

# Redbook

## LBO Analysis of Executive Budget Proposal

### Ohio Board of Nursing

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## Ohio Board of Nursing

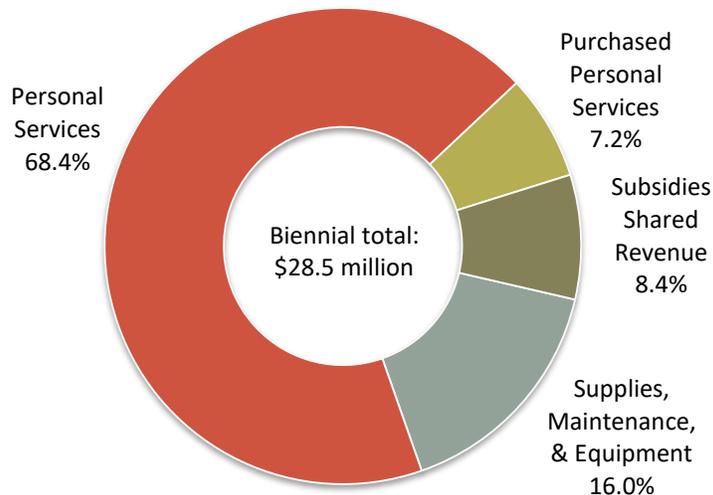
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### Quick look...

- The Board of Nursing licenses or certifies about 340,000 professionals, including registered nurses (RNs), licensed practical nurses (LPNs), advanced practice registered nurses (APRNs), dialysis technicians, community health workers, and medication aides.
- The Board’s authority consists of 13 members appointed by the Governor with daily operations overseen by an executive director.
  - Membership includes eight RNs with at least five years’ experience (two must be an APRN), four LPNs with at least five years’ experience, and one consumer representative.
- The Board is fully supported by fees and receives no GRF funding.

Fund Group	FY 2022 Actual	FY 2023 Estimate	FY 2024 Introduced	FY 2025 Introduced
Dedicated Purpose Total	\$12,951,911	\$14,452,721	\$14,559,156	\$13,927,156
% change	--	11.6%	0.7%	-4.3%

**NUR Budget by Expense Category  
FY 2024-FY 2025 Biennium**



# Analysis of FY 2024-FY 2025 budget proposal

## Summary of executive recommendations

The executive recommendations total about \$14.6 million in FY 2024 and \$13.9 million in FY 2025 across all appropriation items. The Ohio Board of Nursing's budget consists of three appropriation items, all supported by dedicated purpose funds (DPF). As a regulatory agency, personal services is the largest expense category for the Board. As shown in the chart on the previous page, 68.4% of the recommended funding for the biennium is for personal services; 16.0% is for supplies, maintenance, and equipment; 8.4% is for subsidies shared revenue; and the remaining 7.2% is for purchased personal services.

The Board anticipates having 74 full-time staff and two part-time staff at the end of March 2023.<sup>1</sup> For the upcoming FY 2024-FY 2025 biennium, the Board requested to increase its staff by an additional five full-time employees and four part-time employees due to an anticipated increase in workload. However, according to the Board, the executive recommendations support two full-time and three part-time positions.

## Operating revenues, expenses, and transfers

Licensing fee revenues collected by the Board are deposited into the Occupational Licensing and Regulatory Fund (Fund 4K90). Many occupational licensing and regulatory boards and commissions, including the Nursing Board, use Fund 4K90 as an operating account into which receipts are deposited and from which expenses are paid. Each licensing board or commission is generally expected to be self-sufficient, i.e., generating enough revenue to cover its expenses. The table below shows the Board's revenues and expenditures from FY 2017 to FY 2022.

	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
Revenue	\$5,786,295	\$18,169,484	\$6,123,503	\$19,723,568	\$5,918,912	\$21,085,371
Expenses	\$8,047,929	\$8,252,194	\$8,890,672	\$10,211,372	\$10,123,599	\$11,438,411
Transfers*	\$277,200	\$3,742,245	\$748,680	\$3,364,695	\$716,880	\$3,538,905
Net	-\$2,538,834	\$6,175,045	\$3,515,848	\$6,147,501	-\$4,921,567	\$6,108,055

\*Includes transfers to funds 5AC0 and 6820 as reported in the Office of Budget and Management's end of year fund activity reports as of June 30.

Licenses and certificates issued by the Board are required to be renewed biennially with registered nurses (RNs) renewing in odd-numbered calendar years and licensed practical nurses (LPNs) renewing in even-numbered calendar years. However, since the application for renewal is due on September 15 for nursing professionals, RNs and advanced practice registered nurses (APRNs) renew in even-numbered fiscal years and LPNs renew in odd-numbered fiscal years. As

<sup>1</sup> On July 1, 2022, the Board had 74 full-time employees and on February 4, 2023, the Board had 70 full-time and two permanent part-time employees. After staff departures and anticipated new hires, there should be 74 full-time staff and two part-time staff by the end of March 2023.

a result, the Board's revenue tends to rise in even-numbered fiscal years since there are so many more RNs.

Each quarter, until December 31, 2023, the Director of the Office of Budget and Management (OBM) transfers cash from Fund 4K90 to the Nurse Education Grant Program Fund (Fund 5AC0) in an amount equal to \$10 for each nurse license renewal. In FY 2022, \$2.4 million was transferred to Fund 5AC0 for this program. The Board is allowed to use 10% of the funds to pay administrative costs. The OBM Director also transfers cash from Fund 4K90 to the Nurse Education Assistance Program Fund (Fund 6820), used by the Ohio Department of Higher Education (ODHE), in an amount equal to \$5 for each nurse license renewal. In FY 2022, the OBM Director transferred \$1.2 million to ODHE for this program.

The fees for the Board's licenses are included in Table 2 below.

<b>License Type</b>	<b>Initial</b>	<b>Renewal</b>
Registered Nurse	\$75	\$65
Multistate License	\$100	\$75
Licensed Practical Nurse	\$75	\$65
Advanced Practice Registered Nurse	\$150	\$135
Certified Dialysis Technician	\$35	\$35
Certified Dialysis Technician Intern*	\$35	N/A**
Community Health Worker	\$35	\$35
Medication Aide	\$50	\$50

\*H.B. 509 of the 134<sup>th</sup> General Assembly eliminates the certification requirement for Certified Dialysis Technician Intern. H.B. 509 is effective April 6, 2023.

\*\*This certificate is not renewable.

The Multistate License (MSL) is issued under the Nurse Licensure Compact agreement, which allows a nurse to practice as a registered or licensed practical nurse in other Compact states without additional licensure.

## **Funding for operating expenses**

The Board's operating expenses are funded by three appropriation items, which are discussed below.

## Operating Expenses (ALI 884609)

FY 2020 Actual	FY 2021 Actual	FY 2022 Actual	FY 2023 Estimate	FY 2024 Introduced	FY 2025 Introduced
<b>Fund 4K90 ALI 884609, Operating Expenses</b>					
\$10,211,372	\$10,123,372	\$11,438,411	\$12,939,221	\$13,045,656	\$13,032,656
% change	-0.9%	13.0%	13.1%	0.8%	-0.1%

This line item is used to pay for most of the Board's operating expenses. To meet its regulatory responsibilities, the Board issues and renews licenses and certificates to those who meet the requirements to practice; approves pre-licensure education programs for nurses and training programs for dialysis technicians, community health workers, and medication aides; establishes regulatory and practice standards for all of those it licenses and certifies; establishes and interprets scopes of practice; investigates complaints; and when necessary, disciplines and monitors the practice of those who violate the laws and rules.

## Nurse Education Grant Program (ALI 884602)

FY 2020 Actual	FY 2021 Actual	FY 2022 Actual	FY 2023 Estimate	FY 2024 Introduced	FY 2025 Introduced
<b>Fund 5AC0 ALI 884602, Nurse Education Grant Program</b>					
\$1,513,000	\$1,513,000	\$1,513,000	\$1,513,000	\$1,513,000	\$894,000
% change	0.0%	0.0%	0.0%	0.0%	-40.9%

This line item is used to support the Nurse Education Grant Program. The Nurse Education Grant Program provides grants to Ohio nurse education programs that have partnerships with health care facilities, community health agencies, or other education programs to establish support partnerships that will increase the enrollment capacity of the programs. Grants are awarded to pre-licensure programs for RNs and LPNs as well as post-graduate programs. Each quarter, the Director of the Office of Budget and Management (OBM) transfers \$10 from each nurse license renewal from Fund 4K90 to the Nurse Education Grant Program Fund (Fund 5AC0). However, this transfer is scheduled to end December 31, 2023.

## Nursing Special Issues (ALI 884601)

FY 2020 Actual	FY 2021 Actual	FY 2022 Actual	FY 2023 Estimate	FY 2024 Introduced	FY 2025 Introduced
<b>Fund 5P80 ALI 884601, Nursing Special Issues</b>					
\$500	\$0	\$500	\$500	\$500	\$500
% change	-100.0%	N/A	0.0%	0.0%	0.0%

The Board will use this appropriation to support activities that address patient safety and the supply and demand of the nursing workforce. The fund that supports this line item accepts grants and gifts to help fund programs.

## Licensure

The Board issues several different types of licenses and certificates, which must be renewed biennially. Table 3 shows the number of active licenses issued by the Board from FY 2020-FY 2022.

License Type	FY 2020	FY 2021	FY 2020- FY 2021 % Change	FY 2022	FY 2021- FY 2022 % Change
Registered Nurse	222,635	233,871	5.0%	252,900	8.1%
Licensed Practical Nurse	56,028	57,704	3.0%	55,368	-4.0%
Certified Dialysis Technician	1,854	2,033	9.7%	1,887	-7.2%
Certified Dialysis Technician Intern	454	564	24.2%	403	-28.5%
Community Health Worker	772	967	25.3%	928	-4.0%
Medication Aide	346	371	7.2%	402	8.4%
APRN – Certified Registered Nurse Anesthetist	3,223	3,418	6.1%	3,702	8.3%
APRN – Certified Nurse Midwife	428	468	9.3%	581	24.1%
APRN – Certified Nurse Practitioner	16,001	18,201	13.7%	22,461	23.4%
APRN – Clinical Nurse Specialist	1,082	1,096	1.3%	1,878	71.4%
<b>Total</b>	<b>302,823</b>	<b>318,693</b>	<b>5.2%</b>	<b>340,510</b>	<b>6.8%</b>

\*Figures from the Board and LSC's Annual Board Report

The Board utilizes the online eLicensing system, which is administered through the Department of Administrative Services (DAS). Currently, the boards are assessed a charge for eLicensing operational costs. This charge is deposited into the Professionals Licensing System Fund (Fund 5JQ0), administered by DAS and expended through line item 100658, Professionals Licensing System. In the proposed budget, funding for eLicensing will instead come from new Fund 4K90 line item 100673, Professionals Licensing System, which will also be under DAS. Thus, eLicensing operational costs will not be reflected directly in the board budgets, but will instead be directly billed out of this new line item. However, a board may still be directly assessed a charge for any unanticipated licensing upgrades or enhancements.

## Investigation and enforcement

The Board's regulatory obligations also include investigating complaints and, when necessary, administering discipline of licensees and certificate holders. According to the Board's 2021 annual report, in calendar year (CY) 2020, the Board processed 6,540 complaints. The Board also monitors licensees that have been disciplined to ensure compliance with board orders or settlement agreements. In CY 2020, the Board permanently revoked 34 licenses, which is the most severe discipline that can be imposed on a licensee.

## Summary of current grant awards

The Nurse Education Grant Program began in January 2004 and, in accordance with R.C. 4723.063, will continue through December 2023. Each grant cycle is for two years. In the current grant cycle (November 1, 2021 to October 31, 2023), the Board awarded 16 nursing education program grants totaling \$3.0 million. Table 4 lists the grant recipients and awards for the current grant period.

<b>Table 4. Nursing Education Grant Program Awards November 1, 2021 to October 31, 2023</b>	
<b>Program Name</b>	<b>Award</b>
<b>LPN Pre-Licensure Programs</b>	<b>\$399,960</b>
ETI Technical College of Niles-Practical Nursing Program	\$200,000
North Central State College Practical Nurse Program	\$199,960
<b>RN Pre-Licensure Programs</b>	<b>\$1,059,100</b>
Ashland University Dwight Schar College of Nursing and Health Sciences	\$200,000
Muskingum University Bachelor of Science in Nursing Program	\$199,949
University of Cincinnati College of Nursing	\$197,003
Mid-East Career and Technology Centers Adult Education	\$62,147
Kettering College	\$200,000
Walsh University Gary and Linda Byers School of Nursing	\$200,000
<b>Post-Licensure Programs</b>	<b>\$1,566,939</b>
Ashland University Dwight Schar College of Nursing and Health Sciences	\$200,000
Aultman College of Nursing and Health Sciences	\$171,605
Bowling Green State University	\$200,000
Mount Saint Joseph University	\$199,600
Otterbein University	\$200,000
The Ohio State University	\$197,256
The University of Cincinnati College of Nursing	\$198,478
The University of Toledo	\$200,000
<b>Total</b>	<b>\$3,026,000</b>

Nursing education programs that partner with other education programs, community health agencies, health care facilities, or patient centered medical homes may apply for funding in each grant period and typically receive funds quarterly. Funds can be used for clinical faculty, instructional personnel, educational equipment, and any approved activities that may support an increase in enrollment. Grants cannot be used to construct or renovate buildings. The program requires grant recipients to submit annual reports to the Board.

## **FY 2022-FY 2023 highlights**

S.B. 3 of the 134<sup>th</sup> General Assembly entered Ohio into the Nurse Licensure Compact agreement effective January 1, 2023. Under the Compact, a multistate license (MSL) issued by a nurse's primary state of residence will allow a nurse to practice as a registered or licensed practical nurse in other Compact states.