

Greenbook

LBO Analysis of Enacted Budget

Adjutant General

Shaina Morris, Budget Analyst
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Attachment:

Appropriation Spreadsheet

LBO Greenbook

Adjutant General

Quick look...

- The Adjutant General oversees nearly 16,000 Ohio National Guard and Air National Guard members.
- Total budget provides \$59.9 million in FY 2024 and \$61.1 million in FY 2025.
- Sources of the budget: federal funds (71.9%), GRF (24.0%), and state non-GRF (4.1%).
- The budget increases the scope of state cyber defense with \$3.7 million in FY 2024 and \$3.8 million in FY 2025 compared to \$2.5 million from the FY 2023 expenditures.

Fund Group	FY 2022 Actual	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
General Revenue Fund (GRF)	\$12,644,704	\$11,440,704	\$14,347,000	\$14,711,000
Dedicated Purpose Fund (DPF)	\$3,185,169	\$2,718,574	\$2,473,114	\$2,496,114
Federal (FED)	\$35,155,811	\$36,791,551	\$43,117,771	\$43,883,198
Total	\$50,985,684	\$50,950,829	\$59,937,885	\$61,090,312
% change	--	-0.1%	17.6%	1.9%
GRF % change	--	-9.5%	25.4%	2.5%

Overview

Agency overview

The Adjutant General (ADJ) serves as the military chief of staff to the commander in chief (Governor) and is responsible for the command of the Ohio Army National Guard, Ohio Air National Guard, Ohio Military Reserve and Ohio Naval Militia. The Governor appoints the Adjutant General to serve during the Governor's term in office. The Department is responsible for the following:

- Providing trained and equipped reserve forces (National Guard) for joint military operations with the active military force (U.S. Army and Air Force);
- Participating in planning and coordinating with state officials for civil defense and disaster preparedness;
- Mobilizing to assist state and local responders during periods of disaster, disturbance, or other emergency situations;
- Mobilizing as a member of the Emergency Management Assistance Compact (EMAC), a national interstate mutual aid agreement that enables states to share resources during times of disaster; and

- Providing operational support for the day-to-day operation and management of the readiness, fiscal, personnel, equipment and real property resources of the department.

Appropriation summary

The federal government and the state fund the Ohio Army and Air National Guard jointly. The majority of the federal funding is disbursed directly by the U.S. Department of Defense and not subject to the General Assembly's appropriation process. The U.S. Department of Defense (DOD) generally pays for all of the operating expenses associated with traditional Guard members and the supporting full-time staff, with the exception of state employees paid using state funds appropriated from the GRF and revenue-generating activities (property rentals, leases, sales, and lodging accommodations). The portion of the funding that is subject to the General Assembly's appropriation process is the focus of this Greenbook.

In total, the budget provides \$59.9 million in FY 2024 and \$61.1 million in FY 2025 to the Adjutant General.

Budget highlights

Ohio Cyber Reserve

During this biennium, the Adjutant General plans to increase the scope and ability of state cyber defense by expanding personnel and through the creations of a Cyber Fusion Center. The Cyber Fusion Center will provide a response center for cyber emergencies. The budget increases the funding for state cyber defense activities with \$3.7 million in FY 2024 and \$3.8 million in FY 2025 compared to \$2.5 million from the FY 2023 expenditures. The Ohio Cyber Reserve (OhCR) was established in 2019. OhCR is a volunteer force under the command of the Adjutant General. OhCR teams of trained civilians are available for the Governor to assist eligible municipalities with cybersecurity vulnerabilities and provide recommendations to reduce cyber threats. OhCR volunteer membership grew from 36 as of July 2021, to 68 as of July 2022, and to 100 as of December 2022.

National Guard Scholarship Program

The Ohio National Guard Scholarship Program provides higher education scholarships to all authorized personnel of the Ohio National Guard. The scholarship covers full tuition for students of state-assisted institutions and an amount equivalent to the average state-assisted award for students of private institutions. Since FY 2000, fiscal services have been provided by the Department of Higher Education (formerly the Board of Regents), which uses moneys in its budget appropriated to GRF line item 235599, National Guard Scholarship Program, to provide for payment of scholarships. On average, about 2,600 Ohio National Guardsmen use the program each year. The scholarship program provides a significant incentive for recruitment (and retention) into the Ohio National Guard over other components of the Army and Air Force. The budget appropriates \$18.4 million in FY 2024 and \$19.25 million in FY 2025 for this purpose.

Analysis of FY 2024-FY 2025 budget

Introduction

This section provides an analysis of the funding for each appropriation line item (ALI) in the Adjutant General's (ADJ) budget. These line items are grouped into four categories based on their funding purposes. The analysis for a line item with a lower category or subcategory designation will appear before that for a line item with a higher category or subcategory designation. That is, the analysis for a line item with a category designation of C1:8 will appear before the analysis for a line item with a category designation of C2:1 and the analysis for a line item with a category designation of C1:3 will appear before the analysis for a line item with a category designation of C1:8.

To aid the reader in locating each line item in the analysis, the following table shows the category in which each line item has been placed, listing the line items in order within their respective fund groups and funds. This is the same order the line items appear in the Adjutant General's section of the budget bill.

In the analysis, each line item's actual expenditures for FY 2023 and appropriations for FY 2024 and FY 2025 are listed in a table. Following the table, a narrative describes how the appropriation's revenue source and purpose. The narrative is divided into four categories: (1) Ohio Army National Guard, (2) Ohio Air National Guard, (3) Services and Training, and (4) Program Management.

Categorization of Adjutant General's ALIs for Analysis of FY 2024-FY 2025 Budget				
Fund	ALI	ALI Name		Category
General Revenue Fund				
GRF	745401	Ohio Military Reserve	3:1	Services and Training
GRF	745404	Air National Guard	2:1	Ohio Air National Guard
GRF	745407	National Guard Benefits	4:1	Program Management
GRF	745409	Central Administration	4:2	Program Management
GRF	745499	Army National Guard	1:1	Ohio Army National Guard
GRF	745503	Ohio Cyber Reserve	4:3	Program Management
GRF	745504	Ohio Cyber Range	4:4	Program Management
GRF	745505	State Active Duty	4:5	Program Management
Dedicated Purpose Fund Group				
5340	745612	Property Operations Management	1:2	Ohio Army National Guard
5360	745605	Marksmanship Activities	3:2	Services and Training
5360	745620	Camp Perry and Buckeye Inn Operations	3:3	Services and Training
5370	745604	Ohio National Guard Facilities Maintenance	3:4	Services and Training
5LY0	745626	Military Medal of Distinction	4:6	Program Management
5U80	745613	Community Match Armories	1:3	Ohio Army National Guard

Categorization of Adjutant General's ALIs for Analysis of FY 2024-FY 2025 Budget				
Fund	ALI	ALI Name		Category
Federal Fund Group				
3420	745616	Army National Guard Service Agreement	1:4	Ohio Army National Guard
3E80	745628	Air National Guard Operations and Maintenance	2:2	Ohio Air National Guard
3R80	745603	Counter Drug Operations	4:7	Program Management

Category 1: Ohio Army National Guard

This funding category includes state and federal moneys appropriated primarily for the purpose of operating and maintaining Army National Guard properties.

C1:1: Army National Guard (ALI 745499)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745499, Army National Guard	\$3,855,866	\$4,865,000	\$4,972,000
% change	--	26.2%	2.2%

This line item is used in combination with federal line item 745616, Army National Guard Service Agreement, to fund operations and maintenance services and activities rendered at various Army National Guard properties around Ohio. Under an ongoing cooperative agreement with the federal government, the Adjutant General shares certain personnel, supplies and maintenance, purchased personal services, and equipment costs associated with the daily operation of these properties. Appropriations to this ALI support the state match on all allowable expenses incurred by the Ohio Army National Guard. The average state match including payroll and other operational expenditures is approximately 22%.

C1:2: Property Operations Management (ALI 745612)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5340 ALI 745612, Property Operations Management	\$1,079,269	\$900,000	\$900,000
% change	--	-16.6%	0.0%

This line item is supported by the proceeds from the sale of vacated armories or other facilities and land owned by the Adjutant General and funds Army National Guard facility and maintenance expenses. Two armories are anticipated to be closed and sold as well as two to three additional buildings during this biennium.

C1:3: Community Match Armories (ALI 745613)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5U80 ALI 745613, Community Match Armories	\$422,992	\$350,000	\$350,000
% change	--	-17.3%	0.0%

This line item is supported by revenue in the form of contributions from state and local entities for their share of construction and utility costs of readiness and community centers and facilities. Subsequent to its appropriation, this money funds the sharing entity's portion of acquisition and maintenance costs of centers and facilities (supplies and maintenance).

C1:4: Army National Guard Service Agreement (ALI 745616)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
FED Fund 3420 ALI 745616, Army National Guard Service Agreement	\$19,585,668	\$26,964,581	\$26,964,581
% change	--	37.7%	0.0%

This line item is supported entirely by funds awarded to the Department by the National Guard Bureau of the Department of Defense to support numerous military operations and maintenance services and activities. This includes real property maintenance, electronic security system operation and maintenance, security guard costs, telecommunications, environmental management, ranges and training land, and information services.

This funding stream is part of an ongoing cooperative agreement with the federal government to share the costs of personnel, utilities, supplies, and equipment associated with the daily operation of Army National Guard facilities. Some of these costs are fully paid for out of this line item, while other costs require state matching funds. That required state match is paid from GRF line item 745499, Army National Guard. The amount of federal funding received, generally 78% with the state share averaging 22%, is dependent upon the operational requirements of the nine Army federal agreements.

Category 2: Ohio Air National Guard

This funding category includes state and federal money appropriated primarily for the purpose of funding services and activities rendered at base wings located in Springfield, Toledo, Mansfield, and Rickenbacker and the specialized nonflying units based in Blue Ash, Zanesville, and Port Clinton. These services and activities include the provision of the maintenance and facility support to all base wings and specialized nonflying units including fire protection and security.

C2:1: Air National Guard (ALI 745404)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745404, Air National Guard	\$1,812,645	\$2,140,000	\$2,223,000
% change	--	18.1%	3.9%

This line item provides the required match (typically 25%) to secure a federal grant for onsite maintenance and facility support personnel and related services and activities services at Air Wings located at Rickenbacker, Springfield, Toledo, Mansfield, Zanesville, and Red Horse. The federal funds are appropriated to line item 745628, Air National Guard Operations and Management.

C2:2: Air National Guard Operations and Maintenance (ALI 745628)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
FED Fund 3E80 ALI 745628, Air National Guard Operations and Maintenance	\$17,176,869	\$16,137,808	\$16,903,235
% change	--	-6.1%	4.7%

This line item is supported entirely by a project grant awarded to the Department by the National Guard Bureau of the Department of Defense specifically for the purpose of funding: payroll, maintenance, facility support, utilities and services at Air Wings located at Rickenbacker, Springfield, Toledo, Mansfield, Zanesville, and Red Horse.

The federal funds cover 100% of the cost of rendering fire protection services, and generally, 75% of the cost of rendering onsite maintenance and facility support services. The remainder of the latter's cost, generally 25%, is covered by a required state match that the Department draws from GRF line item 745404, Air National Guard.

Category 3: Services and Training

This funding category generally includes line items that draw on the revenues that the Adjutant General generates from the Camp Perry Training Site/Clubhouse near Port Clinton. These revenues are in turn appropriated almost exclusively for the purpose of maintaining and operating that facility.

C3:1: Ohio Military Reserve (ALI 745401)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745401, Ohio Military Reserve	\$9,800	\$70,000	\$77,000
% change	--	614.3%	10.0%

This line item supports training and administrative operations of the Ohio Military Reserve (OHMR), a voluntary state defense force capable of being expanded and trained to defend Ohio under circumstances when it might otherwise be left without adequate defense.

C3:2: Marksmanship Activities (ALI 745605)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5360 ALI 745605, Marksmanship Activities	\$154,177	\$115,000	\$115,000
% change	--	-25.4%	0.0%

This line item draws on revenue generated from the leasing of booth space to vendors at the annual National Rifle & Pistol Championships hosted at the Camp Perry Training Site near Port Clinton.

C3:3: Camp Perry and Buckeye Inn Operations (ALI 745620)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5360 ALI 745620, Camp Perry and Buckeye Inn Operations	\$875,128	\$913,114	\$936,114
% change	--	4.3%	2.5%

This line item draws on revenue generated from the rental of facilities located at the Clubhouse on the Camp Perry Training Site in Ottawa County and the use of the Camp Perry Training Site and its facilities. The money is then appropriated to support the operations of twenty-four lakefront cottages, Camp Perry Conference Center, and the Camp Perry Campgrounds at the Camp Perry Joint Training Center.

C3:4: Ohio National Guard Facilities Maintenance (ALI 745604)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5370 ALI 745604, Ohio National Guard Facilities Maintenance	\$187,007	\$190,000	\$190,000
% change	--	1.6%	0.0%

This line item is supported by the proceeds from land and building rentals and leases and payments for patrol activities on Lake Erie when the Camp Perry Ranges are in use. The line item pays for utility and maintenance costs at various properties managed by the Department as well as patrol operations.

Category 4: Program Management

This funding category includes money that primarily supports the provision of executive oversight, management, and administration of the Department's functions, including the Ohio Army and Air National Guard programs.

C4:1: National Guard Benefits (ALI 745407)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745407, National Guard Benefits	\$0	\$174,000	\$174,000
% change	--	N/A	0.0%

An ongoing temporary law provision requires this line item be used to reimburse federal life insurance premiums for eligible active duty National Guard members and paying death benefits to a National Guard member's beneficiary if the member dies while performing state active duty.

C4:2: Central Administration (ALI 745409)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745409, Central Administration	\$3,181,743	\$3,299,000	\$3,414,000
% change	--	3.7%	3.5%

This line item pays for personnel that provide executive oversight, management, and administration of the Ohio Army and Air National Guard, Cyber Reserve, Cyber Range, Ohio Naval Militia and the Ohio Military Reserve. Personnel includes the Adjutant General's executive staff, public relations, human resources, fiscal, purchasing, finance, administrative services, information management, facility management, and tuition scholarship program coordination.

C4:3: Ohio Cyber Reserve (ALI 745503)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745503, Ohio Cyber Reserve	\$379,204	\$1,099,000	\$1,151,000
% change	--	189.8%	4.7%

This line item pays for costs associated with maintaining the state civilian cyber security reserve forces, known as the Ohio Cyber Reserve, to protect government, critical infrastructure, businesses, and citizens from cyber attacks. Costs include supporting regionally based teams that can be expanded based on need. Members are provided training, equipment (including laptops), and identification badges and uniforms.

C4:4: Ohio Cyber Range (ALI 745504)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745504, Ohio Cyber Range	\$2,100,000	\$2,650,000	\$2,650,000
% change	--	26.2%	0.0%

This line item supports the Ohio Cyber Range. The budget requires the Adjutant General establish and maintain a cyber range in conjunction with the Department of Administrative Services, the Department of Public Safety, the Department of Higher Education, and the Department of Education. It also requires the range provide cyber training and education to K-12 students, higher education students, members of the Ohio National Guard, federal employees, and state and local government employees, and to provide for emergency preparedness exercises and training.

C4:5: State Active Duty (ALI 745505)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
GRF ALI 745505, State Active Duty	\$101,445	\$50,000	\$50,000
% change	--	-50.7%	0.0%

This line item is to be used to pay expenses related to state active duty of members of the Ohio organized militia in accordance with a proclamation of the Governor (expenses generally include the cost of equipment, supplies, lodging and services). The Department utilizes the initial \$50,000 annual funding and dependent on the volume, scope and duration of missions will seek additional appropriation when the mission costs exceed \$50,000.

C4:6: Military Medal of Distinction (ALI 745626)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
DPF Fund 5LY0 ALI 745626, Military Medal of Distinction	\$0	\$5,000	\$5,000
% change	--	N/A	0.0%

This line item pays costs associated with producing the Ohio Military Medal of Distinction, which is awarded annually to certain deceased members of the military. The revenue to support this line item comes from fees collected from qualifying family members for duplicate medals and any appropriations made by the General Assembly for the purposes of the Ohio Military Medal of Distinction.

C4:7: Counter Drug Operations (ALI 745603)

Fund/ALI	FY 2023 Actual	FY 2024 Appropriation	FY 2025 Appropriation
FED Fund 3R80 ALI 745603, Counter Drug Operations	\$29,014	\$15,382	\$15,382
% change	--	-47.0%	0.0%

This line item consists of the Department's share of federally seized assets from drug operations in which the Ohio National Guard participated. There are no restrictions on the use of these funds.

FY 2024 - FY 2025 Final Appropriations

All Fund Groups

Line Item Detail by Agency			Appropriations			FY 2023 to FY 2024	Appropriations	FY 2024 to FY 2025
			FY 2022	FY 2023	FY 2024	% Change	FY 2025	% Change
Report For: Main Operating Appropriations Bill			Version: As Enacted					
ADJ	Adjutant General							
GRF	745401	Ohio Military Reserve	\$ 9,500	\$ 9,800	\$ 70,000	614.29%	\$ 77,000	10.00%
GRF	745404	Air National Guard	\$ 1,821,805	\$ 1,812,645	\$ 2,140,000	18.06%	\$ 2,223,000	3.88%
GRF	745407	National Guard Benefits	\$ 0	\$ 0	\$ 174,000	N/A	\$ 174,000	0.00%
GRF	745409	Central Administration	\$ 3,099,361	\$ 3,181,743	\$ 3,299,000	3.69%	\$ 3,414,000	3.49%
GRF	745499	Army National Guard	\$ 3,597,863	\$ 3,855,866	\$ 4,865,000	26.17%	\$ 4,972,000	2.20%
GRF	745503	Ohio Cyber Reserve	\$ 390,318	\$ 379,204	\$ 1,099,000	189.82%	\$ 1,151,000	4.73%
GRF	745504	Ohio Cyber Range	\$ 2,100,000	\$ 2,100,000	\$ 2,650,000	26.19%	\$ 2,650,000	0.00%
GRF	745505	State Active Duty	\$ 1,625,858	\$ 101,445	\$ 50,000	-50.71%	\$ 50,000	0.00%
General Revenue Fund Total			\$ 12,644,704	\$ 11,440,704	\$ 14,347,000	25.40%	\$ 14,711,000	2.54%
5340	745612	Property Operations Management	\$ 244,670	\$ 1,079,269	\$ 900,000	-16.61%	\$ 900,000	0.00%
5360	745605	Marksmanship Activities	\$ 43,363	\$ 154,177	\$ 115,000	-25.41%	\$ 115,000	0.00%
5360	745620	Camp Perry and Buckeye Inn Operations	\$ 873,692	\$ 875,128	\$ 913,114	4.34%	\$ 936,114	2.52%
5370	745604	Ohio National Guard Facilities Maintenance	\$ 20,146	\$ 187,007	\$ 190,000	1.60%	\$ 190,000	0.00%
5CV1	745632	Coronavirus Relief - ADJ	\$ 1,703,429	\$ 0	\$ 0	N/A	\$ 0	N/A
5LY0	745626	Military Medal of Distinction	\$ 0	\$ 0	\$ 5,000	N/A	\$ 5,000	0.00%
5U80	745613	Community Match Armories	\$ 299,869	\$ 422,992	\$ 350,000	-17.26%	\$ 350,000	0.00%
Dedicated Purpose Fund Group Total			\$ 3,185,169	\$ 2,718,574	\$ 2,473,114	-9.03%	\$ 2,496,114	0.93%
3420	745616	Army National Guard Service Agreement	\$ 17,940,878	\$ 19,585,668	\$ 26,964,581	37.68%	\$ 26,964,581	0.00%
3E80	745628	Air National Guard Operations and Maintenance	\$ 17,209,100	\$ 17,176,869	\$ 16,137,808	-6.05%	\$ 16,903,235	4.74%
3R80	745603	Counter Drug Operations	\$ 5,833	\$ 29,014	\$ 15,382	-46.98%	\$ 15,382	0.00%
Federal Fund Group Total			\$ 35,155,811	\$ 36,791,551	\$ 43,117,771	17.19%	\$ 43,883,198	1.78%
Adjutant General Total			\$ 50,985,684	\$ 50,950,829	\$ 59,937,885	17.64%	\$ 61,090,312	1.92%