# DEPARTMENT OF JOB AND FAMILY SERVICES CHILD WELFARE

#### **Continuous ODJFS licensure**

 Eliminates renewal requirements for Department of Job and Family Services (ODJFS) licenses for institutions, associations, foster caregivers, and private nonprofit therapeutic wilderness camps, resulting in continuous licensure unless revoked.

### **Background checks**

Adds offenses that the Bureau of Criminal Identification and Investigation (BCII) Superintendent must check for on receipt of a request for a criminal records check from, a qualified organization that arranges temporary child hosting, an administrative director of an agency or an attorney who arranges adoptions, an administrative director of a recommending agency that recommends whether ODJFS should issue a certificate to a foster home, or the appointing or hiring officer of an out-of-home care entity.

### Electronic reporting of child abuse or neglect

 Allows an individual to make a report of child abuse or neglect to a public children services agency (PCSA) or peace officer electronically, in addition to the existing law options of making a report by telephone or in person.

# **Referrals for prevention services**

- Requires a PCSA to make a referral to an agency providing prevention services if the PCSA determines that the child is a candidate for those services.
- Allows a PCSA to disclose confidential information discovered during an investigation to an agency providing prevention services.
- Requires a PCSA to enter into a contract with an agency providing prevention services.

# Child abuse or neglect report disposition appeal and registry

- Requires a PCSA that investigated a report of child abuse or neglect to give the alleged perpetrator written notification of the investigation's disposition and of the person's right to appeal the disposition.
- Requires, when a person requests ODJFS to conduct a search of whether that person's name is in the alleged perpetrator registry in the Statewide Automated Child Welfare Information System (SACWIS), that ODJFS send a letter to the person indicating that a "match" exists if a search reveals a "substantiated" disposition.
- Requires ODJFS to work with stakeholders to establish an expungement policy regarding dispositions of abuse or neglect from Ohio's central registry on child abuse and neglect by March 1, 2024.

### Definition of "abused child"

- Expands the definition of "abused child" by adding a child who is the victim of disseminating, obtaining, or displaying materials or performances that are harmful to juveniles if the activity would constitute a criminal sexual offense.
- Modifies the definition of "abused child" by stating that if a child exhibits evidence of physical disciplinary measures by a "caretaker" the child is not an abused child if the measure is not prohibited under the offense of endangering children.
- Modifies the definition of "abused child" by including a child who because of the acts of the child's "caretaker" suffers physical or mental injury that harms or threatens the child's health or welfare.

#### Records of former foster children

- Requires a PCSA to allow an adult who was formerly placed in foster care to inspect records pertaining to the time in foster care upon request.
- Allows the PCSA's executive director or the director's designee to redact information that is specific to other individuals if that information does not directly pertain to the adult.

### **Ohio Child Welfare Training Program (OCWTP) changes**

- Eliminates the requirements that PCSA caseworkers and PCSA caseworker supervisors complete a specified number of hours of in-service training during the first year of employment and domestic violence training during the first two years of employment.
- Eliminates the requirements that ODJFS establish eight child welfare training regions in Ohio and that each region contain only one training center, but maintains the requirement that ODJFS designate and review training regions.
- Repeals and recodifies various provisions governing the OCWTP.

# **Family and Children First Cabinet Council**

### **County councils**

- Removes enumerated focuses for the indicators and priorities that measure progress towards increasing child well-being in Ohio.
- Expands the types of council contracts that are exempt from competitive bidding requirements.
- Clarifies that a council's role in service coordination does not override the decisions of a PCSA regarding child placement.

### **Ohio Automated Service Coordination Information System**

Requires the Cabinet Council state office to establish and maintain the Ohio Automated Service Coordination Information System (OASCIS).

Page | 371 H.B. 33

- Requires county councils to enter all information in OASCIS regarding funding sources and families seeking services from the county councils, and specifies that failure to do so may result in the loss of state funding.
- Establishes that all information in OASCIS is confidential, and requires county councils to establish administrative penalties for inappropriate access, disclosure, and use of information.
- Limits OACSIS access to personnel with training in confidentiality requirements and prohibits researchers from directly accessing it.

### Substitute care provider licensing rules

 Repeals a law that established an office to review rules for licensing substitute care providers to minimize differing certification and licensing requirements across various agencies.

### **Wellness Block Grant Program**

 Repeals the Wellness Block Grant Program, an obsolete program formerly overseen by the Ohio Family and Children First Cabinet Council.

#### Multi-system youth action plan

 Repeals a requirement for the Ohio Family and Children First Council to develop a comprehensive multi-system youth action plan, to be submitted to the General Assembly (the Council submitted the plan in January 2020).

### **Children's Trust Fund Board**

### Membership

- Specifies that a public board member of the Children's Trust Fund Board may serve two consecutive terms after serving the remainder of a term for which the member was appointed to fill a vacancy.
- Changes the number of Board members required to be present to have a quorum from eight to a majority of the members appointed to the Board.

# Acceptance of federal funds

• Eliminates a requirement that the Board's acceptance of federal or other funds must not require the state to commit funds.

# Children's advocacy centers

- Eliminates the annual report submitted to the Board by each children's advocacy center that receives funds from the Board.
- Removes a requirement that the Board develop and maintain a list of all state and federal funding that may be available to children's advocacy centers.

H.B. 33

### Child abuse and child neglect regional prevention councils

- Adds parent advocates to the list of county prevention specialists who may be appointed to a child abuse and child neglect regional prevention council.
- Removes from each child abuse and child neglect regional prevention council a nonvoting member who is a representative of each council's regional prevention coordinator.
- Requires each council's regional prevention coordinator to select a council chairperson from among the county prevention specialists serving on the council.
- Requires members to elect a vice-chairperson at the first regular meeting of each year.
- Requires the chairperson to either preside over council meetings or call upon the vicechairperson to do so.
- Specifies that the vice-chairperson functions as the chairperson and becomes a nonvoting member when presiding over council meetings.

### **State Adoption Assistance Loan Fund**

Repeals the law governing administration of adoption assistance loans from the State Adoption Assistance Loan Fund.

### **Interstate Compact for the Placement of Children**

Conforms the current Interstate Compact for the Placement of Children (ICPC) governing interstate placement of abused, neglected, dependent, delinquent, or unmanageable children and children for possible adoption with the proposed new ICPC that makes changes primarily to jurisdiction and placement requirements.

#### Scholars residential centers

- Establishes and regulates scholars residential centers, defined as centers that meet several characteristics, including certification by a national organization with a mission to help underserved children in middle and high school.
- Requires the ODJFS Director to adopt rules to implement standards for scholars residential centers and generally requires them to be substantially similar to those governing other similarly situated providers of residential care for children.
- Requires the ODJFS Director to certify a scholars residential center that submits an application that indicates to the Director's satisfaction that the center meets the standards established in the rules adopted under the bill.

#### **CHILD CARE**

# Child care licensure exemptions

Exempts any program caring for children operated by a nonchartered, nontax-supported school from the law requiring certain child care providers to be licensed by ODJFS.

Page | 373 H.B. 33 Modifies a current law exemption from child care licensure to apply to a program that offers not more than two and one-half hours of care each day per child when the child's parent, including an employee, is on the premises and readily accessible.

### Child care administrator and employee - educational attainment

- Prohibits the ODJFS Director from adopting rules that require an administrator or employee of a licensed child day-care center or licensed family day-care home to hold or obtain a bachelor's, master's, or doctoral degree.
- Prohibits the tiered ratings developed for the Step Up to Quality Program from taking into consideration whether a child care administrator or employee holds or obtains a bachelor's, master's, or doctoral degree.

### Publicly funded child care eligibility

Revises the law governing income eligibility for publicly funded child care, specifying that the maximum amount of family income for initial eligibility cannot exceed 145% of the federal poverty line, but only until June 30, 2025.

### Step Up to Quality ratings – license capacity exemption

Expands the exemption from the Step Up to Quality ratings requirement available to a licensed child care program providing publicly funded child care to less than 25% of its license capacity, by increasing that percentage to less than 50%.

### Child care terminology

Changes terminology from "day-care" or "child day-care" to "child care."

#### PARENTAGE AND CHILD SUPPORT

# Paternity acknowledgments

- Allows a child support enforcement agency (CSEA), a local registrar of vital statistics, and hospital staff the option to electronically file an acknowledgment of paternity, in addition to existing law options of filing the acknowledgment in person or by mail.
- Allows each signature of a party to an acknowledgment of paternity to be witnessed by two adult witnesses, in addition to the existing law option of notarizing each signature.
- Requires a CSEA or local registrar to provide witnesses to witness, or a notary public to notarize, an acknowledgment of paternity if the natural mother and alleged father sign an acknowledgment.
- Requires a contract between a hospital and ODJFS to include a provision requiring the hospital to provide witnesses to witness, or a notary public to notarize, an acknowledgment of paternity signed by the mother and father, when an unmarried woman gives birth in or en route to that hospital.
- Requires each hospital to provide staff to notarize or witness the signing of an acknowledgment of paternity.

### Repeal information required for paternity determination

Repeals law that requires certain information about the alleged father, the mother, and the child to be included in a request for an administrative determination of paternity.

### Redirecting and issuing child support to nonparent caretakers

- Permits child support under existing child support orders to be redirected, and under new child support orders to be issued, to a nonparent caretaker who is the primary caregiver of a child.
- Allows a caretaker to file an application for Title IV-D services with the CSEA to obtain support for the care of the child.
- Requires the CSEA to investigate whether the child is the subject of an existing child support order, and if so, requires an investigation and certain determinations regarding support for the child.
- Establishes, if a CSEA determines that an existing support order should be redirected, requirements for notice, objection, and effective dates of redirection orders or recommendations.
- Requires, if no child support order exists, the CSEA to determine whether a child support order should be imposed.
- Establishes procedures that a CSEA must follow if it receives notice that a caretaker is no longer the primary caregiver of a child, including what to do in specified circumstances.
- Requires the impoundment of any funds received on behalf of a child pursuant to a child support order while the CSEA investigates whether a caretaker is no longer the primary caregiver of a child.
- Authorizes the ODJFS Director to adopt rules to implement the redirection process required by the bill.
- Amends several laws regarding the establishment of parentage and bringing an action for child support to permit caretakers to receive child support.
- Adds a statement that appears to attempt to clarify that a parent's duty to support the parent's minor child may be enforced by a child support order.
- Requires, if a child who is the subject of a child support order resides with a caretaker and neither parent is the residential parent and legal custodian of the child, the court to issue a child support order requiring each parent to pay that child's child support obligation.
- Repeals language in the power of attorney form and caretaker authorization affidavit form regarding grandparents caring for their grandchildren that provides that the power of attorney or affidavit does not allow a CSEA to redirect child support payments to the grandparent.

- Adds redirection to a list of notices under existing law that must be included in each support order or modification.
- Repeals law that generally provides that when a support order is issued or modified, the court or CSEA may issue an order requiring payment to a third person that is agreed upon by the parents.
- Delays the effective date of these provisions for six months, during which time ODJFS may take action to implement them.

### **Fatherhood programs**

 Codifies the authorization of the Ohio Commission on Fatherhood to recommend the ODJFS Director provide funding to fatherhood programs in Ohio that meet at least one of the four purposes of the Temporary Assistance for Needy Families (TANF) block grant.

# Conciliation for custody disputes between unmarried parents

- Allows a court to order unmarried parents who are in a custody dispute to undergo conciliation with a magistrate.
- Requires a magistrate to resolve disputes through conciliation procedures and, upon resolution, to issue an order regarding the allocation of parental rights and responsibilities, parenting time, or companionship or visitation.
- Specifies that conciliation procedures may include the use of family counselors and service agencies, community health services, physicians, licensed psychologist, and clergy.

#### PUBLIC ASSISTANCE

# TANF spending plan

Extends the time that ODJFS has to submit a TANF spending plan to the General Assembly from 30 days to 60 days after the end of the first state fiscal year of the fiscal biennium (that is, from July 30 to August 29 of even-numbered years).

#### **Ohio Works First**

- Corrects a cross-reference to the definition of "fugitive felon" for purposes of the Ohio Works First program.
- Clarifies that workers' compensation premiums for participants in the Ohio Works First Work Experience Program (WEP) only need to be paid for those participating in WEP.

#### **Food Assistance**

### **SNAP work-related eligibility requirements**

 Prohibits ODJFS from seeking an exemption from the SNAP benefit time limits that apply to able-bodied adults without dependents.

- Requires ODJFS to redesign its existing employment and training program in a manner that meets the needs of employers in the state.
- Requires ODJFS, not later than July 1, 2024, to appear before the House Finance and Senate Finance committees to report on the redesigned employment and training program.

#### **SNAP** vendor pre-screening

Prohibits a third-party vendor from conducting pre-screening activities regarding SNAP eligibility unless the vendor has entered into an agreement with ODJFS.

### Self-employment income and SNAP eligibility

Requires ODJFS to use the same income verification criteria for households with income from self-employment when conducting initial eligibility determination, quarterly review, and recertification.

### **SNAP** and WIC benefit trafficking

- Prohibits Supplemental Nutrition Assistance Program (SNAP) benefit trafficking.
- Prohibits the solicitation of SNAP and WIC benefits by an individual.
- Prohibits organizations from allowing an employee to violate the above prohibitions.

#### **SNAP** benefits cards

- Requires the front of a SNAP electronic benefits transfer (EBT) card to generally include a color photograph of at least one adult member of the household, unless specified exemptions apply.
- Permits the Registrar of Motor Vehicles, or an employee or contractor of the BMV, to disclose an individual's photograph or digital image to ODJFS.
- Requires the back of an EBT card to include information about how to report suspected SNAP fraud.
- Generally prohibits ODJFS from replacing the EBT card of a household that requests four or more replacement cards within a 12-month period unless certain requirements are met.
- Specifies that if an EBT card is unused for a period of six months, ODJFS must deactivate the card and return funds to the SNAP program, after providing notice to a household.

# **SNAP** child support contact information

Requires an individual receiving SNAP benefits who is the subject of a child support order to provide their telephone number, home address, and work address to ODJFS.

Page | 377 H.B. 33

### **Agreement with Ohio Association of Foodbanks**

- Requires ODJFS to enter into an agreement with the Ohio Association of Foodbanks regarding food distribution, transportation of meals, and capacity building equipment for food pantries and soup kitchens.
- Requires the Association to purchase food, support capacity building, purchase equipment for partner agencies, and submit quarterly and annual reports to ODJFS.

### Reporting suspected child abuse

 Clarifies that ODJFS, county departments of job and family services (CDJFSs), and their employees are not prohibited from reporting any known or suspected child abuse or neglect, rather than only abuse or neglect of a child receiving public assistance.

#### **ODJFS** disclosure definitions

Modifies the definition of "law enforcement agency."

# **Auditor of State report**

Eliminates a requirement that the Auditor of State prepare an annual report on the outcome of information sharing agreements between law enforcement agencies and ODJFS/CDJFSs.

### Falsifying information on application for public assistance

- Prohibits an individual applying for public assistance benefits from knowingly falsifying information on an application for public assistance benefits.
- Specifies that if a case worker determines that an applicant knowingly falsified information, the applicant is ineligible to receive public assistance benefits for six months.

# Public assistance quarterly report

 Requires ODJFS to compile a quarterly report regarding public assistance programs and submit it to the General Assembly.

#### UNEMPLOYMENT

# Identity verification for unemployment benefits

 Requires an individual filing an application for determination of benefit rights for unemployment benefits to furnish proof of identity at the time of filing in the manner prescribed by the ODJFS Director.

# Benefit reductions based on receiving certain pay

- Reduces unemployment benefits otherwise payable by the full amount of holiday pay paid to a claimant for that week.
- Reduces unemployment benefits otherwise payable to a claimant who receives bonus pay
  by the amount of the claimant's weekly benefit amount in the first and each succeeding

week following separation from employment with the employer paying the bonus, until the total bonus amount is exhausted.

#### Disclosure of information

- Allows the ODJFS Director to disclose otherwise confidential information maintained by the Director or the Unemployment Compensation Review Commission if permitted by federal law under specified circumstances.
- Allows the ODJFS Director to require recipients of unemployment compensation information under the bill to enter into a written agreement to receive the information.
- Prohibits a recipient of unemployment compensation information, other than an individual or employer receiving information about that individual or employer, from redisclosing the information without approval to do so from the ODJFS Director and requires that recipient to safeguard the information against unauthorized access or re-disclosure.
- Specifies that failure to comply with the bill's disclosure provisions may result in civil or criminal penalties.

# Participation in certain federal programs

Specifies that a current law provision does not require the ODJFS Director to participate in, nor precludes the Director from ceasing to participate in, any voluntary, optional, special, or emergency program offered by the federal government to address exceptional unemployment conditions.

### Acceptable collateral from certain reimbursing employers

Makes surety bonds the only acceptable form of collateral that a nonprofit employer wishing to be a reimbursing employer under the Unemployment Compensation Law may submit.

#### OTHER PROVISIONS

# OhioMeansJobs training dashboard

Requires ODJFS to create and make available on the OhioMeansJobs website a dashboard of training options for students and young adults.

# Workforce report for horizontal well production

Eliminates the requirement that the Office of Workforce Development prepare an annual workforce report for horizontal well production.

# Office of the Migrant Agricultural Ombudsperson

Eliminates the Office of the Migrant Agricultural Ombudsperson established under the authority of the ODJFS Director.

Page | 379 H.B. 33 Requires reports of violations regarding agricultural labor camps to be made to the State Monitor Advocate appointed under federal law, instead of the Migrant Agricultural Ombudsperson as under current law.

#### CHILD WELFARE

#### Continuous ODJFS licensure

(R.C. 5103.02, 5103.03, 5103.0313, 5103.0314, 5103.032, 5103.0322, 5103.0323, 5103.0326, 5103.033, 5103.05, 5103.18, and 5103.181)

The bill eliminates the requirement that ODJFS-certified institutions, associations, foster caregivers, and private nonprofit therapeutic wilderness camps renew their certificates and licenses every two years. Instead, licensure is continuous unless ODJFS revokes it for failure to meet continuing law requirements.

Under the bill, public children services agencies (PCSAs) and private child placing agencies (PCPAs) must provide ODJFS with evidence of an independent financial statement audit by a licensed public accounting firm no more than two years from the date of initial certification and at least every two years thereafter (rather than, as in current law, when seeking renewal of the certificate).

### **Background checks**

(R.C. 109.572 and 5103.02)

Under continuing law, on receipt of a criminal records check request from a qualified organization that arranges temporary child hosting, an administrative director of an agency or an attorney who arranges adoption, an administrative director of a recommending agency that recommends whether ODJFS should issue a certificate to a foster home, or the appointing or hiring officer of an out-of-home care entity, the BCII Superintendent must conduct a criminal records check to determine whether any information exists that indicates that the person who is the subject of the request previously has been convicted of or pleaded guilty to certain violations.

The bill adds the following offenses for which the BCII Superintendent must determine if information exists:

- Failure to report child abuse or neglect as a mandatory reporter;
- Reckless homicide:
- Aggravated vehicular homicide, vehicular homicide, or vehicular manslaughter;
- Aggravated vehicular assault or vehicular assault;
- Female genital mutilation;
- Human trafficking;
- Commercial sexual exploitation of a minor;

Page | 380 H.B. 33

- Unlawful possession of dangerous ordnance;
- Illegally manufacturing or processing explosives;
- Improperly furnishing firearms to a minor;
- Illegal assembly or possession of chemicals for manufacture of drugs;
- Permitting drug abuse;
- Deception to obtain a dangerous drug;
- Illegal processing of drug documents;
- Tampering with drugs;
- Abusing harmful intoxicants;
- Trafficking in harmful intoxicants;
- Improperly dispensing or distributing nitrous oxide;
- Illegal dispensing of drug samples;
- Counterfeit controlled substance offenses;
- Ethnic intimidation:
- Any violation of the Ohio Criminal Code that is a felony.

# Electronic reporting of child abuse or neglect

(R.C. 2151.421)

The bill allows an individual to make a child abuse or neglect report electronically, in addition to the existing law options of making a report by telephone or in person. This applies to both mandatory and voluntary reporters under existing law.

# **Referrals for prevention services**

(R.C. 2151.421, 2151.423, 5153.16, 5153.161, and 5153.162)

The bill requires that when a PCSA makes a report and determines after investigation that a child is a candidate for prevention services, the PCSA must make efforts to prevent neglect or abuse, enhance a child's welfare, and preserve the family unit intact by referring the report to an agency providing prevention services for assessment and services. The law currently specifies that any child abuse or neglect report (except for one made to the State Highway Patrol) must result in the PCSA making protective services and emergency supportive services available on behalf of the children about whom the report is made, in an effort to prevent further neglect or abuse, enhance the child's welfare, and, whenever possible, to preserve the family unit intact. The bill removes these goals under existing law and applies them to referrals for prevention services.

The bill allows a PCSA to disclose confidential information discovered during an investigation to an agency providing prevention services to the child. Existing law, unchanged by

the bill, also allows a PCSA to disclose confidential information to any federal, state, or local government, including any appropriate military authority that needs the information to carry out its responsibilities to protect children from abuse or neglect.

Finally, the bill requires a PCSA to enter into a contract with an agency providing prevention services in an effort to prevent neglect or abuse, enhance a child's welfare, and preserve the family unit intact.

# Child abuse or neglect report disposition appeal and registry

(R.C. 2151.421, 5101.136, and 5101.137)

### **Investigation disposition notice and appeal**

The bill establishes a five-business-day deadline for a PCSA that investigated a report of child abuse or neglect to give the person alleged to have inflicted the abuse or neglect written notification of the investigation's disposition, after determination of the disposition. This notice must be made in a form designated by ODJFS and must inform the person of the right to appeal the disposition.

### SACWIS alleged perpetrator search

The bill specifies that if a person requests ODJFS to search whether that person's name has been placed or remains in the SACWIS "Alleged Perpetrator" registry as an alleged perpetrator of child abuse or neglect, and a search reveals that a "substantiated" disposition exists, ODJFS must send a letter to that person indicating that there has been a "match."

### **Establishment of expungement policy**

The bill requires ODJFS to work with stakeholders to establish an expungement policy regarding dispositions of child abuse or neglect in Ohio's central registry on child abuse or neglect by March 1, 2024.

### Definition of "abused child"

(R.C. 2151.031)

The bill expands the definition of "abused child" by adding a child who is the victim of disseminating, obtaining, or displaying materials or performances that are harmful to juveniles if the activity would constitute a criminal sexual offense, except that the court need not find that any person has been convicted of a sexual offense in order to find that the child is an abused child.

The bill further modifies the definition of "abused child" by including a child who because of the acts of the child's "caretaker" suffers physical or mental injury that harms or threatens the child's heath or welfare.

The bill states that if a child exhibits evidence of physical disciplinary measures by a "caretaker" the child is not an abused child if the measure is not prohibited under the offense of endangering children.

Page | 382 H.B. 33

#### Records of former foster children

(R.C. 5153.17)

The bill allows an adult who was formerly placed in foster care to request that a PCSA allow the adult to inspect records that the PCSA maintains pertaining to the adult's time in foster care. These records may include medical, mental health, school, and legal records and a comprehensive summary of reasons why the adult was placed in foster care. However, the bill allows the PCSA's executive director or director's designee to redact information that is specific to other individuals, if that information does not directly pertain to the requesting adult's records or the comprehensive summary.

Under existing law, these records are confidential and only open to inspection by the PCSA, the ODJFS Director, county job and family services directors, and other persons with written permission of the PCSA executive director. The bill simply adds adults who were formerly in foster care to those who are allowed to inspect these records.

Each PCSA is required under existing law to prepare and keep written records of:

- Investigations of families, children and foster homes;
- The care, training, and treatment afforded to children; and
- Other records that ODJFS requires.

### **Ohio Child Welfare Training Program (OCWTP) changes**

(R.C. 5103.37, 5103.41, 5103.422 (5103.42), 5153.122, and 5153.123, with conforming changes in R.C. 5103.391, 5153.124, and 5153.127; repealed R.C. 5103.301, 5103.31, 5103.33, 5103.34, 5103.35, 5103.36, 5103.361, 5103.362, 5103.363, 5103.38, 5103.42, and 5103.421)

### PCSA caseworker and supervisor training hours

The bill eliminates the requirements that PCSA caseworkers must complete at least 120 hours, and PCSA caseworker supervisors must complete at least 60 hours, of in-service training during the first year of continuous employment as a PCSA caseworker or PCSA caseworker supervisor. It also eliminates the requirement that they complete at least 12 hours of training in recognizing the signs of domestic violence and its relationship to child abuse during the first two years of continuous employment, and that the 12 hours may be in addition to the training required during the caseworker's first or second years of employment.

Under continuing law, PCSA caseworkers and PCSA caseworker supervisors must still complete in-service training during the first year of continuous employment and domestic violence training during the second year of continuous employment.

# **OCWTP** regional training centers

The bill eliminates the requirements that ODJFS designate eight training regions in Ohio and that each region contain only one training center. Under continuing law, ODJFS, in consultation with the OCWTP Steering Committee, must still designate and review the composition of training regions in Ohio and provide recommendations on changes.

H.B. 33

The bill amends a regional training *staff's* (regional training *center's*, under current law) responsibility under continuing law to analyze the training needs of PCSA caseworkers and PCSA caseworker supervisors employed by PCSAs in the training region to also include the training needs of assessors, prospective and current foster caregivers, and case managers and supervisors.<sup>112</sup>

The bill repeals laws governing the OCWTP that do the following:

- Require the ODJFS Director to adopt rules for implementation of the OCWTP and that the training comply with ODJFS rules;
- Require ODJFS to monitor and evaluate the OCWTP to ensure that it satisfies all the requirements established by law and rule;
- Require ODJFS to contract with an OCWTP coordinator each biennium and govern the development, issuance, and responses to requests for proposals to serve as the OCWTP coordinator;
- Require ODJFS to oversee the OCWTP coordinator's development, implementation, and management of the OCWTP;
- Require PCSAs in Athens, Cuyahoga, Franklin, Greene, Guernsey, Lucas, and Summit counties to establish and maintain regional training centers and each executive director of those counties to appoint a manager of the training center;
- Require that the preplacement and continuing training be made available to foster caregivers without regard to the type of recommending agency from which the foster caregiver seeks a recommendation.

Finally, the bill recodifies laws that do the following:

- Require the OCWTP Coordinator to (1) identify the competencies needed to do the jobs that the training is for so that the training helps the development of those competencies, and (2) ensure that the training provides the knowledge, skill, and ability needed to do those jobs;
- Permit ODJFS to make a grant to a PCSA that establishes and maintains a regional training center for the purpose of wholly or partially subsidizing the center's operation.

# Family and Children First Cabinet Council

### **County councils**

(R.C. 121.37 and 121.381)

### County council child well-being indicators and priorities

The bill removes the focus on select indicators and priorities in the indicators to measure child well-being. The Ohio Family and Children First Cabinet Council is responsible for developing

-

<sup>&</sup>lt;sup>112</sup> R.C. 5103.30, not in Section 101.01 of the bill.

and implementing an interagency process to select indicators to be used to measure child well-being in Ohio, and county family and children first councils are responsible for identifying local priorities to increase child well-being. Current law requires that these indicators and priorities focus on expectant parents and newborns thriving, infants and toddlers thriving, children being ready for school, children and youth succeeding in school, youth choosing healthy behaviors, and youth successfully transitioning into adulthood. The bill removes the requirement to focus on these specific indicators and priorities.

#### County council grant agreements

The bill expands the categories of council contracts that are exempt from competitive bidding requirements so that contracts and agreements are exempt if they are to purchase services for families and children. Current law only exempts agreements and contracts to purchase family and child welfare, child protection services, or other social or job and family services for children. The bill also requires that a council's administrative agent be responsible for ensuring that all expenditures are handled in accordance with applicable grant agreements.

#### **Out-of-home placement service coordination**

Current law requires that each county's service coordination mechanism include a procedure for conducting a service coordination plan meeting for each child who is receiving or being considered for an out-of-home placement. The bill expands the current law clarifying that this plan does not override or affect the decisions of a juvenile court regarding out-of-home placement, to also clarify that the service coordination plan does not override or affect the decisions of a PCSA.

### **Rulemaking**

The bill allows the Cabinet Council to adopt rules governing the responsibilities of county councils.

#### **Technical correction**

The bill corrects an incorrect cross-reference to reflect that the responsibility for administering early intervention services rests with the Department of Developmental Disabilities not the Department of Health.

# **Ohio Automated Service Coordination Information System**

(R.C. 121.376 and 121.37)

The bill requires the Cabinet Council state office to establish and maintain the Ohio Automated Service Coordination Information System (OASCIS) to contain county council records detailing funding sources and information regarding families seeking services from county councils. The information includes demographics, financial resource eligibility, health histories, names of insurers and physicians, individualized plans, case file documents, and any other information related to families served, services provided, or financial resources. New information must be updated within five business days of obtaining the information, or the county council may be at risk of losing state funding.

H.B. 33

All information in OASCIS is confidential. Release of information is limited to those with whom a county council is permitted by law to share, and access and use is limited to only the extent necessary to carry out duties of the Cabinet Council and county councils. Personnel accessing the system must be educated on confidentiality requirements and security procedures, and penalties for noncompliance, which are to be established by each county council. Each county council must monitor access to the system to prevent unauthorized use, and may not approve access for any researcher.

The Cabinet Council may adopt rules regarding access to, entry of, and use of information in OASCIS. The rules must be adopted in accordance with the Administrative Procedure Act (R.C. Chapter 119).

### Substitute care provider licensing rules

(Repealed R.C. 121.372)

The bill eliminates a law requiring the Cabinet Council, in 1999, to establish an office to review rules governing certification and licensure of substitute care providers. The purpose of the office was to minimize the number of differing certification or licensing requirements for substitute care providers between ODJFS, OhioMHAS, and the Department of Developmental Disabilities.

#### **Wellness Block Grant Program**

(Repealed R.C. 121.371)

The bill repeals the inactive Wellness Block Grant Program that ended in 2009, which was overseen by the Cabinet Council and administered by ODJFS. The program provided funds to county councils for prevention services addressing issues of broad social concern.

# Multi-system youth action plan

(Repealed R.C. 121.374)

The bill repeals a requirement for the Ohio Family and Children First Council to develop a comprehensive multi-system youth action plan, in an effort to cease the practice of relinquishing custody of a child for the sole purpose of gaining access to child-specific services for multi-system children and youth. The Council submitted the plan to the General Assembly in January 2020. The plan is available on the Family and Children First Council website, at fcf.ohio.gov.

### **Children's Trust Fund Board**

# Membership

(R.C. 3109.15)

The bill specifies that a public member of the Children's Trust Fund Board may serve two consecutive terms after serving the remainder of a term for which the member was appointed to fill a vacancy. Under continuing law, public board members are appointed by the Governor and must have a demonstrated knowledge in programs for children, represent Ohio's demographic composition, and represent the educational, legal, social work, or medical

community, voluntary sector, and professionals in child abuse and child neglect services. The public Board members serve terms of three years.

Additionally, the bill changes the number of Board members required to be present to have a quorum from eight to a majority of the members appointed to the Board. Under continuing law, the Board consists of 15 appointed members. Because vacancies on the Board may occur, the bill permits the quorum to be determined by a majority of the members appointed at the time the Board is meeting, which may not be all 15 members.

Under continuing law, the Board must meet at least quarterly to conduct its official business and a quorum is required to make all decisions.

### Acceptance of federal funds

(R.C. 3109.16)

The bill eliminates the requirement that the Children's Trust Fund Board's acceptance and use of federal and other funds must not entail commitment of state funds, permitting the Children's Trust Fund Board to accept such funds.

### Children's advocacy centers

(R.C. 3109.17 and 3108.178)

The bill removes the requirement that each children's advocacy center that receives funds from the Children's Trust Fund Board submit an annual report to the Board. The Board is responsible for specifying the report's content.

The bill also removes the requirement that the Board maintain a list of all state and federal funding that may be available to children's advocacy centers.

### Child abuse and child neglect regional prevention councils

(R.C. 3109.172)

Ohio is divided into eight child abuse and child neglect prevention regions. Each region must establish a child abuse and child neglect regional prevention council. Current law permits each board of county commissioners to appoint up to two county prevention specialists to the council representing the county. The bill adds parent advocates with relevant experience and knowledge of services in the region to the list of county prevention specialists who may be appointed.

Currently, the chairperson of a council is a nonvoting member who is a representative of the council's regional prevention coordinator. The bill removes the representative of the council's regional prevention coordinator from the council, and instead requires each council's regional prevention coordinator to select a chairperson from among the county prevention specialists serving on the council. The chairperson continues to be a nonvoting member, and presides over council meetings.

At the chairperson's discretion, the bill allows the vice-chairperson to preside over council meetings. The vice-chairperson is elected by majority vote at the first regular meeting of each

year. When presiding over a council meeting, the vice-chairperson functions in the same capacity as the chairperson and becomes a nonvoting member.

### **State Adoption Assistance Loan Fund**

(Repealed R.C. 3107.018; R.C. 5101.143)

The bill repeals the law governing administration of adoption assistance loans from the State Adoption Assistance Loan Fund. It retains the fund and its purpose, but repeals statutory requirements addressing the loans. This appears to leave loan administration governed by rules.

Under current law, money in the fund is used to make state adoption assistance loans to prospective adoptive parents who apply for them. The fund is established in the state treasury and is administered by ODJFS. ODJFS may approve or deny, in whole or in part, a loan to a prospective adoptive parent for up to \$3,000 if the child being adopted resides in Ohio, or up to \$2,000 if the child does not reside in Ohio. Loan recipients may use the disbursement only for adoption-related expenses.

### **Interstate Compact for the Placement of Children**

(R.C. 5103.20)

The bill makes changes to the current Interstate Compact for the Placement of Children (ICPC), primarily regarding jurisdiction and placement requirements. The ICPC is a statutory agreement among all 50 states, Washington, DC, and the U.S. Virgin Islands that governs the placement of children from one state to another. It establishes requirements for placing a child out-of-state and seeks to ensure that prospective placements are safe and suitable before approval and that the individual or entity placing the child remains legally and financially responsible for the child following placement.<sup>113</sup>

#### Jurisdiction

(Article IV)

Under the existing ICPC, the sending state retains jurisdiction over a child regarding all matters of custody and disposition that it would have had if the child had remained in the sending state, including the power to order the return of the child to the sending state. The bill makes the following exceptions to this:

- The substantive laws of the state where an adoption will be finalized will solely govern all issues relating to the adoption of the child, and the court in which the adoption proceeding is filed has subject matter jurisdiction on all substantive issues relating to the adoption, except:
  - When the child is a ward of another court that established jurisdiction over the child before the placement;
  - □ When the child is in the legal custody of a public agency in the sending state;

<sup>&</sup>lt;sup>113</sup> "ICPC FAQ's," The American Public Human Services Association, available at <u>aphsa.org</u>.

- ☐ When a court in the sending state has otherwise appropriately assumed jurisdiction over the child, before the submission of the request for approval of placement.
- The second and third bullets under "Assessments and placement" (below) regarding private and independent adoptions;
- In interstate placements in which the public child placing agency is not a party to a custody proceeding.

The bill also allows, in court cases subject to the ICPC, testimony for hearings before any judicial officer to occur in person or by telephone, audio-video conference, or any other means approved by the rules of the Interstate Commission (IC). Judicial officers may communicate with other juridical officers and persons involved in the interstate process as permitted by their canons of judicial conduct and any rules promulgated by the IC.

Finally, the bill specifies that a final decree of adoption cannot be entered in any jurisdiction until the placement is authorized as an "approved placement" by the public child placing agency in the receiving state.

### Assessments and placement

(Article V)

The bill makes extensive changes with regard to assessments and placement. First, it specifies that for placements by a private child placing agency, a child may be sent or brought into a receiving state, upon receipt and immediate review of the required content in a request for approval of a placement in both the sending and receiving state public child placing agency. The required content to accompany a request for approval must include all of the following:

- A request for approval identifying the child, birth parent(s), the prospective adoptive parent(s), and the supervising agency, signed by the person requesting approval;
- The appropriate consents or relinquishments signed by the birth parents in accordance with the laws of the sending state or, where permitted, the laws of the state where the adoption will be finalized;
- Certification by a licensed attorney or authorized agent of a private adoption agency that
  the consent or relinquishment is in compliance with the laws of the sending state or,
  where permitted, the laws of the state where finalization of the adoption will occur;
- A home study;
- An acknowledgment of legal risk signed by the prospective adoptive parents.

The existing ICPC specifies that before sending, bringing, or causing a child to be sent or brought into the receiving state, the private child placing agency must: (1) provide evidence that the laws of the sending state have been complied with, (2) certify that the consent or relinquishment is in compliance with law of the birth parent's state of residence or, where permitted, the laws of the state where finalization of the adoption will occur, (3) request through the public child placing agency in the sending state an assessment to be conducted in the

receiving state, and (4) upon completion of the assessment, obtain the approval of the public child placing agency in the receiving state. The bill repeals these requirements.

Second, the bill allows the sending state and the receiving state to request additional information or documents before finalizing an approved placement; however, they may not delay the prospective adoptive parents' travel with the child if the required content for approval has been submitted, received, and reviewed by the public child placing agency in both the sending state and receiving state. Approval from the public child placing agency in the receiving state for a provisional or approved placement is required as specified in the IC rules.

Third, the bill requires that a public child placing agency in the receiving state must approve a provisional placement and complete or arrange for the completion of the assessment within the timeframes established by the IC rules. Current law does not require the approval of a provisional placement.

Finally, the bill specifies that for a placement by a private child placing agency, the sending state cannot impose any additional requirements to complete the home study that are not required by the receiving state, unless adoption is finalized in the receiving state.

### **Applicability**

(Article III)

The bill specifies that the ICPC does not apply to the interstate placement of a child in a custody proceeding in which a public child placing agency is not a party, if the placement is not intended to effectuate adoption. Existing law also specifies that the ICPC does not apply to the placement of a child with a noncustodial parent, provided that the court in the sending state dismisses its jurisdiction over the child's case. The bill changes this to when the court dismisses its jurisdiction in interstate placements in which the public child placing agency is a party to the proceeding.

### Placement authority

(Article VI)

The ICPC grants any interested party standing to seek an administrative review of a receiving state's disapproval of a proposed placement. The bill requires this review and any further judicial review associated with the determination to be conducted in the receiving state pursuant to its Administrative Procedure Act. The existing ICPC simply requires for it to be conducted pursuant to the receiving state's administrative procedures.

# State responsibility

(Article VII)

The bill repeals an existing requirement that a private child placing agency be responsible for any assessment conducted in the receiving state and any supervision conducted by the receiving state at the level required by the laws of the receiving state or IC rules.

### **Enforceability**

(Article XI, XII, and XVII)

The bill specifies that rules promulgated by the IC have the force and effect of administrative rules and are binding in the compacting states to the extent and in the manner provided in the Compact. The existing ICPC specifies that the rules have the force and effect of statutory law and supersede any conflicting state laws, rules, or regulations.

### **Participation by nonmembers**

(Article XIV)

The bill requires that executive heads of the state human services administration with ultimate responsibility for the child welfare program of nonmember states or their designees be invited to participate in IC activities on a nonvoting basis before the adoption of the compact by all states. The ICPC currently specifies that governors may be invited.

#### **Definitions**

(Article II)

The bill makes numerous changes to definitions of terms used in the ICPC.

#### **Changes to existing definitions**

- Under the existing ICPC, "approved placement" means that the receiving state has determined after an assessment that the placement is both safe and suitable for the child and is in compliance with the laws of the receiving state governing the placement of children. The bill clarifies that the public child placing agency in the receiving state has made the determination. It also repeals the provision about being in compliance with the receiving state's laws.
- The existing ICPC defines "assessment" as an evaluation of a prospective placement to determine whether it meets the individualized needs of the child. The bill clarifies that it is an evaluation made by a public child placing agency in the receiving state and only applies to a placement by a public child placing agency.
- The existing ICPC defines "provisional placement," in part, to mean that the receiving state has determined that the proposed placement is safe and suitable and, to the extent allowable, the receiving state has temporarily waived its standards or requirements that otherwise apply to prospective foster or adoptive parents so as to not delay the placement. Again, the bill clarifies this to mean a determination made by the public child placing agency in the receiving state.
- The bill changes the term, "service member's state of local residence," to "service member's state of *legal* residence." The definition remains the same it is the state in which the active duty Armed Services member is considered a resident for tax and voting purposes.

#### **New definitions**

- The bill defines "certification" to mean to attest, declare, or swear to before a judge or notary public.
- The bill defines "home study" as an evaluation of a home environment conducted in accordance with the requirements of the state in which the home is located, and documents the preparation and the suitability of the placement resource for placement of a child in accordance with the laws and requirements of the state in which the home is located.
- The bill defines "legal risk placement" (or "legal risk adoption") as a placement made preliminary to an adoption where the prospective adoptive parents acknowledge in writing that a child can be ordered returned to the sending state or the birth mother's state of residence, if different from the sending state, and a final decree of adoption cannot be entered in any jurisdiction until all required consents are obtained or are dispensed with in accordance with applicable law.

#### Scholars residential centers

(R.C. 5103.021)

The bill establishes and regulates scholars residential centers. A scholars residential center ("center") is defined in the bill as a center that:

- Is a certified affiliate in good standing of a national organization with a mission to help underserved children in middle school and high school in a comprehensive manner that is academically focused and service-oriented and in a family-like setting;
- Is private and not-for-profit;
- Does not receive Title IV-E funding or any associated Title IV funds related to child welfare;<sup>114</sup>
- Only accepts children placed by their parents or legal custodian; and
- Is voluntary and uses a competitive selection process.

### **Rulemaking authority**

The bill requires the ODJFS Director to adopt rules in accordance with Chapter 119 of the Revised Code to implement center standards. Generally, the rules must be substantially similar, as determined by the Director, to those governing other similarly situated providers of residential care for children. This includes the rules provided in Chapters 5101:2-5 (child services agency licensing rules) and 5101:2-9 (children's residential centers, group homes, and residential parenting facilities) of the Ohio Administrative Code.

Page | **392** H.B. 33

<sup>&</sup>lt;sup>114</sup> Title IV-E of the Social Security Act provides federal reimbursement for some of the maintenance, administration, and training costs related to child welfare. 42 U.S.C. 671-679b.

However, the rules may differ from these existing rules in order to reflect all of the following requirements:

- A center is not subject to any policy that is not specific or relevant to the center.
- A center is not required to provide discharge summaries.
- A center may request agency waivers.
- A center is not required to implement case plans or service plans.
- Training requirements for center staff are limited to completion of:
  - □ Orientation training;
  - ☐ Current American Red Cross, American Heart Association, or equivalent first aid and cardiopulmonary resuscitation (commonly known as "CPR") certification; and
  - □ One hour of annual trauma training.
- A center is not subject to existing rules regarding:
  - Recreation and leisure activity requirements, provided that the center has a recreation area available and permits children to swim if a person who has completed life-saving or water safety training is present;
  - □ Visiting and communications policies, provided that the center ensures that children have contact with their family;
  - Qualified residential treatment program requirements; and
  - □ Treatment-focused requirements for residential agencies.
- A center must provide notification and documentation of critical incidents to parents and legal custodians.

#### **Certification of scholars residential centers**

The bill requires the ODJFS Director to certify a center that submits an application that indicates to the Director's satisfaction that the center meets the standards established in the adopted rules. The application form must be prescribed by the Director.

#### CHILD CARE

# Child care licensure exemptions

(R.C. 5104.02)

# Programs operated by nonchartered, nontax-supported schools

The bill exempts all programs caring for children operated by nonchartered, nontax-supported schools from the law requiring certain child care providers to be licensed by ODJFS. This replaces existing law with respect to such schools that exempts only the preschool programs that they operate.

The bill maintains existing law conditions that a nonchartered, nontax-supported school must satisfy in order to be eligible for an exemption, including compliance with health, fire, and safety laws and current law reporting requirements.

### **Child watch programs**

(R.C. 5104.02)

The bill modifies an existing law exemption from child care licensure. Current law exempts programs where a parent or guardian who is not an employee of the facility is readily accessible at all times. The bill limits the duration of child care offered by exempt programs to not more than two and one-half hours each day per child, provided that the child's parent or guardian is on the premises and readily accessible. The bill also allows employees of the facility providing the care to access the child care if they are on the premises and readily accessible, even during employment hours.

# Child care administrator and employee – educational attainment

(R.C. 5104.015, 5104.017, 5104.018, and 5104.29)

The bill prohibits the ODJFS Director from adopting rules requiring an administrator or employee of a licensed child day-care center or licensed family day-care home to hold or obtain a bachelor's, master's, or doctoral degree.

The bill also prohibits the tiered ratings developed for the Step Up to Quality Program (SUTQ) from taking into consideration whether an administrator or employee of an early learning and development program that is participating in SUTQ holds or obtains a bachelor's, master's, or doctoral degree.

# Publicly funded child care eligibility

(Section 423.130)

The bill revises the law governing income eligibility for publicly funded child care, but only until June 30, 2025. Until then, the maximum amount of income that a family may have for initial eligibility must not exceed 145% of the federal poverty. H.B. 110, the main operating budget enacted by the 134<sup>th</sup> General Assembly, set the maximum amount for initial eligibility at 142%, but only until June 30, 2023.

The bill also specifies that the maximum amount of income for continued eligibility must not exceed 300% of the federal poverty line. Under continuing law unchanged by the act, ODJFS must adopt rules specifying the maximum amount of income a family may have for initial and continued eligibility, with the maximum amount not exceeding 300% of the federal poverty line. <sup>115</sup>

<sup>&</sup>lt;sup>115</sup> R.C. 5104.38.

### Step Up to Quality ratings – license capacity exemption

(R.C. 5104.31)

Current law exempts a licensed child care program providing publicly funded child care from the requirement that the program be rated in Step Up to Quality if it provides publicly funded child care to less than 25% of its license capacity. The bill expands the exemption, by increasing that percentage to less than 50%.

### Child care terminology

(R.C. Chapter 5104; conforming changes in numerous other R.C. sections)

The bill changes the terms "day-care" and "child day-care" to "child care" throughout the Revised Code.

#### PARENTAGE AND CHILD SUPPORT

### Paternity acknowledgments

(R.C. 3111.23, with conforming changes in R.C. 3111.21, 3111.22, 3111.31, 3111.44, 3111.71, 3111.72, 3705.091, and 3727.17)

### Electronic filing of an acknowledgment

The bill allows a child support enforcement agency (CSEA), a local registrar of vital statistics, and hospital staff the option to electronically file an acknowledgment of paternity with ODJFS's Office of Child Support. The bill retains the existing options to file in person or by mail. The bill also does not change the existing requirement for the natural mother, the man acknowledging he is the natural father, or another custodian or guardian of a child to file an acknowledgment in person or by mail only.

# Witnessing signatures on an acknowledgment

The bill allows each signature of a party to an acknowledgment of paternity to be witnessed by two adult witnesses, in addition to the existing option of having each signature notarized. The mother and man acknowledging that he is the natural father may sign the acknowledgment and have the signature notarized or witnessed outside of each other's presence.

The bill also requires each CSEA, local registrar of vital statistics, and hospital to provide a witness to witness, or a notary public to notarize, the signing of an acknowledgment if the natural mother and alleged father sign an acknowledgment at the relevant location. Existing law requires these places only to provide a notary public. In addition, the bill requires a contract between ODJFS and a hospital to include a provision requiring the hospital to provide a notary public to notarize, or witnesses to witness, an acknowledgment of paternity affidavit signed by the mother and father, when an unmarried woman gives birth in or en route to that hospital. Again, existing law only requires the contract to include a provision to require a notary public.

The bill makes additional conforming changes in Revised Code sections where the notarization of paternity acknowledgments is mentioned.

H.B. 33

# Information required for paternity determination

(Repealed R.C. 3111.40)

The bill repeals a requirement that a request for an administrative determination of whether a parent and child relationship exists include the following information:

- The name, birthdate, current address, and last known address of the alleged father of the child;
- The name, Social Security number, and current address of the mother of the child;
- The name and birthdate of the child.

### Redirecting and issuing child support to nonparent caretakers

(R.C. 3119.95 to 3119.9541 and 3119.01, with conforming changes in other R.C. sections; repealed R.C. 3121.46; Section 812.11)

### Redirecting child support to caretakers

The bill establishes a process to redirect existing child support orders to a caretaker of a child and allows for new child support orders to be directed to the caretaker. It makes changes to several laws to clarify these rights for caretakers. A child support order subject to the process includes both health care coverage and cash medical support required for the child.

The bill defines a "caretaker" as any of the following, other than a parent:

- A person with whom the child resides for at least 30 consecutive days, and who is the child's primary caregiver;
- A person who is receiving public assistance on behalf of the child;
- A person or agency with legal custody of the child, including a CDJFS or a PCSA;
- A guardian of the person or the estate of a child;
- Any other appropriate court or agency with custody of the child.

The definition does not include a "host family" caring for a child at the request of a parent or other individual under an agreement under existing law. "Caretaker" replaces the terms "guardian," "custodian," and "person with whom the child resides" in certain laws addressing parentage and child support (see "Establishing parentage and bringing a child support action," below).

### Filing a request

Under the bill, in order to obtain support for the care of the child, the child's caretaker may file an application for Title IV-D services with the CSEA in the county where the caretaker resides.

#### CSEA determination of whether a child support order exists

The bill requires that upon receipt of an application from the caretaker, or a Title IV-D services referral regarding the child, the CSEA must determine whether the child is the subject of an existing child support order.

#### When a child support order exists

#### **Investigation**

If the CSEA determines that there is an existing child support order, it must determine if any reason exists for the order to be redirected to the caretaker. If the CSEA determines that the caretaker is the primary caregiver for the child, the CSEA must determine that a reason exists for redirection.

If a CSEA determines that a reason for redirection exists, it must determine all of the following not later than 20 days after the application or referral for Title IV-D services is received:

- The amount of each parent's obligation under the existing child support order;
- Whether any prior redirection has been terminated under the process established in the bill;
- Whether any arrearages are owed, and the recommended payment amount to satisfy the arrears;
- If more than one child is subject to the existing child support order, whether the child support order for all or some of the children must be subject to redirection.

If the CSEA determines that more than one child is the subject of a support order and the order for fewer than all of the children should be redirected, it must determine the amount of child support to be redirected. That amount must be the pro rata share of the child support amounts for each such child under the child support order. The CSEA must also make a similar determination regarding health care coverage and cash medical support that may be redirected.

### Order for redirection

Under the bill, not later than 20 days after completing an investigation, the CSEA must determine, based on the information gathered, whether the child support order is or is not to be redirected.

If the CSEA determines that the child support order should be redirected, it must either issue a redirection order (for an administrative child support order) or recommend to the court with jurisdiction over the court child support order (which is a child support order issued by a court) to issue a redirection order to include the child support amount to be redirected, as well as provisions for redirection regarding health care coverage and cash medical support.

#### Notice

Upon issuing a redirection order or making a redirection recommendation to the court, the CSEA must provide notice to the child's parent or caretaker and include it as part of the redirection order or recommendation. The notice must include the following:

- The results of its investigation;
- For an administrative child support order:
  - ☐ That the CSEA has issued a redirection order regarding the child support order and a copy of the redirection order;
  - ☐ The right to object to the redirection order by bringing an action for child support without regard to marital status, not later than 14 days after the order is issued;
  - ☐ That the redirection order becomes final and enforceable if no timely objection is made;
  - ☐ The effective date of the redirection order (see "**Effective date**," below).
- For a court child support order:
  - ☐ That the CSEA has made a recommendation for a redirection order to the court with jurisdiction over the court child support order, and a copy of the recommendation;
  - ☐ The right to object to the redirection by requesting a hearing with the court that has jurisdiction over the court child support order no later than 14 days after the recommendation is issued;
  - ☐ That the recommendation will be submitted to the court for inclusion in a redirection order, unless a request for a court hearing is made not later than 14 days after the recommendation is issued;
  - □ The effective date of the redirection order (see "**Effective date**," below).

#### **Objection**

A parent or caretaker may object to an administrative redirection order by bringing an action for a child support order without regard to marital status, not later than 14 days after the redirection order is issued. If no timely objection is made, the redirection order is final and enforceable.

Similarly, a parent or caretaker may object to a redirection recommendation by requesting a hearing with the court with jurisdiction over the court child support order not later than 14 days after the CSEA issued the recommendation to the court. The redirection recommendation must be submitted to the court for inclusion in a redirection order, unless a request for a court hearing is made.

#### Effective date of redirection

Both an administrative redirection order that has become final and enforceable and a court-issued redirection order based on a recommendation for redirection must take effect as of, and relate back to, the date the CSEA received the Title IV-D services application or referral that initiated the proceedings.

#### When a child support order does not exist

The bill provides that if a CSEA determines that the child under the care of a caretaker is not the subject of an existing child support order, it must determine whether any reason exists

for which a child support order should be imposed. The CSEA must make the determination not later than 20 days after receiving the Title IV-D services application or referral, and the determination must include whether the caretaker is the child's primary caregiver.

If the CSEA determines that a reason exists for a child support order to be imposed, it must comply with existing law regarding issuing an administrative child support order.

#### CSEA action re: notice caretaker is no longer primary caregiver

If a CSEA receives notice that a caretaker is no longer the primary caregiver for a child subject to a redirection order or recommendation, it must: (1) investigate if that is the case, and (2) take action depending on whether the CSEA determines that the child remains under the primary care of the caretaker, is under the care of a new caretaker, is under the care of a parent, or is not under anyone's care.

#### Same caretaker remains primary caregiver

If the CSEA determines that the caretaker to whom amounts are redirected remains the primary caregiver of the child who is the subject of the redirection order or recommendation, it must take no further action on the notice.

#### A new caretaker is the primary caregiver

If the CSEA determines that a new caretaker is the primary caregiver for the child, it must: (1) terminate the existing redirection order (for an administrative order) or request that the court terminate the redirection order based on the recommendation for redirection and (2) direct the new caretaker to file an application for Title IV-D services to obtain support for the child as provided in the bill (see "**Filing a request**," above).

#### A parent is the primary caregiver

If the CSEA determines that a parent of the child is the primary caregiver, it must do one of the following:

- If the parent is the obligee under the support order that is subject to redirection, either terminate the existing redirection order (for an administrative order) or request the court to terminate the redirection order based on the recommendation for redirection.
- If the parent is the obligor under the child support order that is subject to redirection, the CSEA must do one of the following (as applicable): (1) terminate the existing redirection order (for an administrative order) or request the court to terminate the redirection order based on the recommendation for redirection, and (2) notify the obligor that the obligor may do the following: (a) request that the child support order be terminated under existing law permitting notification to the CSEA of a reason for termination, (b) request either a review of an administrative child support order under existing law governing the review of administrative child support orders or request the court to amend the court child support order.

#### No one is the primary caregiver

If the CSEA determines that no one is taking care of the child, it must terminate the existing redirection order (for an administrative order) or request the court to terminate the

redirection order based on the recommendation for redirection. If the CSEA becomes aware of circumstances indicating that the child may be abused or neglected, it must make a report under the child abuse and neglect reporting law.

#### **Impoundment**

If a CSEA that receives notification that a caretaker is no longer the primary caregiver for a child subject to a redirection order or recommendation, it must impound any funds received on behalf of the child pursuant to the child support order. Impoundment must continue until any of the following occur:

- The CSEA determines that the caretaker to whom amounts are redirected remains the primary caregiver;
- The CSEA issues a redirection order for a new caretaker;
- The CSEA determines that a parent is the primary caregiver for the child and terminates the redirection order (for an administrative order) or a court terminates its redirection order.

When impoundment terminates, the impounded amounts must be paid to the obligee designated under the child support order or the applicable redirection order.

Impoundment regarding a redirection order that was terminated because no one is caring for the child must continue until further order from the CSEA (for an administrative order) or from the court with jurisdiction over the court child support order.

### **Rulemaking authority**

The bill requires the ODJFS Director to adopt rules in accordance with the Administrative Procedure Act (R.C. Chapter 119) to provide:

- 1. Requirements for CSEAs to conduct investigations and issue findings pursuant to the bill's provisions regarding whether to redirect child support orders and how much to redirect when a child support order covers more than one child;
- 2. Any other standards, forms, or procedures needed to ensure uniform implementation of the bill's provisions regarding redirection of child support orders.

### Establishing parentage and bringing a child support action

The bill makes several modifications regarding the establishment of parentage and bringing an action for child support to clarify that caretakers hold these rights. Below is a summary of these modifications.

R.C. Section	Description
R.C. 2151.231	Allows a caretaker to bring an action in a juvenile court or other court with jurisdiction in the county where the child, parent, or caretaker of the child resides for an order requiring a parent of a child to pay child support without regard to the marital status of the child's parents.

Page | 400 H.B. 33 As Passed by the Senate

R.C. Section	Description
R.C. 3111.04	Grants a caretaker standing to bring a parentage action.
R.C. 3111.041	Allows a caretaker to authorize genetic testing of a child pursuant to any action or proceeding to establish parentage.
R.C. 3111.07	Requires that a caretaker be made a party to a court action to establish parentage or, if not subject to the court's jurisdiction, be given notice and opportunity to be heard.
_	Allows a caretaker to intervene in an action if the caretaker was or is providing support to the child to whom the action pertains.
R.C. 3111.111	Provides that if a court action is brought under parentage laws to object to a parentage determination, the court must issue a temporary child support order to require the alleged father to pay support to the caretaker.
R.C. 3111.15	Provides that, upon the establishment of parentage, the father's obligations may be enforced in proceedings by a caretaker.
	Allows the court to order support payments to a caretaker.
R.C. 3111.29	Allows a caretaker to do the following once an acknowledgment of paternity becomes final:
	<ul> <li>File a complaint for support without regard to marital status in the county in which the child or caretaker resides, requesting that the court order the mother, father, or both to pay child support;</li> </ul>
	<ul> <li>Contact the CSEA for assistance in obtaining child support.</li> </ul>
R.C. 3111.38	Requires that the CSEA of the county where the child or caretaker resides determine the existence or nonexistence of a parent and child relationship between an alleged father and child if requested by a caretaker.
R.C. 3111.381 and 3111.06	Allows a caretaker to bring an action to determine whether a parent and child relationship exists in the appropriate division of the common pleas court of the county where the child resides without requesting an administrative determination, if the caretaker brings an action to request child support.
R.C. 3111.48 and 3111.49	Requires that an administrative order regarding a finding of parentage must include a notice informing the caretaker of the right to bring a court parentage action and the effect of the failure to bring timely action.

Page | **401** H.B. 33 As Passed by the Senate

R.C. Section	Description
	Allows a caretaker to object to an administrative order determining the existence or nonexistence of a parent and child relationship by bringing a parentage action within 14 days after the issuance of the order.
R.C. 3111.78	Provides that a caretaker or CSEA in the county where the caretaker resides may do either of the following to require a man to pay child support and provide health care if presumed to be the father under a presumption of paternity:
	<ul> <li>If the presumption is not based on an acknowledgment of paternity, file a complaint for child support without regard to marital status;</li> </ul>
	<ul> <li>Contact the CSEA to request assistance in obtaining a support order and provision of health care for a child.</li> </ul>

#### **Duty of support**

The bill amends the law regarding married persons' and parents' obligations of support to add what appears to be a clarifying statement that a parent's duty to support the parent's minor child may be enforced by a child support order.

### **Custody and child support**

The bill expands the law regarding the effect of child custody on child support to clarify that if neither parent of the child who is the subject of a support order is the child's residential parent and legal custodian and the child resides with a caretaker, each parent must pay that parent's child support obligation pursuant to the support order. Under existing law, this provision applies when the child resides with a third party who is the legal custodian of the child.

The bill also removes references to a court issuing a child support order regarding the determination of who pays the child support in a split custody or caretaker custody situation.

# **Grandparent authorizations**

The bill modifies the power of attorney form and the caretaker authorization affidavit form for a grandparent caring for a grandchild by repealing language providing an acknowledgment that the document does not authorize a CSEA to redirect child support payments to the grandparent, and that to have an existing child support order modified or a new child support order issued, administrative or judicial proceedings must be initiated.

### Notice included with a support order or modification

Under existing law, each support order or modification of an order must contain a notice to each party subject to a support order, with specifications provided in the law. One specification is that if an obligor or obligee fails to give certain required notices to the CSEA, that person may not receive notice of the changes and requests to change a child support amount, health care provisions, or termination of the child support order. The bill adds *redirection* to this list of notices of the changes and requests to change.

### Repeal of law addressing child support payment to third parties

The bill repeals law which generally provides that when a support order is issued or modified, the court or CSEA may issue an order requiring payment to a third person that is agreed upon by the parties and approved or appointed by the court or CSEA (depending on whether it is an administrative or court child support order). A third person may include a trustee, custodian, guardian of the estate, county department of job and family services (CDJFS), PCSA, or any appropriate social agency.

#### **Effective date**

The bill's provisions regarding the redirection and issuance of child support to nonparent caretakers apply beginning six months after their effective date. During that six-month period, ODJFS must perform system changes, create rules and forms, and make any other changes as necessary to implement its provisions.

### **Fatherhood programs**

(R.C. 5101.342, 5101.80, 5101.801, and 5101.805, with conforming changes in R.C. 3125.18, 5101.35, and 5153.16)

The bill specifies in the Revised Code that the Ohio Commission on Fatherhood may make recommendations to the ODJFS Director regarding funding, approval, and implementation of fatherhood programs in Ohio that meet one of the four purposes of the Temporary Assistance for Needy Families (TANF) block grant. It includes such programs as Title IV-A programs that are funded in part by the TANF block grant. The bill permits ODJFS to (1) enter into an agreement with a private, not-for-profit entity for the entity to receive funds as recommended by the Commission and (2) to adopt rules relating to these provisions.

# Conciliation for custody disputes between unmarried parents

(R.C. 3109.054)

The bill specifies that if a child is born to an unmarried woman and the father of the child has established paternity, the court may, on its own motion or the motion of one of the parties, order the parents to undergo conciliation with a magistrate in order to resolve any disputes regarding the allocation of parental rights and responsibilities between the parents in a pending case. An order must include the name of the magistrate who will serve as the conciliator and the manner that the costs of any conciliation procedures are to be paid.

The bill requires a magistrate who serves as a conciliator to use conciliation procedures to resolve disputes regarding the allocation of parental rights and responsibilities. Conciliation procedures may include, without limitations, the use of family counselors and service agencies, community health services, physicians, licensed psychologists, or clergy. If the magistrate orders the parties to undergo family counseling, the magistrate must name the counselor and set forth the required type of counseling, the length of time for counseling, and any other specific conditions.

Upon the resolution of a dispute, the magistrate must issue an order regarding the allocation of parental rights and responsibilities, parenting time, or companionship or visitation

pursuant to existing law. Such an order may be issued only when the conciliation has concluded and been reported to the magistrate.

#### PUBLIC ASSISTANCE

# TANF spending plan

(R.C. 5101.806)

The bill extends, from July 30 to August 29 of even-numbered calendar years, the deadline for ODJFS to prepare and submit a TANF spending plan. It must submit the plan to the chairperson of a standing committee of the House designated by the Speaker, the chairperson of a standing committee of the Senate designated by the President, and the Minority Leaders of both the House and Senate.

#### **Ohio Works First**

### **Fugitive felons**

(R.C. 5107.36)

The bill corrects a cross-reference to the definition of "fugitive felon" for purposes of the Ohio Works First program.

### **Work Experience Program (WEP)**

(R.C. 5107.54)

Current law requires when a WEP participant is placed with a private or government entity, that entity pays premiums to the Bureau of Workers' Compensation on the participant's behalf if the CDJFS does not. The bill specifies that the participant must not only be placed with the entity but also participate in WEP for the entity to be required to pay workers' compensation premiums.

#### Food assistance

### **SNAP** work-related eligibility requirements

(R.C. 5101.546 and 5101.547)

### Able-bodied adults without dependents

Federal law imposes work-related eligibility requirements on SNAP recipients who are classified as able-bodied adults without dependents. This group consists of individuals between the ages of 18 and 49 who have no dependents and are not disabled. These individuals are only eligible to receive SNAP benefits for up to three months every three years unless they satisfy federally specified work requirements.

<sup>&</sup>lt;sup>116</sup> Recent changes made in the federal Fiscal Responsibility Act of 2023, P.L. No. 118-5, will gradually increase the age of able-bodied adults without dependents subject to the time limit for receipts of SNAP benefits, from 49 to 54.

Under federal law and regulations, states have the authority to apply for a waiver to exempt from the time limit described above certain areas of the state that have an unemployment rate of over 10% or do not have a sufficient number of jobs for able-bodied adults.<sup>117</sup> The bill prohibits ODJFS from requesting, applying for, or renewing such a waiver.

#### **Employment and training program**

The bill requires ODJFS to redesign its employment and training program in a manner that ensures the program meets the needs of employers in the state. Under federal law, states are required to implement an employment and training program that assists members of households participating in SNAP with gaining skills, training, work, or experience that will (1) increase the ability of household members to obtain regular employment and (2) meet state and local workforce needs. The bill requires ODJFS, not later than July 1, 2024, to appear before both the House Finance and Senate Finance committees and report on the redesigned program.

#### **SNAP vendor pre-screening**

(R.C. 5101.04)

Regarding the use of third-party vendors by ODJFS to assist with SNAP benefit eligibility determinations, the bill prohibits third-party vendors from conducting pre-screening activities regarding SNAP applicants unless the vendor has entered into a pre-screening agreement with ODJFS.

### Self-employment income and SNAP eligibility

(R.C. 5101.54)

When reevaluating an individual's gross nonexempt self-employment income to determine continuing SNAP eligibility, the bill requires ODJFS to use the same criteria as were used during initial SNAP certification. This includes during quarterly eligibility reviews conducted by ODJFS and during the recertification process.

### **SNAP and WIC benefit trafficking**

(R.C. 2913.46)

The bill expands the conduct that constitutes the illegal use of Supplemental Nutrition Assistance Program (SNAP) benefits or WIC benefits, which is a felony under existing law, with the degree dependent on the value of the benefits involved. Specifically, the bill prohibits:

- Soliciting SNAP and WIC benefits by an individual;
- Trafficking SNAP benefits by an individual, with trafficking defined under federal regulations; and
- An organization from allowing an employee to violate the above prohibitions.

<sup>118</sup> 7 U.S.C. 2015(d)(4).

<sup>&</sup>lt;sup>117</sup> 7 U.S.C. 2015(o)(4).

#### **SNAP** benefits cards

(R.C. 4501.27, 5101.33, 5101.331, and 5101.542)

#### Photographs on cards

The bill establishes two requirements for the contents that must be included on a SNAP EBT card. First, the bill requires the front of a card to include a color photograph of at least one adult member of the household for which the card is issued, unless the household (1) does not include any adults or (2) includes adults, but they are 60 years of age or older, blind, disabled, victims of domestic violence, or have religious objections to being photographed. An exempt adult is nonetheless permitted to volunteer to have a photograph included on the front of the card. The Registrar of Motor Vehicles, or an employee or contractor of the BMV, may disclose an individual's photograph or digital image to ODJFS for this purpose.

The second requirement established by the bill requires the back of an EBT card to include a telephone number that can be called to report suspected SNAP fraud and the address of a website where suspected fraud can be reported.

The bill requires ODJFS to develop a strategy for issuing EBT cards that meet the requirements established by the bill in consultation with the BMV and the U.S. Food and Nutrition Service. The implementation strategy must be developed not later than one year after the bill's effective date.

All new EBT cards must comply with the bill's requirements beginning six months after the date ODJFS develops the implementation strategy. A card that is issued before that date must be replaced with a card that complies with these requirements within 12 months after the date the implementation strategy is developed if the household for which the card was issued continues to participate in SNAP.

The bill authorizes ODJFS to adopt rules for the efficient administration of these requirements.

#### Lost, stolen, or damaged cards

With respect to the EBT card issued to households participating in SNAP, the bill requires ODJFS to replace a lost, stolen, or damaged card within two business days of receiving notice of the card's condition, in accordance with federal law. The bill requires ODJFS to implement an option permitted in federal law, under which a state agency administering the SNAP program may withhold a replacement EBT card from a household if the household requests four or more replacement EBT cards in a 12-month period. The bill specifies that ODJFS is prohibited from

<sup>&</sup>lt;sup>119</sup> The federal Food and Nutrition Act of 2008 allows states to require that SNAP EBT cards include a photograph of one of more members of a household. However, states that do so must establish procedures to ensure that any other appropriate member of the household or authorized representative may use the card. 7 U.S.C. 2016(h)(9).

<sup>&</sup>lt;sup>120</sup> See 7 C.F.R. 274.6(b).

withholding a replacement EBT card if the individual requesting a replacement card has a disability that is directly related to the loss of the card.

#### **Deactivating unused cards**

The bill specifies, to the maximum extent permitted by federal law, that if an EBT card is unused for six months, ODJFS must deactivate the card and return the funds to the SNAP program. Before deactivating an EBT card, the bill requires ODJFS to provide notice of that intent to the affected household, including specifying a cure period during which the household may use the card or notify ODJFS that the card is still in use.

### **SNAP child support contact information**

(R.C. 5101.549)

The bill requires an individual receiving SNAP benefits who is the subject of a child support order to provide to ODJFS the individual's current telephone number, home address, and, if the individual is employed, a work address. An individual who fails to provide this information to ODJFS is disqualified from participating in the SNAP program.

### **Agreement with Ohio Association of Foodbanks**

(Section 307.43)

The bill requires ODJFS to enter into a subgrant agreement with the Ohio Association of Foodbanks to enable the Association to: (1) provide food distribution to low-income families and individuals through the statewide charitable emergency food provider network, (2) support the transportation of meals for the Governor's Office of Faith-Based and Community Initiatives' Innovative Summer Meals programs for children, and (3) provide capacity building equipment for food pantries and soup kitchens.

Under the agreement, the Association must:

- Purchase food for the Agriculture Clearance and Ohio Food Programs. Information regarding the food purchase must be reflected in a plan for statewide distribution of food products to local food distribution agencies.
- Support the Capacity Building Grant program and purchase equipment for partner agencies needed to increase their capacity to serve more families eligible under the TANF program with perishable foods, fruits, and vegetables. Equipment purchases must include shelving, pallet jacks, commercial refrigerators, and commercial freezers.
- Submit a quarterly report to ODJFS not later than 60 days after the close of the quarter that includes a summary of the allocation and expenditure of grant funds; product type and pounds distributed by foodbank service region and county; and the number of households and households with children, a breakdown of individuals served by age ranges, and the number of meals served.
- Submit an annual report to the ODJFS Agreement Manager not later than 120 days after the end of the fiscal year, including a summary of the allocation and expenditure of grant funds; the number of households and households with children; a breakdown of

individuals served by age ranges, and the number of meals served; the quantity and type of food distributed and the total per pound cost of the food purchased; information on the cost of storage, transportation, and processing; and an evaluation of the success in achieving expected performance outcomes.

### Reporting suspected child abuse

(R.C. 5101.28(B))

The bill expands the authorization of ODJFS, CDJFSs, and their employees to report suspected child abuse and neglect to a PCSA by removing the qualification that the child receive public assistance and circumstances indicate that the child's health or welfare is threatened. Under the bill, these individuals are not prohibited from reporting known or suspected physical or mental injury, sexual abuse or exploitation, or negligent treatment or maltreatment of any child, instead of only a child receiving public assistance, if the circumstances indicate the child's health or welfare is threatened.

#### **ODJFS** disclosure definitions

(R.C. 5101.26 and 5101.28)

In continuing law governing the disclosure of information about public assistance recipients, the bill broadens the definition of "law enforcement agency" to mean the office of a sheriff, the Ohio State Highway Patrol (OSHP), a county prosecuting attorney, or a governmental body that enforces criminal laws and has employees with the power of arrest, as opposed to listing specific entities.

### **Auditor of State report**

(R.C. 5101.28(F))

The bill eliminates the requirement that the Auditor of State prepare an annual report on the outcome of information sharing agreements between law enforcement and ODJFS/CDJFSs. This report includes the number of fugitive felons, probation and parole violators, and violators of community control sanctions and post-release control sanctions apprehended as a result of the agreements.

# Falsifying information on application for public assistance

(R.C. 5101.75)

The bill prohibits an individual applying for any of the following public assistance benefits from knowingly falsifying information on the application: (1) SNAP benefits, (2) benefits funded in whole or in part by the TANF block grant, (3) cash assistance under the Ohio Works First program, and (4) Medicaid program benefits.

The bill further provides that if a case worker responsible for conducting public assistance benefit eligibility determinations determines that an applicant for those programs knowingly falsified information, that applicant is ineligible to receive public assistance benefits for a period of six months, to the extent permitted by federal law.

H.B. 33 Page | 408

### Public assistance quarterly report

(R.C. 5101.98)

On a quarterly basis, the bill requires ODJFS to compile a report of public assistance programs and submit it to the Senate President and Speaker of the House, who are required to distribute the report to the chairpersons of the legislative committees with jurisdiction over public assistance programs. The report must include all of the following:

- Regarding the SNAP program:
  - ☐ The number of SNAP accounts with high balances, as determined by the Department;
  - ☐ The number of SNAP out-of-state transactions;
  - The number of SNAP transactions when the final amount processed was a whole dollar amount.
- Regarding all public assistance programs, including Medicaid, SNAP, services provided under the TANF block grant, and cash assistance provided under Ohio Works First:
  - The payment error rate of each program, including the dollar amount of the payment errors;
  - ☐ The number of work requirement exemptions issued in each program;
  - The number of confirmed cases of intentional program violation and fraud in each program.

#### **UNEMPLOYMENT**

# **Identity verification**

(R.C. 4141.28)

The bill requires an individual filing an application for determination of benefit rights for unemployment compensation to furnish proof of identity at the time of filing in the manner prescribed by the ODJFS Director.

Under continuing law, determining eligibility for unemployment benefits is a two-phase process. In the first phase, an individual files an initial application for a determination of benefit rights, which generally examines whether the individual worked and earned enough to be eligible for benefits ("monetary eligibility"). This application is used to establish the individual's benefit year, which is the 52-week period during which the individual may file claims for benefits based on satisfying the monetary eligibility requirements. After filing a valid initial application and establishing a benefit year, an individual enters the second phase of the process. In the second phase, the individual must file a claim for benefits each week the individual seeks benefits during the benefit year. At this point, the individual must satisfy "nonmonetary requirements." The

H.B. 33 Page | 409

nonmonetary requirements concern filing appropriate paperwork, the reason why the individual is unemployed, and work search requirements. 121

# Benefit reductions based on receiving certain pay

(R.C. 4141.31)

The bill requires a claimant's unemployment benefits for any week of unemployment be reduced by the full amount of holiday pay or allowance paid to the claimant for that week. Continuing law applies the same weekly reduction to vacation pay or allowance.

The bill also requires a claimant's benefits for any week of unemployment be reduced by the amount of any bonus payable under the law, the terms of a collective bargaining agreement, or other employment contract. The reduction amount equals the claimant's weekly benefit amount in the first and each succeeding week following the claimant's separation from the employer making the bonus payment until the total bonus amount is exhausted.

Under continuing law, no benefits are paid to a claimant for any week in which the claimant receives remuneration equal to or exceeding the claimant's weekly benefit amount. If the amount of remuneration is less than the claimant's weekly benefit amount, continuing law requires the amount of remuneration that exceeds 20% of the claimant's weekly benefit to be deducted for that week. Under current law, holiday pay and bonuses are considered remuneration and the amount of those forms of remuneration that exceeds 20% of the claimant's weekly benefit is deducted for that week. 122

#### Disclosure of information

(R.C. 4141.21, 4141.211, 4141.22, and 4141.43)

The bill specifies that information maintained by the ODJFS Director or the Unemployment Compensation Review Commission (UCRC), or furnished to the ODJFS Director or UCRC by employers and employees under the Unemployment Compensation Law, is not a public record under the Ohio Public Records Act. <sup>123</sup> This is consistent with continuing law that specifies that the information is for the exclusive use and information of ODJFS and the UCRC and may not be disclosed unless an exception applies.

The bill allows for the disclosure of unemployment compensation information if the disclosure is permitted by federal law under the following circumstances:

■ The information is, or regards, appeal records and decisions or precedential determinations on coverage of employers, employment, and wages, provided that any social security numbers and personal health information have been removed.

<sup>&</sup>lt;sup>121</sup> R.C. 4141.28 and R.C. 4141.01 and 4141.29, not in the bill.

<sup>&</sup>lt;sup>122</sup> R.C. 4141.30(C), not in the bill.

<sup>&</sup>lt;sup>123</sup> R.C. 149.43.

- The information is about an individual or employer and is disclosed to that individual or employer.
- The information is about an individual or employer and is disclosed to the individual's or employer's agent, if the agent presents a written release from the individual or employer or another form of permissible consent if the agent demonstrates that a written release is impossible or impracticable to obtain.
- The information is disclosed to an elected official performing constituent services who presents reasonable evidence that an individual or employer has authorized a disclosure about that individual or employer.
- The information is about an individual or employer and is disclosed to an attorney who is retained for purposes related to unemployment compensation law and asserts that the attorney represents the individual or employer.
- The information is about an individual or employer and is disclosed to a third party who is not an agent, but is providing a service or benefit to the individual or employer or is carrying out administration or evaluation of a public program, if the third party obtains a written release from the individual or employer that is signed and does all of the following:
  - □ Specifically identifies the information to be disclosed;
  - □ States which files will be accessed to obtain the information;
  - □ Specifies the purpose for which the information is sought and that the information will only be used for that purpose;
  - □ Indicates all of the parties who may receive the information.
- The information is disclosed to a public official, or an agent or contractor of such an official, for use in the performance of official duties, including research related to the administration of those duties (the information may not be used for the purpose of solicitation of contributions or expenditures to or on behalf of a candidate for public or political office or to a political party).
- The information is disclosed to the federal Bureau of Labor Statistics pursuant to a cooperative agreement with the Bureau.
- The information is disclosed in response to a subpoena or court order, provided the subpoena or order is properly served on the ODJFS Director or the UCRC, and a court has previously issued a binding precedential decision that requires disclosures of this type or an established pattern of prior court decisions requiring the type of disclosure exists.
- The information is disclosed to a local, state, or federal government official, other than a clerk of court on behalf of a litigant.
- The information is disclosed to a federal or state official for purposes of unemployment compensation program oversight and audits or to a federal agency that the U.S.
   Department of Labor (which administers federal unemployment law) has determined to

Page | **411** H.B. 33

have adequate safeguards to satisfy confidentiality and safeguard requirements under federal law.

The disclosure of information is required by law.

The allowed disclosures discussed above replace current law that simply allows the ODJFS Director to cooperate with departments and agencies in the exchange or disclosure of information as to wages, employment, payrolls, unemployment, and other information. The bill also eliminates the following:

- The prohibition against information maintained by the ODJFS Director or the UCRC being used in any court or as evidence in any action, other than one arising under the Unemployment Compensation Law;
- The requirement that all information and records necessary or useful in a claim determination or necessary in verifying a charge to an employer's account must be available for examination and use by the employer and the employee involved or their authorized representatives in the hearing of those cases;
- Authorization for the ODJFS Director to employ, jointly with one or more agencies or departments, auditors, examiners, inspectors, and other employees necessary for the administration of the Unemployment Compensation Law and employment and training services.

The bill eliminates the ODJFS Director's authority to adopt rules defining the requirements for the release of individual income verification information to a consumer reporting agency, and instead, defines what constitutes "wage information" that may be disclosed to a consumer reporting agency under continuing law. The bill defines "wage information" to mean the name, Social Security number, quarterly wages paid to, and weeks worked by an employee, and the name, address, and state and federal tax identification number of an employer reporting wages under the Unemployment Compensation Law.

The bill allows the following information to be disclosed to accredited colleges and universities, accredited educational institutions, nonprofit research organizations, and other organizations conducting research, if the disclosure is for the purpose of assisting in research or for use in providing or improving the provision of government services:

- Wage information as defined above;
- Whether an individual is receiving, has received, or has applied for unemployment benefits;
- The amount of unemployment benefits an individual is receiving or entitled to receive;
- An individual's current or most recent home address;
- Whether an individual has refused an offer of work and, if so, a description of the job offered including the terms, conditions, and rate of pay;
- Any other information contained in the records of the ODJFS Director which is needed by the requesting agency to verify eligibility for, and the amount of, benefits;

- Employment and training information;
- Employer information.

The ODJFS Director may require recipients of unemployment compensation information under the bill to enter into a written agreement to receive the information. A recipient of that information, other than an individual or employer receiving information about that individual or employer, cannot re-disclose the information without approval to do so from the ODJFS Director and must safeguard the information against unauthorized access or re-disclosure. Failure to comply with bill's disclosure provisions may result civil or criminal penalties, including penalties for unauthorized disclosure of unemployment information under continuing law, as applicable. Under continuing law, an unauthorized disclosure of unemployment information may result in a fine of \$100 to \$1,000, imprisonment of up to one year, or both. 124

For purposes of the bill's disclosure of information provisions, "unemployment compensation information" means information maintained by the ODJFS Director or the UCRC, or furnished to the Director or the UCRC by employers or employees pursuant to the Unemployment Compensation Law, that pertains to the administration of the Unemployment Compensation Law. It includes a wage report collected under the Income and Eligibility Verification System established under continuing law only if it is obtained by ODJFS for determining unemployment compensation monetary eligibility or is downloaded to ODJFS's files as a result of a crossmatch. "Unemployment compensation information" does not include any of the following:

- Information in the New Hires Directory maintained by ODJFS under continuing law<sup>126</sup> or in the National Directory of New Hires, if the information has not been used in the administration of the unemployment compensation program;
- ODJFS personnel or fiscal information;
- Information that is in the public domain.

# Participation in certain federal programs

(R.C. 4141.43)

The bill specifies that the law requiring the ODJFS Director to take action as necessary to secure all advantages available under certain federal laws does not require the Director to participate in, nor preclude the Director from ceasing to participate in, any voluntary, optional, special, or emergency program offered by the federal government under federal laws or any other federal program enacted to address exceptional unemployment conditions.

Page | **413** 

H.B. 33

<sup>&</sup>lt;sup>124</sup> R.C. 4141.99, not in the bill.

<sup>&</sup>lt;sup>125</sup> R.C. 4141.162, not in the bill.

<sup>&</sup>lt;sup>126</sup> R.C. 3121.894, not in the bill.

### Acceptable collateral from certain reimbursing employers

(R.C. 4141.241)

Continuing law requires a nonprofit employer wishing to be a reimbursing employer under the Unemployment Compensation Law to submit collateral to the ODJFS Director. The bill makes surety bonds the only acceptable form of that collateral. Thus, it eliminates the ability to submit other forms of collateral approved by the Director, such as bonds and securities.

Ohio's unemployment system has two types of employers: contributory employers and reimbursing employers. Employers who are assigned a contribution rate and make contributions to the Unemployment Compensation Fund are contributory employers. Most private sector employers are contributory employers. Certain employers are allowed to reimburse the fund after benefits are paid; they are known as "reimbursing employers." 127

#### OTHER PROVISIONS

### OhioMeansJobs training dashboard

(R.C. 6301.13)

The bill requires ODJFS to establish a dashboard of training options to be available on the OhioMeansJobs website. The dashboard must include training options, for students and young adults, that are either funded by ODJFS and other state agencies or are partnerships entered into with private entities and are available at no cost.

### Workforce report for horizontal well production

(Repealed R.C. 6301.12)

The bill eliminates the requirement that the Office of Workforce Development within ODJFS prepare an annual workforce report for horizontal well production. Under that law, the Office must comprehensively review the direct and indirect economic impact of businesses engaged in the production of horizontal wells in Ohio and prepare the report annually by July 30.

### Office of the Migrant Agricultural Ombudsperson

(R.C. 3733.471; repealed R.C. 3733.49 and 4141.031; conforming changes in R.C. 3733.41, 3733.43, 3733.431, 3733.45, 3733.46, 3733.47, and 5321.01)

The bill eliminates the Office of the Migrant Agricultural Ombudsperson established under the authority of the ODJFS Director. Current law requires the Migrant Agricultural Ombudsperson to oversee agricultural labor camps in Ohio, including collecting and disseminating information regarding housing for migrant agricultural laborers and agricultural labor camps, becoming familiar with state and federal laws and programs concerning migrant agricultural laborers and agricultural labor camps, receiving and referring complaints or

Page | 414 H.B. 33

<sup>&</sup>lt;sup>127</sup> R.C. 4141.01(L), not in the bill.

questions, and preparing an annual report regarding migrant agricultural labor conditions and recommendations for change.

Current law also allows a person to report a violation regarding agricultural labor camps – including a violation of the Minor Labor Law<sup>128</sup> or Minimum Fair Wage Standards Law<sup>129</sup> – to the Ombudsperson. The bill instead requires the person to make the report to the State Monitor Advocate, who must forward the reports to the Attorney General for investigation and possible action, similar to continuing law.

Under federal law, the workforce development agency of each state (in Ohio, ODJFS) must appoint a State Monitor Advocate. The State Monitor Advocate's duties include similar duties to the Migrant Agricultural Ombudsperson, such as collecting and reviewing data regarding the living and working conditions of migrant and seasonal farmworkers and receiving complaints and referring alleged violations to enforcement agencies. The State Monitor Advocate also is responsible for oversight activities for migrant and seasonal farmworkers, including conducting on-site reviews and field visits, monitoring the provision of employment services, and promoting the Agricultural Recruitment System to connect job seekers to employers. <sup>130</sup>

<sup>&</sup>lt;sup>128</sup> R.C. Chapter 4109.

<sup>&</sup>lt;sup>129</sup> R.C. Chapter 4111.

<sup>&</sup>lt;sup>130</sup> 20 C.F.R. 653.108 and <u>Monitor Advocate System</u>, which may be accessed by conducting a keyword "Monitor advocate" search on the U.S. Department of Labor website: dol.gov.