

Legislative Service Commission

Senate Finance and Financial Institutions Committee

Senate Education Committee

Sarkis Mahdasian, Budget Analyst

Legislative Service Commission

April 27, 2005

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LSC Redbook

for the

Legislative Service Commission

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April 27, 2005

Legislative Service Commission

- 
- Agency is 99% GRF funded
 - Funding in FY 2006 is 0.4% above FY 2005
 - Funding in FY 2007 is 0.1% above FY 2006

OVERVIEW

The Legislative Service Commission (LSC) is a nonpartisan agency providing drafting, fiscal, research, training, and other technical services to the Ohio General Assembly. LSC is governed by 14 members of the General Assembly, including the Speaker of the House and the President of the Senate. The Speaker and the President each appoint six additional members, with no more than four from each chamber belonging to the same political party. Some of the specific services provided by LSC include:

- Drafting bills, amendments, and resolutions;
- Preparing bill analyses, local impact statements, and fiscal notes;
- Providing legal and fiscal staff persons for each of the standing committees and subcommittees of the General Assembly, and for various joint, select, and ad hoc committees;
- Preparing analyses of state operating and capital budgets;
- Conducting tax revenue and welfare caseload forecasts;
- Performing long-term research studies and spot research services in both legal and fiscal areas;
- Assisting the state Controlling Board in analyzing spending requests;
- Operating a nationally recognized legislative research library;
- Distributing legislative documents to the public;
- Providing continuous technical and revisory review of the Ohio Revised Code;
- Publishing various resource documents, such as the Register of Ohio, Digest of Enactments, Members Only briefs, Ohio Facts, and Budget Footnotes;
- Training interns to work as staff aides for both the House of Representatives and the Senate.

Three additional offices are contained within LSC: The Legislative Office of Education Oversight (LOEO), the Legislative Information Systems Office (LIS), and the Correctional Institutions Inspection Committee (CIIC). LOEO evaluates education and school-related programs in elementary and secondary schools and in state-assisted colleges and universities. LIS provides network computer development and services for the General Assembly. CIIC is statutorily required to inspect and evaluate Ohio's prisons, and may inspect local jails. H.B. 375 of the 125th General Assembly gave the CIIC permissive authority to inspect and evaluate Department of Youth Services (DYS) correctional facilities. Funding for CIIC was eliminated during the FY 2002-2003 biennium. Funding for CIIC was restored in FY 2004 in the LSC budget with continuing funding recommended for the FY 2006-2007 biennium.

The LSC's primary source of funding is the General Revenue Fund (GRF), which accounts for approximately 99% of total funding. General Services Fund (GSF) money provides the remaining one percent of funding. The GSF receives moneys from the sale of publications and the Hospital Care

Assurance Program. Funds from the Hospital Care Assurance Program are used to fund health-care analysis by the LSC fiscal staff.

Division (B) of section 107.03 of the Ohio Revised Code states that, “no alterations shall be made in the [budget] requests for the legislative and judicial branches of the state filed with the director of budget and management...” Therefore, the Governor has made no alterations to the budget request submitted by LSC. All of the agency’s requests were fully funded under the executive budget.

For FY 2006, the agency requests a total appropriation of \$21,660,427, which is 0.4% above FY 2005 estimated expenditures. In FY 2007 the agency requests \$21,686,927 in total appropriation, which is 0.1% above the FY 2006 appropriation level.

Staffing Levels

LSC staff includes attorneys, budget analysts, economists, research associates, and support personnel. Table 1, below, illustrates LSC's total staffing levels between calendar years 2002 and 2007.

Table 1: LSC Staffing Levels						
Division	2002	2003	2004	2005	Estimated	
					2006	2007
Legislative Service Commission	162	163	162	165	165	165
Office of Education Oversight	16	13	15	15	15	15
Office of Information Systems	19	19	19	20	20	20
Correctional Institution Inspection Committee	0	0	5	5	5	5
Interns	23	23	23	24	24	24
Totals	220	218	224	229	229	229

The numbers in the table above represent employee head counts for LSC as of December 31 for calendar years 2002 to 2004. Numbers for 2005 are year-to-date, and numbers for 2006 and 2007 are projected. Staff levels include both full and part-time employees.

General Revenue Fund

GRF 035-321 Operating Expense

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$12,246,566	\$12,306,856	\$12,208,373	\$14,770,000	\$14,770,000	\$14,770,000
	0.5%	-0.8%	21.0%	0.0%	0.0%

Source: GRF

Legal Basis: ORC 103

Purpose: This line item is used to fund the operating expenses of the Legislative Service Commission (LSC). Commission staff provides various technical and research services to members of the Ohio General Assembly, such as drafting bills, amendments, and resolutions; preparing bill analyses, fiscal notes, and local impact statements; providing staff assistance to standing committees and subcommittees; providing legal and technical review of the Ohio Revised Code; conducting tax revenue and welfare caseload forecasts; publishing resource documents and reports; operating a legislative research library; and training legislative interns as staff aides to the House of Representatives and the Senate.

GRF 035-402 Legislative Interns

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$810,009	\$786,907	\$743,099	\$990,000	\$1,012,000	\$1,012,000
	-2.9%	-5.6%	33.2%	2.2%	0.0%

Source: GRF

Legal Basis: ORC 103.19

Purpose: This line item is used to fund the legislative intern program. The interns are recent college graduates who work for one year as staff aides for the House of Representatives, the Senate, Capitol Square Review and Advisory Board, or the Legislative Service Commission.

GRF 035-403 Legislative Budget Office

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$189,072	\$0	\$0	\$0	\$656,427	\$1,256,427
	-100.0%	N/A	N/A	N/A	91.4%

Source: GRF

Legal Basis: Originally established in ORC 103.19

Purpose: This appropriation supported the former Legislative Budget Office (LBO), created in 1973 by a resolution of the Legislative Service Commission. In September of 2000, LBO merged with the Legislative Service Commission. Funding for this line item was transferred to line item 035-321, Operating Expense, in FY 2002.

GRF 035-404 Legislative Office of Education Oversight

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$926,550	\$981,651	\$848,994	\$1,256,427	\$600,000	\$0
	5.9%	-13.5%	48.0%	-52.2%	-100.0%

Source: GRF

Legal Basis: ORC 3301.68

Purpose: This line item funds the Legislative Office of Education Oversight (LOEO), the research office to the Legislative Committee on Education Oversight. Upon the Committee's direction, LOEO reviews and evaluates education and school-related programs that receive state financial assistance in any form.

GRF 035-405 Correctional Institution Inspection Committee

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$2,236	\$0	\$148,308	\$300,000	\$375,000	\$390,000
	-100.0%	N/A	102.3%	25.0%	4.0%

Source: GRF

Legal Basis: ORC 103.71

Purpose: This line item funds the operating costs of the Correctional Institution Inspection Committee (CIIC). The CIIC is responsible for establishing and maintaining a continuing program of inspection of each state correctional institution and each private correctional facility each biennium. It may also inspect local correctional institutions and Department of Youth Services juvenile correction facilities. In addition, CIIC is also charged with evaluating and assisting in the development of programs to improve the condition or operation of correctional institutions. CIIC was established by Am. Sub. H.B. 305 of the 112th G.A.. Funding for the CIIC was discontinued during the FY 2002-2003 biennium, then resumed for the FY 2004-2005 biennium.

GRF 035-406 ATMS Replacement Project

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$13,132	\$2,583	\$0	\$20,000	\$0	\$0
	-80.3%	-100.0%	N/A	-100.0%	N/A

Source: GRF

Legal Basis: Section 65 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 298 of the 119th G.A.)

Purpose: This appropriation item formerly provided funding for the replacement and customization of the computer software used in the LSC bill drafting system, and currently funds maintenance costs for the system and occasional equipment purchases.

GRF 035-407 Legislative Task Force on Redistricting

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$971,855	\$0	\$0	\$0	\$0	\$0
	-100.0%	N/A	N/A	N/A	N/A

Source: GRF

Legal Basis: As needed line item (originally established by ORC 103.51)

Purpose: This appropriation item funds the operating costs of the Legislative Task Force on Redistricting, which consists of three members of the Senate and three members of the House of Representatives. The Task Force provides assistance to the General Assembly in establishing Congressional districts and to the Apportionment Board in establishing General Assembly districts. The Task Force also conducts other population and demographic research.

GRF 035-409 National Associations

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$398,406	\$414,881	\$416,881	\$441,000	\$445,000	\$456,000
	4.1%	0.5%	5.8%	0.9%	2.5%

Source: GRF

Legal Basis: Section 65 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 694 of the 114th G.A.)

Purpose: This appropriation is used to pay dues for Ohio's membership in several national associations, including the National Conference of State Legislatures and the Council of State Governments. The NCSL and CSG dues are determined by the two organizations using a population-based formula. Other organizations charge a flat annual amount.

GRF 035-410 Legislative Information Systems

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$4,631,480	\$3,739,528	\$2,945,564	\$3,624,200	\$3,625,000	\$3,625,000
	-19.3%	-21.2%	23.0%	0.0%	0.0%

Source: GRF

Legal Basis: Section 65 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Am. Sub. H.B. 117 of the 121st G.A.)

Purpose: This line item funds the operations of the Office of Legislative Information Systems (LIS). LIS assists the Senate, House, and legislative agencies with the design, installation, testing, and implementation of information systems used to conduct the business of the General Assembly and provides public access to legislative information. LIS also operates a computer education center for the General Assembly and supporting agencies.

General Services Fund Group

410 035-601 Sale of Publications

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$0	\$0	\$0	\$25,000	\$25,000	\$25,000
	N/A	N/A	N/A	0.0%	0.0%

Source: GSF: Proceeds from the sale of documents produced by the Legislative Service Commission

Legal Basis: Section 65 of Am. Sub. H.B. 95 of the 125th G.A. (originally established by Controlling Board in September 1975)

Purpose: This line items is used to fund the publication of documents produced by the Legislative Service Commission.

4F6 035-603 Legislative Budget Services

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$117,459	\$106,224	\$125,660	\$152,337	\$152,000	\$152,500
	-9.6%	18.3%	21.2%	-0.2%	0.3%

Source: GSF: A portion of assessments charged to all hospitals, based on total facility costs, under the Hospital Care Assurance Program

Legal Basis: ORC 5112.19

Purpose: These funds are to be used for the purpose of health care analysis by the Legislative Service Commission.

State Special Revenue Fund Group

5V4 035-604 Education Studies

2002	2003	2004	2005 Estimate	2006 House Passed	2007 House Passed
\$0	\$100,000	\$0	\$0	\$0	\$0
	N/A	-100.0%	N/A	N/A	N/A

Source: SSR: Lump sum transfer of funds from the Department of Education's Charter Schools Grant; CFDA 84.282

Legal Basis: As needed line item (originally established by Controlling Board in October 2002)

Purpose: Moneys in this fund are used by the Legislative Office of Education Oversight to conduct studies for the Department of Education which evaluate community (charter) schools and the effects of such schools on students, student achievement, staff, and parents. The FY 2003 appropriation represented a one-time transfer of funds from the Department of Education.

LSC Budget Spreadsheet by Line Item, FY 2006 - FY 2007

<i>Fund</i>	<i>ALI</i>	<i>ALI Title</i>	<i>Estimated 2005</i>	<i>As Introduced 2006</i>	<i>House Passed 2006</i>	<i>% Change Est. 2005 to House 2006</i>	<i>As Introduced 2007</i>	<i>House Passed 2007</i>	<i>% Change House 2006 to House 2007</i>
<i>LSC Legislative Service Commission</i>									
GRF	035-321	Operating Expense	\$14,770,000	\$ 14,770,000	\$ 14,770,000	0.0%	\$ 14,770,000	\$ 14,770,000	0.0%
GRF	035-402	Legislative Interns	\$990,000	\$ 1,012,000	\$ 1,012,000	2.2%	\$ 1,012,000	\$ 1,012,000	0.0%
GRF	035-403	Legislative Budget Office	\$0	\$ 0	\$ 656,427	N/A	\$ 0	\$ 1,256,427	91.4%
GRF	035-404	Legislative Office of Education Oversight	\$1,256,427	\$ 1,256,427	\$ 600,000	-52.2%	\$ 1,256,427	\$ 0	-100.0%
GRF	035-405	Correctional Institution Inspection Committee	\$300,000	\$ 375,000	\$ 375,000	25.0%	\$ 390,000	\$ 390,000	4.0%
GRF	035-406	ATMS Replacement Project	\$20,000	\$ 0	\$ 0	-100.0%	\$ 0	\$ 0	N/A
GRF	035-409	National Associations	\$441,000	\$ 445,000	\$ 445,000	0.9%	\$ 456,000	\$ 456,000	2.5%
GRF	035-410	Legislative Information Systems	\$3,624,200	\$ 3,625,000	\$ 3,625,000	0.0%	\$ 3,625,000	\$ 3,625,000	0.0%
General Revenue Fund Total			\$ 21,401,627	\$ 21,483,427	\$ 21,483,427	0.4%	\$ 21,509,427	\$ 21,509,427	0.1%
410	035-601	Sale of Publications	\$25,000	\$ 25,000	\$ 25,000	0.0%	\$ 25,000	\$ 25,000	0.0%
4F6	035-603	Legislative Budget Services	\$152,337	\$ 152,000	\$ 152,000	-0.2%	\$ 152,500	\$ 152,500	0.3%
General Services Fund Group Total			\$ 177,337	\$ 177,000	\$ 177,000	-0.2%	\$ 177,500	\$ 177,500	0.3%
Total All Budget Fund Groups			\$ 21,578,964	\$ 21,660,427	\$ 21,660,427	0.4%	\$ 21,686,927	\$ 21,686,927	0.1%

As Introduced (Executive)

As Passed by the House

(CD-943-LSC) Legislative Office of Education Oversight / Legislative Budget Office

No provision.

Section: 206.87

Requires the Legislative Office of Education Oversight to complete statutorily required studies by December 31, 2005.

Eliminates funding for the Legislative Office of Education Oversight on January 1, 2006 and requires the Director of Budget and Management to transfer the unencumbered cash balance from GRF appropriation item 035-404, Legislative Office of Education Oversight, to GRF appropriation item 035-403, Legislative Budget Office.
