

LSC Redbook

Analysis of the Executive Budget Proposal

Commission on Service and Volunteerism

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READER'S GUIDE

The Legislative Service Commission prepares an analysis of the executive budget proposal for each agency. These analyses are commonly called "Redbooks." This brief introduction is intended to help readers navigate the Redbook for the Ohio Commission on Service and Volunteerism, which includes the following three sections.

1. Overview: Provides a brief description of the Commission and an overview of the provisions of the executive budget that affect the Commission, including major new initiatives proposed for the Commission.
2. Analysis of Executive Proposal: Provides a detailed analysis of the executive budget recommendations for the Commission, including funding and the activities supported by the recommended funding.
3. Attachments: Includes the catalog of budget line items (COBLI) for the Commission, which briefly describes each line item, and the LSC budget spreadsheet for the Commission.

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ATTACHMENTS:

- Catalog of Budget Line Items
- Budget Spreadsheet By Line Item

Ohio Commission on Service and Volunteerism

- GRF funding increases by 4.0% from FY 2015 to FY 2016
- Commission distributes 86% of its funding in the form of grants, primarily for the AmeriCorps Program

OVERVIEW

Agency Overview

The mission of the Ohio Commission on Service and Volunteerism (OCSV) is to strengthen Ohio's communities through service and volunteerism. OCSV was created as a result of the National and Community Service Trust Act of 1993, which also created the AmeriCorps Program. The Act created state offices such as OCSV to receive and administer the grant funds associated with the program. The AmeriCorps Program is sometimes referred to as a "domestic Peace Corps" since it focuses on services and places individuals in communities with critical needs. OCSV also focuses on volunteer training and recognition, national charitable service days, and the annual ServeOhio Conference, which honors Ohioans that make contributions to their society through service and volunteerism.

OCSV's governing authority consists of 21 voting members. Of these, 15 members are appointed by the Governor, two are representatives from the General Assembly, and four are the designees of four state agencies (Education, Board of Regents, Aging, and Youth Services). The 15 public appointees must include educators, students and parents, representatives of youth organizations, representatives of organizations engaged in volunteer program development and management, and representatives of organizations that support or encourage volunteerism within the state. The Director of the Governor's Office of Faith-Based and Community Initiatives serves as a nonvoting ex officio member. Members are appointed for three-year terms. Members receive no compensation; however, they are eligible for reimbursement for actual and necessary expenses incurred in the performance of their official duties. OCSV currently has six employees who carry out day-to-day activities.

Appropriation Overview

The executive recommends funding of \$7.5 million in each year of the biennium. Table 1 below shows OCSV's estimated expenditures for FY 2015 and the executive recommendations for OCSV for FY 2016 and FY 2017 by fund group, as well as the

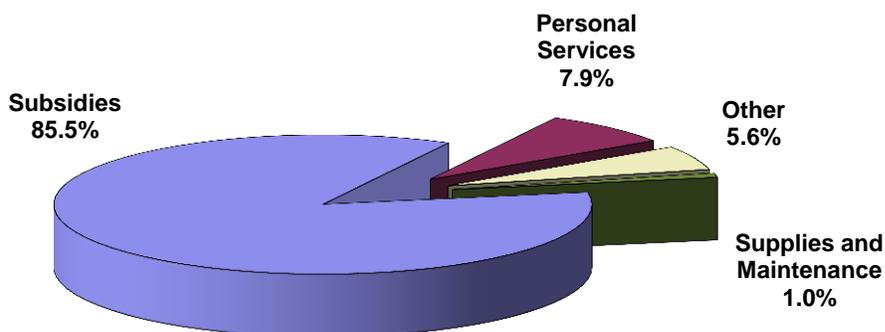
percentage change from one year to the next. As can be seen in the table, the vast majority of funding for OCSV comes from federal sources. GRF funding in FY 2016 increases by 4.0% over FY 2015 estimated expenditures. GRF funding is used for operating costs and the increase in funding will be used to pay for rent expenses. In the past, the Department of Administrative Services paid the GRF portion of agencies' rent. Beginning in FY 2016, agencies will pay this portion; thus, GRF appropriations for those agencies impacted have been adjusted. Dedicated Purpose funds remain at FY 2015 levels, while federal funds realize a slight decrease of 0.7% in FY 2016 and 0.1% in FY 2017.

| Table 1. Executive Budget Recommendations by Fund Group, FY 2016-FY 2017 | | | | | |
|---|--------------------|--------------------|----------------------------------|--------------------|----------------------------------|
| Fund Group | FY 2015* | FY 2016 | % change, FY 2015-FY 2016 | FY 2017 | % change, FY 2016-FY 2017 |
| General Revenue | \$294,072 | \$305,834 | 4.0% | \$304,547 | -0.4% |
| Dedicated Purpose | \$30,000 | \$30,000 | 0.0% | \$30,000 | 0.0% |
| Federal | \$7,230,000 | \$7,182,899 | -0.7% | \$7,178,630 | -0.1% |
| TOTAL | \$7,554,072 | \$7,518,733 | -0.5% | \$7,513,177 | -0.1% |

*FY 2015 figures represent estimated expenditures.

The chart below shows the executive budget recommendations by expense category according to the Office of Budget and Management's Blue Book. The largest expense category for OCSV, at 85.5%, is subsidies. Subsidies are in the form of grants that OCSV will distribute to various entities throughout the state. The next largest expense category, at 7.9%, is personal services, which represents expenses related to staff and grant oversight. The remaining two categories, supplies and maintenance and other, account for 6.6% of expenses. The other category includes purchased personal services and transfers.

Chart 1: Biennial Executive Budget Recommendations by Expense Category, FY 2016-FY 2017



ANALYSIS OF EXECUTIVE PROPOSAL

Introduction

This section provides an analysis of the Governor's recommended funding for each line item in OCSV's budget.

| Governor's Recommended Amounts for the Ohio Commission on Service and Volunteerism | | | | |
|--|--------------|---------------------|--------------------|--------------------|
| Fund | ALI and Name | | FY 2016 | FY 2017 |
| General Revenue Fund | | | | |
| GRF | 866321 | CSV Operations | \$305,834 | \$304,547 |
| <i>General Revenue Fund Subtotal</i> | | | \$305,834 | \$304,547 |
| Dedicated Purpose Fund Group | | | | |
| 5GN0 | 866605 | Serve Ohio Support | \$30,000 | \$30,000 |
| <i>Dedicated Purpose Fund Group Subtotal</i> | | | \$30,000 | \$30,000 |
| Federal Fund Group | | | | |
| 3R70 | 866617 | AmeriCorps Programs | \$7,182,899 | \$7,178,630 |
| <i>Federal Fund Group Subtotal</i> | | | \$7,182,899 | \$7,178,630 |
| Total Funding: Ohio Commission on Service and Volunteerism | | | \$7,518,733 | \$7,513,177 |

CSV Operations (866321)

GRF line item 866321, CSV Operations, supports the operating expenses for OCSV. OCSV manages, monitors, and evaluates funded AmeriCorps Programs, and provides technical assistance to current and potential grantees. OCSV also promotes volunteerism and community service efforts across the state and administers ServeOhio, which focuses on volunteer training and recognition, national charitable service days, and the annual ServeOhio Conference. In addition to this line item, operating support also comes from federal funds deposited into the AmeriCorps Program Fund (Fund 3R70) and expended out of line item 866617. The federal government generally provides a dollar for every one dollar the state spends on operating costs; so basically, a 50-50 arrangement exists.

The executive recommends funding of \$305,834 in FY 2016 in line item 866321; an increase of 4.0% over FY 2015 estimated expenditures, and \$304,547 in FY 2017, a decrease of 0.4% from FY 2016. According to OCSV, the increase is attributed to the fact that OCSV will pay directly for rent expenses. In the past, the Department of Administrative Services paid the GRF portion of agencies' rent. Beginning in FY 2016, agencies will pay this portion; thus, GRF appropriations for those agencies impacted have been adjusted.

ServeOhio Support (866605)

This line item supports the Annual Conference on Service and Volunteerism, the ServeOhio Awards Program, and National Days of Service Mini-Grants. The purpose of the conference is to develop skills and to provide networking opportunities for professionals in volunteer organizations. The awards program was established to recognize individuals and organizations that have made volunteer contributions to their state and community. These individuals are recognized for their contributions at the annual conference. The 2014 Ohio Conference on Service and Volunteerism was held in Columbus on October 21st. The National Days of Service Mini-Grants to support community service projects are awarded to nonprofit organizations for projects on Martin Luther King Jr. Day, Global Youth Service Day, and Make a Difference Day. Approximately 20 to 25 grants are awarded with the grant amount ranging from \$500 to \$1,000. In addition, a portion of this line item (all but awards-related expenditures) is used as match for the administrative cost share required by the federal government for the AmeriCorps Program. Donations, from corporate sponsors, deposited into Fund 5GN0, OCSC Gifts and Donations, provide the funding to support the appropriation in line item 886605. The executive budget provides appropriations of \$30,000 in each fiscal year, which will maintain current service levels.

AmeriCorps Program (866617)

This line item primarily supports the AmeriCorps Program. Revenues for Fund 3R70, AmeriCorps Programs, come from federal grants from the Corporation for National and Community Service. Approximately 95% of these revenues are distributed to AmeriCorps grant recipients. The remaining revenue consists of funds to provide the federal share of OCSV's operating expenses. The core amount of pass-through funding a state receives is determined by a formula, which is based on a state's population. States may also receive additional funding through a competitive process, which is based on program quality. In 2015, pass-through funds awarded, total over \$6.6 million, of which \$2.7 million is competitively funded.

Since its inception in 1994, AmeriCorps has focused on the idea of local control. Hence, the potential subgrantees for funds are required to solicit community input to determine the most pressing local needs that could be addressed by an AmeriCorps project. Subgrantees are also required to provide 24% of project costs in the form of local cash or in-kind matching for the first three years of any grant. This amount gradually increases to up to 50% for those subgrantees that receive grants year after year. According to OCSV, the total value of the local cost share is approximately \$4.3 million in 2015.

AmeriCorps' projects focus on disaster services, economic opportunity, education, environmental stewardship, healthy futures, and veterans and military families. AmeriCorps members receive a stipend for living expenses (approximately

\$1,000 per month for full-time members), health insurance if they are full-time members, and training opportunities during their term of service. Upon completion of their terms of service, members receive a post-service educational award for college or technical training (presently \$5,645 for full-time members). This can be used to repay student loans or to pay for future education. In addition, some senior members may transfer this educational award to another qualified recipient (i.e., child or grandchild). The educational award is provided through a federal trust fund, not through program dollars. According to OCSV, the total value of education awards to be earned in the current program year is potentially \$3.8 million.

In the 2014-2015 program year, 23 entities were provided AmeriCorps subgrants and nearly 800 individuals are serving at nonprofit, faith-based, school, higher education, and community-based organizations. A few entities that received subgrants, as well as examples of activities provided or that are planned to be provided, are listed below:

- Educational Service Center of Central Ohio will provide reading interventions for over 1,200 students in grades kindergarten through third to help them achieve performance benchmarks;
- College Now Greater Cleveland will, among other things, provide 12,500 low-income students with college access services;
- The United Way of Greater Toledo will provide 850 students with coaching to help children at risk of not graduating;
- The American Red Cross of Greater Columbus will provide disaster preparedness training and education to 75,000 households and 750 veterans and military families will receive community outreach and educational support; and
- The Rural Action, Inc. will conduct water analysis and collect data in 350 miles of streams and will reclaim 15 additional stream miles, provide environmental education to 5,000 individuals, and develop five tourism opportunities.

These recipients are responsible for recruiting, selecting, and supervising members to serve in their programs.

The executive recommends funding of approximately \$7.2 million in each fiscal year in line item 866617. This funding level will maintain current service levels.

Commission on Service and Volunteerism

General Revenue Fund

GRF 866321 CSV Operations

| FY 2012 Actual | FY 2013 Actual | FY 2014 Actual | FY 2015 Estimate | FY 2016 Introduced | FY 2017 Introduced |
|-------------------|-------------------|-------------------|---------------------|-----------------------|-----------------------|
| \$129,915 | \$126,542 | \$286,660 | \$294,072 | \$305,834 | \$304,547 |
| | -2.6% | 126.5% | 2.6% | 4.0% | -0.4% |

Source: General Revenue Fund

Legal Basis: Section 385.10 of Am. Sub. H.B. 59 of the 130th G.A.

Purpose: This line item supports the operating expenses for the Commission on Service and Volunteerism. The Commission manages, monitors, and evaluates programs funded by AmeriCorps and promotes volunteerism and community service efforts across the state.

Dedicated Purpose Fund Group

5GN0 866605 Serve Ohio Support

| FY 2012 Actual | FY 2013 Actual | FY 2014 Actual | FY 2015 Estimate | FY 2016 Introduced | FY 2017 Introduced |
|-------------------|-------------------|-------------------|---------------------|-----------------------|-----------------------|
| \$16,869 | \$27,015 | \$30,500 | \$30,000 | \$30,000 | \$30,000 |
| | 60.1% | 12.9% | -1.6% | 0.0% | 0.0% |

Source: Dedicated Purpose Fund Group: Gifts and donations

Legal Basis: Section 385.10 of Am. Sub. H.B. 59 of the 130th G.A.

Purpose: These funds are used to support the ServeOhio Awards Program and to help subsidize costs relating to the Annual Conference on Service and Volunteerism. The line item also provides funding for mini-grants for national service days and other activities to help promote volunteerism.

6240 866604 Volunteer Contracts and Services

| FY 2012 Actual | FY 2013 Actual | FY 2014 Actual | FY 2015 Estimate | FY 2016 Introduced | FY 2017 Introduced |
|-------------------|-------------------|-------------------|---------------------|-----------------------|-----------------------|
| \$38,315 | \$56,608 | \$0 | \$0 | \$0 | \$0 |
| | 47.7% | -100% | N/A | N/A | N/A |

Source: Dedicated Purpose Fund Group: Gifts, donations, and inter-agency contracts

Legal Basis: Discontinued line item

Purpose: These funds were used to support the Commission's operating expenses.

Commission on Service and Volunteerism

Federal Fund Group

3R70 866617 AmeriCorps Programs

| FY 2012 Actual | FY 2013 Actual | FY 2014 Actual | FY 2015 Estimate | FY 2016 Introduced | FY 2017 Introduced |
|-------------------|-------------------|-------------------|---------------------|-----------------------|-----------------------|
| \$7,240,337 | \$6,778,498 | \$5,629,763 | \$7,230,000 | \$7,182,899 | \$7,178,630 |
| | -6.4% | -16.9% | 28.4% | -0.7% | -0.1% |

Source: Federal Fund Group: CFDA 94.013, Corporation for National Community Service Grant

Legal Basis: Section 385.10 of Am. Sub. H.B. 59 of the 130th G.A.

Purpose: The vast majority of these funds are distributed to grant recipients for the AmeriCorps Program. A small amount of funding is used for administrative expenses.

FY 2016 - FY 2017 Introduced Appropriation Amounts

All Fund Groups

Line Item Detail by Agency

| | | | Estimate | Introduced | FY 2015 to FY 2016 | Introduced | FY 2016 to FY 2017 | |
|--|--------|---------------------|-------------------------------|---------------------|---------------------|---------------|---------------------|---------------|
| | | | FY 2014 | FY 2015 | FY 2016 | FY 2017 | % Change | |
| | | | | | % Change | | % Change | |
| Report For Main Operating Appropriations Bill | | | Version: As Introduced | | | | | |
| CSV Commission on Service and Volunteerism | | | | | | | | |
| GRF | 866321 | CSV Operations | \$ 286,660 | \$ 294,072 | \$ 305,834 | 4.00% | \$ 304,547 | -0.42% |
| General Revenue Fund Total | | | \$ 286,660 | \$ 294,072 | \$ 305,834 | 4.00% | \$ 304,547 | -0.42% |
| 5GN0 | 866605 | Serve Ohio Support | \$ 30,500 | \$ 30,000 | \$ 30,000 | 0.00% | \$ 30,000 | 0.00% |
| Dedicated Purpose Fund Group Total | | | \$ 30,500 | \$ 30,000 | \$ 30,000 | 0.00% | \$ 30,000 | 0.00% |
| 3R70 | 866617 | AmeriCorps Programs | \$ 5,629,763 | \$ 7,230,000 | \$ 7,182,899 | -0.65% | \$ 7,178,630 | -0.06% |
| Federal Fund Group Total | | | \$ 5,629,763 | \$ 7,230,000 | \$ 7,182,899 | -0.65% | \$ 7,178,630 | -0.06% |
| Commission on Service and Volunteerism Total | | | \$ 5,946,923 | \$ 7,554,072 | \$ 7,518,733 | -0.47% | \$ 7,513,177 | -0.07% |