

LSC Redbook

Analysis of the Executive Budget Proposal

Commission on Service and Volunteerism

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READER'S GUIDE

The Legislative Service Commission prepares an analysis of the executive budget proposal for each agency. These analyses are commonly called "Redbooks." This brief introduction is intended to help readers navigate the Redbook for the Commission on Service and Volunteerism, which includes the following three sections.

1. **Overview:** Provides a brief description of the Commission and an overview of the provisions of the executive budget that affect the Commission, including major new initiatives proposed for the Commission.
2. **Analysis of the Executive Proposal:** Provides a detailed analysis of the executive budget recommendations for the Commission, including funding and the activities supported by the recommended funding.
3. **Attachments:** Includes the catalog of budget line items (COBLI) for the Commission, which briefly describes each line item, and the LSC budget spreadsheet for the Commission.

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ATTACHMENTS:

- Catalog of Budget Line Items
- Budget Spreadsheet By Line Item

Commission on Service and Volunteerism

- The Commission is created as a stand-alone agency
- Commission distributes 92% of its funding in the form of grants, primarily for the AmeriCorps Program

OVERVIEW

Agency Overview

H.B. 153 of the 129th General Assembly creates the Ohio Commission on Service and Volunteerism (OCSV). Its mission will be to strengthen Ohio's communities through service and volunteerism. OCSV currently exists as the Ohio Community Service Council, which is funded through the Department of Aging's budget. The Department of Aging acts as the Council's fiscal agent.

The Ohio Community Service Council was created as a result of the National and Community Service Trust Act of 1993, which also created the AmeriCorps Program. The Act created state offices such as the Council to receive and administer the grant funds associated with the program. The AmeriCorps Program is basically a "domestic Peace Corps" in that it recruits, trains, and places individuals in communities with critical needs.

The Council's governing authority consists of 21 members. Of these, 15 members are appointed by the Governor, two are representatives from the General Assembly, and four are the designees of four state agencies (Education, Board of Regents, Aging, and Youth Services). The 15 public appointees must include educators, students and parents, representatives of youth organizations, representatives of organizations engaged in volunteer program development and management, and representatives of organizations that support or encourage volunteerism within the state. The Director of the Governor's Office of Faith-Based and Community Initiatives serves as a nonvoting ex officio member. Members are appointed for three-year terms. Members receive no compensation, however, they are eligible for reimbursement for actual and necessary expenses incurred in the performance of their official duties. The Council currently has six employees who carry out its day-to-day activities. The Council's governing authority and staff will become the governing authority and staff of OCSV.

Appropriation Overview

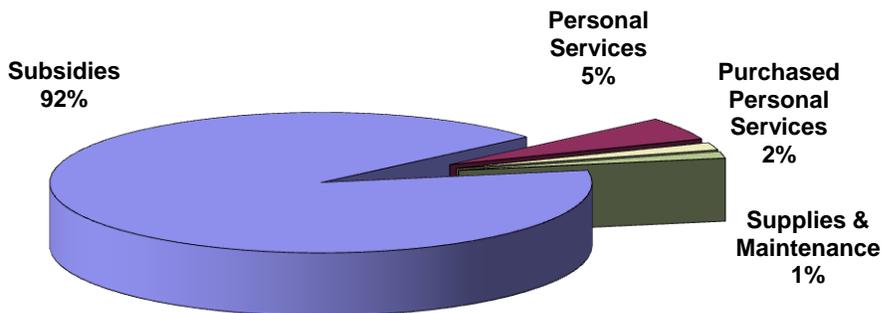
The executive recommends funding of \$8.5 million in each year of the biennium. Table 1 below shows the Council's estimated expenditures for FY 2011 and the executive recommendations for the Commission for FY 2012 and FY 2013 by fund group, as well as the percentage change from one year to the next. As can be seen in the table, the majority of funding for OCSV comes from federal sources. Available federal funding for AmeriCorps has recently increased as a result of the Edward M. Kennedy Serve America Act of 2009.

Table 1. Executive Budget Recommendations by Fund Group, FY 2012-FY 2013					
Fund Group	FY 2011*	FY 2012	% change, FY 2011-FY 2012	FY 2013	% change, FY 2012-FY 2013
General Revenue	\$147,034	\$129,998	(11.6%)	\$126,664	(2.6%)
General Services	\$30,000	\$67,500	125.0%	\$67,500	0.0%
State Special Revenue	\$270,000	\$49,130	(81.8%)	\$47,870	(2.6%)
Federal Special Revenue	\$7,200,000	\$8,279,290	15.0%	\$8,272,110	(0.1%)
TOTAL	\$7,647,034	\$8,525,918	11.5%	\$8,514,114	(0.1%)

*FY 2011 figures represent estimated expenditures. Please note that these figures are for spending in line items that are in the Department of Aging's budget, since the Council is currently under the Department.

The chart below shows the executive budget recommendations by expense category. The largest expense category for OCSV, at 92%, is subsidies. Subsidies are in the form of the grants that OCSV will distribute to various entities throughout the state. The next largest expense category, at 5%, is personal services, which represents expenses related to staff and grant oversight. The remaining two categories, supplies and maintenance and purchased personal services, account for 3% of expenses.

Chart 1: Biennial Executive Budget Recommendations by Expense Category, FY 2012-FY 2013



ANALYSIS OF EXECUTIVE PROPOSAL

Introduction

This section provides an analysis of the Governor's recommended funding for each line item in OCSV's budget.

Governor's Recommended Amounts for the Ohio Commission on Service and Volunteerism				
Fund	ALI and Name		FY 2012	FY 2013
General Revenue Fund				
GRF	866321	CSV Operations	\$129,998	\$126,664
General Revenue Fund Subtotal			\$129,998	\$126,664
Federal Special Revenue Fund Group				
3R70	866617	AmeriCorps Programs	\$8,279,290	\$8,272,110
Federal Special Revenue Fund Group Subtotal			\$8,279,290	\$8,272,110
State Special Revenue Fund Group				
6240	866604	Volunteer Contracts and Services	\$49,130	\$47,870
State Special Revenue Fund Group Subtotal			\$49,130	\$47,870
General Services Fund Group				
5GN0	866605	Serve Ohio Support	\$67,500	\$67,500
State Special Revenue Fund Group Subtotal			\$67,500	\$67,500
Total Funding: Ohio Commission on Service and Volunteerism			\$8,525,918	\$8,514,144

CSV Administration (866321 and 866604)

GRF line item 866321, CSV Operations, supports the operating expenses for the Ohio Commission on Service and Volunteerism (OCSV). OCSV will manage, monitor, and evaluate funded AmeriCorps programs and promotes volunteerism and community service efforts across the state. In addition, OCSV will provide some technical assistance to funded programs and training opportunities to AmeriCorps members. OCSV will also administer Serve Ohio, which focuses on volunteer training and recognition, national charitable service days, and the annual Serve Ohio Conference. Funding for these purposes is currently provided in GRF line item 490409, AmeriCorps Operations, under the Department of Aging. The estimated expenditure for FY 2011 for line item 490409 is \$147,034. The executive recommends funding of \$129,998 in FY 2012 in line item 866321, a decrease of 11.6% from FY 2011 estimated expenditures, and \$126,664 in FY 2013, a decrease of 2.6% from FY 2012.

Line item 866604, Volunteer Contracts and Services, also supports OCSV administrative operations. Appropriations to this line item are funded through gifts and donations deposited into the OCSC Community Support Fund (Fund 6240).

Funding is currently appropriated for this purpose in line item 490604, OCSC Community Support. The estimated expenditure for FY 2011 for line item 490604 is \$270,000. For line item 866604, the executive recommends funding of \$49,130 in FY 2012, a decrease of 81.8% from FY 2011 estimated expenditures, and \$47,870 in FY 2013, a decrease of 2.6% from FY 2012. The decrease in appropriations is the result of the ending of a multiple year contract with the Ohio Department of Health (ODH), which provided the major revenue stream for the fund. As part of the contract, the Ohio Community Service Council partnered with ODH and the Ohio Emergency Management Agency (OEMA) to provide volunteer recruitment, registration, and management services, and to implement a statewide registry of volunteers for emergency response. Out of these efforts, the Ohio Medical Reserve Corps and the Ohio Citizen Corps were established to coordinate volunteer activities in emergency situations. The three agencies (OCSC, ODH, and OEMA) determined that these efforts would be administered most effectively by ODH and OEMA. Thus, the contract ended June 30, 2010 and OCSV will not receive funding for these activities. According to OCSC, a cash balance of \$80,000 to \$100,000 is expected to remain in the fund at the end of FY 2011 and will be used to supplement GRF appropriations in line item 866321.

Line items 866321 and 866604 will provide the state share for OCSV operating costs. The federal government provides a dollar for every one dollar the state spends on operating costs, so in effect, a 50-50 arrangement exists. However, for calendar year 2011, OCSC received a waiver from meeting this requirement and as a result, the federal government is currently providing 65% of the Council's operating costs. These federal dollars are provided in line item 866617.

In total, \$179,128 in FY 2012 and \$174,534 in FY 2013 in state funds is recommended for operating costs through line items 866321 and 866604. As a result, OCSC has stated that it may be necessary to reduce staffing levels from six employees to 4.5 employees at OCSV at the beginning of FY 2012. OCSC reduced staff in October of 2010 from nine employees to the current six as a result of the loss of contract revenues. Additionally, OCSC has stated that this appropriation level could impact the amount of federal grants received for the AmeriCorps Program, which is discussed below.

AmeriCorps Program (866617)

This line item primarily supports the AmeriCorps Program. Revenues for Fund 3R70, AmeriCorps Programs, come from federal grants from the Corporation for National and Community Service. Almost 94% of these revenues are distributed to AmeriCorps grant recipients. The remainder is used for administrative expenses related to the program and training for, and technical support to, grantees. The amount of funding a state receives is determined by a formula, which is based on a state's

population. States may also receive additional funding through a competitive process, which is based on program quality.

A hallmark of AmeriCorps from its inception in 1994 has been the idea of local control. Hence, the potential sub-grantees for funds are required to solicit community input to determine the most pressing local needs that could be addressed by an AmeriCorps project. The most common types of projects are tutoring of children and adults, natural resource preservation, home building and renovation, food distribution projects, increased physical activity for youth, and assisting veterans and other individuals with employability skills. AmeriCorps members receive educational awards for college or technical training (\$5,350) in exchange for one year of community service. This can be used to repay student loans or to pay for future education. In addition, individuals age 55 and older may transfer the award to a qualified recipient.

In the 2010-2011 program year, 25 entities were provided AmeriCorps sub-grants and 648 individuals served/are serving at nonprofit, faith-based, school, higher education, and community-based organizations. Examples of entities receiving sub-grants are the Ohio College Access Network, United Way of Greater Toledo, American Red Cross of Greater Columbus, and the Ohio Association of Second Harvest Foodbanks. AmeriCorps members providing services at the Ohio College Access Network will assist schools and organizations in addressing productivity concerns impacting the college readiness of high school students and will also help the transitions between schools, colleges, and the workplace. At the United Way of Greater Toledo, members provide programs and activities to address education and income-related issues in northwest Ohio communities. At the American Red Cross of Greater Columbus, members will be placed with local Red Cross units to provide services, education, and training that help families and communities respond to disasters. At the Ohio Association of Second Harvest Foodbanks, members support the capacity of local foodbanks and engage volunteers in local projects. These recipients are responsible for recruiting, selecting, and supervising members to serve in their programs.

Funding for this program is currently provided in line item 490617, AmeriCorps Programs, and is under the Department of Aging. The adjusted appropriation for FY 2011 in line item 490617 is \$7.2 million. The executive recommends funding of approximately \$8.3 million in each fiscal year in line item 866617. The increase in funding is to account for additional available funds provided to the program as a result of the federal Edward M. Kennedy Serve America. However, a spokesperson for OCSV has stated that the federal grant that they will receive is likely to be between \$3.5 million to \$4.0 million in each fiscal year. This is due to the fact that there are two types of AmeriCorps grants available: (1) a formula grant award based on population, and (2) a competitive grant awarded on the basis of a state commission's capacity to manage the

grants. As a result of reduced expenditures to be spent on administration, the spokesperson for OCSV stated that they may not have the capacity to manage the grants. As a result, OCSV will likely only be eligible for the formula grant.

In FY 2010, the maintenance of effort (MOE) for administration was \$425,000 and OCSC was able to meet the MOE. However, in calendar year 2011, due to the ending of the contract with ODH, OCSC was unable to meet the MOE, but was awarded a waiver for 2011 that extends through the first half of FY 2012. In order to be eligible to apply for the competitive grants, the spokesperson for OCSV anticipates that they would need approximately \$312,000 in FY 2012 and \$425,000 in FY 2013 in total state support for administration. Recommendations for the biennium in GRF line item 866321 and State Special Revenue line item 866604, are \$179,128 in FY 2012 and \$174,534 in FY 2013. The spokesperson for OCSV has stated that they would need an additional \$133,000 in FY 2012 and \$250,000 in FY 2013 in GRF in order to leverage additional federal dollars.

Serve Ohio Support (866605)

This line item will support the Annual Conference on Service and Volunteerism and the Governor and First Lady's Service Awards Program. The purpose of the conference is to develop skills to impact professionals in volunteer organizations. The awards program was established in 2010 to recognize individuals who have made volunteer contributions to their state and community. These individuals are recognized for their contributions at the annual conference. The 2011 Annual Conference on Service and Volunteerism was held in Columbus March 16th through March 18th.

Funding in line item 886605 will help subsidize costs related to the conference, which in turn will keep registration fees for the conference down. Donations deposited in Fund 5GN0, OCSC Gifts and Donations, provide the funding to support the appropriation in line item 886605. Fund 5GN0 was established in previous years to receive revenues from specialized license plate sales; however, revenues from these sales failed to materialize. In FY 2011, the Council, which is currently under the Department of Aging, received Controlling Board approval establishing appropriation item 490605, allowing the Council to spend the \$30,000 in donations that had been collected and deposited in the fund. According to a spokesperson for OCSV, they hope to collect \$90,000 per fiscal year by attracting six corporate sponsors each year. The executive budget provides appropriations (i.e., spending authority) of \$67,500 in each fiscal year.

Commission on Service and Volunteerism

General Revenue Fund

GRF 866321 CSV Operations

FY 2008	FY 2009	FY 2010	Estimate FY 2011	Introduced FY 2012	Introduced FY 2013
\$0	\$0	\$0	\$0	\$129,998	\$126,664
	N/A	N/A	N/A	N/A	-2.6%

Source: General Revenue Fund

Legal Basis: H.B. 153, As Introduced

Purpose: This line item supports the operating expenses for the Commission on Service and Volunteerism. The Commission manages, monitors, and evaluates funded AmeriCorps Programs and promotes volunteerism and community service efforts across the state.

Funding for this purpose is currently provided under the Department of Aging. H.B. 153, As Introduced, renames the Ohio Community Service Council as the Ohio Commission on Service and Volunteerism and funds them as a stand-alone agency.

General Services Fund Group

5GN0 866605 Serve Ohio Support

FY 2008	FY 2009	FY 2010	Estimate FY 2011	Introduced FY 2012	Introduced FY 2013
\$0	\$0	\$0	\$0	\$67,500	\$67,500
	N/A	N/A	N/A	N/A	0.0%

Source: General Services Fund Group: Gifts, donations, and revenues from license plate sales

Legal Basis: H.B. 153, As Introduced

Purpose: These funds are used to support the Governor and First Lady's Service Awards Program and helps subsidize costs relating to the Annual Conference on Service and Volunteerism.

Funding for this purpose is currently provided under the Department of Aging. H.B. 153, As Introduced, renames the Ohio Community Service Council as the Ohio Commission on Service and Volunteerism and funds them as a stand-alone agency.

Commission on Service and Volunteerism

Federal Special Revenue Fund Group

3R70 866617 AmeriCorps Programs

FY 2008	FY 2009	FY 2010	Estimate FY 2011	Introduced FY 2012	Introduced FY 2013
\$0	\$0	\$0	\$0	\$8,279,290	\$8,272,110
	N/A	N/A	N/A	N/A	-0.1%

Source: Federal Special Revenue Fund Group: Federal grants from the Corporation for National Community Service

Legal Basis: H.B. 153, As Introduced

Purpose: The vast majority of these funds are distributed to grant recipients for the AmeriCorps Program. A small amount of funds are used for administrative expenses and to provide training and technical support to grantees.

Funding for this purpose is currently provided under the Department of Aging. H.B. 153, As Introduced, renames the Ohio Community Service Council as the Ohio Commission on Service and Volunteerism and funds them as a stand-alone agency.

State Special Revenue Fund Group

6240 866604 Volunteer Contracts and Services

FY 2008	FY 2009	FY 2010	Estimate FY 2011	Introduced FY 2012	Introduced FY 2013
\$0	\$0	\$0	\$0	\$49,130	\$47,870
	N/A	N/A	N/A	N/A	-2.6%

Source: State Special Revenue Fund Group: Gifts, donations, and inter-agency contracts

Legal Basis: H.B. 153, As Introduced

Purpose: These funds are used to support the Commission on Service and Volunteerism operating expenses.

Funding for this purpose is currently provided under the Department of Aging. H.B. 153, As Introduced, renames the Ohio Community Service Council as the Ohio Commission on Service and Volunteerism and funds them as a stand-alone agency.

FY 2012 - FY 2013 Introduced Appropriation Amounts

All Fund Groups

Line Item Detail by Agency			FY 2010	Estimate FY 2011	Introduced FY 2012	FY 2011 to FY 2012 % Change	Introduced FY 2013	FY 2012 to FY 2013 % Change
Report For Main Operating Appropriations Bill			Version: As Introduced					
CSV Commission on Service and Volunteerism								
GRF	866321	CSV Operations	\$0	\$ 0	\$ 129,998	N/A	\$ 126,664	-2.56%
General Revenue Fund Total			\$0	\$ 0	\$ 129,998	N/A	\$ 126,664	-2.56%
5GN0	866605	Serve Ohio Support	\$0	\$ 0	\$ 67,500	N/A	\$ 67,500	0.00%
General Services Fund Group Total			\$0	\$ 0	\$ 67,500	N/A	\$ 67,500	0.00%
3R70	866617	AmeriCorps Programs	\$0	\$ 0	\$ 8,279,290	N/A	\$ 8,272,110	-0.09%
Federal Special Revenue Fund Group Total			\$0	\$ 0	\$ 8,279,290	N/A	\$ 8,272,110	-0.09%
6240	866604	Volunteer Contracts and Services	\$0	\$ 0	\$ 49,130	N/A	\$ 47,870	-2.56%
State Special Revenue Fund Group Total			\$0	\$ 0	\$ 49,130	N/A	\$ 47,870	-2.56%
Commission on Service and Volunteerism Total			\$0	\$ 0	\$ 8,525,918	N/A	\$ 8,514,144	-0.14%