

Commission on Minority Health

Senate Finance and Financial Institutions Committee

*Chris Murray, Economist
Legislative Service Commission*

May 1, 2003

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LSC Redbook

for the

Commission on Minority Health

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TABLE OF CONTENTS

Overview.....	A1
Analysis of Executive Proposal.....	A3
Additional Facts and Figures.....	A7
Permanent and Temporary Law.....	A8
Requests Not Funded.....	A9
Catalog Of Budget Line Items.....	COBLI 1

Attachments:

**Compare Document: Permanent and Temporary Law,
As Introduced to As Passed by the House**

***LSC Budget Spreadsheet, Executive to House Passed
Comparison***

May 1, 2003

Note: The estimated General Revenue Fund (GRF) spending for FY 2003 used in this LSC Redbook reflects the 2.5% reduction made as a result of the Governor's January 22, 2003 budget cut order. The executive reduction was applied across-the-board to FY 2003 GRF appropriations, subject to certain exceptions. Subsequent to such reductions (and not reflected in the Redbook), state agencies were permitted to reallocate the amount that each of their GRF appropriation line items was reduced, while still absorbing the 2.5% budget cut within the total amount of their GRF appropriations.

Commission on Minority Health

- In FY 2002, the Commission issued 103 community-based grants
- Minority Health Month activities served more than 14,800 people in FY 2002

OVERVIEW

The executive recommendations for the Ohio Commission on Minority Health are \$1,765,713 in FY 2004 and \$1,768,982 in FY 2005. The Commission on Minority Health is primarily funded through General Revenue Fund (GRF) moneys. For the FY 2004-2005 biennium, the Commission will receive estimated federal funding in the amount of \$300,000. Other sources of funding come from registration fees related to the minority health conference costs and donations from health and human service organizations.

Created in 1987, based on the recommendations of the Governor's Task Force on Black and Minority Health, the Ohio Commission on Minority Health was the first state-level office in the United States formed exclusively to address the condition of minority health. Today, 35 states and the federal government have minority health offices. The mission of the Ohio Commission on Minority Health is to promote health and prevent disease among economically disadvantaged African-American, Hispanic, Asian, and Native-American Ohioans. An 18-member Commission provides guidance for the agency, including its grant administration.

The Commission's seven-person staff focuses on meeting six long-term goals. First, MIH aims to develop nontraditional service protocols designed to reduce the effects of targeted diseases and conditions, namely, heart disease, cancer, diabetes, infant mortality, substance abuse, and violence. The Commission also strives to develop and institutionalize an accessible delivery system for people with Systemic Lupus Erythematosus (SLE). Other Commission goals include providing access to culturally appropriate health information for under-served minority populations and increasing access to culturally relevant health services by funding demonstration projects. And last, in the long run MIH expects to increase minority recruitment and retention in health education and to provide advocacy leading to system changes that improve minority health.

During the FY 2002–2003 biennium, the Commission's activities centered primarily on administering minority health grants, developing a strategic planning process, and maintaining service levels with limited resources. The Minority Health Grant program area is the chief means by which the Commission fulfills its mission, which is funded through the General Revenue Fund. During the FY 2002-2003 biennium, the Commission awarded approximately 198 grants for minority health activities.

Among grants awarded by the Commission are demonstration grants, Minority Health Month grants, and Lupus Program grants. Demonstration grants are intended to assist community-based agencies in establishing new programming that will be supported by alternative funding sources in later years. The

grants are for a period of two years. The Commission on Minority Health awarded ten demonstration grants over the past biennium.

The Commission on Minority Health plays an instrumental role in organizing Minority Health Month activities through 71 grants issued to community-based organizations. This past year, MIH focused more of their Minority Health Month efforts on local communities. Seven cities had local kick-offs, instead of just Columbus as had been done in previous years. The Commission on Minority Health did this to maximize local sponsorships for activities while at the same time improving the promotion of, and turnout for, the events occurring in the local communities. The Commission also sponsors a biennial Minority Health Conference that draws 800 people to honor individuals and groups who have significantly improved the health of Ohio's minority citizens.

Another minority health area for which MIH awards grants is Systemic Lupus Erythematosus (SLE). Systemic Lupus Erythematosus has become a major focus of Commission activity since the Lupus Program was transferred from the Department of Health by Am. Sub. H.B. 152 of the 120th General Assembly. Lupus, a chronic inflammatory disease in which immunological reactions cause abnormalities of blood vessels and connective tissue, is a disorder that affects between 240,000 and 1.4 million Americans, disproportionately minority, in one of three forms, the most severe and widespread of which is SLE. Only a handful of states have distinct Lupus health programs, most of which are housed within state departments of health. According to MIH, Ohio is unique in the high profile it gives to Lupus awareness among minority populations and the extent of its Lupus programming as fostered by the Commission. During the FY 1998-1999 biennium, the Commission shifted from a planned partnership with the United Way system statewide to an alternative plan drawing upon the strengths of specific provider agencies and organizations. The Commission on Minority Health awarded 12 Lupus grants in FY 2002, 11 of which were renewed in FY 2003. Programs funded include consumer self-help training through the Arthritis Foundation, statewide provider training through LFA Ohio chapters, a statewide consumer and provider conference, and support group services in all Ohio metropolitan areas.

ANALYSIS OF EXECUTIVE PROPOSAL

Commission on Minority Health

Purpose: To promote health and prevent disease among economically disadvantaged African-American, Hispanic, Asian, and Native-American Ohioans through innovative strategies and financial opportunities, public health promotion, legislative action, and public policy and system change

The following table shows the line items that are used to fund the Commission on Minority Health (MIH) programs, as well as the Governor's recommended funding levels.

Fund	ALI	Title	FY 2004	FY 2005
GRF	149-321	Operating Expenses	\$572,679	\$575,948
GRF	149-501	Minority Health Grants	\$751,478	\$751,478
GRF	149-502	Lupus Program	\$141,556	\$141,556
Total GRF			\$1,465,713	\$1,468,982
3J9	149-602	Federal Grants	\$150,000	\$150,000
4C2	149-601	Minority Health Conference	\$150,000	\$150,000
Total non-GRF			\$300,000	\$300,000
Total funding: Commission on Minority Health			\$1,765,713	\$1,768,982

Specific programs within the Commission on Minority Health that this analysis will focus on include:

- **MINORITY HEALTH GRANTS**
- **LUPUS PROGRAM**
- **MINORITY HEALTH CONFERENCE**

Minority Health Grants

Program Description: Minority Health Grants are the Commission's primary means for fulfilling its mission to promote the health of, and to prevent disease among, members of minority groups, specifically economically disadvantaged African-Americans, Hispanics, Asians, and Native-Americans. The distribution of these grants is authorized in section 3701.78 of the Revised Code. The table below (continued on the following page) lists minority health grant distribution by county.

County	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002	FY 2003*
Allen	\$2,696	\$4,000	\$7,084	\$4,000	\$52,000	\$77,000
Ashtabula	\$0	\$0	\$0	\$0	\$2,000	\$0
Athens	\$0	\$0	\$0	\$0	\$0	\$0
Butler	\$0	\$0	\$0	\$0	\$0	\$0
Champaign	\$0	\$0	\$0	\$0	\$0	\$0
Clark	\$3,000	\$9,000	\$2,000	\$4,000	\$4,000	\$6,000
Columbiana	\$0	\$2,000	\$2,000	\$2,000	\$2,000	\$0
Cuyahoga	\$310,736	\$361,513	\$349,360	\$496,177	\$258,020	\$249,915
Delaware	\$0	\$0	\$3,169	\$2,000	\$0	\$0

County	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002	FY 2003*
Erie	\$0	\$0	\$0	\$0	\$0	\$0
Franklin	\$136,562	\$202,945	\$215,076	\$417,323	\$436,283	\$158,249
Gallia	\$0	\$0	\$0	\$0	\$0	\$0
Geauga	\$0	\$0	\$0	\$0	\$0	\$0
Greene	\$1,500	\$3,815	\$3,560	\$2,000	\$2,000	\$0
Guernsey	\$20,000	\$12,000	\$0	\$0	\$0	\$0
Hamilton	\$102,737	\$205,381	\$243,040	\$224,650	\$152,495	\$108,376
Highland	\$0	\$0	\$0	\$1,844	\$0	\$0
Hocking	\$0	\$0	\$17,241	\$0	\$0	\$0
Jefferson	\$2,970	\$7,000	\$9,000	\$18,000	\$16,145	\$18,000
Lake	\$0	\$0	\$0	\$0	\$0	\$1,161
Licking	\$0	\$0	\$0	\$0	\$0	\$0
Lorain	\$51,500	\$43,500	\$15,870	\$15,690	\$16,480	\$16,000
Lucas	\$58,600	\$123,243	\$225,927	\$207,154	\$36,437	\$31,999
Mahoning	\$235,938	\$248,297	\$31,843	\$98,542	\$23,800	\$35,000
Marion	\$0	\$0	\$0	\$0	\$0	\$0
Mercer	\$0	\$0	\$0	\$1,238	\$0	\$0
Miami	\$0	\$0	\$0	\$2,000	\$0	\$0
Montgomery	\$48,029	\$80,538	\$120,000	\$116,439	\$38,004	\$31,524
Muskingum	\$3,000	\$7,000	\$2,000	\$4,000	\$0	\$2,000
Portage	\$0	\$0	\$1,600	\$0	\$0	\$0
Richland	\$0	\$0	\$75,000	\$75,000	\$4,000	\$6,000
Ross	\$0	\$0	\$0	\$3,998	\$2,000	\$2,000
Sandusky	\$1,500	\$0	\$0	\$2,000	\$0	\$0
Scioto	\$0	\$0	\$6,719	\$2,000	\$0	\$0
Seneca	\$0	\$0	\$0	\$0	\$0	\$0
Stark	\$0	\$10,030	\$6,230	\$3,907	\$60,648	\$71,607
Summit	\$12,997	\$40,154	\$78,763	\$157,696	\$26,494	\$22,980
Trumbull	\$62,700	\$74,631	\$4,000	\$4,000	\$2,000	\$0
Wood	\$120,000	\$112,000	\$14,000	\$0	\$0	\$0
Total	\$1,174,465	\$1,547,047	\$1,433,482	\$2,065,658	\$1,134,806	\$837,811

*FY 2003 grant amounts represent an estimated figure.

In FY 2002, the Commission provided 103 grants to community-based agencies, including 71 grants specific to Minority Health Month activities throughout the state.

Demonstration Grants – The Commission on Minority Health provides two-year demonstration grants as seed money to organizations that address the purpose of the Commission. After the two years, these organizations are expected to get funding from outside sources. An example is the Community Health Access Project in Mansfield, which received a \$150,000 demonstration grant from MIH in FY 2000. The

Community Health Access Project has been awarded a \$5 million grant from the Osteopathic Heritage Foundation for continued funding. The Commission issued ten demonstration grants over the biennium.

Minority Health Month - a high-visibility awareness program promoted by MIH in April of each year. The Commission awards grants of approximately \$2,000 to fund activities promoting minority health during the month. During FY 2002, the Commission awarded 71 grants for Minority Health Month activities that served more than 14,836 people, including thousands of individuals who submitted to health screenings.

Funding Source: GRF; State Special Revenue Fund (SSR)

Line Items: 149-501, Minority Health Grants (GRF) and 149-601, Minority Health Conference (SSR Fund 4C2)

Implication of the Executive Recommendation: The appropriation amount recommended by the Executive for 149-501, Minority Health Grants, for FY 2004 is \$751,478 or 2.5% less than FY 2003 estimated expenditures. The line item is flat funded for FY 2005. The Commission anticipates it will have to reduce the number of demonstration grants it offers from ten to six.

Lupus Program

Program Description: This program funds support services for people with Systemic Lupus Erythematosus (SLE) and the healthcare providers who serve them. During the FY 1994-1995 biennium, the 120th General Assembly transferred the administration of the Lupus Program from the Department of Health, with a 10% decrease in appropriation and no increase in MIH staff level.

More than 1,935 Ohioans were served through 12 grant projects administered by the Commission during the FY 2002-2003 biennium. Disbursement of grant funds is made quarterly for a maximum of \$14,000 per year.

The Lupus Program includes SLE self-help (SLESH) training for consumers (primarily delivered through the Arthritis Foundation), statewide provider training (primarily delivered through Ohio chapters of the Lupus Foundation of America), a statewide consumer and provider conference, and support group services in all Ohio metropolitan areas. This program promotes early diagnosis of Lupus, employing the Bay Area Assessment Tool.

Funding Source: GRF

Line Item: 149-502, Lupus Program

Implication of the Executive Recommendation: The executive recommendation fully funds this program at current service levels. The Commission on Minority Health anticipates awarding 11 grants, the same as in FY 2003.

Minority Health Conference

Program Description: The Commission on Minority Health sponsors a conference to recognize individuals and groups who have shown commendable efforts toward improving the health of Ohio's minority citizens. Also, donations are made to the Minority Health Conference Fund for other minority health initiatives. Some of these initiatives include:

Covering Ohio Kids – a privately-funded companion initiative to the Healthy Kids, Healthy Families program administered by the Department of Job and Family Services. In the beginning of FY 2001, the Commission received an award of \$780,000, a three-year grant, from the Robert Wood Johnson Foundation. Currently, three pilot projects are operating in Hamilton, Hocking, and Cuyahoga counties. The program has received additional grant funds of \$1.2 million to continue these projects.

HIV/AIDS Infrastructure Assessment Grant – affords Ohio an opportunity to develop capacity activities in communities and the healthcare delivery system to reach minority citizens. The project, funded by the U.S. Public Health Service, Office of Minority Health, is allowing the Commission to mobilize community-planning groups in eight counties. This project is being coordinated with the HIV/AIDS unit at the Department of Health.

AAALAANA Community Health Research Partnership – a statewide collaborative between university researchers and the community to research African-American, Latino, Asian, Amish and Native-American health disparities. The resource directory produced by the project provides contact information for researchers in the university system and their area of expertise. This has facilitated communication between minority communities and those interested in studying minority issues.

Funding Source: SSR Fund 4C2 (registration fees and other revenues related to conference costs and minority health initiatives)

Line Item: 149-601, Minority Month Conference

Implication of the Executive Recommendation: The executive recommendation funding levels would allow this program area to continue at current levels.

ADDITIONAL FACTS AND FIGURES

Commission on Minority Health Staffing Levels							
						Estimated	
1998	1999	2000	2001	2002	2003	2004	2005
8	8	9	9	7	7	9	9

Currently, the Commission has four unfilled positions in addition to the seven that are filled. The Commission is in the process of reclassifying its positions and will fill the vacant associate director position once the reclassifying is complete. Furthermore, the Commission will hire a program director for the HIV/AIDS Infrastructure Assessment grant. This position had previously been contracted out. The HIV/AIDS program director will be fully funded from the HIV/AIDS Infrastructure Assessment federal grant which is deposited into Fund 3J9, Federal Grants.

PERMANENT AND TEMPORARY LAW

This section describes permanent and temporary law provisions contained in the executive budget that will affect the Commission's activities and spending decisions during the next biennium.

Permanent Law Provisions

There are no permanent law provisions with fiscal impact on the Commission.

Temporary Law Provisions

Lupus Program

Funds in GRF appropriation line item 149-502, Lupus Program, must be used to do the following: provide grants for programs in patient, public, and professional education on the subject of Systemic Lupus Erythematosus; support local centers of lupus information gathering and screening; and provide outreach to minority women.

REQUESTS NOT FUNDED

Commission on Minority Health						
Fund Line Item	FY 2004 Requested	FY 2004 Recommended	Difference	FY 2005 Requested	FY 2005 Recommended	Difference
GRF 149-321	\$614,895	\$572,679	(\$42,216)	\$623,906	\$575,948	(\$47,958)
GRF 149-501	\$846,111	\$751,478	(\$94,633)	\$1,000,000	\$751,478	(\$248,522)
GRF 149-502	\$168,000	\$141,556	(\$26,444)	\$168,000	\$141,556	(\$26,444)
4C2 149-601	\$320,776	\$150,000	(\$170,776)	\$320,776	\$150,000	(\$170,776)
TOTALS	\$1,949,782	\$1,615,713	(\$334,069)	\$2,112,682	\$1,618,982	(\$493,700)

The Commission requested funds in GRF line item 149-501, Minority Health Grants, in order to maintain ten demonstration grants over the FY 2004-2005 biennium. The executive recommendations fall short of the Commission's request by a total of \$343,155. According to MIH, this level of funding would decrease the number of minority health grants, including reducing the number of demonstration grants from ten to six.

The Commission believes the requested funding in GRF line item 149-321, Operating Expenses, is necessary to allow the Commission staff to continue to reach minority communities and provide technical assistance for the grant programs. However, the Executive recommended only partial funding for this line item. According to MIH, the Commission would have to restructure travel and maintenance schedules at this funding level, which will impact the Commission's outreach abilities.

The requested funding in GRF line item 149-502, Lupus Program, in the amount of \$168,000 per year includes moneys that would be used to return the Lupus Program to FY 2002 levels and expand the program into previously unserved areas. Currently, there are areas in northwest and southeast Ohio that do not have support services for Lupus. The requested funding would allow the Commission to fill these gaps with two additional grants. Furthermore, the requested funding would permit the Commission to reissue a grant that had been discontinued in FY 2003 because of budget reductions. This would bring the number of grants statewide from 11 to 14. The executive budget recommendation would allow the Lupus Program to operate at its current level of 11 grants.

The difference between the recommended and requested appropriation levels for line item 149-601, Minority Health Conference (Fund 4C2), is related to the expected amount of private donations and grants the Commission will receive. At the recommended funding level, the Commission would be able to fund Minority Health Month activities over the biennium. Should the Commission receive additional private funds, they could go to the Controlling Board to request an increase in the appropriation.

General Revenue Fund

GRF 149-321 Operating Expenses

2000	2001	2002	2003 Estimate	2004 House Passed	2005 House Passed
\$600,267	\$556,891	\$539,318	\$557,683	\$539,318	\$539,318
	-7.2%	-3.2%	3.4%	-3.3%	0.0%

Source: GRF

Legal Basis: ORC 3701.78

Purpose: Funds in this line item are for general operating expenses, including payroll and fringe benefits, maintenance, and equipment.

GRF 149-501 Minority Health Grants

2000	2001	2002	2003 Estimate	2004 House Passed	2005 House Passed
\$949,743	\$991,562	\$840,231	\$751,477	\$751,478	\$751,478
	4.4%	-15.3%	-10.6%	0.0%	0.0%

Source: GRF

Legal Basis: ORC 3701.78

Purpose: The Commission was created in 1987 as a result of the recommendations of the Governor's Task Force on Black and Minority Health. Grant moneys in this line item are awarded to community health groups to promote health and the prevention of disease among minorities. The Commission determines grant amounts. Grant funds are distributed quarterly.

GRF 149-502 Lupus Program

2000	2001	2002	2003 Estimate	2004 House Passed	2005 House Passed
\$135,102	\$159,301	\$144,485	\$141,556	\$141,556	\$141,556
	17.9%	-9.3%	-2.0%	0.0%	0.0%

Source: GRF

Legal Basis: Section 76 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Am. Sub. H.B. 152 of the 120th G.A., which transferred the Lupus Program appropriation line item from the Department of Health to the Commission on Minority Health)

Purpose: The line item is used to provide grants for education programs on Systemic Lupus Erythematosus for patients, the public, and medical professionals; to encourage and develop centers for screening and information gathering; to provide outreach to minority women. Grant funds are disbursed quarterly.

Federal Special Revenue Fund Group

3J9 149-602 Federal Grants

2000	2001	2002	2003 Estimate	2004 House Passed	2005 House Passed
\$8,326	\$104,063	\$157,240	\$400,000	\$150,000	\$150,000
	1149.9%	51.1%	154.4%	-62.5%	0.0%

Source: FED: CFDA 93.006, State and Territorial and Technical Assistance Capacity Development Minority HIV/AIDS Demonstration Program

Legal Basis: Section 76 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Controlling Board in FY 1992)

Purpose: This fund was established to accept money from federal grants. The Commission has received moneys from the U.S. Public Health Service, Office of Minority Health, to assess the infrastructure of HIV/AIDS services in minority communities statewide. This project is being coordinated with the HIV/AIDS unit at the Ohio Department of Health.

State Special Revenue Fund Group

4C2 149-601 Minority Health Conference

2000	2001	2002	2003 Estimate	2004 House Passed	2005 House Passed
\$169,279	\$200,608	\$219,294	\$150,000	\$150,000	\$150,000
	18.5%	9.3%	-31.6%	0.0%	0.0%

Source: SSR: Registration fees related to conference costs; donations from health and human service organizations

Legal Basis: Section 76 of Am. Sub. H.B. 94 of the 124th G.A. (originally established by Controlling Board on October 9, 1990)

Purpose: The Commission on Minority Health organizes a bi-annual conference on minority health issues to recognize individuals and groups who have shown commendable efforts toward remediating the status of minority health in Ohio. Donations are also made to this fund for other MIH initiatives.

As Introduced

As Passed by the House

Subject: Lupus Program

Section: 71

Earmarks the funds in GRF appropriation item 149-502, Lupus Program, to provide grants for programs on the subject of systemic lupus erythematosus, to encourage and develop local centers on lupus information gathering and screening, and to provide outreach to minority women.

Section: 71

No change.

LSC Budget Spreadsheet by Line Item, FY 2004 - FY 2005

<i>Fund</i>	<i>ALI</i>	<i>ALI Title</i>	<i>Estimated 2003</i>	<i>As Introduced 2004</i>	<i>House Sub Bill 2004</i>	<i>% Change Est. 2003 to House 2004</i>	<i>As Introduced 2005</i>	<i>House Sub Bill 2005</i>	<i>% Change House 2004 to House 2005</i>
<i>MIH Minority Health, Commission on</i>									
GRF	149-321	Operating Expenses	\$557,683	\$ 572,679	\$ 539,318	-3.3%	\$ 575,948	\$ 539,318	0.0%
GRF	149-501	Minority Health Grants	\$751,477	\$ 751,478	\$ 751,478	0.0%	\$ 751,478	\$ 751,478	0.0%
GRF	149-502	Lupus Program	\$141,556	\$ 141,556	\$ 141,556	0.0%	\$ 141,556	\$ 141,556	0.0%
General Revenue Fund Total			\$ 1,450,716	\$ 1,465,713	\$ 1,432,352	-1.3%	\$ 1,468,982	\$ 1,432,352	0.0%
3J9	149-602	Federal Grants	\$400,000	\$ 150,000	\$ 150,000	-62.5%	\$ 150,000	\$ 150,000	0.0%
Federal Special Revenue Fund Group Total			\$ 400,000	\$ 150,000	\$ 150,000	-62.5%	\$ 150,000	\$ 150,000	0.0%
4C2	149-601	Minority Health Conference	\$150,000	\$ 150,000	\$ 150,000	0.0%	\$ 150,000	\$ 150,000	0.0%
State Special Revenue Fund Group Total			\$ 150,000	\$ 150,000	\$ 150,000	0.0%	\$ 150,000	\$ 150,000	0.0%
<i>Total All Budget Fund Groups</i>			\$ 2,000,716	\$ 1,765,713	\$ 1,732,352	-13.4%	\$ 1,768,982	\$ 1,732,352	0.0%