LSC Greenbook

Analysis of the Enacted Budget

State Employment Relations Board

Tom Wert, Budget Analyst Legislative Service Commission

July 2013

TABLE OF CONTENTS

| OVERVIEW | 1 |
|------------------------------------|---|
| Agency Overview | 1 |
| Appropriation Overview | 1 |
| ANALYSIS OF ENACTED BUDGET | 2 |
| Operating Expenses (125321) | 2 |
| SERB Operations | 2 |
| SPBR Operations | |
| Training and Publications (125603) | |

ATTACHMENT:

Budget Spreadsheet By Line Item

State Employment Relations Board

- Funding of approximately \$3.85 million in both FY 2014 and FY 2015
- Oversees more than 3,200 public employment contracts
- Assists 225 municipal civil service commissions

OVERVIEW

Agency Overview

The State Employment Relations Board (SERB) acts as a neutral party in carrying out Ohio's collective bargaining laws as they pertain to public employers and employees. Its responsibilities include overseeing representation elections, certifying exclusive bargaining representatives, monitoring and enforcing statutory dispute resolution procedures, mediating collective bargaining negotiations, adjudicating unfair labor practice charges, determining unauthorized strike claims, and providing information and training to parties in contract negotiations. The operations of the State Personnel Board of Review (SPBR) are also under the administrative structure of SERB. While SERB is responsible for dealing with matters concerning the Public Employees' Collective Bargaining Law, SPBR is an appeals body that hears cases filed by classified exempt employees at the state and local levels but whose jurisdiction extends to other specific civil service matters. While many of the office functions have been consolidated and reorganized, SERB and SPBR retain their own boards. Each board has three appointed members. As of June 2013, the boards employed 22 full-time permanent employees and eight others on a part-time or intermittent basis in addition to the members who are appointed to fixed terms.

Appropriation Overview

The budget provides SERB with funding of \$3.85 million in both FY 2014 and FY 2015, approximately 14.0% more than actual FY 2013 spending of \$3.37 million. As the table below shows, the bulk of the funding is provided by the GRF (\$3.76 million in each fiscal year), while a small portion is provided by non-GRF funds supported by fees for training programs and various data collected by SERB (\$85,000 in each fiscal year).

| Table 1. Appropriations by Fund Group, FY 2014-FY 2015 | | | | | | | |
|--|-------------|-------------|--------------------------------------|-------------|------------------------------|--|--|
| Fund Group | FY 2013* | FY 2014 | FY 2014 % change, FY 2013-FY 2014 | | % change, FY 2014-FY 2015 | | |
| General Revenue | \$3,349,615 | \$3,761,457 | 12.3% | \$3,761,457 | 0.0% | | |
| General Services | \$24,763 | \$85,000 | 243.3% | \$85,000 | 0.0% | | |
| TOTAL | \$3,374,378 | \$3,846,457 | 14.0% | \$3,846,457 | 0.0% | | |

^{*} FY 2013 figures represent actual expenditures.

ANALYSIS OF ENACTED BUDGET

| Appropriations for SERB | | | | | | | |
|-----------------------------|--------------|--------------------------------------|-------------|-------------|--|--|--|
| Fund | ALI and Name | | FY 2014 | FY 2015 | | | |
| General Revenue Fund | | | | | | | |
| GRF | 125321 | Operating Expenses | \$3,761,457 | \$3,761,457 | | | |
| | | General Revenue Fund Subtotal | \$3,761,457 | \$3,761,457 | | | |
| General Services Fund Group | | | | | | | |
| 5720 | 125603 | Training and Publications | \$85,000 | \$85,000 | | | |
| | | General Services Fund Group Subtotal | \$85,000 | \$85,000 | | | |
| Total Funding: SERB | | \$3,846,457 | \$3,846,457 | | | | |

Operating Expenses (125321)

This GRF line item pays for the combined operating expenses of SERB and SPBR. The appropriations for this line item are \$3.76 million in each fiscal year of the FY 2014-FY 2015 biennium, or 12.3% higher than FY 2013 spending of \$3.35 million. Below is a brief overview of the functions discharged by both SERB and SPBR.

SERB Operations

SERB is involved at every stage of the labor management relationship, administering the Ohio Public Employees' Collective Bargaining Act by mediating contract negotiations, investigating allegations of unfair labor practices, and resolving representation issues. The agency oversees more than 3,200 contracts covering approximately 346,000 bargaining unit employees in the state of Ohio. Cases filed with SERB cover all areas of labor management in the public sector, including mediation, strike determinations, representation, unfair labor practices, and so forth.

SPBR Operations

SPBR hears appeals pertaining to suspensions, removals, fines, separations, reclassifications, abolishments, layoffs, and job classification status at the state and local government level. SPBR generally hears appeals from state, state university, county, and general health district employees whose positions are not covered by a collective bargaining agreement. Additionally, SPBR has jurisdiction over whistleblower cases, whether in the classified or unclassified civil service, as well as certain Occupational Safety and Health Administration matters. Another of SPBR's major responsibilities is to assist the 225 municipal civil service commissions and personnel boards in dealing with such personnel matters.

Training and Publications (125603)

The appropriation for this line item is \$85,000 in each fiscal year of the FY 2014-FY 2015 biennium. This line item is used to pay for research and training programs among the two boards. These activities are supported by the sale of various types of employee data collected by SERB, receipts from training seminars, and other sources of revenue that are deposited into the Training and Publications Fund (Fund 5720).

SERB's data collection and training functions are mandated by statute. The goal is to provide both employers and employee organizations with the ability to assess labor-management conflicts and resolve problems before they escalate into serious labor disputes. SERB organizes several informational conferences each year to train employers and unions on using SERB services and to provide training for impartial fact finders. Admission fees for these conferences generally range from \$150 to \$275. SERB currently has four such conferences scheduled in FY 2014. In addition, SPBR produces a manual on civil service law and procedures for municipal civil service commissions.

ERB.docx/th

FY 2014 - FY 2015 Final Appropriation Amounts

All Fund Groups

| Line Item Detail by Agency | | | Appropriation | FY 2013 to FY 2014 | Appropriation | FY 2014 to FY 2015 | | |
|---|--|---------------------------|---------------|--------------------|---------------|--------------------|--------------|----------|
| | | | FY 2012 | FY 2013 | FY 2014 | % Change | FY 2015 | % Change |
| Report For Main Operating Appropriations Bill Version | | | | ersion: Enac | ted | | | |
| ERB | State Em | ployment Relations Board | | | | | | |
| GRF | 125321 | Operating Expenses | \$ 3,573,718 | \$ 3,349,615 | \$ 3,761,457 | 12.30% | \$ 3,761,457 | 0.00% |
| General Revenue Fund Total | | | \$ 3,573,718 | \$ 3,349,615 | \$ 3,761,457 | 12.30% | \$ 3,761,457 | 0.00% |
| 5720 | 125603 | Training and Publications | \$ 11,158 | \$ 24,763 | \$ 85,000 | 243.25% | \$ 85,000 | 0.00% |
| Ger | neral Services | Fund Group Total | \$ 11,158 | \$ 24,763 | \$ 85,000 | 243.25% | \$ 85,000 | 0.00% |
| State E | State Employment Relations Board Total | | \$ 3,584,876 | \$ 3,374,378 | \$ 3,846,457 | 13.99% | \$ 3,846,457 | 0.00% |