation line items was reduced, while still absorbing the 2.5% budget cut within the total amount of their GRF appropriations.

Office of Criminal Justice Services

- Office requests funds to maintain current service levels; Executive recommends less
- GRF funding reductions means fewer federal dollars available for office operating costs

OVERVIEW

Prior to fiscal year (FY) 2002, the primary role of the Office of Criminal Justice Services (CJS) had historically been to administer federal financial assistance intended to improve state and local criminal and juvenile systems. In addition, the Office's role expanded over time to include coordination and development of the state's Criminal Justice Information System (CJIS), policy development, research and analysis, and program evaluation. Thus, the mission of the Office had evolved from administering federal grant funding to providing leadership in the criminal justice arena by collecting, coordinating, maintaining, analyzing, and disseminating a wide array of information for the purpose of preventing and controlling crime and delinquency in the state of Ohio.

Since the enactment of the FY 2002-2003 biennial budget, two notable changes have occurred in the Office's duties and responsibilities. First, authority of federal juvenile justice and delinquency prevention programs was transferred to the Department of Youth Services (DYS). Second, authority over the federal Family Violence Prevention and Services program was transferred to the Office from the Department of Job and Family Services (JFS). Both of these program transfers are discussed in more detail immediately below.

(1) Juvenile justice program transfer

At the outset of the FY 2002-2003 biennium, perhaps the most significant aspect of the Office's budget was the transfer of its role in the state's federal juvenile justice and delinquency prevention program to DYS. The practical fiscal effect of the transfer was to move $10-plus million in annual federal funding and six full-time staff from the Office to DYS.

At that time, this program transfer was expected to create a fiscal problem of sorts for the Office, as its practice had been to code or charge other administrative costs against this federal juvenile justice and delinquency prevention funding that was to be transferred to DYS. Of specific concern was the fact that the Office charged approximately 25% of the time of 32 other full-time staff to this federal juvenile justice and delinquency prevention funding. Legislative Service Commission fiscal staff calculated that those other administrative costs, largely payroll and smaller amounts of maintenance and equipment expenses, at roughly $500,000 in FY 2002 and $600,000 in FY 2003. With the loss of federal juvenile

justice and delinquency prevention funding, the Office had to develop a plan to redistribute those administrative expenses into its GRF budget and remaining federal criminal justice programs, most notably the Byrne Memorial Criminal Justice Block Grant.

Criminal Justice Information System/Information Technology

A notable aspect of the Office of Criminal Justice Services' ongoing activities is the development and implementation of the state's Criminal Justice Information System (CJIS), a critical piece of which is the Ohio Justice Information Network (OJIN). The OJIN project will tie together many local integration projects horizontally and vertically into a browser-based information system. The executive proposed budget contains GRF funding totaling $534,570 in FY 2004 and $520,503 in FY 2005 (GRF line item 196-401) to be allocated for the purpose of assisting local governments with system upgrades required for OJIN participation as well as assisting with the Office's technology staff costs. To date, the Office has spent $24.2 million in GRF and federal funding to complete a multitude of tasks necessary to implement CJIS, the ultimate goal of which is to improve and integrate state and local criminal and juvenile justice systems.

(2) Family violence program transfer

As noted, the FY 2002-2003 biennial budget transferred the federal Family Violence Prevention and Services program from JFS to the Office of Criminal Justice Services. According to the U.S. Department of Health and Human Services program guidelines, the purpose of these dollars was to award grants to assist states in establishing, maintaining, and expanding programs and projects to prevent family violence and to provide immediate shelter and related assistance for victims of family violence and their dependents. The federal award amount for this program is around $2.8 million annually, with 5.0% of the award available for administrative expenses. In addition to acquiring two full-time program staff positions that transferred from JFS, the Office received supplemental GRF funding for the purpose of making family violence prevention grants (line item 196-405).

Federal funds distribution

The Office of Criminal Justice Services allocates certain federal moneys, in particular Byrne Memorial Criminal Justice Block Grant and Violence Against Women moneys, to geographic areas of the state based on a crime rate to population formula. For purposes of allocating certain federal moneys, the Office has organized the fund distribution process as follows:

- Eighty-two (82) of the state's 88 counties are assigned to one of four administrative planning districts (APDs).
- The remaining six (6) counties are major urban areas (Cuyahoga, Franklin, Hamilton, Lucas, Montgomery, and Summit) and are placed in a separate category. Four of these six counties (Cuyahoga, Franklin, Lucas, and Montgomery) operate regional planning units (RPUs), which provide criminal justice planning and technical assistance at the local level.
- The four administrative planning districts, the four RPUs, and the remaining two major urban areas (Hamilton and Summit) receive a predetermined portion of Ohio's annual federal allocation. Grant applications served by an RPU must apply for funds through that RPU.
- All other grant applicants submit their funding requests directly to the Office.

Federal funds application and awards process

According to the Office of Criminal Justice Services, their federal grant application and selection process is undergoing two notable changes. First, as part of a larger ongoing process of developing, operating, and maintaining electronic-based services (e-government), the Office is working with the Department of Youth Services to construct a user-friendly, on-line grant application and submission process to be operationalized sometime in FY 2004. Second, the Office has initiated a program evaluation initiative (PEI), the goal of which is to develop outcome measurements for the projects that are funded through its various federal grant programs, with intent that, in the future, a project would be funded only if that project showed promise or demonstrated positive accomplishments.

Federal domestic assistance grants

The Office of Criminal Justice Services currently administers around eight federal grants, all of which are described briefly and ordered according to the magnitude or size of the annual grant award.

Byrne Memorial Criminal Justice Block Grant

This federal grant (CFDA #16.579) is designed to assist local law enforcement, state agencies, and eligible criminal justice organizations with various goals, including: narcotics trafficking task forces, pharmaceutical diversion task forces, community crime prevention, community policing, victim/witness assistance, court delay reduction, residential and nonresidential corrections, and research and training. Each recipient of funds from this federal grant is generally required to provide a 25% cash match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of around $18.0 million.

Violence Against Women

This federal grant (CFDA #16.588) focuses on law enforcement and prosecution strategies to fight violence against women and assist victim services for violence against women. The funding can be used for any of the following: law enforcement and prosecution enhancement or policy implementation, data collection and communication systems, victim services programs, and stalking programs. Each recipient of funds from this federal grant is generally required to provide a 25% cash and/or in-kind match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of around $4.6 million.

Family Violence Prevention and Services

This federal grant (CFDA #93.671) provides grants to local public agencies and nonprofit private organizations to prevent incidents of family violence and to provide immediate shelter and related assistance to victims of family violence. Unlike some of the federal criminal justice grants issued by the Office, these grants will not be issued through regional planning units, but rather awarded by the number of applications received. Each recipient of funds from this federal grant is generally required to provide of anywhere from a 20% to 35% cash and/or in-kind match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of around $2.8 million.

Residential Substance Abuse Treatment

This federal grant (CFDA #16.593) assists states and units of local government in developing and implementing residential substance abuse treatment programs within state and local correctional facilities in which prisoners are incarcerated for a period of time sufficient to permit substance abuse treatment. Each recipient of funds from this federal grant is required to provide a 25% cash match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of around $2.1 million.

National Criminal History Improvement Program (NCHIP)

The purpose of this federal grant (CFDA #16.554) is to assist states in improving the automation, accuracy, and completeness of criminal history records and records of protective orders involving domestic violence and stalking, developing complete and accurate in-state sexual offender registries, and facilitating the interstate exchange of such records through national systems. A grant recipient is required to provide a 10% cash or in-kind match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of around $1.4 million.

Local Law Enforcement Assistance Block Grant

This federal grant (CFDA #16.592) is used to provide funds to units of local government for the purposes of reducing crime and improving public safety, with the eligible uses including, but not limited to, paying overtime for certain law enforcement personnel, and purchasing equipment, technology, and other materials related to certain basic law enforcement functions. Each recipient of funds from this federal grant is required to provide a 10% cash match. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of $1.0 million.

National Incident-Based Reporting System (NIBRS)

This federal grant (CFDA #16.733) supplies funds to allow states and local jurisdictions to develop, operate, and maintain a crime reporting system that captures detailed offense, offender, victim, property, and arrest information. Under NIBRS, law enforcement agencies to submit data directly to the state and federal government in an automated form. Each recipient of funds from this federal grant is required to provide a 10% match of total project costs. In each of FYs 2004 and 2005, the Office has previously estimated the state will receive an annual award of $1.0 million.

State GRF matching funds for federal administrative moneys

Historically, the Office of Criminal Justice Services has used some of its annual GRF appropriations as the required cash match that permits the state to use a portion of certain federal grants to finance some of the Office's administrative expenses, including staff salaries and fringe benefits. For example, in the typical fiscal scenario, if the Office has $100,000 in administrative costs that it generates in relation to a particular federal grant, it must spend $25,000 in state funds (a 25% match), and in turn, the remainder of those costs, $75,000, can be charged against the federal grant.

The table immediately below displays: (1) the six federal grants that the Office plans to tap for its annual administrative expenses in each of FYs 2004 and 2005, (2) the amount of each of those federal grants that is currently projected to be used for annual administrative expenses in each of FYs 2004 and 2005, and (3) the currently projected amount of GRF funds that would be required as the state match necessary to use the projected amount of federal administrative funds in each of FYs 2004 and 2005.

Federal Administrative Expense Moneys and State GRF Matching Funds				
Federal Grant	**FY 2004**		**FY 2005**	
	Federal Amount	State GRF Match	Federal Amount	State GRF Match
Byrne Memorial	$1,422,408	$401,624	$1,422,408	$401,624
National Criminal History	$ 252,670	$ 31,600	$ 252,670	$ 31,600
Violence Against Women	$ 163,514	$ 54,505	$ 163,514	$ 54,505
Family Violence Prevention	$ 140,294	$ 35,074	$ 140,294	$ 35,074
Residential Substance Abuse	$ 104,024	$ 32,251	$ 104,024	$ 32,251
Local Law Enforcement	$ 33,440	$ 3,716	$ 33,440	$ 3,716
Totals	**$2,116,350**	**$558,770**	**$2,116,350**	**$558,770**

Federal compliance

The federal government had ordered Ohio and 13 other states to amend their Sex Offender Registration and Notification (SORN) laws to comply with federal requirements by October 2001 or risk reductions in certain federal grant moneys. In June 2001, the federal Bureau of Justice Assistance stated that non-complying states, such as Ohio, would have 10% of certain grant moneys withheld each year if that state failed to be in compliance by October 2, 2001. That compliance deadline has been extended for Ohio to October 1, 2002 for a portion of the federal requirements. The state also failed to bring Ohio's SORN Law into compliance with other federal requirements that did not require state compliance until mid-November 2002.

The specific federal grants that were affected by Ohio's failure to comply with federal requirements include the Byrne Memorial Criminal Justice Block Grant (CFDA #16.579) and the Local Law Enforcement Block Grant (CFDA #16.592). Between the two federal block grant programs, the state receives roughly $18.9 million a year. These moneys are handled by the state's Office of Criminal Justice Services and are deposited in federal Fund 3L5, Justice Programs.

As Ohio failed to comply with federal law, the federal government is withholding 10% of the aforementioned federal grant moneys. This amounts to around $1.89 million annually. Most of the moneys associated with these fund grant programs are distributed to local governments. According to the Office, the withholding of these federal moneys has caused the loss or reduction of funding for some programs on both the state and local level, especially if those affected state and local agencies cannot find some alternate source of funds. It also appears that, should Ohio's SORN Law be brought into compliance with these federal requirements, then the state may regain the federal grant moneys that have been withheld to date.

FY 2002-2003 biennial summary

In response to GRF expenditures instituted over the course of FYs 2002 and 2003, the Director of the Office of Criminal Justice Services reviewed and reorganized the organization's operations with the twin goals of cutting annual operating costs and refocusing its mission. The Office has managed to cut its annual operating costs by: (1) reducing the number of staff, largely through attrition, and only filling staff positions considered essential to maintaining core services, and (2) "systematically reviewing many of its long-established administrative procedures and processes." To accomplish the latter, many actions were taken, including, but not limited to, streamlining fiscal processes, automating and reducing paperwork, merging several independent sections, minimizing equipment purchases, redesigning guidelines for attending and sponsoring conferences and trainings, restricting travel, increasing web-based forms and information, and centralizing the ordering of supplies.

Executive recommendations

The total amount of Executive's recommended funding for the Office of Criminal Justice Services is $34.7 million in FY 2004 and $34.0 million in FY 2005. The bulk of the Office's annual funding, around 90%, is composed of moneys made available to the state through a mix of federal grant programs.

Of that recommended total, GRF funding accounts for $2.9 million, or 8.6%, in FY 2004 and $2.9 million, or 8.8%, in FY 2005. The Executive's recommended levels of GRF funding are less than what the Office requested for the purpose of maintaining its core mission and essential services by $533,712 in FY 2004 and by $648,129 in FY 2005. It appears that, as a result of this recommended level of funding, the Office will in all likelihood have to eliminate around the equivalent of four full-time staff positions and focus available resources on the following four essential functions:

(1) Grants administration;

(2) Research, planning, and development;

(3) Family violence prevention; and

(4) Justice technology.

Around 20% or so of the recommended level of annual GRF funding will be used as the required state cash match that allows the Office to utilize a relatively small percentage of certain federal grants to absorb a portion of its annual operating costs. As of this writing, it appears that the Office is projecting that, in each of FYs 2004 and 2005, around $558,000 in GRF operating funds will be spent as the required state cash match that will then allow it to utilize around $2.1 million in federal funds for operating costs as well.

ANALYSIS OF EXECUTIVE PROPOSAL

Office of Criminal Justice Services

Purpose: To serve as the lead criminal justice planning agency for the state through grants administration, research, evaluation, and programmatic initiatives.

The following table shows the line items that are used to fund the Office of Criminal Justice Services, as well as the Governor's recommended funding levels.

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-401	Criminal Justice Information System	$ 534,570	$ 520,503
GRF	196-403	Center for Violence Prevention	$ 169,177	$ 167,904
GRF	196-405	Violence Prevention Subsidy	$ 707,076	$ 688,469
GRF	196-424	Operating Expenses	$ 1,581,371	$ 1,577,971
Subtotal – GRF			**$ 2,992,194**	**$ 2,954,847**
GSF	196-601	General Services	$ 135,450	$ 86,500
Subtotal – General Services Fund			$ 135,450	$ 86,500
FED 3L5	196-604	Justice Programs	$30,334,908	$30,311,870
FED 3U1	196-602	Criminal Justice Federal Programs	$ 1,000,000	$ 0
FED 3V8	196-605	Federal Program Purposes	$ 250,000	$ 0
Subtotal – Federal Special Revenue			$31,584,908	$30,311,890
Total funding: Office of Criminal Justice Services			**$34,712,552**	**$33,353,237**

Before commencing a more detailed analysis of the Office's operations and budget, and the Executive's recommended levels of annual funding for those operations, background information relative to certain federal funds seems appropriate. Effective FY 2002, the responsibility and related funding for the state's role in administering federal juvenile justice and delinquency prevention programs was transferred to the Department of Youth Services.

Thus, two of the federal funds in the above table (Fund 3U1 and Fund 3V8) represent business that the Office initiated prior to FY 2002 and is in the process of being completed with regard to its responsibility for the Juvenile Accountability Incentive Block Grant Program. According to the Office, the FY 2004 appropriation for each of those two federal funds is to be used as follows:

- ***Fund 3U1***. The federal authority to spend the remaining moneys in Fund 3U1 has terminated and those moneys must be refunded to the federal government.
- ***Fund 3V8***. The Office received an extension of the grant period associated with the remaining moneys in Fund 3V8 that resulted from project refunds and cancellations. Those remaining moneys will be used to make additional project awards.

This analysis of the Office's budget is organized around the following nine topics or areas, many of which involve federal criminal justice grant programs:

- ***Byrne Memorial Criminal Justice Block Grant***
- ***Violence Against Women (VAWA)***
- ***Family Violence Prevention***
- ***Information Technology***
- ***National Incident-Based Reporting System (NIBRS)***
- ***Research, Planning & Development***
- ***Residential Substance Abuse Treatment (RSAT)***
- ***Local Law Enforcement Assistance Block Grant***
- ***Program Support***

Byrne Memorial Criminal Justice Block Grant

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-424	Operating Expenses	$ 401,624	$ 401,624
FED	196-604	Justice Programs	$18,365,369	$18,365,369
Total funding: Byrne Memorial Criminal Justice Block Grant			**$18,766,993**	**$18,766,993**

Program Description: This federal grant program (CFDA #16.579) is designed to currently provide funding in the following areas: law enforcement task forces, community crime prevention, community policing, alternatives to detention, jail, or prison for non-violent offenders, victim services, innovative approaches to enforcement, prosecution, and adjudication, treatment programs for drug and alcohol dependent offenders, criminal justice information systems, and homeland security/anti-terrorism. Eligible subgrantees are units of local government and state agencies. The implementing agencies include police departments, sheriff departments, nonprofit agencies, prosecutor's offices, juvenile and family courts, probation offices, hospitals, and state agencies (e.g., the Office of the Attorney General, the Department of Youth Services, the Department of Rehabilitation and Correction, and the Supreme Court of Ohio). Project funding is up to a maximum of 48 months (four years). Subgrantees are required to provide a cash match as follows: 25% for the first three years of funding, and 75% required in the fourth year. The Office of Criminal Justice Services is allowed to use some of the federal money for administrative purposes, but must meet the cash match requirement.

Funding Source: Primarily federal grant money with small GRF cash match

Line Items: 196-604, Justice Programs; 196-424, Operating Expenses

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Byrne Memorial program is summarized in the table above. The amounts associated with GRF line item 196–424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use around $1.4 million of the federal grant in each fiscal year for administrative purposes. The remainder of the proposed spending from the federal grant (federal line item 196-604) in each fiscal year, which amounts to roughly $16.9 million annually, will be allocated for grants to various entities involved in the state and local criminal justice systems.

Earmarking: None

Permanent and Temporary Law: None

Violence Against Women (VAWA)

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-424	Operating Expenses	$ 54,505	$ 54,505
FED	196-604	Justice Programs	$4,570,000	$4,570,000
Total funding: VAWA			**$4,624,505**	**$4,624,505**

Program Description: This federal grant program (CFDA #16.588) focuses on law enforcement and prosecution strategies to fight violence against women and assist victim services for violence against women. Funding areas currently include: law enforcement and prosecution training, hiring law enforcement and prosecution staff, law enforcement and prosecution policy development, data collection and communication systems, and stalking programs. A 25% local cash and/or in-kind match is required for all projects. Nonprofit organizations have no match requirement.

Funding Source: Primarily federal grant money with small GRF cash match

Line Items: 196-604, Justice Programs; 196-424, Operating Expenses

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Violence Against Women program is summarized in the table above. The Office plans to allocate the bulk of this annual funding for grants that will be distributed to law enforcement, prosecutors, and victim service providers. The amounts associated with GRF line item 196-424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use an estimated $163,514 of the federal grant in each fiscal year for administrative purposes.

Earmarking: None

Permanent and Temporary Law: None

Family Violence Prevention

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-403	Center for Violence Prevention	$ 169,177	$ 167,904
GRF	196-405	Violence Prevention Subsidy	$ 707,076	$ 688,469
GRF	196-424	Operating Expenses	$ 35,074	$ 35,074
FED	196-604	Justice Programs	$2,805,899	$2,805,899
Total funding: Family Violence Prevention			**$3,717,226**	**$3,697,346**

Program Description: This program involves two components: a small resource center and a federal/state grant program. The first component relates to the Office's Family Violence Prevention Center, which among other things, implements and coordinates public awareness, training, and education programs. The second component involves the federal Family Violence Prevention and Services program.

Funding Source: (1) GRF, and (2) federal grant moneys

Line Items: 196-403, Center for Violence Prevention; 196-405, Violence Prevention Subsidy; 196-424, Operating Expenses; 196-604, Justice Programs

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Family Violence Prevention program is summarized in the table above. The amounts associated with GRF line item 196–424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use an estimated $140,294 of the federal grant in each fiscal year for administrative purposes. The remainder of the proposed spending from the federal grant (federal line item 196-604) in each fiscal year will be allocated for family violence prevention and shelter and related assistance programs. In addition, all of the funding appropriated to line item GRF 196-405 is intended to be disbursed in the form of grants to domestic violence shelters for their operating expenses.

Earmarking: None

Permanent and Temporary Law: None

Information Technology

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-401	Criminal Justice Information System	$ 534,570	$ 520,503
GRF	196-424	Operating Expenses	$ 31,600	$ 31,600
FED	196-604	Federal Programs	$1,389,214	$1,389,214
Total funding: Information Technology			**$1,955,384**	**$1,941,317**

Program Description: This program area supports the Office's information technology (IT) operations. Perhaps most notable are the Criminal Justice Information System (CJIS) and the National Incident-Based Reporting System (NIBRS), the latter of which will be discussed in the following program area. When completed, CJIS will allow criminal and juvenile justice system information to be collected and flow more easily between state and local jurisdictions. Since the CJIS project has started, two significant components have been initiated. First, a critical piece of CJIS, the Ohio Justice Information Network (OJIN) is under development. The OJIN project will tie together many local integration projects horizontally and vertically into a browser-based information system. Second, federal moneys drawn from the National Criminal History Improvements Program (NCHIP) are being used to improve the automation, accuracy, and completeness of criminal history records. To date, the Office has spent $24.2 million in GRF and federal funding to complete a multitude of tasks necessary to implement CJIS.

Funding Source: (1) GRF, and (2) federal grant moneys

Line Items: 196-401, Criminal Justice Information System; 196-424, Operating Expenses; 196-604, Justice Programs

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Information Technology program is summarized in the table above. The amounts associated with GRF line item 196-424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use an estimated $252,670 of the federal NCHIP grant in each fiscal year for administrative purposes.

GRF line item 196-401 supports the development and implementation of the state's Criminal Justice Information System (CJIS), a critical piece of which is the Ohio Justice Information Network (OJIN). The amount of annual funding requested by the Office reflected the cost of maintaining current service levels with regard to assisting local governments with system upgrades required for OJIN participation as well as assisting with the Office's technology staff costs. As the Executive's recommended levels of funding are less than the Office's requested amounts, presumably current service levels will have to be reduced unless an alternative funding stream can be identified.

Earmarking: None

Permanent and Temporary Law: Temporary law associated with GRF line item 196-401, Criminal Justice System Information, stipulates that its funding be used by the Office to improve Ohio's criminal justice information systems and that progress reports be issued to certain parties by January 1, 2004 and January 1, 2005.

National Incident-Based Reporting System (NIBRS)

Fund	ALI	Title	FY 2004*	FY 2005*
GRF	196-424	Operating Expenses*	$ 69,300	$ 69,575
GSF	196-601	General Services	$ 112,700	$ 74,000
FED	196-604	Federal Programs	$1,000,000	$1,000,000
Total funding: NIBRS			**$1,182,000**	**$1,143,575**

*The amounts associated with GRF line item 196-424, Operating Expenses, are estimates.

Program Description: The National Incident-Based Reporting System is a federal initiative designed to eventually replace the existing system for reporting the incidence of crime: the FBI's Uniform Crime Reporting (UCR) system. The National Incident-Based Reporting System is currently a voluntary crime reporting system in which law enforcement agencies participate by submitting data to the Office of Criminal Justice Services. Currently, there are around 220 Ohio law enforcement agencies participating in the NIBRS software program.

Funding Source: (1) Federal grant, (2) fees collected from participating law enforcement agencies for crime reporting forms and annual software maintenance agreements, and (3) GRF

Line Items: 196-604, Federal Programs; 196-601, General Services; 196-424, Operating Expenses

Implication of the Executive Recommendation: The Executive's recommended level of funding for the NIBRS program is summarized in the table above. The amount of annual funding requested by the Office for its GRF line item 196-424 reflected the cost of maintaining the center's current level of services, including those associated with the NIBRS program. As the Executive's recommended levels of funding are less than the Office's requested amounts, the annual costs associated with performing certain administrative functions will presumably have to be reduced. As of this writing, the potential effect on the Office's NIBRS-related activities is uncertain.

Earmarking: None

Permanent and Temporary Law: None

Research, Planning & Development

Fund	ALI	Title	FY 2004*	FY 2005*
GRF	196-424	Operating Expenses*	$203,525	$188,499
GSF	196-601	General Services	$ 22,750	$ 12,500
FED	196-604	Federal Programs*	$416,571	$430,578
Total funding: Research, Planning & Development			**$642,846**	**$631,577**

*The state GRF and federal amounts for FYs 2004 and 2005 are estimates.

Program Description: This program identifies criminal justice needs and assets, evaluates the effectiveness of existing responses, and designs initiatives to address justice issues affecting Ohio communities.

Funding Source: (1) GRF, and (2) federal grant moneys

Line Items: 196-424, Operating Expenses; 196-604, Federal Programs

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Research, Planning, and Development program is summarized in the table above. The amount of annual funding requested by the Office for its GRF line item 196-424 reflected the cost of maintaining the center's current level of services, including those associated with research, planning, and development. As the Executive's recommended levels of funding are less than the Office's requested amounts, the annual costs associated with performing certain research, planning, and development activities will presumably have to be reduced. As of this writing, the potential effect on the Office's activities is uncertain.

Earmarking: None

Permanent and Temporary Law: None

Residential Substance Abuse Treatment (RSAT)

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-424	Operating Expenses	$ 32,251	$ 32,251
FED	196-604	Federal Programs	$2,080,475	$2,080,475
Total funding: RSAT			**$2,112,726**	**$2,112,726**

Program Description: This federal criminal justice grant program (CFDA #16.593) provides funding to develop substance abuse treatment services in correctional institutions and community-based programs. A local cash match of 25% is required for all projects.

Funding Source: Primarily federal grant money with small GRF cash match

Line Items: 196-604, Justice Programs; 196-424, Operating Expenses

Implication of the Executive Recommendation: The Executive's recommended level of funding for the RSAT program is summarized in the table above. The amounts associated with GRF line item 196-424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use around $104,024 of the federal grant in each fiscal year for administrative purposes. The remainder of the proposed spending from the federal grant (federal line item 196-604) in each fiscal year will be allocated for state and local residential substance abuse treatment projects.

Earmarking: None

Permanent and Temporary Law: None

Local Law Enforcement Assistance Block Grant (LLEBG)

Fund	ALI	Title	FY 2004	FY 2005
GRF	196-424	Operating Expenses	$ 3,716	$ 3,716
FED	196-604	Federal Programs	$1,003,204	$1,003,204
Total funding: LLEBG			**$1,006,920**	**$1,006,920**

Program Description: This federal grant (CFDA #16.592) is used to provide funds to units of local government for the purposes of reducing crime and improving public safety, with the eligible uses including, but not limited to, paying overtime for certain law enforcement personnel, and purchasing equipment, technology, and other materials related to certain basic law enforcement functions. Each recipient of funds from this federal grant is required to provide a 10% cash match.

Funding Source: Primarily federal grant money with small GRF cash match

Line Items: 196-604, Justice Programs; 196-424, Operating Expenses

Implication of the Executive Recommendation: The Executive's recommended level of funding for the LLEBG program is summarized in the table above. The amounts associated with GRF line item 196-424 represent the cash match that the Office must spend in order to use some of the federal funding for administrative purposes. This amount of state cash match will allow the Office to use an estimated $33,440 of the federal grant in each fiscal year for administrative purposes. The remainder of the proposed spending from the federal grant (federal line item 196-604) in each fiscal year will be allocated for grants to local jurisdictions.

Earmarking: None

Permanent and Temporary Law: None

Administration

Fund	ALI	Title	FY 2004*	FY 2005
GRF	196-424	Operating Expenses*	$ 774,279	$ 797,513
FED	196-604	Justice Programs*	$ 927,645	$ 956,111
Total funding: Administration			**$1,701,924**	**$1,753,624**

*The state GRF and federal amounts for FYs 2004 and 2005 are LSC estimates.

Program Description: This program captures the Office's central administrative operation that in turn supports its criminal justice assistance activities and grant programs. These administrative elements include agency management, human resources, fiscal, audit and legal services, fiscal and budgeting, public information, communications, and purchasing.

Funding Source: Roughly equal amounts of GRF and federal grant moneys

Line Items: Primarily 196-424, Operating Expenses; 196-604, Justice Programs

Implication of the Executive Recommendation: The Executive's recommended level of funding for the Administration program is summarized in the table above. The amount of annual funding requested by the Office for its GRF line item 196-424 reflected the cost of maintaining the center's current level of services, including those associated with administration. As the Executive's recommended levels of funding are less than the Office's requested amounts, the annual costs associated with performing certain administrative activities will presumably have to be reduced. As of this writing, the potential effect on the Office's activities is uncertain.

Earmarking: None

Permanent and Temporary Law: None

ADDITIONAL FACTS AND FIGURES

Office of Criminal Justice Services Staffing Levels*						
Line Item	**FY 2000**	**FY 2001***	**FY 2002***	**FY 2003***	**FY 2004***	**FY 2005***
196-401	----	----	1.92	1.65	1.65	1.65
196-403	3.23	3.23	5.10	1.30	1.30	1.30
196-424	14.35	14.35	20.70	18.99	17.99	17.99
196-499	10.31	10.31	----	----	----	----
196-601	----	----	----	----	----	----
196-604	34.11	34.11	26.28	26.06	23.06	23.06
Totals	**62.00**	**62.00**	**54.00**	**48.00**	**44.00**	**44.00**

*The staffing levels displayed in the above table represent full-time equivalents (FTEs). The number of FTEs for FYs 2001 through 2005 are LSC fiscal staff estimates.

The total staffing levels of the Office of Criminal Justice Services have been and will continue to decrease, as evidenced by the annual number of FTEs in the above table. These staffing reductions are largely the function of two factors. First, control of the state's federal juvenile justice and delinquency prevention programs was transferred to the Department of Youth Services, along with six existing full-time staff effective July 1, 2001 (the start of FY 2002). Second, as a result of reduced levels of GRF funding, the Office has eliminated staff, largely through attrition, and only filled staff positions considered essential to maintaining core services. It appears that, as a result of this recommended level of funding, the Office will in all likelihood have to eliminate an additional four FTEs.

The change in the staffing levels associated with GRF line item 196-499, State Match, following FY 2001 is not as notable as it might first appear. This change simply reflects the elimination of that GRF line item and the merger of its funding and purpose into GRF line item 196-424, Operating Expenses.

Office of Criminal Justice Services Spending by Fund Group*						
Fund Group	**FY 2000**	**FY 2001**	**FY 2002**	**FY 2003***	**FY 2004***	**FY 2005***
General Revenue (GRF)	$ 3,485,879	$ 3,002,708	$ 4,043,467	$ 3,138,407	$ 2,992,194	$ 2,954,847
General Services (GSF)	$ 66,720	$ 33,636	$ 24,081	$ 109,992	$ 135,450	$ 86,500
Federal (FED)	$34,688,966	$37,708,744	$34,716,338	$37,458,885	$31,584,908	$30,311,890
Totals	**$38,241,565**	**$40,745,089**	**$38,783,885**	**$40,707,284**	**$34,712,552**	**$33,353,237**

*The amounts in the above table for FYs 2003 through 2005 are estimates.

The bulk of the Office of Criminal Justice Services' annual funding, around 90%, is composed of federal moneys (FED) made available to the state and local jurisdictions through a mix of largely criminal justice program grants.

Recent fluctuations in the Office's annual federal spending is likely to have largely been a function of two factors. First, the responsibility for handling roughly $10 million in annual juvenile justice and delinquency prevention funding was transferred to the Department of Youth Services at the start of FY 2002. Second, and at the same, the responsibility for handling around $2.8 million in annual funding associated with the federal Family Violence Prevention and Services program was transferred to the Office from the Department of Job and Family Services.

Office of Criminal Justice Services Spending by Object of Expense*						
Object of Expense	**FY 2000***	**FY 2001***	**FY 2002***	**FY 2003***	**FY 2004***	**FY 2005***
Personal Service	$ 3,313,000	$ 3,271,000	$ 3,250,000	$ 3,464,000	$ 3,339,000	$ 3,402,000
Purchased Service	$ 982,000	$ 765,000	$ 656,000	$ 117,000	$ 233,000	$ 195,000
Maintenance	$ 734,000	$ 795,000	$ 857,000	$ 844,000	$ 1,201,000	$ 1,142,000
Equipment	$ 148,000	$ 170,000	$ 215,000	$ 126,000	$ 218,000	$ 174,000
Subsidy	$27,611,000	$28,794,000	$30,677,000	$27,870,000	$22,852,000	$22,792,000
Transfer	$ 5,453,000	$ 6,949,000	$ 7,885,000	$ 8,286,000	$ 6,869,000	$ 5,649,000
Total	**$38,242,000**	**$40,745,000**	**$43,540,000**	**$40,707,000**	**$34,713,000**	**$33,353,000**

*Amounts are rounded to the nearest thousand; totals may not add due to rounding; amounts for FYs 2003 through 2005 are estimates.

As is evidenced in the above table, in the range of 85% to 90% of the Office of Criminal Justice Services' annual spending is in the form of grants (subsidies and transfers) to other state agencies, local units of government, and nonprofit organizations. The remainder of the Office's annual spending is largely allocated to cover staff salaries and fringe benefits (personal service), and secondarily, maintenance expenses.

PERMANENT AND TEMPORARY LAW

This section describes permanent and temporary law provisions contained in the executive budget that explicitly affect the duties, responsibilities, or fiscal operations of the Office of Criminal Justice Services.

Permanent Law Provisions

There do not appear to be any permanent law provisions in the executive budget that explicitly affect the duties, responsibilities, or fiscal operations of the Office of Criminal Justice Services.

Temporary Law Provisions

The temporary law provisions contained in the executive budget directly affecting the operations of the Office of Criminal Justice Services are described in more detail below.

Indigent Defense

Temporary law instructs the Office to make an effort to maximize the amount of funding available for the defense of indigent persons. This temporary law has been included in every one of the Office's biennial operating budgets since first being enacted by Am. Sub. H.B. 152 of the 120th General Assembly, the main operating appropriations act covering FYs 1994 and 1995.

Criminal Justice Information System

Temporary law associated with GRF line item 196-401, Criminal Justice Information System, stipulates that its funding be used by the Office to work on a plan to improve Ohio's criminal justice information systems and that progress reports be issued to certain parties by January 1, 2004 and January 1, 2005. Temporary law to this effect has been included in every one of the Office's biennial operating budgets since first being enacted by Am. Sub. H.B. 215 of the 122nd General Assembly, the main operating appropriations act covering FYs 1998 and 1999.

Operating Expenses

Temporary law associated with GRF line item 196-424, Operating Expenses, instructs the Office to spend up to $650,000 in each fiscal year of the 2003-2004 biennium for the purpose of matching federal funds. Temporary law to this effect first appeared in Am. Sub. H.B. 94 of the 124th General Assembly, the main operating appropriations act covering FY 2002 and 2003.

Juvenile Accountability Incentive Block Grant

Temporary law states that the purpose of line item 196-602, Criminal Justice Federal Programs, is to fund and close out the Juvenile Accountability Incentive Block Grant (JAIBG) Program for federal FY 1999. Although, pursuant to Am. Sub. H.B. 94 of the 124th General Assembly, the Office's role in the state's federal juvenile justice and delinquency prevention program, including JAIBG, was transferred to the Department of Youth Services, the Office is required to close out business that was in effect initiated prior to the transfer of certain functions to DYS. According to the Office, the purpose of the line item's $1.0 million FY 2004 appropriation will be used to refund grant moneys to the federal government.

REQUESTS NOT FUNDED

The difference, or variance, between what the Office of Criminal Justice Services requested for its biennial GRF budget and the Governor's recommended funding level is summarized in the table below.

GRF Line Item	Line Item Name	FY 2004 Requested	FY 2004 Recommended	Difference	FY 2005 Requested	FY 2005 Recommended	Difference
196-401	Criminal Justice Information System	$ 592,092	$ 534,570	($ 57,522)	$ 601,843	$ 520,503	($ 81,340)
196-403	Center for Violence Prevention	$ 182,647	$ 169,177	($ 13,470)	$ 186,172	$ 167,904	($ 18,268)
196-405	Violence Prevention Subsidy	$ 725,206	$ 707,076	($ 18,130)	$ 725,206	$ 688,469	($ 36,737)
196-424	Operating Expenses	$2,025,961	$1,581,371	($444,590)	$2,089,755	$1,577,971	($511,784)
Totals		**$3,525,906**	**$2,992,194**	**($533,712)**	**$3,602,976**	**$2,954,847**	**($648,129)**

Criminal Justice Information System (GRF line item 196-401). This GRF line item supports the development and implementation of the state's Criminal Justice Information System (CJIS), a critical piece of which is the Ohio Justice Information Network (OJIN). The amount of annual funding requested by the Office reflected the cost of maintaining current service levels with regard to assisting local governments with system upgrades required for OJIN participation as well as assisting with the Office's technology staff costs. As the Executive's recommended levels of funding are less than the Office's requested amounts, presumably current service levels will have to be reduced unless an alternative funding stream can be identified.

Family Violence Prevention Center (GRF line item 196-403). This GRF line item is used to support the annual operating expenses, which includes the equivalent of 1.5 full-time staff. The amount of annual funding requested by the Office reflected the cost of maintaining the center's current level of services. As the Executive's recommended levels of funding are less than the Office's requested amounts, the center's annual operating expenses will have to be trimmed.

Violence Prevention Subsidy (GRF line item 196-405). This GRF subsidy is used to provide grants to domestic violence shelters for the purpose of supporting their operating expenses (staff, programs, rent, and so forth). Presumably, as a result of the Executive's recommended levels of funding, the size of the annual grants distributed to domestic violence shelters might be decreased or perhaps fewer domestic violence shelters might receive a grant each year.

Operating Expenses (GRF line item 196-424). This GRF line item supports the Office's administrative functions and also supplies the required cash match that permits the state to utilize a relatively small percentage of certain federal grants for administrative expenses. The amount of annual funding requested by the Office reflected the cost of maintaining the center's current level of services, including the state cash match required in order to use some federal grant moneys for administrative expenses. As the Executive's recommended levels of funding are less than the Office's requested amounts, the annual costs associated with performing certain administrative functions will presumably have to be reduced, which in all likelihood means some payroll costs will need to be trimmed. A reduction in these annual operating costs appears also likely to reduce the amount of federal grant moneys that the Office would be permitted to use for its administrative expenses.

Federal administrative moneys. For every $1.00 loss in the required cash match in the form of operating expense moneys, the Office can in effect lose up to $3.00 in federal funds that might otherwise have been available to also support annual administrative expenses.

Staff levels. As the Executive's recommended levels of funding are less than the amounts that the Office requested for the purpose of maintaining current service levels, it appears that the equivalent of four full-time staff positions will have to be eliminated.

General Revenue Fund

GRF 196-401 Criminal Justice Information System

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$838,178	$688,833	$1,406,237	$562,671	**$534,570**	**$520,503**
	-17.8%	104.1%	-60.0%	**-5.0%**	**-2.6%**

Source: GRF

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Am. Sub. H.B. 215 of the 122nd G.A., the main appropriations act covering FYs 1998 and 1999)

Purpose: This special purpose account is used by the Office of Criminal Justice Services to improve Ohio's criminal justice information systems, the ultimate goal of which is to permit local, regional, and state justice agencies to share information utilizing common technologies in a secure environment.

GRF 196-403 Center for Violence Prevention

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$351,836	$496,647	$199,346	$203,411	**$169,177**	**$167,904**
	41.2%	-59.9%	2.0%	**-16.8%**	**-0.8%**

Source: GRF

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Am. Sub. H.B. 117 of the 121st G.A., the main operating appropriations act covering FYs 1996 and 1997)

Purpose: This special purpose account was created in FY 1996 to implement recommendations produced by the Ohio Task Force on Gun Violence. This included establishing the Ohio Violence Prevention Center and providing grants for pilot violence prevention projects. The Center has since been renamed the Family Violence Prevention Center, which reflected a change in focus from gun violence to family violence. Since the Center's renaming, the funds appropriated to this special purpose account have used to finance its annual operating expenses associated with organizing and conducting workshops and presentations, facilitating inter-agency and local collaboration, collecting, identifying and disseminating information, and conducting research on family violence and its impact on communities.

GRF 196-405 Violence Prevention Subsidy

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$0	$0	$763,375	$744,291	**$707,076**	**$688,469**
	N/A	N/A	-2.5%	**-5.0%**	**-2.6%**

Source: GRF

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Section 38 of Am. Sub. H.B. 94 of the 124th G.A.)

Purpose: This special purpose account functions as a subsidy program to award grants to assist in establishing, maintaining, and expanding programs and projects to prevent family violence, and to provide immediate shelter and related assistance for victims of family violence and their dependents. This family violence prevention program and related GRF funding, including a $2.7 million federal grant (CFDA 93.671), were transferred from the Department of Job and Family Services as part of Am. Sub. H.B. 94 of the 124th G.A.

GRF 196-424 Operating Expenses

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$1,088,126	$974,226	$1,590,067	$1,614,863	**$1,581,371**	**$1,577,971**
	-10.5%	63.2%	1.6%	**-2.1%**	**-0.2%**

Source: GRF

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced GRF line item 195-424, Criminal Justice Services, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: This special purpose account is used to cover the Office of Criminal Justice Services' general operating expenses (payroll, purchased personal services, supplies, and equipment). Historically, this account has supported programmatic activities related to criminal justice assistance (policy, information and research, and monitoring and evaluation) and day-to-day central administration (director's office, human resources, legal counsel, legislative affairs, and so forth). The FY 2002-2003 biennial budget merged the Office's pre-existing State Match GRF line item (196-499) into this operating expenses account.

GRF 196-499 State Match

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$772,871	$750,653	$28,372	$0	**$0**	**$0**
	-2.9%	-96.2%	-100.0%	**N/A**	**N/A**

Source: GRF

Legal Basis: Discontinued line item (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced GRF line item 195-499, State Match - Justice Programs, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: This special purpose account provided the required cash match for the state's participation in certain programs administered by the federal Department of Justice. These moneys principally matched two federal grant programs: (1) the Byrne Memorial Criminal Justice Block Grant program (CFDA 16.579), and (2) the Juvenile Justice and Delinquency Prevention program (CFDA 16.540). Smaller amounts of this state matching money supported various other criminal justice assistance activities, including the federally required criminal justice information system steering committee and the federally initiated National Incident-Based Reporting System (NIBRS). The FY 2002-2003 biennial budget merged this state match account into the Office's existing GRF operating expenses account (line item 196-424).

GRF 196-502 Lucasville Disturbance Costs

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$434,868	$92,349	$56,070	$9,587	**$0**	**$0**
	-78.8%	-39.3%	-82.9%	**-100.0%**	**N/A**

Source: GRF

Legal Basis: As-needed line item (originally established by Controlling Board on September 27, 1993, with funds transferred from the Controlling Board's GRF line item 911-401, Emergency Purposes/Contingencies)

Purpose: This subsidy account has covered certain local costs incurred in relation to the disturbance that transpired on April 11, 1993 at the Southern Ohio Correctional Facility in Lucasville. At the outset, funds were distributed for various expenses incurred by various local entities during, and immediately after, the disturbance, including Scioto County (sheriff, coroner, and engineer), the City of Portsmouth, and Jefferson Township. Subsequent to that time, the bulk of these funds have been distributed to Scioto County for the cost of prosecuting inmates who were charged with criminal offenses as a result of the disturbance. Although the FY 2004-2005 biennial budget contains no appropriations for this subsidy account, there is a temporary law provision tied to the Controlling Board's budget permitting the transfer of moneys from GRF line item 911-401, Emergency Purposes/Contingencies, if additional funds for this purpose are deemed necessary.

GRF 196-505 SOCF Judicial & Defense Costs

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$0	$0	$0	$3,584	**$0**	**$0**
	N/A	N/A	N/A	**-100.0%**	**N/A**

Source: GRF

Legal Basis: As-needed line item (originally established by Controlling Board on September 27, 1993; funds transferred from the Controlling Board's GRF line item 911-401, Emergency Purposes/Contingencies, pursuant to authority given the Director of Budget and Management under Section 26 of Am. Sub. H.B. 152 of the 120th G.A.)

Purpose: This subsidy account has covered certain costs incurred by Scioto County in relation to the prosecution of inmates who were charged with various criminal offenses as a result of the disturbance that occurred on April 11, 1993 at the Southern Ohio Correctional Facility in Lucasville. Specifically, these funds have financed a portion of the costs associated with the attorneys representing indigent inmates, as well as various court costs, including transcripts, jury fees, and judicial salaries.

General Services Fund Group

4P6 196-601 General Services

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$66,720	$33,636	$24,081	$109,992	**$135,450**	**$86,500**
	-49.6%	-28.4%	356.8%	**23.1%**	**-36.1%**

Source: GSF: Primarily fees charged to law enforcement agencies for goods and services (crime reporting forms and annual software maintenance agreements) delivered in relation to the National Incident-Based Reporting System (NIBRS); secondarily, small grants for onetime costs, such as publications and registration fees for conferences and the like

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Controlling Board on October 12, 1993)

Purpose: Moneys deposited into this fund are used to support the purpose associated with the revenue being collected in the first place. Thus, NIBRS fees finance the printing of crime reporting forms and the provision of NIBRS technical assistance to law enforcement, including software development and upgrades.

Federal Special Revenue Fund Group

3L5 196-604 Justice Programs

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$34,107,230	$32,441,368	$32,494,085	$36,733,885	**$30,334,908**	**$30,311,890**
	-4.9%	0.2%	13.0%	**-17.4%**	**-0.1%**

Source: FED: Various federal largely criminal justice financial assistance programs, largest of which is the Byrne Memorial Criminal Justice Block Grant Program (CFDA 16.579); additional federal criminal justice financial assistance programs, more or less in order of monetary magnitude, the Violence Against Women Formula Grants Program (CFDA 16.588), Residential Substance Abuse for State Prisoners (RSAT) (CFDA 16.593), the National Criminal History Improvement Program (NCHIP) (CFDA 16.554), National Incident Based Reporting System (NIBRS) (CFDA 16.733), Local Law Enforcement Block Grants (CFDA 16.592), and State Justice Statistics Program for Statistical Analysis Centers (CFDA 16.550); Pursuant to Am. Sub. H.B. 94 of the 124th G.A, (1) control of federal juvenile justice financial assistance programs transferred from the Office of Criminal Justice Services to the Department of Youth Services, and (2) responsibility for the $2.8 million annual Family Violence Prevention and Services Grant (CFDA 93.671) transferred from the Department of Job and Family Services to the Office of Criminal Justice Services

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced federal line item 195-604, Justice Programs, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: Each of these forms of federal financial assistance comes attached with specifically authorized uses and use restrictions. Generally speaking, these federal awards cover programs to: (1) improve criminal justice information systems, (2) assist in drug law enforcement and improve the functioning of the criminal justice system, and (3) reduce violence against women. Starting in FY 2002, the biennial operating budget moved the juvenile justice and delinquency prevention programs over to the Department of Youth Services and transferred in a federal family violence prevention and services program from the Department of Job and Family Services. Some of this federal revenue is used to support operating costs of the Office of Criminal Justice Services, however, most of it is distributed in the form of grants, typically to state agencies and state-supported universities, units of local governments or combined units of local government, regional planning units, and non-profit organizations.

3U1 196-602 Criminal Justice Federal Programs

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$0	$5,267,376	$2,222,252	$225,000	**$1,000,000**	**$0**
	N/A	-57.8%	-89.9%	**344.4%**	**-100.0%**

Source: FED: CFDA 16.523, Juvenile Accountability Incentive Block Grants (JAIBG)

Legal Basis: Section 38 of Am. Sub. H.B. 94 of the 124th G.A.; ORC 181.52(B)(10) (originally established by Controlling Board on December 6, 1999)

Purpose: Moneys awarded from the federal Juvenile Accountability Incentive Block Grants (JAIBG) program have been deposited to the credit of this fund and then disbursed in the form of grants to develop accountability-based sanctions, operate juvenile detention and corrections facilities, and treat juveniles placed in residential facilities. Effective July 1, 2001 (the start of FY 2002), control of the JAIBG program was transferred to the Department of Youth Services.

3V8 196-605 Federal Program Purposes FFY01

2000	2001	2002	2003 Estimate	2004 Executive Proposal	2005 Executive Proposal
$0	$0	$0	$500,000	**$250,000**	**$0**
	N/A	N/A	N/A	**-50.0%**	**-100.0%**

Source: FED: CFDA #16.523, Juvenile Accountability Incentive Block Grants (JAIBG)

Legal Basis: ORC 181.52(B)(10) (originally established by Controlling Board on April 9, 2001)

Purpose: Moneys awarded from the federal Juvenile Accountability Incentive Block Grants (JAIBG) program have been deposited to the credit of this fund and then disbursed in the form of grants to develop accountability-based sanctions, operate juvenile detention and corrections facilities, and treat juveniles placed in residential facilities. Effective July 1, 2001 (the start of FY 2002), control of the JAIBG program was transferred to the Department of Youth Services.

LSC Budget Spreadsheet by Line Item, FY 2004 - FY 2005

Fund	ALI	ALI Title	2002	Estimated 2003	Executive 2004	% Change 2003 to 2004	Executive 2005	% Change 2004 to 2005
CJS		**Criminal Justice Services, Office of**						
GRF	196-401	Criminal Justice Information System	$ 1,406,237	$562,671	$ 534,570	-5.0%	$ 520,503	-2.6%
GRF	196-403	Center for Violence Prevention	$ 199,346	$203,411	$ 169,177	-16.8%	$ 167,904	-0.8%
GRF	196-405	Violence Prevention Subsidy	$ 763,375	$744,291	$ 707,076	-5.0%	$ 688,469	-2.6%
GRF	196-424	Operating Expenses	$ 1,590,067	$1,614,863	$ 1,581,371	-2.1%	$ 1,577,971	-0.2%
GRF	196-499	State Match	$ 28,372	$0	$ 0	N/A	$ 0	N/A
GRF	196-502	Lucasville Disturbance Costs	$ 56,070	$9,587	$ 0	-100.0%	$ 0	N/A
GRF	196-505	SOCF Judicial & Defense Costs	----	$3,584	$ 0	-100.0%	$ 0	N/A
General Revenue Fund Total			**$ 4,043,467**	**$ 3,138,407**	**$ 2,992,194**	**-4.7%**	**$ 2,954,847**	**-1.2%**
4P6	196-601	General Services	$ 24,081	$109,992	$ 135,450	23.1%	$ 86,500	-36.1%
General Services Fund Group Total			**$ 24,081**	**$ 109,992**	**$ 135,450**	**23.1%**	**$ 86,500**	**-36.1%**
3L5	196-604	Justice Programs	$ 32,494,085	$36,733,885	$ 30,334,908	-17.4%	$ 30,311,890	-0.1%
3U1	196-602	Criminal Justice Federal Programs	$ 2,222,252	$225,000	$ 1,000,000	344.4%	$ 0	-100.0%
3V8	196-605	Federal Program Purposes FFY01	----	$500,000	$ 250,000	-50.0%	$ 0	-100.0%
Federal Special Revenue Fund Group Total			**$ 34,716,338**	**$ 37,458,885**	**$ 31,584,908**	**-15.7%**	**$ 30,311,890**	**-4.0%**
Total All Budget Fund Groups			***$ 38,783,885***	***$ 40,707,284***	***$ 34,712,552***	***-14.7%***	***$ 33,353,237***	***-3.9%***