

Office of Criminal Justice Services

Senate Finance and Financial Institutions Committee

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Legislative Service Commission*

April 27, 2005

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LSC Redbook

for the

Office of Criminal Justice Services

Senate Finance and Financial Institutions Committee

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Attachments:

Catalog of Budget Line Items

LSC Budget Spreadsheet By Line Item: Executive to House Passed

Compare Document: Permanent and Temporary Law

April 27, 2005

Office of Criminal Justice Services

- Office abolished; Merged with Department of Public Safety
- Cuts in GRF funding; Staff reductions to follow
- Fee increase to support domestic violence shelters

OVERVIEW

Abolition of Office; Creation of Division

Under the Executive budget, the Office of Criminal Justice Services will be abolished and its personnel and functions transferred to the Division of Criminal Justice Services to be created within the Department of Public Safety. Given that, this LSC Redbook performs two functions: (1) reviews the operation of the Office of Criminal Justice Services as it currently exists, and (2) discusses the implications of the proposed merger as a division with the Department of Public Safety, and related funding levels, in terms of the current level of services being provided by the Office of Criminal Justice Services.

Executive Funding Recommendation

GRF Funding. Under the executive budget, the Division of Criminal Justice Services received less GRF funding than was requested by the Office of Criminal Justice Services by \$1.53 million in FY 2006 and \$1.22 million in FY 2007. Additionally, GRF line items and related funding for the Criminal Justice Information System (CJIS), the Center for Violence Prevention, and domestic violence shelter subsidies was eliminated. The Executive budget does, however, establish a replacement fee-driven revenue stream to continue support for those subsidies to domestic violence shelters.

It appears, based on conversations with the Office of Criminal Justice Services, that the recommended level of GRF funding will be sufficient for the required state match in order for the Division of Criminal Justice Services to tap an estimated \$2.83 million in FY 2006 and an estimated \$1.98 million in FY 2007 for its administrative expenses.

According to the Office of Criminal Justice Services, its merger within the Department of Public Safety as the Division of Criminal Justice Service will likely result in a reduction of 14 funded positions. Both the Office of Criminal Justices and the Department of Public Safety have indicated that an effort would be made to reassign Criminal Justice Services staff to other departmental programs. As the potential merger of the Office of Criminal Justice Services within the Department of Public Safety is still a "work in progress," the staffing levels in FYs 2006 and 2007 for what will become the Division of Criminal Justice Services are uncertain.

Non-GRF Funding. Under the executive budget, the recommended non-GRF appropriations in each of FYs 2006 and 2007 will permit the Division of Criminal Justice Services to maintain Ohio Incident Based Reporting System (OIBRS) and to administer assorted federal grant programs, including disbursing an

estimated \$53 million in federal subsidies and grants to various state and local recipients over the course of the next biennium.

Duties and Responsibilities

The primary role of the Office of Criminal Justice Services (CJS) is to provide criminal justice planning and assistance to the state. A major responsibility is to administer federal financial assistance intended to improve state and local criminal and juvenile systems. In addition, the Office's role has included providing assistance through coordination and development of the state's Criminal Justice Information System (CJIS), policy development, research and analysis, and program evaluation. Thus, the mission of the Office is to administer federal grant funding and provide leadership and assistance in the criminal justice arena by collecting, coordinating, maintaining, analyzing, and disseminating a wide array of information for the purpose of preventing and controlling crime, delinquency, and victimization in the state of Ohio.

The Office oversees in the range of \$25 million to \$30 million or so annually in state and federal criminal justice grants, and also provides technology tools, training, and publications. Through the administration of grants and coordination of criminal justice planning, the Office has been able to: (1) foster networking among various criminal justice agencies (including law enforcement, courts, corrections and victims programs), (2) maximize the use of federal grant dollars by monitoring and analyzing criminal justice trends and needs, and (3) address various aspects and disciplines of the criminal justice system.

Since the enactment of the FY 2002-2003 biennial budget, two notable changes have occurred in the Office's duties and responsibilities. First, authority over federal juvenile justice and delinquency prevention programs was transferred to the Department of Youth Services (DYS). Second, authority over the federal Family Violence Prevention and Services Grant program was transferred to the Office from the Department of Job and Family Services (JFS).

The duties and responsibilities of the Office of Criminal Justice will be unchanged by its merger within the Department of Public Safety as the Division of Criminal Justice Services.

Cost Savings Measures

According to the Office of Criminal Justice Services, it has completed several cost saving measures that have brought more efficiencies to the agency, including:

- Completing a restructuring and lay-off, which decreased the agency's staff size from 61 to 44, a reduction of 17 positions, or 27.9%.
- Initiating an early retirement package.
- Implementing a flex work schedule policy, which has resulted in a 92% reduction in overtime hours.
- Completing an office move, which produced a savings of \$75,000 a year in rent.
- Development of an online grants system, which was done in-house saving the cost of consultants or outside contracts and also saved staff time no longer spent manually entering grant information.
- Returned the Office's state car, saving \$6,000 a year.

Federal Funds Distribution

The Office of Criminal Justice Services allocates certain federal moneys, in particular Byrne Formula Grant Program and Violence Against Women Formula Grants moneys, to geographic areas of the state based on a crime rate to population formula. For purposes of allocating the federal Byrne and VAWA moneys, the Office uses three regional planning units (RPUs). These RPUs are located in Lucas, Franklin, and Cuyahoga counties, and provide criminal justice planning and technical assistance at the local level. Within these three counties, potential subgrantees apply directly to the RPU for funding consideration. All other 85 counties apply directly to the Office of Criminal Justice Services for Byrne and VAWA funding. As of FY 2007, the Byrne program will be merged along with the Local Law Enforcement Block Grants (LLEBG) Program into one broad grant program: the Justice Assistance Grant (JAG) Program. Under JAG, the RPUs will receive money directly from the federal government and subgrantees within these counties must first apply to their RPU for funding. All remaining counties will apply directly to the Office of Criminal Justice Services for JAG funding.

Federal Funds Awards Process

According to the Office of Criminal Justice Services, their federal grant application and selection process has undergone two notable changes. First, as part of a larger ongoing process of developing, operating, and maintaining electronic-based services (e-government), the Office worked with the Department of Youth Services to construct a user-friendly, on-line grant application and submission process. Second, the Office initiated a program evaluation initiative (PEI), the goal of which is to develop outcome measurements for the projects that are funded through its various federal grant programs, with intent that, in the future, a project would be funded only if that project showed promise or demonstrated positive accomplishments.

Federal domestic assistance grants

The Office of Criminal Justice Services currently administers a half dozen or so federal grants, the most significant of which are described briefly and ordered according to the magnitude or size of the annual grant award.

(1) Byrne Formula Grant Program

The Byrne grant program (CFDA #16.579) is designed to assist local law enforcement, state agencies, and eligible criminal justice organizations with various goals, including: narcotics trafficking task forces, pharmaceutical diversion task forces, community crime prevention, community policing, victim/witness assistance, court delay reduction, residential and nonresidential corrections, and research and training. Each recipient of funds from this federal grant is generally required to provide a 25% cash match. In each of FYs 2006 and 2007, the Office has previously estimated the state will receive an annual award of around \$17.4 million, of which around \$16.5 million will be distributed each year in the form of grants to eligible entities.

The Byrne program will not exist in FY 2007, as the federal government is merging it along with the Local Law Enforcement Block Grants (LLEBG) Program to create the Justice Assistance Grant (JAG) Program. The procedure for allocating JAG funds will be a formula based on population and crime statistics in combination with a minimum allocation to ensure that each state and territory receives an appropriate share. Traditionally, under the Byrne and LLEBG programs, funds were distributed 60%/40% between state and local recipients, respectively. This distribution will continue under JAG with 40% being administered federally and 60% being administered at the state level.

(2) Violence Against Women Formula Grants

The Violence Against Women Formula Grants program (CFDA #16.588) focuses on law enforcement and prosecution strategies to fight violence against women and assist victim services for violence against women. The funding can be used for any of the following: law enforcement and prosecution enhancement or policy implementation, data collection and communication systems, victim services programs, and stalking programs. Each recipient of funds from this federal grant is generally required to provide a 25% cash and/or in-kind match. In each of FYs 2006 and 2007, the Office has previously estimated the state will receive an annual award of around \$3.9 million, with approximately \$3.84 million of that amount being distributed in the form of grants each year to eligible recipients.

(3) Family Violence Prevention and Services Grants

The Family Violence Prevention and Services Grants program (CFDA #93.671) provides grants to local public agencies and nonprofit private organizations to prevent incidents of family violence and to provide immediate shelter and related assistance to victims of family violence. Unlike some of the federal criminal justice grants issued by the Office, these grants are not issued through regional planning units, but rather awarded by the number of applications received. Each recipient of funds from this federal grant is generally required to provide of anywhere from a 20% to 35% cash and/or in-kind match. In each of FYs 2006 and 2007, the Office has previously estimated the state will receive an annual award of around \$2.6 million, with approximately \$2.5 million of that amount being distributed in the form of grants each year to eligible recipients.

(4) Residential Substance Abuse Treatment

The Residential Substance Abuse Treatment for State Prisoners grant program (CFDA #16.593) assists states and units of local government in developing and implementing residential substance abuse treatment programs within state and local correctional facilities in which prisoners are incarcerated for a period of time sufficient to permit substance abuse treatment. Each recipient of funds from this federal grant is required to provide a 25% cash match. In each of FYs 2006 and 2007, the Office has previously estimated the state will receive an annual award of around \$1.5 million, with approximately \$1.4 million of that amount being distributed in the form of grants each year to eligible recipients.

(5) National Criminal History Improvement Program (NCHIP)

The purpose of the NCHIP program (CFDA #16.554) is to assist states in improving the automation, accuracy, and completeness of criminal history records and records of protective orders involving domestic violence and stalking, developing complete and accurate in-state sexual offender registries, and facilitating the interstate exchange of such records through national systems. A grant recipient is required to provide a 10% cash or in-kind match. In each of FYs 2006 and 2007, the Office has previously estimated the state will receive an annual award of around \$1.5 million, with approximately \$1.3 million of that amount being distributed in each year in the form of grants to other agencies or court systems to enhance records or systems housing criminal history information.

(6) Community Prosecution and Project Safe Neighborhoods

This is a relatively new program (CFDA #16.609) with two components: (1) Community Gun Violence Prosecution, and (2) Project Safe Neighborhoods. The former is designed to provide funding to chief prosecutors across the country and to assist them in hiring prosecutors dedicated to the prosecution of firearm-related violent crime. The latter is focused on networking existing gun violence reduction

programs and providing those programs with additional tools. According to the Office of Criminal Justice Services budget submission, it expects a federal award estimated at \$1.2 million in each of fiscal years 2006 and 2007, with around \$1.05 million of that amount being annually distributed in the form of grants.

(7) Local Law Enforcement Block Grants (LLEBG)

The LLEBG program (CFDA #16.592) is used to provide funds to units of local government for the purpose of reducing crime and improving public safety, with the eligible uses including, but not limited to, paying overtime for certain law enforcement personnel, and purchasing equipment, technology, and other materials related to certain basic law enforcement functions. Each recipient of funds from this federal grant is required to provide a 10% cash match. The LLEBG program will not exist in FY 2007, as the federal government is merging it along with the Byrne Formula Grant Program to create the Justice Assistance Grant (JAG) Program.

State GRF Matching Funds for Federal Administrative Moneys

Historically, the Office of Criminal Justice Services has used some of its annual GRF appropriations as the required cash match that permits the state to use a portion of certain federal grants to finance some of the Office's administrative expenses, including staff salaries and fringe benefits. For example, in the typical fiscal scenario, if the Office has \$100,000 in administrative costs that it generates in relation to a particular federal grant, it must spend \$25,000 in state funds (a 25% match), and in turn, the remainder of those costs, \$75,000, can be charged against the federal grant.

The table immediately below displays: (1) the federal grants that the Division of Criminal Justice Services plans to tap for its annual administrative expenses in each of FYs 2006 and 2007, (2) the amount of each of those federal grants that is currently projected to be used for annual administrative expenses in each of FYs 2006 and 2007, and (3) the currently projected amount of GRF funds that would be required as the state match necessary to use the projected amount of federal administrative funds in each of FYs 2006 and 2007. It appears, based on conversation with the Office of Criminal Justice Services, that the recommended level of GRF funding will be sufficient for the required state match in order for the Division of Criminal Justice Services to tap an estimated \$2.83 million in FY 2006 and an estimated \$1.98 million in FY 2007 for its administrative expenses.

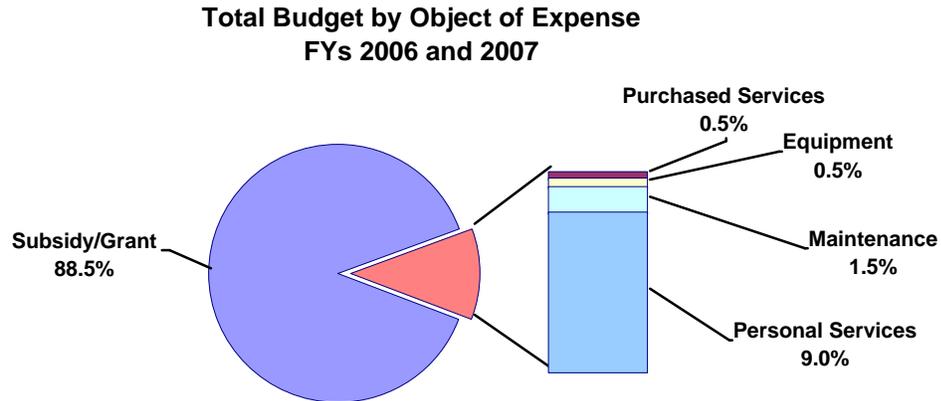
Projected Federal Administrative Expense Moneys and State GRF Matching Funds*				
Federal Grant	FY 2006		FY 2007	
	Federal Amount	State GRF Match	Federal Amount	State GRF Match
Byrne Memorial	\$1,748,759	\$582,819	\$ 0	\$ 0
National Criminal History	\$ 442,977	\$ 49,220	\$ 442,977	\$ 49,220
Violence Against Women	\$ 202,250	\$ 67,416	\$ 202,250	\$ 67,416
Family Violence Prevention	\$ 139,145	\$ 55,658	\$ 139,146	\$ 55,658
Residential Substance Abuse	\$ 188,190	\$ 62,940	\$ 188,190	\$ 62,940
Local Law Enforcement	\$ 20,520	\$ 2,277	\$ 0	\$ 0
Justice Assistance Grant	N/A	N/A	\$1,000,000	\$ 0
Project Safe Neighborhoods	\$ 82,096	\$ 0	\$ 0	\$ 0
Coverdell NFSIA**	\$ 6,944	\$ 0	\$ 6,944	\$ 0
Totals	\$2,830,881	\$820,330	\$1,979,507	\$235,234

*Not included in the table is an additional \$100,000 in state GRF match for various other grants in each of FYs 2006 and 2007.

**Grants awarded under the National Forensic Sciences Improvement Act (NFSIA) are intended to improve the quality and timeliness of forensic science or medical examiner services.

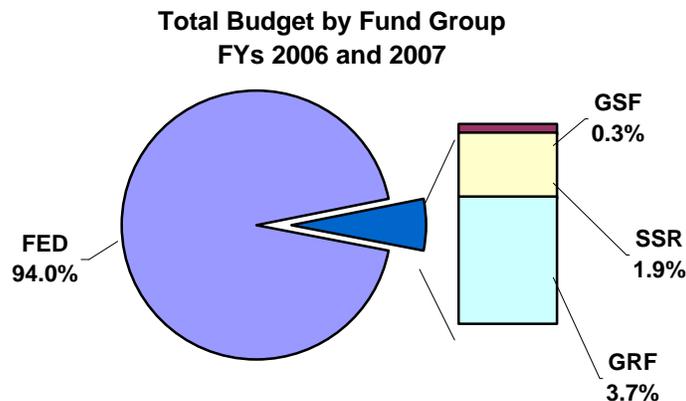
FYs 2006-2007 Object of Expense Summary

The pie chart immediately below shows the total recommended appropriations (FYs 2006 and 2007) by major object of expense for the Division of Criminal Justice Services. This information is shown for all funding sources, including GRF and federal.



FYs 2006-2007 Expense by Fund Summary

The pie chart immediately below shows the total recommended appropriations (FYs 2006 and 2007) for the Division of Criminal Justice Services.



Staffing Levels

The Office of Criminal Justice Services' requested funding to support 43 full-time equivalent (FTE) positions. According to the Office of Criminal Justice Services, its merger within the Department of

Public Safety as the Division of Criminal Justice Services will likely result in a reduction of 14 funded positions. Of these 14 currently funded positions (5 vacant), 9 currently filled positions are not funded under the executive-recommended appropriations for the Division of Criminal Justice Services. Both the Office of Criminal Justice and the Department of Public Safety have indicated that an effort would be made to reassign Criminal Justice Services staff to other departmental programs.

The table below displays the Office of Criminal Justice Services' staffing levels by activity/grant from FYs 2002 through 2005. As the potential merger of the Office of Criminal Justice Services within the Department of Public Safety is still a "work in progress," the staffing levels in FYs 2006 and 2007 for what will become the Division of Criminal Justice Services are uncertain (TBD – to be determined).

Office of Criminal Justice Services Staffing Levels by Fiscal Year						
Activity/Grant	2002	2003	2004	2005	2006	2007
Program Administration	5	5	10.60	10.60	TBD	TBD
Federal Byrne Memorial Block Grant	22	22	13.95	13.95	TBD	TBD
Ohio Incident Based Reporting System (OIBRS)	4	4	1.52	1.52	TBD	TBD
Criminal Justice Information System (CJIS)	3	3	1.01	1.01	TBD	TBD
Research Planning & Development	3	3	8.65	8.65	TBD	TBD
Violence Against Women Prevention	2	2	1.5	1.50	TBD	TBD
Family Violence Prevention Services	2	2	1.5	1.50	TBD	TBD
Residential Substance Abuse Treatment	1	1	.80	.80	TBD	TBD
Project Safe Neighborhoods	0	0	1.8	1.80	TBD	TBD
Local Law Enforcement Block Grant	1	1	.45	.45	TBD	TBD
National Crime History Improvement Program (NCHIP)	0	0	1	1.00	TBD	TBD
Family Violence Prevention Center	5	5	.22	.22	TBD	TBD
Family Violence Shelter Assistance*	0	0	0	0	TBD	TBD
Policy and Research	7	7	0	0	TBD	TBD
State and Federal Initiatives	6	6	0	0	TBD	TBD
Totals	61	61	43	43	TBD	TBD

*This is subsidy money directly passed through to domestic violence shelters; no administrative expenses charged.
 TBD – To be determined. The staffing levels in FYs 2006 and 2007 for what will become the Division of Criminal Justice Services are uncertain as of this writing.

Permanent Law

Abolition of the Office of Criminal Justice Services and creation of the Division of Criminal Justice Services (R.C. 108.05, 109.91, 141.011, 181.251 (5502.63), 181.51 (5502.61), 181.52 (5502.62), 181.54 (5502.64), 181.55 (5502.65), 181.56 (5502.66), 2152.74, 2901.07, 2923.25, 3793.09, 4112.12, 5120.09, 5120.51, 5139.01, and 5502.01). Under the executive budget, the Office of Criminal Justice Services will be abolished and its personnel and functions transferred to the Division of Criminal Justice Services to be created within the Department of Public Safety.

Family Violence Prevention Fund (R.C. 3705.24 and 3705.242). The bill creates new fees for copies of vital records as follows: (1) \$1.50 for each certified copy of a birth certificate, certification of birth, or death certificate, and \$5.50 on the filing for a divorce or dissolution of marriage. The Director of Health, the Director's designee, a local commissioner of health, or a local registrar of vital statistics may collect the fees. If the fee is collected locally, the local official may retain a portion of the fee to cover administrative costs. The fees are to be used to fund the Family Violence Prevention Fund, which the bill creates. The bill authorizes the Director of Public Safety to use money in the Fund to provide grants to family violence shelters.

Temporary Law

Transfer of the Office of Criminal Justice Services to the Department of Public Safety (Section 209.51). Under the executive-proposed budget, effective July 1, 2005, the Office of Criminal Justice Services is abolished and its functions transferred to the Division of Criminal Justice Services within the Department of Public Safety. A related temporary law provision essentially states that Office of Criminal Justice Services work is to continue uninterrupted by the transfer of its functions and that the Division of Criminal Justice Services assumes all of the Office of Criminal Justice Services' obligations, business, rules, orders, determinations, pending actions or proceedings, and the like with respect to these functions. The employees transferred to the Division of Criminal Justice Services retain their positions and all benefits.

Law Enforcement Extraordinary Expense Fund

The Office of Criminal Justice Services requested \$100,000 in GRF funding for each of FYs 2006 and 2007 to establish the Law Enforcement Extraordinary Expense Fund for the purpose of disbursing payments to law enforcement for extraordinary unanticipated costs (personnel, equipment, and so forth) associated with a major case or investigation, for example, the I-270 highway shooter investigation. Any unspent moneys at the end of each fiscal year would be allowed to lapse back into the GRF's available cash balance. The Executive budget did not fund this proposal.

CRIMINAL JUSTICE PROGRAMS

Under the executive budget, the Office of Criminal Justice Services will be abolished and its personnel and functions transferred to the Division of Criminal Justice Services to be created within the Department of Public Safety. Given that, this section of the LSC Redbook outlines the Office of Criminal Justice Services current service delivery system, which is composed of three program series and related programs. As of this writing, it appears the Division of Criminal Justice Services will continue to perform most of those activities, with some uncertainty surrounding those that are GRF-funded. A fuller discussion of the implications of the executive budget can be found in the section labeled "Analysis of Executive Proposal" that follows.

Program Series 1

Criminal Justice Assistance

Purpose: The primary role of the program series is to administer federal financial assistance intended to improve state and local criminal and juvenile systems. The specific programs within the Criminal Justice Assistance program series are listed immediately below. A relatively brief discussion of each of those programs then follows.

- **Criminal Justice Information Systems**
- **Ohio Incident-Based Reporting System**
- **Research, Planning, and Development**
- **Byrne Formula Block Grant**
- **Local Law Enforcement Block Grants Program**
- **National Criminal History Improvement Programs (NCHIP)**

Criminal Justice Information Systems

Program Description: The function of the program is to maintain and ensure a multi-jurisdictional governance structure that represents all authorities involved in the criminal justice system and includes: (1) collecting, maintaining, and disseminating criminal justice information, (2) establishing the direction and standards for criminal justice information systems, (3) supporting the integration and development of software that will facilitate the contribution of data by agencies, (4) supporting the development of an information-sharing network allowing disparate databases to share data with one another necessary for the Ohio Juvenile Justice Information System (JJIS), (5) providing criminal justice systems services to jurisdictions lacking resources, and (6) improving the scope, functionality and quality of criminal justice information services throughout the state of Ohio.

Funding Source: (1) GRF (eliminated under Executive budget), (2) federal grant moneys, and (3) general services fees

Line Items: (1) GRF line item 196-401, Criminal Justice Information System (eliminated under Executive budget), (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under Executive budget) and (3) Fund 4P6, General Services, line item 196-601 (renumbered under Executive budget)

Ohio Incident Based Reporting (OIBRS)

Program Description: The program: (1) maintains the OIBRS data specifications to comply with state and federal requirements, (2) maintains and enhances the development of the OIBRS Crime Repository (OCR), (3) maintains OIBRS certifications for vendors, (4) creates and maintains an extranet website, and (5) demonstrates and markets OIBRS. OIBRS is now being utilized for crime mapping to allow law enforcement to review data regardless of the jurisdictional boundaries to enhance their abilities to investigate and deter criminal activities. Also underway are efforts to improve and share data outside of Ohio with federal information sharing programs being developed by the FBI.

Funding Source: (1) GRF (eliminated under executive budget), (2) federal grant moneys, and (3) general services fees

Line Items: (1) GRF line item 196-401, Criminal Justice Information System (eliminated under executive budget), (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget), and (3) Fund 4P6, General Services, line item 196-601 (renumbered under executive budget)

Research, Planning, and Development

Program Description: The program provides research, development, needs assessments, and statistical analysis on emerging trends and updated criminal justice information. The tasks are performed in-house or by partnering with universities, state agencies, or associations. The program also provides development and implementation of evaluation instruments for victim, domestic violence, and crime prevention projects. The Office of Criminal Justice Services has the stewardship responsibility to evaluate effectiveness of certain projects. At the Governor's request, the Office has worked on projects in the areas of methamphetamines, drug courts, homeland security, and various criminal justice issues. One of the Office's more recent projects involved developing a model for law enforcement on how to handle individuals who do not speak English to prevent unnecessary deaths.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Byrne Formula Grant Program

Program Description: The Byrne program funds services on various criminal justice issues such as information planning, referral, collaboration, law enforcement networking, regional hubs of enforcement, and statewide outreach to the criminal justice field. The Office is the administering agency of the federal grant program and is responsible for oversight, the application process, monitoring, and accountability. The funds requested provide state match for federal-sponsored administrative dollars for the Office of Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$16.5 million in federal dollars that are awarded to various recipients throughout the state of Ohio. The types of project eligible for funding include: law enforcement task forces, community crime prevention/community policing, nonviolent offenders alternatives to detention, victim services, innovative approaches to enforcement, prosecution and adjudication, treatment programs, criminal justice information systems, and homeland security/anti-terrorism.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Local Law Enforcement Block Grants (LLEBG)

Program Description: The services funded via LLEBG grants provide funds for: (1) law enforcement overtime pay, (2) equipment purchases, and (3) OIBRS equipment purchases and related consulting fees. The funds requested provide state match for federal-sponsored administrative dollars for the Office of Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$1 million over the biennium in federal dollars that are awarded to local-level recipients throughout the state of Ohio. Effective FY 2007, the LLEBG program will merge with the Byrne Formula Grant Program under the newly enacted Justice Assistance Grant (JAG) Program.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

National Criminal History Improvement Programs (NCHIP)

Program Description: NCHIP funds are utilized to help Ohio improve the quality, completeness, and accessibility of criminal history records by enhancing information sharing between all criminal justice entities. Examples of such programs include: (1) web-based access to LEADS (Law Enforcement Automated Data System) with the National Crime Information Center (NCIC – FBI information) and the National Law Enforcement Telecommunications Systems (NLETS – drivers license and vehicle information), (2) the Computerized Criminal History Audit and Training program, (3) Ohio Courts Network (a central repository of court records), and (4) development of both the Ohio Justice Information Network (OJIN) and the Juvenile Justice Information System (JJIS). Some of these funds are used as administrative dollars for the Office of Criminal Justice Services, project development, and the balance is passed through to other agencies or court systems to enhance records or systems housing criminal history records. The Office serves as the monitoring agency for the funds issued to these other agencies.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Program Series 2

Violence Prevention

Purpose: The primary role of Violence Prevention program series is to allocate certain federal funds, in particular Violence Against Women Formula Grants, to geographic areas of the state based on a crime rate to population formula. The specific programs within the Violence Prevention program series are listed immediately below. A relatively brief discussion of each of those programs then follows.

- **Family Violence Prevention Center**
- **Violence Against Women Formula Grants (VAWA)**
- **Family Violence Prevention and Services Grants**
- **Residential Substance Abuse Treatment (RSAT)**
- **Family Violence Shelter Assistance**
- **Project Safe Neighborhoods**

Family Violence Prevention Center

Program Description: The Family Violence Prevention Center serves as an information clearinghouse for public/private organizations and individuals throughout Ohio who work to prevent family violence and provide assistance to victims. Services are provided through organizing and conducting research-based workshops and presentations, facilitation of inter-agency and local collaborations, educating law enforcement, criminal justice and service professionals, collection, identification and dissemination of usable and valuable data, and research on family violence and its impact on Ohio communities. GRF funding for this activity is not explicitly appropriated in the executive budget.

Funding Source: GRF (eliminated under executive budget)

Line Item: GRF line item 196-403, Center for Violence Prevention (eliminated under executive budget)

Violence Against Women Formula Grants

Program Description: The program emphasizes coordinated community approaches to reduce violence against women and creates partnerships between the criminal justice system and victim service programs. The funds requested provide state match for federal-sponsored administrative dollars for the Office of Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$3.84 million in federal dollars that are awarded to local-level recipients throughout the state of Ohio to promote programs that reduce violence against women.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Family Violence Prevention and Services Grants

Program Description: The program helps prevent incidents of family violence and provides immediate shelter and related assistance for victims and their dependents. Projects are awarded on a competitive basis and are consistently measured through monitoring, quarterly reports, and outcome evaluations. The funds requested provide state match for federal-sponsored administrative dollars for the Office of

Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$2.5 million in federal dollars that are awarded to local-level recipients throughout the state of Ohio for family violence prevention and services.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Residential Substance Abuse Treatment (RSAT)

Program Description: The program serves offenders in residential facilities operated by state and local correctional agencies by providing funding for individual and group treatment services. Projects are awarded on a competitive basis and are consistently measured through monitoring, quarterly reports, and outcome evaluations. The funds requested provide state match for federal-sponsored administrative dollars for the Office of Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$1.4 million in federal dollars that are awarded to recipients throughout the state of Ohio for drug abuse treatment programs.

Funding Source: (1) GRF and (2) federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Family Violence Shelter Assistance

Program Description: These funds are pass-through dollars that provide services for domestic violence shelters. The shelters use these moneys for baseline needs and programs. Under the Executive budget, no GRF funding is appropriated, however, a replacement revenue stream is established by creating additional fees for copies of certain vital records. The bulk of the fees collected are then to be used to fund the newly established Family Violence Prevention Fund. The Director of Public Safety is to use these moneys solely to provide grants to family violence shelters.

Funding Source: (1) GRF (eliminated under executive budget) and (2) replacement revenue proposed in the form of additional fees on copies of certain vital records

Line Items: (1) GRF line item 196-405, Violence Prevention Subsidy (eliminated under executive budget), and (2) Fund 5BK, line item 768-689, Family Violence Shelter Programs (replaces GRF line item 196-405 under executive budget)

Project Safe Neighborhoods

Program Description: The program, started FY 2004, is intended to: (1) create partnerships among federal, state, and local law enforcement agencies to investigate and prosecute violent gun offenders, (2) promote community-wide partnerships to prevent gun violence, (3) conduct training for federal, state, and local law enforcement officers, (4) educate the community about critical elements of the gun violence reduction strategies, and (5) measure the impact of the strategies by evaluation relevant data. The funds provide administrative dollars for Office of Criminal Justice Services and allow it to act as a pass-through agency. The Office, in turn, passes through approximately \$1.05 million in federal dollars to local entities. This funding is entirely federal with no state match required.

Funding Source: Federal grant moneys

Line Items: Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

Program Series 3

Program Management

Purpose: The Program Management program series provides administrative functions for the Office of Criminal Justice Services, including legal, public information, legislative communication, and human resources, auditing fiscal processing, budgeting, purchasing, and agency management. The Program Management program series only contains one program as noted below. A relatively brief discussion of that program then follows.

■ **Program Administration**

Program Administration

Program Description: The program provides administrative functions for the agency, including legal, public information, legislative communication, and human resources, auditing fiscal processing, budgeting, purchasing and agency management.

Funding Source: GRF and Federal grant moneys

Line Items: (1) GRF line item 196-424, Operating Expenses (renumbered under executive budget), and (2) Fund 3L5, Justice Programs, line item 196-604 (renumbered under executive budget)

ANALYSIS OF EXECUTIVE PROPOSAL

Under the executive budget, the Office of Criminal Justice Services will be abolished and its personnel and functions transferred to the Division of Criminal Justice Services to be created within the Department of Public Safety. This section of the LSC Redbook reviews what the Office of Criminal Justice Services requested in the form of funding to continue providing existing services and the implications of the Executive's recommended levels of funding.

Staffing

The Office of Criminal Justice Services requested funding to support 43 full-time equivalent (FTE) positions. According to the Office of Criminal Justice Services, its merger within the Department of Public Safety as the Division of Criminal Justice Services will likely result in a reduction of 14 funded positions. Of these 14 currently funded positions (5 vacant), 9 currently filled positions are not funded under the executive-recommended appropriations for the Division of Criminal Justice Services. Both the Office of Criminal Justice Services and the Department of Public Safety have indicated that an effort would be made to reassign Criminal Justice Services staff to other departmental programs. As the potential merger of the Office of Criminal Justice Services within the Department of Public Safety is still a "work in progress," the staffing levels in FYs 2006 and 2007 for what will become the Division of Criminal Justice Services are uncertain.

GRF Funding

The table below shows the difference between the GRF funding levels that the Office of Criminal Justice Services requested in each of FYs 2006 and 2007 to cover existing GRF-funded activities and the funding amounts that the Executive recommended for the Division of Criminal Justice Services. A discussion of the implications of the executive recommended levels of GRF funding follows.

GRF Funding Levels for FYs 2006 and 2007						
Fund Line Item	FY 2006 Requested	FY 2006 Recommended	Difference	FY 2007 Requested	FY 2007 Recommended	Difference
GRF 196-401	\$489,273	\$0	(\$489,273)	\$489,273	\$0	(\$489,273)
GRF 196-403	\$18,800	\$0	(\$18,800)	\$18,800	\$0	(\$18,800)
GRF 196-405	\$647,161	\$0	(\$647,161)	\$647,161	\$0	(\$647,161)
GRF 196-424 GRF 768-424	\$1,342,293	\$965,899	(\$376,394)	\$1,342,293	\$1,276,192	(\$66,101)
TOTALS	\$2,497,527	\$965,899	(\$1,531,628)	\$2,497,527	\$1,276,192	(\$1,221,335)

Criminal Justice Information System (GRF line item 196-401)

The executive budget contains no funding for GRF line item 196-401, Criminal Justice Information System (CJIS). The requested levels of GRF funding would have been used, as in the past, to provide subsidies to local law enforcement agencies that need technology, funds needed to meet the state match required for federal CJIS grants, and funds to develop and distribute technology solutions for small and midsize law enforcement agencies. The impact of this is around \$200,000 of lost subsidy dollars and around \$300,000 lost for the CJIS project (toolkit, grants management, and a small amount for personal service contracts). As of this writing, it does not appear that there are moneys elsewhere in the proposed

biennial budget for the Division of Criminal Justice Services to continue the activities that have to date been supported by GRF line item 196-401.

Center for Violence Prevention (GRF line item 196-403)

The executive budget contains no funding for GRF line item 196-403, Center for Violence Prevention. The moneys appropriated to the line item are used to finance the Center's annual operating expenses associated with organizing and conducting workshops and presentations, facilitating inter-agency and local collaboration, collecting, identifying and disseminating information, and conducting research on family violence and its impact on communities. The requested levels of GRF funding were to be used to match a federal grant that subsidizes the activities of the Center. As of this writing, it appears the Center's activities will be supported by moneys elsewhere in the proposed biennial budget for the Division of Criminal Justice Services to continue the activities that have to date been supported by GRF line item 196-403.

Violence Prevention Subsidy (GRF line item 196-405) and Fund 5BK, Family Violence Prevention Fund

The GRF line item's funding is disbursed in the form of grants to assist in establishing, maintaining, and expanding programs and projects to prevent family violence, and to provide immediate shelter and related assistance for victims of family violence and their dependents. Currently, the GRF-funded subsidy program provides grant moneys to 65 domestic violence shelters. (The family violence prevention program and related GRF funding, including a roughly \$2.8 million annual federal grant (CFDA 93.671), were transferred from the Department of Job and Family Services as part of Am. Sub. H.B. 94 of the 124th General Assembly.)

Although no GRF funding for the GRF line item's purpose has been appropriated in the executive budget for the Department of Public Safety, a non-GRF revenue stream has been proposed in the form of a fee increase for birth certificates, death certificates, and divorce and dissolution of marriage decrees. The difference between the current fees and proposed fees would then be deposited in the newly created Fund 5BK, Family Violence Prevention Fund, to be used by the Director of Public Safety to provide grants to family violence shelters.

Based on conversation with the Office of Criminal Justice Services, some domestic violence shelters may experience a financial hardship or crisis during the transition period because of the need to build a sufficient cash balance in Fund 5BK for the purpose of disbursing subsidy payments. Whereas the Office has historically disbursed these funds twice each fiscal year, it appears that the Department of Public Safety will not be able to disburse these funds until the third quarter of FY 2006. This may place a strain on shelters that rely upon receiving this funding at the beginning of the fiscal year.

Operating Expenses (GRF line items 196-424/768-424)

The Office of Criminal Justice requested \$1.34 million in each of FYs 2006 and 2007 to maintain its current level of GRF-funded operating expenses, including the payroll costs associated with 13.02 FTEs. The line item is used to cover the Office of Criminal Justice Services' general operating expenses (payroll, purchased personal services, supplies, and equipment), as well as to provide any cash match that may be required as a result of the state's participation in certain programs administered by the federal Department of Justice.

Effective July 1, 2005, the executive budget proposes merging the Office as the Division of Criminal Justice Services within the Department of Public Safety. As a result of the proposed merger, GRF line item 196-424 would be discontinued, and its funding and purpose will be moved to newly created GRF line item 768-424, Operating Expenses – CJS. The amount of proposed GRF funding is less than the requested amount by \$376,394 in FY 2006 and \$66,101 in FY 2007. It appears that, based on conversation with the Office of Criminal Justice Services, the recommended level of GRF funding will be sufficient for the required state match in order for the Division of Criminal Justice Services to tap an estimated \$2.83 million in FY 2006 and an estimated \$1.98 million in FY 2007 for its administrative expenses.

Non-GRF Funding

Under the executive budget, the recommended non-GRF appropriations in each of FYs 2006 and 2007 will permit the Division of Criminal Justice Services to maintain Ohio Incident Based Reporting System (OIBRS) and to administer assorted federal grant programs, including disbursing an estimated \$53 million in federal subsidies and grants to various state and local recipients over the course of the next biennium.

General Revenue Fund

GRF 196-401 Criminal Justice Information System

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$1,406,237	\$472,457	\$471,446	\$489,273	\$0	\$0
	-66.4%	-0.2%	3.8%	-100.0%	N/A

Source: GRF

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 215 of the 122nd G.A., the main appropriations act covering FYs 1998 and 1999)

Purpose: The line item is used by the Office of Criminal Justice Services to improve Ohio's criminal justice information systems, the ultimate goal of which is to permit local, regional, and state justice agencies to share information utilizing common technologies in a secure environment.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued. No GRF funding for the line item's purpose has been explicitly appropriated in the Executive proposed budget for the Department of Public Safety.

GRF 196-403 Center for Violence Prevention

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$199,346	\$148,080	\$20,179	\$18,800	\$0	\$0
	-25.7%	-86.4%	-6.8%	-100.0%	N/A

Source: GRF

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 117 of the 121st G.A., the main operating appropriations act covering FYs 1996 and 1997)

Purpose: The line item was created in FY 1996 to implement recommendations produced by the Ohio Task Force on Gun Violence. This included establishing the Ohio Violence Prevention Center and providing grants for pilot violence prevention projects. The Center was then renamed the Family Violence Prevention Center, which reflected a change in focus from gun violence to family violence. Since the Center's renaming, the funds appropriated to the line item have been used to finance its annual operating expenses associated with organizing and conducting workshops and presentations, facilitating inter-agency and local collaboration, collecting, identifying and disseminating information, and conducting research on family violence and its impact on communities.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued. No GRF funding for the line item's purpose has been explicitly appropriated in the Executive proposed budget for the Department of Public Safety.

GRF 196-405 Violence Prevention Subsidy

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$763,375	\$677,278	\$762,229	\$647,161	\$0	\$0
	-11.3%	12.5%	-15.1%	-100.0%	N/A

Source: GRF

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Section 38 of Am. Sub. H.B. 94 of the 124th G.A.)

Purpose: The line item's funding is disbursed in the form of grants to assist in establishing, maintaining, and expanding programs and projects to prevent family violence, and to provide immediate shelter and related assistance for victims of family violence and their dependents. The family violence prevention program and related GRF funding, including a roughly \$2.8 million annual federal grant (CFDA 93.671), were transferred from the Department of Job and Family Services as part of Am. Sub. H.B. 94 of the 124th G.A.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued. Although no GRF funding for the line item's purpose has been appropriated in the Executive budget for the Department of Public Safety, a non-GRF revenue stream has been proposed in the form of a fee increase for birth certificates, death certificates, and divorce and dissolution of marriage decrees. The difference between the current fees and proposed fees would then be deposited in the newly created Fund 5BK, Family Violence Prevention Fund, to be used by the Director of Public Safety to provide grants to family violence shelters.

GRF 196-424 Operating Expenses

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$1,590,067	\$1,666,290	\$1,352,863	\$1,342,293	\$0	\$0
	4.8%	-18.8%	-0.8%	-100.0%	N/A

Source: GRF

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced GRF line item 195-424, Criminal Justice Services, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: The line item is used to cover the Office of Criminal Justice Services' general operating expenses (payroll, purchased personal services, supplies, and equipment). Historically, the line item has supported programmatic activities related to criminal justice assistance (policy, information and research, and monitoring and evaluation) and day-to-day central administration (director's office, human resources, legal counsel, legislative affairs, and so forth). The FY 2002-2003 biennial budget merged the Office's pre-existing State Match GRF line item (196-499) into this GRF line item.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued, and its funding and purpose will be moved to newly created GRF line item 768-424, Operating Expenses - CJS, in the Executive proposed budget for the Department of Public Safety.

GRF 196-499 State Match

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$28,372	\$0	\$0	\$0	\$0	\$0
	-100.0%	N/A	N/A	N/A	N/A

Source: GRF

Legal Basis: Discontinued line item (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced GRF line item 195-499, State Match - Justice Programs, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: The line item provided the required cash match for the state's participation in certain programs administered by the federal Department of Justice. These moneys principally matched two federal grant programs: (1) the Byrne Memorial Criminal Justice Block Grant program (CFDA 16.579), and (2) the Juvenile Justice and Delinquency Prevention program (CFDA 16.540). Smaller amounts of this state matching money supported various other criminal justice assistance activities, including the federally required criminal justice information system steering committee and the federally initiated National Incident-Based Reporting System (NIBRS). The FY 2002-2003 biennial budget merged this state match line item into the Office's existing GRF line item 196-424, Operating Expenses.

GRF 196-502 Lucasville Disturbance Costs

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$56,070	\$41,114	\$124,977	\$23,591	\$0	\$0
	-26.7%	204.0%	-81.1%	-100.0%	N/A

Source: GRF

Legal Basis: As needed line item (originally established by Controlling Board on September 27, 1993, with funds transferred from the Controlling Board's GRF line item 911-401, Emergency Purposes/Contingencies)

Purpose: The line item has covered certain local costs incurred in relation to the inmate disturbance that transpired on April 11, 1993 at the Southern Ohio Correctional Facility in Lucasville. At the outset, funds were distributed for various expenses incurred by various local entities during, and immediately after, the disturbance, including Scioto County (sheriff, coroner, and engineer), the City of Portsmouth, and Jefferson Township. Subsequent to that time, the bulk of these funds have been distributed to Scioto County for the cost of prosecuting inmates who were charged with criminal offenses as a result of the disturbance.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued. As has been the case in recent biennial operating budgets, however, a temporary law provision is contained in the Executive budget permitting certain state agencies to request appropriate Controlling Board funds be transferred to cover certain costs related to the inmate disturbance at the Southern Ohio Correctional Facility in Lucasville.

GRF 196-505 SOCF Judicial & Defense Costs

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$0	\$19,679	\$36,428	\$12,919	\$0	\$0
	N/A	85.1%	-64.5%	-100.0%	N/A

Source: GRF

Legal Basis: As needed line item (originally established by Controlling Board on September 27, 1993; funds transferred from the Controlling Board’s GRF line item 911-401, Emergency Purposes/Contingencies, pursuant to authority given the Director of Budget and Management under Section 26 of Am. Sub. H.B. 152 of the 120th G.A.)

Purpose: The line item has covered certain costs incurred by Scioto County in relation to the prosecution of inmates who were charged with various criminal offenses as a result of the inmate disturbance that occurred on April 11, 1993 at the Southern Ohio Correctional Facility in Lucasville. Specifically, the line item has financed a portion of the costs associated with the attorneys representing indigent inmates, as well as various court costs, including transcripts, jury fees, and judicial salaries.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, the line item would be discontinued. As has been the case in recent biennial operating budgets, however, a temporary law provision is contained in the Executive budget permitting certain state agencies to request appropriate Controlling Board funds be transferred to cover certain costs related to the inmate disturbance at the Southern Ohio Correctional Facility in Lucasville.

General Services Fund Group

4P6 196-601 General Services

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$24,081	\$44,532	\$93,707	\$86,500	\$0	\$0
	84.9%	110.4%	-7.7%	-100.0%	N/A

Source: GSF: Primarily fees charged to law enforcement agencies for goods and services (crime reporting forms and annual software maintenance agreements) delivered in relation to the National Incident-Based Reporting System (NIBRS); secondarily, small grants for onetime costs, such as publications and registration fees for conferences and the like

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Controlling Board on October 12, 1993)

Purpose: Moneys deposited to the credit of the fund are used to support the purpose associated with the revenues being collected in the first place. Thus, NIBRS fees finance the printing of crime reporting forms and the provision of NIBRS technical assistance to law enforcement, including software development and upgrades.

Effective July 1, 2005, the Executive budget proposes merging the Office into a division within the Department of Public Safety. As a result of the proposed merger, Fund 4P6 will be moved to Public Safety's budget and renamed the Justice Program Services Fund. The permissible uses of the moneys deposited to the credit of the fund will remain the same.

Federal Special Revenue Fund Group

3L5 196-604 Justice Programs

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$32,494,085	\$31,572,348	\$33,922,433	\$30,311,870	\$0	\$0
	-2.8%	7.4%	-10.6%	-100.0%	N/A

Source: FED: Various federal, principally criminal justice, financial assistance programs, largest of which is the Byrne Memorial Criminal Justice Block Grant Program (CFDA 16.579); additional federal criminal justice financial assistance programs, more or less in order of monetary magnitude, include Violence Against Women Formula Grants Program (CFDA 16.588), the National Criminal History Improvement Program (NCHIP) (CFDA 16.554), National Incident Based Reporting System (NIBRS) (CFDA 16.733), Local Law Enforcement Block Grants (CFDA 16.592), and State Justice Statistics Program for Statistical Analysis Centers (CFDA 16.550); Pursuant to Am. Sub. H.B. 94 of the 124th G.A., responsibility for the \$2.8 million annual Family Violence Prevention and Services Grant (CFDA 93.671) transferred from the Department of Job and Family Services to the Office of Criminal Justice Services

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 152 of the 120th G.A., the main operating appropriations act covering FYs 1994 and 1995; replaced federal line item 195-604, Justice Programs, which reflected the period of time when the Office of Criminal Justice Services was part of the Department of Development's budget)

Purpose: Each of these forms of federal financial assistance comes attached with specifically authorized uses and use restrictions. Generally speaking, these federal awards cover programs to: (1) improve criminal justice information systems, (2) assist in drug law enforcement and improve the functioning of the criminal justice system, and (3) reduce violence against women. Starting in FY 2002, the biennial operating budget moved the juvenile justice and delinquency prevention programs over to the Department of Youth Services and transferred in a federal family violence prevention and services program from the Department of Job and Family Services. Some of this federal revenue is used to support operating costs of the Office of Criminal Justice Services, however, most of it is distributed in the form of grants, typically to state agencies and state-supported universities, units of local governments or combined units of local government, regional planning units, and non-profit organizations.

Effective July 1, 2005, the Executive budget proposes merging the Office of Criminal Justice Services into a division within the Department of Public Safety. As a result of the proposed merger, Fund 3L5 will be moved to Public Safety's budget. The purpose of the fund will remain the same.

3U1 196-602 Criminal Justice Federal Programs

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$2,222,252	\$31,886	\$905,891	\$0	\$0	\$0
	-98.6%	2741.0%	-100.0%	N/A	N/A

Source: FED: CFDA 16.523, Juvenile Accountability Incentive Block Grants (JAIBG)

Legal Basis: Section 35 of Am. Sub. H.B. 95 of the 125th G.A.; ORC 181.52(B)(10) (originally established by Controlling Board on December 6, 1999)

Purpose: Moneys awarded from the federal Juvenile Accountability Incentive Block Grants (JAIBG) program have been deposited to the credit of the fund and then disbursed in the form of grants to develop accountability-based sanctions, operate juvenile detention and corrections facilities, and treat juveniles placed in residential facilities.

Effective July 1, 2001 (the start of FY 2002), control of the JAIBG program was transferred to the Department of Youth Services. Subsequent to the closing out of the JAIBG moneys that had been deposited to the credit of Fund 3U1, it was discontinued.

3V8 196-605 Federal Program Purposes FFY 01

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$0	\$2,673,981	\$254,439	\$0	\$0	\$0
	N/A	-90.5%	-100.0%	N/A	N/A

Source: FED: CFDA 16.523, Juvenile Accountability Incentive Block Grants (JAIBG)

Legal Basis: Discontinued line item; (originally established by Controlling Board on April 9, 2001; ORC 181.52(B)(10))

Purpose: Moneys awarded from the federal Juvenile Accountability Incentive Block Grants (JAIBG) program have been deposited to the credit of this fund and then disbursed in the form of grants to develop accountability-based sanctions, operate juvenile detention and corrections facilities, and treat juveniles placed in residential facilities.

Effective July 1, 2001 (the start of FY 2002), control of the JAIBG program was transferred to the Department of Youth Services.

Effective July 1, 2005, the Executive budget proposes merging the Office of Criminal Justice Services into a division within the Department of Public Safety. As a result of the proposed merger, Fund 3V8 will be moved to Public Safety's budget in order to permit Criminal Justice Services to close out its remaining involvement in the JAIBG program.

LSC Budget Spreadsheet by Line Item, FY 2006 - FY 2007

<i>Fund</i>	<i>ALI</i>	<i>ALI Title</i>	<i>Estimated 2005</i>	<i>As Introduced 2006</i>	<i>House Passed 2006</i>	<i>% Change Est. 2005 to House 2006</i>	<i>As Introduced 2007</i>	<i>House Passed 2007</i>	<i>% Change House 2006 to House 2007</i>
<i>CJS Criminal Justice Services, Office of</i>									
GRF	196-401	Criminal Justice Information System	\$489,273	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	196-403	Center for Violence Prevention	\$18,800	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	196-405	Violence Prevention Subsidy	\$647,161	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	196-424	Operating Expenses	\$1,342,293	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	196-502	Lucasville Disturbance Costs	\$23,591	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	196-505	SOCF Judicial & Defense Costs	\$12,919	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
General Revenue Fund Total			\$ 2,534,037	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
4P6	196-601	General Services	\$86,500	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
General Services Fund Group Total			\$ 86,500	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
3L5	196-604	Justice Programs	\$30,311,870	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
3U1	196-602	Criminal Justice Federal Programs	\$0	\$ 0	\$ 0	N/A	\$ 0	\$ 0	N/A
3V8	196-605	Federal Program Purposes FFY 01	\$0	\$ 0	\$ 0	N/A	\$ 0	\$ 0	N/A
Federal Special Revenue Fund Group Total			\$ 30,311,870	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
Total All Budget Fund Groups			\$ 32,932,407	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A

As Introduced (Executive)

As Passed by the House

(CD-823-CJS) Abolishes Office of Criminal Justice Services and Creates Division of Criminal Justice Services

R.C. 181.52 (5502.62), 108.05, 109.91, 141.011, 181.251 (5502.63), 181.53, 181.51 (5502.61), 181.54 (5502.64), 181.55 (55.02.65), 181.56 (5502.66), 2152.74, 2901.07, 2923.25, 3793.09, 4112.12, 5120.09, 5120.51, and 5502.01

R.C. 181.52 (5502.62), 108.05, 109.91, 141.011, 181.251 (5502.63), 181.53, 181.51 (5502.61), 181.54 (5502.64), 181.55 (5502.65), 181.56 (5502.66), 2152.74, 2901.07, 2923.25, 3793.09, 4112.12, 5120.09, 5120.51, and 5502.01

(1) Abolishes the Office of Criminal Justice Services and transfers its personnel and functions to, and creates, the Division of Criminal Justice Services in the Department of Public Safety;

(1) Same as the Executive.

(2) Requires the Director of Public Safety, with the concurrence of the Governor, to appoint an executive director of the Division to serve at the pleasure of the Director;

(2) Same as the Executive.

(3) Requires the executive director, subject to the control of the Director of Public Safety, to appoint the Division's staff and enter into any agreements necessary to perform the Division's functions;

(3) Same as the Executive.

(4) Repeals the authority of the Governor to appoint advisory committees to assist the Office of Criminal Justice Services; and

(4) Same as the Executive.

(5) Makes appropriate changes in the Revised Code to reflect the abolition of the Office and creation of the Division, including the renumbering of sections.

(5) Same as the Executive.

Fiscal effect: According to the Office of Criminal Justice Services, its merger within the Department of Public Safety as the Division of Criminal Justice Services will likely result

As Introduced (Executive)

in a reduction of 14 funded positions. Both the Office of Criminal Justices and the Department of Public Safety have indicated that an effort would be made to reassign Criminal Justice Services staff to other departmental programs. As the potential merger of the Office of Criminal Justice Services within the Department of Public Safety is still a "work in progress," the staffing levels in FYs 2006 and 2007 for what will become the Division of Criminal Justice Services are uncertain.

(See the item entitled "Abolishes Office of Criminal Justice Services and Creates Division of Criminal Justice Services" in the Department of Public Safety)

As Passed by the House

As Introduced (Executive)

As Passed by the House

(CD-824-CJS) Transfer of the Office of Criminal Justice Services to the Department of Public Safety

Section: 209.51

Provides for the transfer of the employees, assets, rules, business, and determinations of the Office of Criminal Justice Services to the Division of Criminal Justice Services in the Department of Public Safety.

(See item entitled "Transfer of the Office of Criminal Justice Services to the Department of Public Safety" in the Department of Public Safety)

Section: 209.51

Same as the Executive.