

Redbook

LBO Analysis of Executive Budget Proposal

Department of Children and Youth

Jacquelyn Schroeder, Senior Budget Analyst
Suveksha Bhujel, Economist
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Attachments:

Catalog of Budget Line Items (COBLI)

Appropriation Spreadsheet

LBO Redbook

Department of Children and Youth

Quick look...

- The Ohio Department of Children and Youth (ODCY) is a new cabinet-level department created in H.B. 33 of the 135th General Assembly.
- ODCY will administer programs that provide a variety of services to Ohio's 2.5 million children. The programs, which are currently administered by several other departments, include child welfare, child care, foster care, adoption, and early childhood education.
- ODCY will be responsible for administering a variety of federal grants, including the Child Care Development Fund (CCDF) grants, Maternal and Child Health Block Grant, and Title IV-E foster care and adoption assistance grants.
- H.B. 33 requires the ODCY Director, along with directors from several other agencies, to identify and develop a plan to transfer children's services duties, functions, programs, and staff to ODCY by January 1, 2025.

| Fund Group | FY 2022 Actual | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-------------------|----------------|------------------|--------------------|--------------------|
| General Revenue | \$0 | \$0 | \$802,097,881 | \$809,862,836 |
| Dedicated Purpose | \$0 | \$0 | \$28,822,312 | \$28,737,270 |
| Federal | \$0 | \$0 | \$1,456,162,682 | \$1,465,799,451 |
| Total | \$0 | \$0 | \$2,287,082,875 | \$2,304,399,557 |
| % change | N/A | N/A | N/A | 0.8% |
| GRF % change | N/A | N/A | N/A | 1.0% |

Chart 1: ODCY Budget by Fund Group
FY 2024-FY 2025 Biennium

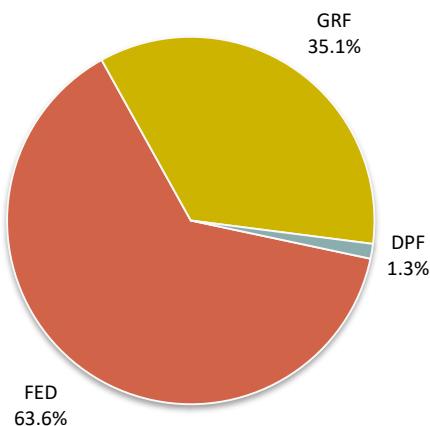
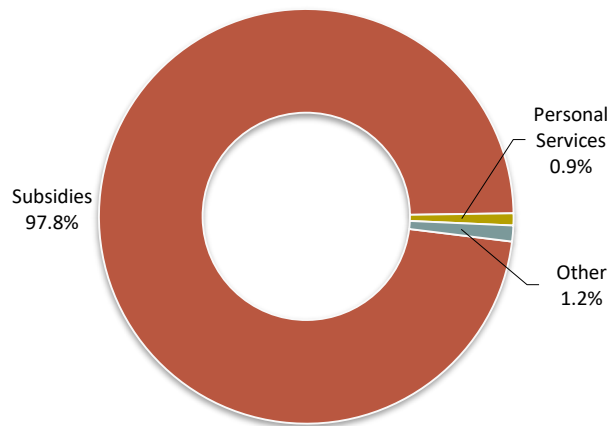


Chart 2: ODCY Budget by Expense Category
FY 2024-FY 2025 Biennium



Biennial total: \$4.6 billion

Overview

Agency overview

The Ohio Department of Children and Youths' (ODCY) mission is to provide efficient and effective services to children and their families that will promote positive, lifelong outcomes for all youth. ODCY will combine functions and programs from several different state agencies. ODCY will serve as the primary children's service agency that will facilitate and coordinate the delivery of services related to adoption, child care, foster care, child welfare, early childhood education, early intervention, foster care, home visiting, infant vitality, early childhood mental consultation, and preschool special education.

The departments with programs or services being transferred include the following: the Ohio Department of Job and Family Services (ODJFS), the Ohio Department of Health (ODH), Ohio Department of Development Disabilities (ODODD), Ohio Department of Education (ODE), Ohio Department of Mental Health and Addiction Services (OhioMHAS), and the Ohio Department of Development (ODOD).¹

Appropriation summary

The executive budget provides a total appropriation of \$2.29 billion in FY 2024 and \$2.30 billion in FY 2025. The table and Chart 1 shown in the **"Quick look"** section present the executive recommended appropriations by fund group. As shown in Chart 1, federal funding makes up about 63.6% of the Department's budget; GRF makes up about 35.1%; and dedicated purpose funds make up the remaining 1.3%.

Chart 2 in the **"Quick look"** section shows the executive recommended appropriations by object of expense. The vast majority, 97.8%, of ODCY's expenditures in the upcoming biennium will be paid out as subsidies; this includes child care assistance, adoption, and foster care payments.

Staffing and duty transfers

H.B. 33 of the 135th General Assembly, requires directors from the following departments or their designees to identify and develop a plan to transfer children's services duties, functions, programs, and staff to ODCY by January 1, 2025: ODCY, Job and Family Services, Education, Health, Developmental Disabilities, Medicaid, Mental Health and Addiction Services, and Development. Staff will be transferred according to this plan. The directors or their designees must develop a detailed organizational plan to implement the transfer of children's services duties, functions, programs, and staff to ODCY by January 1, 2025.

¹ The Ohio Commission on Minority Health (OCMH) and ODCY each have a line item that funds infant mortality grants to continue or expand the use of the hub model to reduce infant mortality. ODCY is to work with OCMH to do this. Since OCMH still has an appropriation, we are not including them in this list.

Proposed budget provisions

ODCY creation

As part of the creation of ODCY, line items and funding currently under several other departments are being transferred. The amount by fund group is provided in the table below. The FY 2023 estimated expenditures are currently under other departments. In most cases the entire line item was transferred. However, in a few instances, only a portion of a line item was transferred. The FY 2023 estimated expenditure accounts for this. For comparison purposes, the current estimated expenditures are shown, along with the FY 2024 and FY 2025 appropriation. Individual line item comparisons are shown in the detailed budget section below.

| Table 1. ODCY Funding Comparisons | | | |
|-----------------------------------|---------------------------------------|--------------------------|--------------------------|
| Fund Group | FY 2023 Estimated Expenditures* | FY 2024 Appropriation | FY 2025 Appropriation |
| GRF | \$636,557,517 | \$802,097,881 | \$809,862,836 |
| Dedicated Purpose | \$29,506,447 | \$28,822,312 | \$28,737,270 |
| Federal | \$1,340,363,982 | \$1,456,162,682 | \$1,465,799,451 |
| Total | \$2,006,427,946 | \$2,287,082,875 | \$2,304,399,557 |
| % Change | -- | 14.0% | 0.8% |

*Data from OBM. Estimated expenditures are currently in several other departments.

Publicly funded child care

The responsibility and most funding for the administration of child care is transferred to ODCY from ODJFS under the bill. H.B. 33 establishes the maximum income for a family's initial eligibility for publicly funded child care (PFCC) at 160% of the federal poverty level (FPL) and 300% FPL for continued eligibility. Currently, the eligibility is 142% for initial eligibility unless the child has special needs, then the initial eligibility is 150% FPL. Continued eligibility is currently 300% FPL, which remains unchanged. These limits would be in place through June 30, 2025. The funds to pay for this increase are under ODJFS. ODJFS estimates that 15,000 additional children will be served at a cost of about \$101 million each fiscal year. ODJFS plans to use discretionary child care funds provided under the American Rescue Plan Act (ARPA) to pay for this. These funds were appropriated in Fund 3H70 line item 600661, Childcare ARPA Supplement, in H.B. 45 of the 134th General Assembly for FY 2023. ODJFS plans to encumber funds at the end of FY 2023 to pay for this.

A few provisions related to child care are still under ODJFS. For instance, H.B. 33 maintains the requirement that the ODJFS Director establish in rule in each odd-numbered year reimbursement rates for PFCC providers. However, the bill also requires ODJFS to contract with a third-party entity to analyze child care price information for the subsequent even-numbered year.

Under the bill, ODJFS is permitted to adjust provider reimbursement rates for the even-numbered year depending on the information analyzed.

Additionally, H.B. 33 appropriates \$150.0 million in FY 2024 in Fund 5CV3 line item 6006A7, ARPA Childcare, which is in ODJFS' budget. The funds to support this are state fiscal recovery funds from ARPA. The bill requires ODJFS, in consultation with ODCY, to establish a child care scholarship for critical occupations and other direct service professionals, and increase access to licensed child care programs for infants and toddlers. The bill requires individuals awarded the child care scholarships to have incomes less than 200% of FPL.

Analysis of FY 2024-FY 2025 budget proposal

Introduction

This section provides an analysis of the Governor's recommended funding for each appropriation line item (ALI) in ODCY's budget. For organizational purposes, these ALIs are grouped into four major categories based on their funding purposes. The analysis for an ALI with a lower category or subcategory designation will appear before that for an ALI with a higher category or subcategory designation. That is, the analysis for an ALI with a category designation of C1:8 will appear before the analysis for an ALI with a category designation of C2:1 and the analysis for an ALI with a category designation of C1:3 will appear before the analysis for an ALI with a category designation of C1:8.

To aid the reader in locating each ALI in the analysis, the following table shows the category in which each ALI has been placed, listing the ALIs in order within their respective fund groups and funds. This is the same order the ALIs appear in the ODCY section of the budget bill.

In the analysis, each appropriation item's estimated expenditures for FY 2023 and recommended appropriations for FY 2024 and FY 2025 are listed in a table. Following the table, a narrative describes how the appropriation is used and any changes affecting the appropriation that are proposed by the Governor. If the appropriation is earmarked, the earmarks are listed and described.

| Categorization of ODCY’s Appropriation Line Items for Analysis of FY 2024-FY 2025 Budget Proposal | | | | |
|---|--------|--|----------|----------------------------------|
| Fund | ALI | ALI Name | Category | |
| General Revenue Fund Group | | | | |
| GRF | 830400 | Child Care State/Maintenance of Effort | 2 | Child Care |
| GRF | 830401 | Foster Care | 1 | Child Welfare |
| GRF | 830402 | Healthy Beginnings at Home | 3 | Child Health and Wellness |
| GRF | 830403 | Help Me Grow | 3 | Child Health and Wellness |
| GRF | 830404 | Infant Vitality | 3 | Child Health and Wellness |
| GRF | 830405 | Part C Early Intervention | 4 | Early Education and Intervention |
| GRF | 830406 | Strong Families Strong Communities | 3 | Child Health and Wellness |
| GRF | 830407 | Early Childhood Education | 4 | Early Education and Intervention |
| GRF | 830408 | Early Learning Assessment | 4 | Early Education and Intervention |
| GRF | 830409 | Childcare Licensing | 2 | Child Care |
| GRF | 830410 | Family and Children First | 1 | Child Welfare |
| GRF | 830411 | Imagination Library | 3 | Child Health and Wellness |
| GRF | 830500 | Early Care and Education | 2 | Child Care |
| GRF | 830501 | Kinship Permanency Incentive Program | 1 | Child Welfare |

Categorization of ODCY's Appropriation Line Items for Analysis of FY 2024-FY 2025 Budget Proposal

| Fund | ALI | ALI Name | | Category |
|-------------------------------------|--------|---------------------------------------|---|----------------------------------|
| GRF | 830502 | Court Appointed Special Advocates | 1 | Child Welfare |
| GRF | 830503 | Adoption Services | 1 | Child Welfare |
| GRF | 830504 | Infant Health Grants | 3 | Child Health and Wellness |
| GRF | 830505 | Early Childhood Mental Health (ECMH) | 3 | Child Health and Wellness |
| GRF | 830506 | Family and Children Services | 1 | Child Welfare |
| Dedicated Purpose Fund Group | | | | |
| 1980 | 830600 | Children's Trust Fund | 1 | Child Welfare |
| 2320 | 830613 | Family and Children First | 1 | Child Welfare |
| 4F10 | 830607 | Family and Children Activities | 1 | Child Welfare |
| 5KT0 | 830606 | Early Childhood Education | 2 | Child Care |
| Federal Fund Group | | | | |
| 3200 | 830608 | Maternal and Child Health Block Grant | 3 | Child Health and Wellness |
| 3250 | 830609 | Community Social Service Programs | 4 | Early Education and Intervention |
| 3270 | 830601 | Child Welfare | 1 | Child Welfare |
| 3980 | 830612 | Adoption Program | 1 | Child Welfare |
| 3C50 | 830610 | Preschool Special Education | 4 | Early Education and Intervention |
| 3D30 | 830602 | Children's Trust Fund | 1 | Child Welfare |
| 3H70 | 830604 | Child Care | 2 | Child Care |
| 3HF0 | 830611 | Head Start Collaboration | 4 | Early Education and Intervention |
| 3N00 | 830603 | Foster Care Program | 1 | Child Welfare |
| 3V60 | 830605 | TANF Block Grant | 2 | Child Care |

Category 1: Child Welfare

Currently, ODJFS is responsible for administration and oversight of programs preventing child abuse and neglect, providing services to abused/neglected children and their families (birth, foster, and adoptive), licensing foster homes and residential facilities, and investigating allegations of adult abuse, neglect, and exploitation. Child welfare programs are administered by county public children services agencies (PCSAs). ODJFS provides support to PCSAs by providing training programs for county workers and foster parents, information systems, and fiscal mechanisms for claiming federal reimbursement for allowable expenses.

C1:1: Child Protective Services

Foster Care (ALI 830401)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-------------------------|---------------------|-----------------------|-----------------------|
| GRF 830401, Foster Care | \$0 | \$952,000 | \$952,000 |
| % change | N/A | N/A | 0.0% |

Activities funded with this GRF line item are currently funded in GRF line item 600450, under ODJFS. Line item 600450 funds many of ODJFS' administrative functions and operating expenses for their program offices, as well as some actual programming or services. Only a portion of item 600450 was transferred to ODCY. According to ODJFS, the actual programming related to children's services was moved to line item 830401 and is reflected in the appropriation above. However, some funding related to administration of child services programs still remains in ODJFS' line item 600450 for FY 2024 and FY 2025.

Family and Children Services (ALI 830506)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF 830506, Family and Children Services | \$0 | \$280,212,065 | \$291,601,023 |
| % change | N/A | N/A | 4.1% |

This GRF line item will provide funds for a number of programs or activities including: the State Child Protection Allocation, which is distributed to each PCSA to partially reimburse costs incurred by the PCSA in performing its duties; the state match for several child welfare activities, including foster parent stipends and reimbursements for completing foster training; the State Operating Allocation, which directs state funds to supplement the Title XX funds a county receives; the Feisal Case Review recommendations; several kinship programs, including the Kinship Supports Program, Kinship Guardianship Assistance Program (KGAP), and KGAP 21. H.B. 33 also makes several earmarks from this appropriation item. These are described below.

Table 2. Earmarks from ALI 830506, Family and Children Services in H.B. 33

| Earmarks | FY 2024 | FY 2025 |
|--|----------------------|----------------------|
| Multi-System Youth | \$25,000,000 | \$25,000,000 |
| Best Practices | \$10,000,000 | \$10,000,000 |
| PCSA's (State Child Protection Allocation) | \$145,040,010 | \$155,040,010 |
| Kinship Care Navigator Program | \$8,500,000 | \$8,500,000 |
| ALI 830506 Earmark totals | \$188,540,010 | \$198,540,010 |

H.B. 33 earmarks a total of \$12.0 million in each fiscal year from Federal Fund 3980 appropriation item 830612, Adoption Program; Federal Fund 3270 appropriation item 830601,

Child Welfare; and GRF appropriation item 830506, Family and Children Services, to provide funds to the Dave Thomas Foundation for Adoption to implement statewide the Wendy's Wonderful Kids Program of professional recruiters who use a child-focused model to find permanent homes for children in Ohio foster care.

Funds for line item 830506 are currently funded in GRF line item 600523, Family and Children Services, which is under ODJFS. This line item has an estimated expenditure of \$217,694,327 in FY 2023. So, the FY 2024 appropriation is a 28.7% increase over FY 2023. An increase of 4.1% in FY 2025 is also provided. Some of this can be explained by the increase in the State Child Protection Allocation. This allocation is increasing by \$25.0 million in FY 2024 and \$35.0 million in FY 2025. Additionally, ODJFS states that about \$7.0 million per fiscal year will be used to help with costs associated with obtaining driver's licenses and automobile insurance for teens in foster care.² Other program initiatives, such as the establishment of tiered foster care reimbursements, which is described below, are also responsible for the increase.

In collaboration with the county family and children first council, a county department of job and family services (CDJFS) or PCSA that receives an allocation from ODJFS from GRF appropriation items 830506, Family and Children Services, or 830502, Court Appointed Special Advocates, is permitted to transfer a portion of either or both allocations to a flexible funding pool.

Child Welfare (ALI 830601)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--------------------------------|-----------------------------|-------------------------------|-------------------------------|
| 3270 ALI 830601, Child Welfare | \$0 | \$30,452,109 | \$30,662,072 |
| % change | N/A | N/A | 0.7% |

This federally funded line item will provide funding for Federal Child Welfare Services Title IV-B, Parts 1 and 2. The Title IV-B, Part 1 grant allows states to claim child welfare administrative costs and child welfare program costs. The administrative costs claimed to the grant are capped at 10% of Title IV-B, Part 1 expenses. The Title IV-B, Part 2 grant permits states to claim expenditures for family preservation, support services, caseworker visitation, and adoption promotion services. Funds for this are currently in Fund 3270 line item 600606, Child Welfare, under ODJFS, which has an estimated expenditure of \$42,558,767 in FY 2023. The appropriation in FY 2024 represents a decrease of roughly 28.4% from FY 2023. In FY 2023, funding for the federal Family First Transition Act Certainty Grant will end. This is the reason for the decrease from FY 2023 to FY 2024. Funds from the Title IV-B grant are predominantly allocated to PCSAs.

H.B. 33 earmarks a total of \$12.0 million in each fiscal year from Federal Fund 3980 appropriation item 830612, Adoption Program; Federal Fund 3270 appropriation item 830601,

² H.B. 33 contains a provision that authorizes a minor's representative to sign a minor's application for a probationary driver's license, restricted license, or temporary instruction permit in addition to a parent, guardian, or another person having custody of the minor as in current law.

Child Welfare; and GRF appropriation item 830506, Family and Children Services, to provide funds to the Dave Thomas Foundation for Adoption to implement statewide the Wendy's Wonderful Kids Program of professional recruiters who use a child-focused model to find permanent homes for children in Ohio foster care.

Overview of Title IV-B Child Welfare

Title IV-B Part 1's goal is to keep families together. This includes preventive intervention so children will not have to be removed from their homes. However, if this is not possible, children are placed in foster care and reunification services are available. Services are available to children and their families without regard to income. Title IV-B funds can be used to:

- Protect and promote the welfare of all children;
- Prevent the neglect, abuse, or exploitation of children;
- Support at-risk families through services which allow children, where appropriate, to remain with their families or return to their families in a timely manner;
- Promote the safety, permanence, and well-being of children in foster care and adoptive families; and
- Provide training, professional development, and support to ensure a well-qualified workforce.

These funds have a state match of 25%. Funds are awarded to states based on the state's population of children under age 21 and the state's average per capita income.

Title IV-B Part 2's goal is promoting safe and stable families and preventing the separation of children from their families, improve the quality of care and services to children and their families, and ensure permanency for children. States spend most of the funding for services that address: family support, family preservation, time-limited family reunification and adoption promotion and support. The amount states receive is based on the number of people receiving food stamps in their state. There is also a match requirement of 25% for these funds.

C1:2: Foster and Substitute Care

Kinship Permanency Incentive Program (ALI 830501)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830501, Kinship Permanency Incentive Program | \$0 | \$1,000,000 | \$1,000,000 |
| % change | N/A | N/A | 0.0% |

This GRF line item will be used to fund the Kinship Permanency Incentive (KPI) Program. The KPI Program provides time-limited incentive payments to kinship caregivers who meet eligibility criteria. Funds for this activity are currently funded out of GRF line item 600541, under ODJFS. The FY 2023 estimated expenditure for 600541 is \$1.0 million.

KPI eligibility is open to individuals in which a court has awarded legal custody or guardianship of the child on or after July 1, 2005, to the kinship caregiver based on the best

interest of the child, the PCSA must have completed the relative or nonrelative substitute placement approval process, a criminal background check, and an application form, and the gross income of the caregiver's family must not exceed 300% FPL. For applications approved during FY 2022, eligible kinship caregivers will receive an initial payment amount of \$525 per child, and subsequent payments at six-month intervals of \$300. The incentive may not exceed eight payments.

Court Appointed Special Advocates (ALI 830502)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---|-----------------------------|-------------------------------|-------------------------------|
| GRF ALI 830502, Court Appointed Special Advocates | \$0 | \$1,000,000 | \$1,000,000 |
| % change | N/A | N/A | 0.0% |

H.B. 33 requires that this line item be used to provide up to \$333,333 in each fiscal year to support administrative costs associated with existing court-appointed special advocate programs and up to \$666,667 in each fiscal year be used to establish court-appointed special advocate programs in areas of the state that are not served by an existing program and to support existing programs. The funds for these activities are currently funded under GRF line item 600553, under ODJFS. The FY 2023 estimated expenditure for 600553 is \$1.0 million.

In collaboration with the county family and children first council, a CDJFS or PCSA that receives an allocation from ODJFS from GRF appropriation items 830506, Family and Children Services, or 830502, Court Appointed Special Advocates, is permitted to transfer a portion of either or both allocations to a flexible funding pool.

Foster Care Program (ALI 830603)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--------------------------------------|-----------------------------|-------------------------------|-------------------------------|
| 3N00 ALI 830603, Foster Care Program | \$0 | \$334,844,117 | \$336,851,933 |
| % change | N/A | N/A | 0.6% |

This federally funded line item will be used to issue monthly foster care payments to foster parents or institutions to support an out-of-home placement for a child, as well as for some state and county administration expenses. PCSAs pay a portion of the nonfederal share of foster care placement costs using state child protection allocations. Costs in excess of amounts provided from state and federal sources are paid by PCSAs. The line item also supports the Independent Living Program and KGAP. Funds for this activity are currently funded out of Fund 3N00 line item 600628, Foster Care Program – Federal, under ODJFS, which has an estimated FY 2023 expenditure of \$308,653,650. The FY 2024 appropriation is an 8.5% increase over FY 2023. Some of this increase is due to KGAP, which began in January 2023. Some is also due to the implementation of a tiered foster care reimbursement rate. Both KGAP and the tiered reimbursement are described below.

Overview of foster and substitute care

Foster care

Title IV-E foster care funds are used to provide funds to title IV-E agencies to assist with the costs of foster care maintenance for eligible children; administrative expenses to manage the program; and training for staff, foster parents, and certain private agency staff. Foster care maintenance payments are issued monthly to foster parents or institutions to support foster care. Foster care maintenance payments vary by county and can also vary if the child has a special need. ODJFS sets the minimum and maximum ceilings for per diem rates. Until July 1, 2023, the minimum per diem is \$10 and the maximum is \$200. There are also annual clothing and personal incidental ceilings. However, beginning July 1, 2023, ODJFS plans to implement a tiered system whereby children and foster families will be placed into tiers based on their needs or skills. One of the goals of a tiered system is to establish consistent foster care payment rates to support families and incentivize them to take higher needs children and youth. The tiered rates will replace the current minimum and maximum rates. Title IV-E Foster Care Maintenance is reimbursed at the Federal Medical Assistance Percentage (FMAP).

Kinship Guardian Assistance Program (KGAP)

ODJFS documents indicate that KGAP was implemented in January 2023. The program is available to kinship caregivers who become legal guardians after caring for a child for at least six consecutive months as foster parents. The primary objectives of KGAP are to facilitate another permanency planning option for children and assist kinship caregivers. Under the program, financial payments are made available to kinship caregivers who take guardianship of a child previously in the custody of a PCSA. To receive payments, the kinship caregiver must have also obtained foster care certification.

ODJFS also administers the Kinship Guardianship Assistance Program Connections to Twenty-One (KGAP C21) program. Kinship guardianship young adults who are age 18 may be able to continue kinship guardianship assistance payments to age 21 if certain eligibility criteria are met.

Independent Living Program

PCSAs are required to provide independent living services to youth at least 14 years old who are in substitute care. The goal of this program is to help youths successfully transition into adulthood and become self-sufficient. Program services include life skills development training, education and vocational training, preventative health activities, financial assistance, housing, employment services, self-esteem counseling, and assistance with developing positive relationships and support systems. Individuals 18 to 21 years old, who have been emancipated from substitute care, are also eligible to receive independent living services upon request.

C1:3: Adoption

Adoption Programs (ALIs 830503 and 830612)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-----------------------------------|---------------------|-----------------------|-----------------------|
| GRF ALI 830503, Adoption Services | \$0 | \$23,922,517 | \$23,992,517 |
| % change | N/A | N/A | 0.3% |
| 3980 ALI 830612, Adoption Program | \$0 | \$191,010,421 | \$196,784,786 |
| % change | N/A | N/A | 3.0% |

GRF line item 830503 will be used to provide state funds for Title IV-E adoption payments for eligible children, as well as adoption subsidies that provide maintenance payments to families who adopt children with special needs. Many of the children available for adoption are considered to have special needs because they are of an older age; part of a siblings group; have special physical, mental, or emotional health needs; or have developmental delays. Some special needs children have behavioral and attachment disorders that can present financial challenges for adopting families. These maintenance payments and subsidies help offset some of these costs. Funds for these activities are currently in GRF line item 600528, Adoption Services, under ODJFS. The FY 2023 estimated expenditure is \$23,922,517.

Federal line item 830612, Adoption Program, will be used to pass the federal share of the Title IV-E Adoption Assistance Subsidy to the counties. In addition, the line item will also provide funds for children adopted from foster care with medically documented special needs. Funds for these activities are currently in Fund 3980 line item 600627, Adoption Program – Federal, under ODJFS. The FY 2023 estimated expenditure is \$179,138,484. The appropriation in FY 2024 is 6.6% higher than the FY 2023 estimate. There is another increase of 3.0% in FY 2025. According to ODJFS, an increase in the federal share of adoption subsidies is anticipated since the state is implementing a tiered foster care rate structure. Adoption subsidies are based on these rates, so any increase in these would also increase adoption subsidies.

H.B. 33 additionally earmarks \$12.0 million in each fiscal year from Federal Fund 3980 appropriation item 830612, Adoption Program; Federal Fund 3270 appropriation item 830601, Child Welfare; and GRF appropriation item 830506, Family and Children Services, to provide funds to the Dave Thomas Foundation for Adoption to implement statewide the Wendy's Wonderful Kids Program of professional recruiters who use a child-focused model to find permanent homes for children in Ohio foster care.

Adoption subsidies in Ohio

There are several types of adoption subsidies in Ohio. These are briefly described below.

Title IV-E subsidies are provided for children who meet eligibility guidelines. The program provides a monthly subsidy to eligible families that adopt children with special needs or circumstances. Many of the children in foster care are eligible. The benefits may include a monthly payment and possibly a Medicaid card. The subsidy is paid for with a combination of federal, state,

and local funds. The federal portion is reimbursed at the federal medical assistance percentage (FMAP). State funds pay the match of the first \$250 and locals pay the remaining amounts.

Adoption Assistance Connections (AAC), funded through Title IV-E adoption activities, provides financial assistance to eligible families who adopt children at ages 16 or 17 and then continue to support them as they transition to adulthood. Families may receive a monthly payment and/or Medicaid coverage, and support may continue until the young adult reaches age 21, as long as other eligibility criteria are met. It assists families who adopt older children who are not eligible for continued Title IV-E Adoption Assistance once the child reaches age 18.

The State Adoption Maintenance Subsidy is provided to parents who have adopted children with special needs who are not Title IV-E eligible. Children who qualify may be eligible for Medicaid coverage. However, to qualify for the subsidy the adoptive family's gross income must not exceed 120% of the median income of a family of the same size. The subsidy is paid for with state funds.

The Non-Recurring Adoption subsidy provides a one-time reimbursement for out-of-pocket costs incurred by families that adopt special needs children. Such costs include attorney fees, court costs, medical evaluations, and travel. The federal government reimburses about half of the costs for these payments.

The Post Adoption Special Services Subsidy provides reimbursement for some post adoption services needed for special needs children. It is intended to pay for services not covered by other subsidy programs, insurance programs, or Medicaid.

ODJFS also has an adoption grant program that is still funded in their budget. The program was established in H.B. 45 of the 134th General Assembly.

C1:4: Ohio Children's Trust Fund

Children's Trust Fund (ALIs 830600 and 830602)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|-----------------------------|-------------------------------|-------------------------------|
| 1980 ALI 830600, Children's Trust Fund | \$0 | \$5,777,313 | \$5,682,251 |
| % change | N/A | N/A | -1.76% |
| 3D30 ALI 830602, Children's Trust Fund | \$0 | \$6,966,717 | \$6,978,646 |
| % change | N/A | N/A | 0.2% |

Appropriation item 830600, Children's Trust Fund, will provide state funding for the Ohio Children's Trust Fund (OCTF). Revenues are generated from fees collected on divorce and dissolution filings, and nominal surcharges on birth and death certificates. These funds are earmarked for each county through a formula based on the number of children living in each county. Funds for these activities are currently in Fund 1980 line item 600647, under ODJFS. The FY 2023 estimated expenditure is \$6,024,649. The appropriation in FY 2024 is 4.1% lower than the FY 2023 estimate.

Federally funded line item 830602, Children's Trust Fund, will provide funds to OCTF including, Community-Based Child Abuse Prevention (CBCAP) grant dollars to support statewide investment in child abuse and neglect prevention programming. Funds for these activities are currently in Fund 3D30 line item 600648, under ODJFS. The FY 2023 estimated expenditure is \$7,005,448. The appropriation in FY 2024 is 0.6% lower than the FY 2023 estimate.

OCTF Overview

OCTF was created in 1984 and is the state's primary funding agent for programs designed to prevent child abuse and neglect. OCTF is governed by a 15-member board which consists of state agency administrators, gubernatorial appointees, and legislators. Board members are responsible for overall child abuse and neglect prevention policy, program direction, and monitoring expenditures from the OCTF. ODJFS staff currently provide administrative support to the board, which includes budgeting, procurement, accounting, and other management functions. As required by state law, OCTF funding focuses exclusively on support for primary and secondary prevention activities. Primary prevention services available to the community are designed to prevent child abuse and neglect before they occur, and include advocacy efforts, public awareness campaigns, and training of professionals. Secondary prevention services include those that target populations at risk for child abuse and neglect, such as parent education and support services. H.B. 33 transfers OCTF to ODCY.

C1:5: Family and Children First Activities

Family and Children First (ALIs 830410 and 830613)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|-----------------------------|-------------------------------|-------------------------------|
| GRF ALI 830410, Family and Children First | \$0 | \$2,706,000 | \$2,706,000 |
| % change | N/A | N/A | 0.0% |
| 2320 ALI 830613, Family and Children First | \$0 | \$2,389,999 | \$2,400,019 |
| % change | N/A | N/A | 0.4% |

These line items will be used to pay operating costs and initiatives of the Ohio Family and Children First Cabinet Council. The Council is a partnership of state and local government, as well as communities and families. Its purpose is to enhance community capacity, coordinate services, and engage families. Funding for this line item currently comes from contributions from each of the state agencies represented on the Cabinet Council (departments of Aging, Developmental Disabilities, Education, Job and Family Services, Health, Mental Health and Addiction Services, Opportunities for Ohioans with Disabilities, Rehabilitation and Corrections, and Youth Services). H.B. 33 includes the ODCY Director in the membership of the Cabinet Council.

Funds for the activities in line item 830410 are currently in GRF line item 600451, under ODJFS. The FY 2023 estimated expenditure is \$1,386,000. The appropriation in FY 2024 is 95.2% higher than the FY 2023 estimate. This will basically double the county allocation for the family and children first councils.

Funds for the activities in Fund 2320 line item 830613 are currently in Fund 2320 line item 600644, under ODJFS. The FY 2023 estimated expenditure is \$2,713,612. The appropriation in FY 2024 is 11.9% lower than the FY 2023 estimate.

Family and Children Activities (ALI 830607)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---|---------------------|-----------------------|-----------------------|
| 4F10 ALI 830607, Family and Children Activities | \$0 | \$655,000 | \$655,000 |
| % change | N/A | N/A | 0.0% |

This line item will be used to provide support to specific grants awarded for families and children. Revenues come from grants and gifts from nonprofit private philanthropic foundations. The expenditures funded by this line item will support programs that enhance the health, safety, and well-being of children and families. Funds for these activities are currently in Fund 4F10 line item 600609, under ODJFS. The FY 2023 estimated expenditure is \$708,000. The appropriation in FY 2024 is 7.5% lower than the FY 2023 estimate. This decrease reflects lower anticipated revenues into the fund.

Category 2: Child Care

C2:1: Child Care

Child Care State/Maintenance of Effort (ALI 830400)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830400, Child Care State/Maintenance of Effort | \$0 | \$93,636,057 | \$93,636,057 |
| % change | N/A | N/A | 0.0% |

This GRF line item will be used to provide payments for publicly funded child care services. Expenditures from this line item will also be used to draw down two federal Child Care and Development Fund (CCDF) grants. For one CCDF grant, the state must meet an MOE of \$45.4 million; this amount may be double-counted as MOE for the TANF Block Grant as long as dollars are used to meet the purposes of both programs. For the other CCDF grant, the state must provide a match to draw down federal reimbursement based on the FMAP rate. Funds for these activities are currently in GRF line item 600413, under ODJFS. The FY 2023 estimated expenditure is \$83,461,739. The appropriation in FY 2024 is 12.2% higher than the FY 2023 estimate. The federal ARPA provided states with one-time relief funds for child care stabilization grants and supplemental discretionary funds. However, it also increased the federal mandatory/matching CCDF funds by about \$18.0 million per year – this increase appears to be permanent. Because of this, states will have to provide additional matching funds. This accounts for the \$10.0 million increase in this line item.

Childcare Licensing (ALI 830409)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-------------------------------------|---------------------|-----------------------|-----------------------|
| GRF ALI 830409, Childcare Licensing | \$0 | \$3,823,145 | \$3,863,373 |
| % change | N/A | N/A | 1.1% |

These funds will be used to license and inspect preschool and school-age child care programs operated by school districts, chartered nonpublic schools, Head Start agencies, and county developmental disabilities boards. Funds for these activities are currently in GRF line item 200442, under ODE. The FY 2023 estimated expenditure is \$2,245,167. The appropriation in FY 2024 is 70.3% higher than the FY 2023 estimate. The increase will allow for increased capacity to meet licensing requirements for early childhood education programs and provide for marginal increases in staffing and IT costs.

Early Care and Education (ALI 830500)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830500, Early Care and Education | \$0 | \$141,285,241 | \$141,285,241 |
| % change | N/A | N/A | 0.0% |

This GRF line item will be used to provide payments for publicly funded child care services, as well as payments for families whose income eligibility is 201% to 300% FPL. Families enrolled onto PFCC must meet initial eligibility requirements (142% FPL or 150% FPL for a child with special needs), but can continue to receive services until they reach 300% FPL. The line item is used to meet TANF maintenance of effort requirements. Funds for these activities are currently in GRF line item 600535, under ODJFS. The FY 2023 estimated expenditure is \$141,285,241.

Early Childhood Education (ALI 830606)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| SKTO ALI 830606, Early Childhood Education | \$0 | \$20,000,000 | \$20,000,000 |
| % change | N/A | N/A | 0.0% |

H.B. 33 requires this line item to be used to achieve the following goals: increase the number of low-income children, special needs children, and children with limited English proficiency participating in quality early learning and development programs; provide families with an easy-to-use tool for evaluating quality early learning programs; support early learning and development programs that achieve higher levels of quality; and provide incentives and supports to help programs implement continuous quality improvement systems. Funds for these activities are currently in Fund SKTO line item 600696, under ODJFS. The FY 2023 estimated expenditure is \$20,060,186.

Child Care (ALI 830604)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-----------------------------|---------------------|-----------------------|-----------------------|
| 3H70 ALI 830604, Child Care | \$0 | \$594,570,212 | \$594,897,934 |
| % change | N/A | N/A | 0.1% |

This federally funded line item will be used to expend the CCDF mandatory and discretionary grants, as well as the CCDF Block Grant, for publicly funded child care and for child care activities. Funds for these activities are currently in Fund 3H70 line item 600617, under ODJFS. The FY 2023 estimated expenditure is \$495,269,779.

TANF Block Grant (ALI 830605)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-----------------------------------|---------------------|-----------------------|-----------------------|
| 3V60 ALI 830605, TANF Block Grant | \$0 | \$240,131,211 | \$240,131,211 |
| % change | N/A | N/A | 0.0% |

This federally funded line item will be used to expend the Temporary Assistance for Needy Families (TANF) Block Grant dollars budgeted for child care. TANF provides grant funds to states to provide families with financial assistance and related support services. Each state decides the benefits it will provide and establishes the specific eligibility criteria that must be met to receive financial assistance payments or other types of benefits and services. In the upcoming biennium, child care expenditures will be made under OCDY. However, the remaining TANF expenditures will remain under ODJFS. TANF resources are used to provide cash assistance payments, administered as the Ohio Works First (OWF) Program. TANF funds may also be used to provide short-term benefits and other types of services to TANF-eligible families, mainly families with incomes under 200% of FPL. Specific eligibility requirements can vary between programs. Most TANF expenditures are made toward OWF, publicly funded child care, and allocations to counties to administer supportive services.

H.B. 33 earmarks \$5.5 million in each fiscal year for the Ohio Commission on Fatherhood from these funds.

PFCC overview

ODJFS currently licenses Ohio Early Learning and Development programs and helps parents who are working or in school pay for child care through the Publicly Funded Child Care (PFCC) Program. As can be seen above, PFCC is funded through a combination of the federal Child Care and Development Fund (CCDF) grants, TANF, and state spending. TANF dollars may be used to provide child care subsidies to families receiving OWF as well as to other low-income families that meet eligibility requirements.

Eligibility

Currently, families may be eligible for child care with incomes up to 142% FPL (about \$35,301 for a family of three in 2023) and 150% FPL (about \$37,290 for a family of three in 2023) for children with special needs. Regardless, families may remain eligible until their incomes exceed 300% FPL (\$74,580 for a family of three in 2023). Families enrolled onto Ohio Works First, a cash assistance program, administered by ODJFS, can receive services under transitional eligibility. Transitional eligibility allows a person up to 12 months of new or continuing PFCC benefits during their transition out of Ohio Works First when their income is at or below 150% FPL. Families are required to contribute to the costs of child care in the form of copayments, which are established based on a sliding scale of family incomes.³ Children must be under age 13 unless the child has a special need, then the child must be under 18.

H.B. 33, As Introduced, increases PFCC initial eligibility to 160% FPL. ODJFS estimates that 15,000 additional children will be served at a cost of about \$101 million each fiscal year. ODJFS plans to use discretionary child care funds provided under ARPA to pay for this. These funds were appropriated in Fund 3H70 line item 600661, Childcare ARPA Supplement, in H.B. 45 of the 134th General Assembly for FY 2023. ODJFS plans to encumber funds at the end of FY 2023 to pay for this.

Payments

Child care subsidies are paid by ODJFS directly to child care providers. ODJFS pays providers weekly, based on rates set in the Ohio Administrative Code.⁴ Actual rates vary considerably for each child based on a number of factors, including: the child's age, the type of provider, the amount of time the child receives child care services, and the location of the provider. Rates also vary if the provider is star rated and if so, how many stars the provider has achieved. As younger children require more care, services, and a higher ratio of care workers per child than older children, payment rates are highest for infants and lowest for school-age children. Additionally, a market rate survey is conducted every two years.

Licensed child care providers

The federal CCDF Grants are also used to administer child care licensing and quality programs. ODJFS currently licenses the following care centers and home types:

- Child Care Centers: care for seven or more children at one time;
- Family Child Care Type A Homes: care for seven to 12 children (or four to 12 children if four children are under two years of age) cared for in the provider's home. The provider's own children under six years of age must be included in the total count;
- Family Child Care Type B Homes serving children through the publicly funded child care program: care for one to six children cared for in the provider's personal home. No more than three children may be under the age of two. The provider's own children under six

³ See the [Child Care Weekly Copayment Desk Aide](#), which may be accessed by conducting a keyword "CopyChart2022" search on the JFS website: jfs.ohio.gov/.

⁴ Ohio Administrative Code (O.A.C.) 5101:2-16-10 Appendix.

years of age must be included in the total count. Anyone can provide care for no more than six children or no more than three children under the age of two years in their home without a license, however, in order to receive payment for serving families eligible for PFCC, the Type B home provider must be licensed by ODJFS;

- Child day camps: programs which care for only school age children and operate for less than seven hours each day during the time school is not in session, and conducts at least 50% of its program outdoors. Child day camps must register with ODJFS each year. To receive payment for serving children in publicly funded child care, the child day camp must be accredited by the American Camping Association (ACA) and submit their ACA certificate annually along with the day camp registration.

Additionally, ODE currently licenses early care and education programs, including licensed preschool programs and licensed school-age child programs which are operated by a school district board of education, an eligible nonpublic school, a county board of developmental disabilities, or a community school.

Step Up to Quality

Step Up To Quality (SUTQ) is a five-star quality rating and improvement system administered by ODE and ODJFS. SUTQ recognizes and promotes learning and development programs that meet quality program standards that exceed licensing health and safety regulations. The program standards are based on national research identifying standards which lead to improved outcomes for children. A licensed child care program must be rated in SUTQ to be eligible to provide PFCC. There are, however, several exceptions to the requirement, including, for example, a program that operates only during summer or school breaks. H.B. 45 of the 134th General Assembly established additional exceptions including: a program that is a type A family day-care home or licensed type B family day-care program that provides PFCC to less than 25% of the program's license capacity.

Category 3: Child Health and Wellness

These appropriations provide funding for a number of programs that seek to reduce infant mortality, provide home visiting services or other maternal or child health services, and support identification and intervention for early childhood mental health. These programs are currently administered by ODH, ODJFS, ODOD, and OhioMHAS.

C3:1: Infant Vitality Programs and Grants

Healthy Beginnings at Home (ALI 830402)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830402, Healthy Beginnings at Home | \$0 | \$16,000,000 | \$1,000,000 |
| % change | N/A | N/A | -93.8% |

H.B. 33 requires up to \$15.0 million in GRF line item 830402, Healthy Beginnings at Home, in FY 2024 to be used, in coordination with ODH, to support stable housing initiatives for pregnant

mothers and to improve maternal and infant health outcomes. In H.B. 110 of the 134th General Assembly, funding for these purposes was included under GRF line item 195503, Local Development Projects, within ODOT's budget. The amount funded in H.B. 110 was \$2.5 million in FY 2022.

Additionally, up to \$1.0 million in each fiscal year of line item 830402, is required to be used for Moved to Prosper efforts.

Infant Vitality (ALI 830404)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---------------------------------|---------------------|-----------------------|-----------------------|
| GRF ALI 830404, Infant Vitality | \$0 | \$16,861,356 | \$18,729,230 |
| % change | N/A | N/A | 11.1% |

H.B. 33, As Introduced, requires up to \$2.5 million in each fiscal year in GRF line item 830404, Infant Vitality, to be used, in consultation with the Governor's Office of Children's Initiatives, to support programming by community and local faith-based service providers that invests in maternal health programs, provides services and support to pregnant mothers, and improves both maternal and infant health outcomes.

The remainder of the line item is to be used to fund a multi-pronged population health approach to address infant mortality. This approach may include the following: increasing awareness, supporting data collection, analysis and interpretation to inform decision making and ensure accountability, targeting resources where the need is greatest, and implementing quality improvement science and programming that is evidence-based or based on emerging practices. Measurable interventions may include activities related to safe sleep, community engagement, group prenatal care, preconception education, continuous support for women during pregnancy and childbirth, patient navigators, community health workers, early childhood home visiting, newborn screening, safe birth spacing, gestational diabetes, smoking cessation tailored for pregnant women, breastfeeding, care coordination, and progesterone.

Funds for these activities are currently provided through ODH's GRF line item 440474, Infant Vitality. Estimated expenditures for this line item in FY 2023 are \$12,188,466. The FY 2024 appropriation represents a 38.3% increase over FY 2023. According to ODH's budget request, some of the increase in funds might support an increase in the number of cribs distributed through the Cribs for Kids Program and provide coupons to Women, Infants, and Children (WIC) participants to purchase fresh fruits and vegetables, among other initiatives.

Infant Health Grants (ALI 830504)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--------------------------------------|---------------------|-----------------------|-----------------------|
| GRF ALI 830504, Infant Health Grants | \$0 | \$1,587,833 | \$1,587,833 |
| % change | N/A | N/A | 0.0% |

Under H.B. 33, funds in GRF appropriation item 830504, Infant Health Grants, are to be used by ODCY, in consultation and coordination with the Commission on Minority Health (OCMH), to support the continuation or expansion of a pathways community HUB model that has the primary objective of reducing infant mortality.

OCMH maintains an appropriation of \$3,375,758 in FY 2024 and \$3,390,808 in FY 2025 in GRF line item 149503, Infant Mortality Health Grants. Funds in this line item are used for the same purpose described above. The HUB model is a community care approach that reduces overall infant mortality, as well as infant mortality in racial and ethnic populations. The program seeks to, among other things, reduce preterm birth. All grantees must work to improve preterm birth rates and achieve goals by increasing early access to prenatal health care, providing timely postpartum visits, improving safe sleep practices, and increasing access to behavioral health services and other community services that impact healthy birth outcomes.

Proposed appropriations in line item 830504, Infant Health Grants, will presumably be used in conjunction with line item 149503, Infant Mortality Health Grants, to allow for additional high-risk pregnant women to be served in the upcoming biennium.

C3:2: Help Me Grow (ALI 830403)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|------------------------------|-----------------------------|-------------------------------|-------------------------------|
| GRF ALI 830403, Help Me Grow | \$0 | \$54,982,907 | \$64,380,802 |
| % change | N/A | N/A | 17.1% |

This line item will fund the Help Me Grow Home Visiting Program. The line item will be used to distribute funds in the form of agreements, contracts, grants, or subsidies, to counties to implement the program. Additionally, the appropriation item may be used in conjunction with other early childhood funds and services to promote the optimal development of young children and family centered programs and services that acknowledge and support the social, emotional, cognitive, intellectual, and physical development of children and the vital role of families in ensuring the well-being and success of children. FY 2023 estimated expenditures are \$41,393,299, which is currently under ODH's GRF line item 440459, Help Me Grow. The FY 2024 appropriation represents a 32.8% increase over FY 2023. The increase in proposed funding will allow for additional families to receive home visiting services. According to ODH, approximately 11,500 families are anticipated to be served in FY 2023, approximately 14,400 families will be served in FY 2024, and nearly 18,000 families in FY 2025. H.B. 110 of the 134th General Assembly extended the maximum age that a child's family is eligible for home visiting services, from three to five years old.

Help Me Grow overview

The Help Me Grow Program is the state's parenting education program for expectant, first-time, and other parents at highest risk for poor child outcomes. Families enrolled in Help Me Grow home visiting services receive maternal health and wellness screenings, child health and development screenings, parenting education, referral to medical and social supports, and facilitated transition to an appropriate development-enhancing program or early child care

provider The goals of the Help Me Grow Home Visiting Program are as follows: to improve maternal and child health, prevent child abuse and neglect, encourage positive parenting, and promote child development and school readiness. Expectant families or caregivers of a child under the age of two whose family income is below 200% of the federal poverty guidelines are eligible.

C3:3: Imagination Library (ALI 830411)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|-------------------------------------|---------------------|-----------------------|-----------------------|
| GRF ALI 830411, Imagination Library | \$0 | \$8,000,000 | \$8,000,000 |
| % change | N/A | N/A | 0.0% |

This line item will support childhood literacy efforts. Funds for these activities are currently in GRF line item 600452, under ODJFS. The FY 2023 estimated expenditure is \$8.0 million.

C3:4: Child Mental Health Activities

Strong Families Strong Communities (ALI 830406)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830406, Strong Families Strong Communities | \$0 | \$4,500,000 | \$4,500,000 |
| % change | N/A | N/A | 0.0% |

In H.B. 33, this GRF line item is required to be used to provide funding for community projects across the state that focus on support for families, assisting families in avoiding crisis, and crisis intervention. In H.B. 110, the funding level for these activities is \$4.0 million in both FY 2022 and FY 2023.

Early Childhood Mental Health (ECMH) (ALI 830505)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830505, Early Childhood Mental Health (ECMH) | \$0 | \$11,250,000 | \$11,250,000 |
| % change | N/A | N/A | 0.0% |

This GRF line item will be used to promote identification and intervention for early childhood mental health and to enhance healthy social and emotional development in order to reduce preschool to third grade classroom expulsions. Funds will support early childhood mental health credentialed counselors and consultation services. These efforts are currently funded under OhioMHAS' budget in GRF appropriation item 336511, Early Childhood Mental Health Counselors and Consultation, with estimated expenditures of \$1,250,000 in FY 2023. The increase from FY 2023 to FY 2024 is 800%. According to OhioMHAS, the proposed budget will

allow for an increase in the number of trained early childhood mental health providers in Ohio and the number of children being screened for behavioral health issues.

C3:5: Maternal and Child Block Grant (ALI 830608)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|-----------------------------|-------------------------------|-------------------------------|
| 3200 ALI 830608, Maternal and Child Health Block Grant | \$0 | \$26,632,123 | \$27,937,097 |
| % change | N/A | N/A | 4.9% |

Federal appropriation item 830608, Maternal and Child Health Block Grant, will be used to improve access to maternal and child health services in order to reduce infant mortality, preventable diseases, and handicapping conditions among children. Additionally, funds provide a variety of health, rehabilitative, and other services for children with special needs, children receiving Supplemental Security Income benefits, and other low-income mothers and children. The line item is supported by the Maternal and Child Health Services Block Grant. The grant funds are deposited into the Maternal and Child Health Block Grant Fund (Fund 3200). These initiatives are currently under ODH's budget – 440601, Maternal Child Health Block Grant, which has an estimated expenditure of \$25,388,106 in FY 2023. The proposed FY 2024 appropriation represents a 4.9% increase in funds from FY 2023. This increase will likely allow for current service levels to be maintained, as well as provide for inflationary costs and cost of living adjustments.

Maternal and Child Health Block Grant overview

The Title V Maternal and Child Health Block Grant is an annual formula grant provided to states from the federal Health Resources and Services Administration under the U.S. Department of Health and Human Services (HHS). State allocations are determined by considering the proportion of low-income children in the state compared to the total number of low-income children in the U.S. State matching funds and maintenance of effort (MOE) are required. Ohio provides approximately \$62.3 million in state match or MOE each year. According to U.S. HHS, in 2019, the Maternal and Child Health Block Grant Program benefitted about 92% of all pregnant women, 98% of infants, and 60% of children nationwide, including children with special health care needs. States are required to submit annual reports and a comprehensive needs assessment every five years. Based on the needs assessment, states also develop a five-year State Action Plan.

According to ODH, the 2020 statewide comprehensive needs assessment identified several priority areas to be addressed through Ohio's Title V Maternal and Child Health Block Grant Action Plan 2021-2025. These priority areas include: (1) decreasing risk factors contributing to maternal morbidity, (2) increasing mental health support for women of reproductive age, (3) decreasing risk factors associated with preterm births, (4) supporting healthy pregnancies and improving birth and infant outcomes, (5) improving nutrition, physical activity, and overall wellness of children, (6) increasing prevalence of children with special health care needs receiving integrated, physical, behavioral, developmental, and mental health services, (7) increasing developmental approaches and improving systems to reduce adolescent and young adult suicide rate, (8) reducing risk factors associated with the prevalence of adolescent substance use, (9) preventing and mitigating the effects of adverse childhood experiences, and (10) improving

health equity by addressing community and social conditions and reducing environmental hazards that impact infant and child health outcomes.

Category 4: Early Education and Intervention

This category of appropriations support early education activities, such as funding to provide high-quality preschool services, kindergarten readiness assessments, special education and related services to children with disabilities, and services to infants and toddlers with disabilities or developmental delays. The programs are currently administered by ODE and ODODD.

C4:1: Early Education and Intervention activities

Early Learning Assessment (ALI 830408)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---|---------------------|-----------------------|-----------------------|
| GRF ALI 830408, Early Learning Assessment | \$0 | \$2,760,000 | \$2,760,000 |
| % change | N/A | N/A | 0.0% |

This GRF line item will support the state's work on the early learning assessment, referred to as the Kindergarten Readiness Assessment (KRA). This assessment measures readiness for kindergarten in various areas, including language and literacy, mathematics, social foundations, and physical well-being and motor development. The line item may also be used for the required diagnostic assessments. Currently, funds to support these activities come from GRF line item 200437, which is under ODE. Only a portion of item 200437 was transferred to KID. OBM estimates that expenditures for these activities in FY 2023 will be \$2,760,000.

Early Childhood Education (ALI 830407)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---|---------------------|-----------------------|-----------------------|
| GRF ALI 830407, Early Childhood Education | \$0 | \$114,216,789 | \$114,216,789 |
| % change | N/A | N/A | 0.0% |

Early childhood education grants

This funding will support early childhood education programs that provide educational services for children from families with incomes below 200% FPL. Since FY 2018, funding has been prioritized for children who are at least four years old but not yet eligible for kindergarten. If an early childhood education provider has remaining funding after awards were made for eligible four year olds, the provider is permitted to seek approval from ODE (under current law) to consider qualified three year olds eligible for funding. However, under H.B. 33, these funds are transferred to ODCY and three year olds are eligible without having to seek approval from ODCY.

Early childhood support and technical assistance

Funding will also be used to administer the early childhood education program and provide technical support to districts receiving funding under the program. The executive budget specifies that no more than 2.0% of the total appropriation for item 830407 in any fiscal year may be used for these purposes. The executive budget requires ODCY to conduct an annual survey of each provider to obtain information on any tuition or fees charged by the provider for the program and to provide an annual report regarding early childhood education programs and the early learning program standards.

These efforts are currently funded under ODE GRF line item 200408, Early Childhood Education, which has estimated expenditures of \$68,116,789 in FY 2023. The FY 2024 appropriation is 67.8% over FY 2023. According to ODE's budget request, the increase in funding will allow additional children to receive these services and will also support the change in eligibility to allow three year olds to be eligible without seeking approval from the Department.

Preschool Special Education (ALI 830610)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| 3C50 ALI 830610, Preschool Special Education | \$0 | \$14,026,864 | \$14,026,864 |
| % change | N/A | N/A | 0.0% |

These federal funds will be distributed to districts to support special education and related services to children with disabilities between the ages of three and five. Districts are mandated under federal law to provide a free and appropriate public education to these children and are required to develop IEPs for them. Funds are distributed based on 1997 service levels with adjustments for total population and poverty. These efforts are currently funded under ODE Fund 3C50 line item 200661, Early Childhood Education.

Head Start Collaboration (ALI 830611)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|---|---------------------|-----------------------|-----------------------|
| 3HF0 ALI 830611, Head Start Collaboration | \$0 | \$225,000 | \$225,000 |
| % change | N/A | N/A | 0.0% |

This line item will be used for Head Start program collaboration. Funding for these efforts is currently provided under ODE Fund 3HF0 line item 200649, Federal Education Grants, which remains in the bill, so it appears that only the portion related to the activities described above was transferred.

C4:2: Early Intervention

Part C Early Intervention (ALI 830405)

| Fund/ALI | FY 2023 Estimate | FY 2024 Introduced | FY 2025 Introduced |
|--|---------------------|-----------------------|-----------------------|
| GRF ALI 830405, Part C Early Intervention | \$0 | \$23,401,971 | \$23,401,971 |
| % change | N/A | N/A | 0.0% |
| 3250 ALI 830609, Community Social Service Programs | \$0 | \$17,303,908 | \$17,303,908 |
| % change | N/A | N/A | 0.0% |

GRF line item 830405 will be used to support the administration of Ohio's Early Intervention Services Program. Early Intervention (EI) is a statewide system that provides coordinated services to parents of infants and toddlers with disabilities or developmental delays. This line item will be used to meet maintenance of effort (MOE) requirements. The MOE is equal to the total amount of state and local funds spent for EI in the most recent year for which data is available. Federal funds for the program will be expended out of Fund 3250 line item 830609, Community Social Service Programs. The funds that currently support these activities are in ODODD's budget – GRF line item 322421 (\$23,401,972 estimated expenditure in FY 2023) and Fund 3250 line item 322615. Only the portion relating to EI is transferred from line item 322615.

Early Intervention overview

EI funds target children under three years of age who have or are at risk of having a developmental delay and their families. Funds are provided to local family and children first councils. The councils provide service coordination, evaluation, and assessment. Funds are also used to contract for direct services. All eligible infants and toddlers are offered a multi-disciplinary assessment to determine their need for early intervention services. There are two ways in which a child is determined eligible for EI. The first way is that the child has a diagnosed condition with a high probability of resulting in a developmental delay or disability. This delay or disability is measured by appropriate diagnostic instruments and procedures, in one or more of the following areas: cognitive development; physical development, including vision and hearing; communication development; social or emotional development; and/or adaptive development. The second is that the child has a diagnosed developmental delay of at least a 1.5 standard deviation below the mean in at least one developmental domain or the referred child is determined eligible by informed clinical opinion. Examples of diagnosed conditions with a high probability of developmental delay include chromosomal abnormalities, genetic or congenital disorders, severe sensory impairment, inborn errors of metabolism, disorders reflecting disturbance of nervous system development, disorders secondary to exposure to toxic substances, and severe attachment disorders.

Part C of the Individuals with Disabilities Education Act (IDEA) governs EI services. This law mandates the following services: comprehensive developmental evaluation and assessment; service coordination; family support; procedural safeguards; individual family service plan (IFSP) development, assessment, and evaluation; and transition services.

FY 2024 - FY 2025 Appropriations - As Introduced

All Fund Groups

| Line Item Detail by Agency | | | | FY 2022 | Estimate FY 2023 | Introduced FY 2024 | FY 2023 to FY 2024 % Change | Introduced FY 2025 | FY 2024 to FY 2025 % Change |
|--|----------------------------------|--|--|------------------------|---------------------|-----------------------|--------------------------------|-----------------------|--------------------------------|
| Report For: Main Operating Appropriations Bill | | | | Version: As Introduced | | | | | |
| KID | Department of Children and Youth | | | | | | | | |
| GRF | 830400 | Child Care State/Maintenance of Effort | | \$0 | \$0 | \$ 93,636,057 | N/A | \$ 93,636,057 | 0.00% |
| GRF | 830401 | Foster Care | | \$0 | \$0 | \$ 952,000 | N/A | \$ 952,000 | 0.00% |
| GRF | 830402 | Healthy Beginnings at Home | | \$0 | \$0 | \$ 16,000,000 | N/A | \$ 1,000,000 | -93.75% |
| GRF | 830403 | Help Me Grow | | \$0 | \$0 | \$ 54,982,907 | N/A | \$ 64,380,802 | 17.09% |
| GRF | 830404 | Infant Vitality | | \$0 | \$0 | \$ 16,861,356 | N/A | \$ 18,729,230 | 11.08% |
| GRF | 830405 | Part C Early Intervention | | \$0 | \$0 | \$ 23,401,971 | N/A | \$ 23,401,971 | 0.00% |
| GRF | 830406 | Strong Families Strong Communities | | \$0 | \$0 | \$ 4,500,000 | N/A | \$ 4,500,000 | 0.00% |
| GRF | 830407 | Early Childhood Education | | \$0 | \$0 | \$ 114,216,789 | N/A | \$ 114,216,789 | 0.00% |
| GRF | 830408 | Early Learning Assessment | | \$0 | \$0 | \$ 2,760,000 | N/A | \$ 2,760,000 | 0.00% |
| GRF | 830409 | Childcare Licensing | | \$0 | \$0 | \$ 3,823,145 | N/A | \$ 3,863,373 | 1.05% |
| GRF | 830410 | Family and Children First | | \$0 | \$0 | \$ 2,706,000 | N/A | \$ 2,706,000 | 0.00% |
| GRF | 830411 | Imagination Library | | \$0 | \$0 | \$ 8,000,000 | N/A | \$ 8,000,000 | 0.00% |
| GRF | 830500 | Early Care and Education | | \$0 | \$0 | \$ 141,285,241 | N/A | \$ 141,285,241 | 0.00% |
| GRF | 830501 | Kinship Permanency Incentive Program | | \$0 | \$0 | \$ 1,000,000 | N/A | \$ 1,000,000 | 0.00% |
| GRF | 830502 | Court Appointed Special Advocates | | \$0 | \$0 | \$ 1,000,000 | N/A | \$ 1,000,000 | 0.00% |
| GRF | 830503 | Adoption Services | | \$0 | \$0 | \$ 23,922,517 | N/A | \$ 23,992,517 | 0.29% |
| GRF | 830504 | Infant Health Grants | | \$0 | \$0 | \$ 1,587,833 | N/A | \$ 1,587,833 | 0.00% |
| GRF | 830505 | Early Childhood Mental Health (ECMH) | | \$0 | \$0 | \$ 11,250,000 | N/A | \$ 11,250,000 | 0.00% |
| GRF | 830506 | Family and Children Services | | \$0 | \$0 | \$ 280,212,065 | N/A | \$ 291,601,023 | 4.06% |
| General Revenue Fund Total | | | | \$0 | \$0 | \$ 802,097,881 | N/A | \$ 809,862,836 | 0.97% |
| 1980 | 830600 | Children's Trust Fund | | \$0 | \$0 | \$ 5,777,313 | N/A | \$ 5,682,251 | -1.65% |
| 2320 | 830613 | Family and Children First | | \$0 | \$0 | \$ 2,389,999 | N/A | \$ 2,400,019 | 0.42% |
| 4F10 | 830607 | Family and Children Activities | | \$0 | \$0 | \$ 655,000 | N/A | \$ 655,000 | 0.00% |
| 5KT0 | 830606 | Early Childhood Education | | \$0 | \$0 | \$ 20,000,000 | N/A | \$ 20,000,000 | 0.00% |
| Dedicated Purpose Fund Group Total | | | | \$0 | \$0 | \$ 28,822,312 | N/A | \$ 28,737,270 | -0.30% |
| 3200 | 830608 | Maternal and Child Health Block Grant | | \$0 | \$0 | \$ 26,632,123 | N/A | \$ 27,937,097 | 4.90% |
| 3250 | 830609 | Community Social Service Programs | | \$0 | \$0 | \$ 17,303,908 | N/A | \$ 17,303,908 | 0.00% |
| 3270 | 830601 | Child Welfare | | \$0 | \$0 | \$ 30,452,109 | N/A | \$ 30,662,072 | 0.69% |

FY 2024 - FY 2025 Appropriations - As Introduced

All Fund Groups

| Line Item Detail by Agency | | | FY 2022 | Estimate FY 2023 | Introduced FY 2024 | FY 2023 to FY 2024 % Change | Introduced FY 2025 | FY 2024 to FY 2025 % Change |
|--|----------------------------------|-----------------------------|---------|---------------------|-----------------------|--------------------------------|-----------------------|--------------------------------|
| KID | Department of Children and Youth | | | | | | | |
| 3980 | 830612 | Adoption Program | \$0 | \$0 | \$ 191,010,421 | N/A | \$ 196,784,786 | 3.02% |
| 3C50 | 830610 | Preschool Special Education | \$0 | \$0 | \$ 14,026,864 | N/A | \$ 14,026,864 | 0.00% |
| 3D30 | 830602 | Children's Trust Fund | \$0 | \$0 | \$ 6,966,717 | N/A | \$ 6,978,646 | 0.17% |
| 3H70 | 830604 | Child Care | \$0 | \$0 | \$ 594,570,212 | N/A | \$ 594,897,934 | 0.06% |
| 3HF0 | 830611 | Head Start Collaboration | \$0 | \$0 | \$ 225,000 | N/A | \$ 225,000 | 0.00% |
| 3N00 | 830603 | Foster Care Program | \$0 | \$0 | \$ 334,844,117 | N/A | \$ 336,851,933 | 0.60% |
| 3V60 | 830605 | TANF Block Grant | \$0 | \$0 | \$ 240,131,211 | N/A | \$ 240,131,211 | 0.00% |
| Federal Fund Group Total | | | \$0 | \$0 | \$ 1,456,162,682 | N/A | \$ 1,465,799,451 | 0.66% |
| Department of Children and Youth Total | | | \$0 | \$0 | \$ 2,287,082,875 | N/A | \$ 2,304,399,557 | 0.76% |