LSC Greenbook

Analysis of the Enacted Budget

Ohio Historical Society

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ATTACHMENT:

Budget Spreadsheet By Line Item

Ohio Historical Society

- Appropriations of \$10.4 million in FY 2014 and \$10.8 million in FY 2015
- Ohio History Fund supported by income tax refund donations
- 98% of state funding from the GRF

OVERVIEW

Agency Overview

The Ohio Historical Society (OHS) is a state-chartered nonprofit corporation dedicated to the preservation, interpretation, and study of Ohio's history. While not a state agency, OHS receives general revenue funds for purposes prescribed in state law, including the operation of the Ohio History Center, the State Archives, the Ohio Historic Preservation Office, and the maintenance of the state's network of designated historic sites and museums. OHS also acts as the state's lead entity for federal historic preservation programs delegated to the state through the National Historic Preservation Act. Through these various channels, OHS operates educational programming, manages historical collections, and provides other services to promote the preservation, investigation, and appreciation of Ohio's historical and archaeological heritage. OHS is governed by a board of trustees currently consisting of 17 members, as well as 12 ex officio members that include members of state history groups, legislative leaders, and members of the Governor's cabinet. OHS currently employs a staff of 172 full-time equivalent (FTE) employees, led by a board-appointed executive director.

Appropriation Overview

Agency Appropriations by Fund Group, FY 2014-FY 2015 (Am. Sub. H.B. 59)						
Fund Group	FY 2013*	FY 2014	% change, FY 2013-FY 2014	FY 2015	% change, FY 2014-FY 2015	
General Revenue	\$7,762,091	\$10,149,625	30.8%	\$10,549,625	3.9%	
Agency	\$243,301	\$250,000	2.8%	\$250,000	0.0%	
TOTAL	\$8,005,392	\$10,399,625	29.9%	\$10,799,625	3.9%	

^{*}FY 2013 figures represent actual expenditures.

As shown in the table above, OHS received appropriations of \$10.4 million in FY 2014 and \$10.8 million in FY 2015. Of the total \$21.2 million received by OHS for the biennium, 97.6% is supported by the GRF. The remaining 2.4% of OHS's budget represents income tax refunds donated by taxpayers, which are deposited into the Ohio History Tax Check-off Fund (Fund 5KL0) to support the History Fund Grant Program.

Typically, OHS derives over half of its funding from state appropriations, with the remainder coming from nonstate sources. In FY 2012, OHS reported total revenue and support of \$17.4 million, of which state funds comprised \$9.7 million (55.8%), including dollars appropriated through the Cultural Facilities Commission in the state capital budget. Nonstate income is derived from federal grants and contracts and private contributions, as well as operating revenues such as admissions and parking fees, program service charges, sales, memberships and subscriptions, fees for special events and the use of facilities, and other sources.

Budget Provisions

Repeal of State Registries of Archaeological and Historic Landmarks

The budget repeals provisions that required OHS to maintain a State Registry of Archaeological Landmarks and a State Registry of Historic Landmarks. As a result of this repeal, the budget also:

- 1. Eliminates the duty of county recorders to record agreements for the registration of lands as archaeological or historic landmarks in the record of deeds (however, recorders are still required to keep existing records);
- 2. Eliminates a requirement that a person who engages in archaeological survey or salvage work at any registered state archaeological landmark first obtain written permission from the Director of OHS;
- 3. Eliminates, from the definition of "historical value" in the Submerged Lands Preservation Act, the inclusion of an object, structure, site, or district that is included in or eligible for inclusion in either the State Registry of Archaeological Landmarks or the State Registry of Historic Landmarks; and
- 4. Eliminates, from the Construction and Demolition Debris Law, the provision prohibiting the Director of the Environmental Protection Agency from issuing a permit to establish a new construction and demolition debris facility within 500 feet of land that is placed on the State Registry of Historic Landmarks.

Ohio History License Plate Program

The budget establishes the Ohio History License Plate Program, with contributions collected by the Registrar of Motor Vehicles from applicants choosing to purchase a special license plate supporting a grant program for historic organizations located in Ohio. An organization receiving a grant must use the funds to host exhibits and increase access to its collection by the public. The budget establishes the Ohio Historic License Plate Contribution Fund to receive deposits from the purchases of the special license plates and requires OHS to establish and administer all aspects of the grant program, including eligibility requirements for receiving a grant. OHS is also required, no later than the last business day of January of each year, to prepare and

submit to the General Assembly a written report detailing all aspects of the grant program during the immediately preceding calendar year.

Ohio Cemetery Law Task Force

The budget establishes an 11-member Ohio Cemetery Law Task Force to develop recommendations on modifications of Ohio laws relating to cemeteries. Among the 11 members is a representative of the Ohio Historical Society, who is to be appointed by the Speaker of the House of Representatives. The Task Force is required to issue a report of its recommendations to the President of the Senate, the Speaker of the House of Representatives, and the Governor no later than one year after the budget's effective date, at which time the Task Force will cease to exist.

OHS Purchasing Exemptions

Under continuing law, certain purchases and leases by state agencies are prohibited unless they are made by competitive selection or with approval of the Controlling Board. The budget exempts purchases by, and payments to, OHS from this provision.

ANALYSIS OF ENACTED BUDGET

This section provides an analysis of the funding for each appropriation item in OHS's budget. The following table shows the appropriation in each fiscal year of the biennium.

Funding for the Ohio Historical Society						
Fund		ALI and Name	FY 2014	FY 2015		
General Revenue Fund						
GRF	360501	Education and Collections	\$3,618,997	\$3,618,997		
GRF	360502	Site and Museum Operations	\$4,926,288	\$5,426,288		
GRF	360504	Ohio Preservation Office	\$290,000	\$290,000		
GRF	360505	National Afro-American Museum	\$414,798	\$414,798		
GRF	360506	Hayes Presidential Center	\$309,147	\$309,147		
GRF	360508	State Historical Grants	\$500,000	\$400,000		
GRF	360509	Outreach and Partnership	\$90,395	\$90,395		
		General Revenue Fund Subtotal	\$10,149,625	\$10,549,625		
Agency Fund Group						
5KL0	360602	Ohio History Tax Check-off	\$250,000	\$250,000		
		Agency Fund Group Subtotal	\$250,000	\$250,000		
Total Funding: Ohio Historical Society			\$10,399,625	\$10,799,625		

Education and Collections (360501)

A portion of the funds in this line item provide the entirety of the funding for the State Archives, records digitization, and research services. Additionally, this line item covers indirect administrative costs associated with OHS's education and collections programs, such as financial management, information technology, human resources, public relations, and other such functions. Finally, this line item, along with nonstate sources, is used to support the preservation of and access to the state's collections of historical documents and artifacts and related indirect costs.

Site and Museum Operations (360502)

This line item supports the operation and maintenance of 56 of 58 state historic sites, including 54 individual sites located throughout the state and the Ohio History Center and Ohio Village in Columbus (the National Afro-American Museum and the Hayes Presidential Center are also designated as state historic sites but receive separate line item appropriations in the OHS budget). Sites designated as state historic sites include those with state, local, national, and international significance in the areas of political, military, natural, and archaeological history. Additionally, this line item is used to provide access and programs at the Ohio History Center, Ohio Village, and

OHS's collections storage facility, including the costs of utilities, maintenance, and security.

Ohio Preservation Office (360504)

The Ohio Historic Preservation Office (OHPO) is the division of OHS that carries out historic preservation responsibilities under federal and state law. These functions include nominating properties for the National Register of Historic Places, maintaining inventories of historically and archaeologically significant properties, administering historical reviews for the federal Rehabilitation Tax Credit and the state Historic Preservation Tax Credit programs, conducting Section 106 historical reviews of projects receiving federal funds, and administering Ohio's portion of the National Park Service's Certified Local Government Program. OHPO receives appropriations of \$290,000 in each fiscal year under the budget, identical to the amounts appropriated for this purpose in the previous biennium.

At this level of funding, OHS is not expected to meet the federal matching requirement to receive its full share of support from the National Park Service's Historic Preservation Fund, which requires a 60%-40% federal-state match. In FY 2012, Ohio was awarded a Historic Preservation Fund grant of approximately \$1.1 million, which would have required a state match of approximately \$737,000, or 40% of the state-federal total of about \$1.8 million. The budget amount of \$290,000 in each fiscal year represents 39.3% of the required state match at the FY 2012 Historic Preservation Fund award level.

National Afro-American Museum (360505)

This line item provides state support to the National Afro-American Museum and Cultural Center, located in Wilberforce, Greene County. The museum provides exhibits and educational programs on African-American history and culture, and in recent years has narrowed its mission from a national scope to focus on Ohio and the Northwest Territory.

Hayes Presidential Center (360506)

This line item provides a pass-through subsidy for the Rutherford B. Hayes Presidential Center in Fremont, Sandusky County. The Center includes the Hayes residence, a library, museum, and the tomb of President Hayes and his wife. The Center is operated independently from OHS but is owned by the state.

State Historical Grants (360508)

This line item provides pass-through funds to local organizations for historic preservation activities. Specifically, the budget earmarks \$200,000 in each fiscal year for both the Cincinnati Museum Center and the Western Reserve Historical Society and \$100,000 in FY 2014 for the Chardon Heritage House.

Outreach and Partnership (360509)

This line item is used to support OHS's Local History Office, which provides assistance to local historical societies and history-related groups and manages the state's historical markers program. The Office also manages volunteer, educational, and community outreach programs; coordinates statewide conferences and workshops; and oversees the History Fund matching grant program.

Ohio History Tax Check-off (360602)

H.B. 153 of the 129th General Assembly, the main operating budget for the FY 2012-FY 2013 biennium, created an income tax check-off that allows taxpayers to direct a portion of their refunds to OHS. To implement this provision, OHS created the History Fund Program, which offers competitive matching grants to local history organizations, nonprofits, and local governments for organizational development initiatives, bricks-and-mortar projects, and program and collections activities. Eligible grantees must use the funding for projects that illuminate, conserve, or perpetuate Ohio's history and meet other criteria. Grant amounts depend on the type of project seeking funding, and range from a \$1,000 minimum for an organizational development project to a \$20,000 maximum for bricks-and-mortar or programs and collections projects.

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FY 2014 - FY 2015 Final Appropriation Amounts

All Fund Groups

Line Item Detail by Agency			Appropriation	FY 2013 to FY 2014	Appropriation	FY 2014 to FY 2015		
			FY 2012	FY 2013	FY 2014	% Change	FY 2015	% Change
Report For Main Operating Appropriations Bill Version:					ted			
OHS	Ohio His	storical Society						
GRF	360501	Education and Collections	\$ 2,368,997	\$ 2,368,997	\$ 3,618,997	52.76%	\$ 3,618,997	0.00%
GRF	360502	Site and Museum Operations	\$ 3,926,288	\$ 3,926,288	\$ 4,926,288	25.47%	\$ 5,426,288	10.15%
GRF	360504	Ohio Preservation Office	\$ 290,000	\$ 290,000	\$ 290,000	0.00%	\$ 290,000	0.00%
GRF	360505	National Afro-American Museum	\$ 414,798	\$ 414,798	\$ 414,798	0.00%	\$ 414,798	0.00%
GRF	360506	Hayes Presidential Center	\$ 281,043	\$ 281,043	\$ 309,147	10.00%	\$ 309,147	0.00%
GRF	360508	State Historical Grants	\$ 1,140,570	\$ 390,570	\$ 500,000	28.02%	\$ 400,000	-20.00%
GRF	360509	Outreach and Partnership	\$ 90,395	\$ 90,395	\$ 90,395	0.00%	\$ 90,395	0.00%
General Revenue Fund Total \$8,512,091 \$7,762			\$ 7,762,091	\$ 10,149,625	30.76%	\$ 10,549,625	3.94%	
5KL0	360602	Ohio History Tax Check-off	\$0	\$ 243,301	\$ 250,000	2.75%	\$ 250,000	0.00%
Agency Fund Group Total		\$0	\$ 243,301	\$ 250,000	2.75%	\$ 250,000	0.00%	
Ohio H	istorical So	ociety Total	\$ 8,512,091	\$ 8,005,392	\$ 10,399,625	29.91%	\$ 10,799,625	3.85%