

Greenbook

LBO Analysis of Enacted Budget

Ohio Department of Developmental Disabilities

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Attachment:

Appropriation Spreadsheet

LBO Greenbook

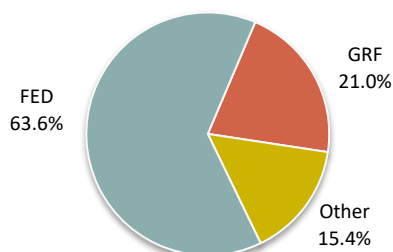
Ohio Department of Developmental Disabilities

Quick look...

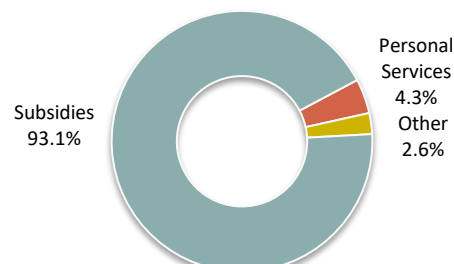
- The Ohio Department of Developmental Disabilities (DODD) is the primary state agency for Ohioans with developmental disabilities (DD). DODD's mission is to promote comprehensive statewide programs for individuals with developmental disabilities and their families.
- Total budget appropriations: \$5.51 billion in FY 2026 and \$5.75 billion in FY 2027.
 - Primary budget use: approximately 93.1% of funds are for subsidies – payments for home- and community-based service waivers (HCBS), residential services, as well as county DD board subsidies.
 - Sustains and solidifies direct-service provider (DSP) rate increases from the previous budget.
 - Provides funding for more than 44,000 Ohioans to receive HCBS, allowing people with developmental disabilities to be supported to the greatest extent possible in their communities and at home with their families.
 - Sources of the budget: 21.0% GRF, 63.6% Federal, and the remaining 15.4% consists of state Dedicated Purpose funds and Internal Service Activity funds.

| Fund Group | FY 2024 Actual | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---------------------------------|------------------------|------------------------|--------------------------|--------------------------|
| General Revenue (GRF) | \$925,989,408 | \$1,049,884,590 | \$1,178,005,217 | \$1,188,021,000 |
| Dedicated Purpose (DPF) | \$656,506,718 | \$801,671,090 | \$816,604,384 | \$880,870,026 |
| Internal Service Activity (ISA) | \$30,813,884 | \$30,823,300 | \$20,000,000 | \$20,000,000 |
| Federal (FED) | \$2,792,687,113 | \$3,274,640,056 | \$3,495,974,740 | \$3,661,251,154 |
| Total | \$4,405,997,123 | \$5,157,019,035 | \$5,510,584,341 | \$5,750,142,180 |
| % change | -- | 17.0% | 6.9% | 4.3% |
| <i>GRF % change</i> | -- | 13.4% | 12.2% | 0.9% |

**Chart 1: DODD Budget by Fund Group
FY 2026-FY 2027 Biennium**



**Chart 2: DODD Budget by Expense Category
FY 2026-FY 2027 Biennium**



Biennial total: \$11.26 billion

Overview

Agency overview

The Ohio Department of Developmental Disabilities (DODD) is the primary state service agency for Ohioans with developmental disabilities. DODD's mission is to promote comprehensive statewide programs and services – including public education, prevention, diagnosis, treatment, training, and care – for persons with developmental disabilities and their families wherever they reside in the state. DODD provides administrative leadership to local authorities in planning and developing community-wide services for persons with developmental disabilities and their families and also promotes programs of professional training and research in cooperation with other state agencies and institutions of higher learning.

Most of DODD's budget is used to pay for persons with developmental disabilities to receive services in residential facilities and in home- and community-based settings. DODD pays for services provided for persons through three home- and community-based services (HCBS) Medicaid waiver programs, as well as for services rendered at private intermediate care facilities (ICFs) and at regional developmental centers (DCs) throughout the state. In addition, DODD provides subsidies to, and oversight of, Ohio's 88 county boards of developmental disabilities (DD). County DD boards provide a variety of community-based services including residential support, early intervention, family support, adult vocational and employment services, and support administration. Nearly 100,000 individuals receive services from DODD, through waiver programs, ICFs, DCs, and other services.

Appropriation summary

The enacted budget provides a total appropriation of \$5.51 billion in FY 2026 and \$5.75 billion in FY 2027. The table and Chart 1 shown in the **"Quick look"** section present the enacted appropriations by fund group. As shown in Chart 1, federal funds account for the largest portion (63.6%) of DODD's budget. Federal funds in DODD's budget are primarily federal Medicaid reimbursements for expenditures for services provided to Medicaid recipients. DODD receives federal Medicaid reimbursement for payments made for HCBS waivers, services provided in developmental centers, payments to private ICFs, and targeted case management services.

GRF dollars account for the next largest share (21.0%) of the budget. Most GRF dollars are used as the Medicaid state share for HCBS waivers, services provided in developmental centers, and payments to private ICFs. GRF dollars are also used to distribute subsidies to county DD boards.

Dedicated Purpose Fund (DPF) dollars account for the next largest share of appropriations at 15.1%. The funding for DPF funds comes from a variety of sources that include the following: county DD board payments of a portion of the nonfederal share for waiver services, revenue from a fee that county DD boards pay to DODD based on the value of Medicaid waiver claims paid by the board, and a transfer of franchise fees for intermediate care facilities for individuals with intellectual disabilities (ICFs/IID). Internal Service Activity funds account for just over 0.3% of DODD's budget and include revenue generated from leasing land or space at a developmental center, or service payments for some private residents.

Chart 2 in the “**Quick look**” section shows the appropriations by object of expense. As seen from the chart, the vast majority of appropriations (93.1%) are used for subsidies. The second largest expense category is personal services, which accounts for 4.3% of appropriations. The remaining 2.6% of appropriations are used for things such as supplies and maintenance, debt service, and purchased personal services.

Analysis of FY 2026-FY 2027 budget

Introduction

This section provides an analysis of the funding for each appropriation line item (ALI) in the Ohio Department of Developmental Disabilities' (DODD) budget. For organizational purposes, these ALIs are grouped into two categories based on their funding purposes. The analysis for an ALI with a lower category or subcategory designation will appear before that for an ALI with a higher category or subcategory designation. That is, the analysis for an ALI with a category designation of C1:8 will appear before the analysis for an ALI with a category designation of C2:1 and the analysis for an ALI with a category designation of C1:3 will appear before the analysis for an ALI with a category designation of C1:8.

To aid the reader in locating each ALI in the analysis, the following table shows the category in which each ALI has been placed, listing the ALIs in order within their respective fund groups and funds. This is the same order the ALIs appear in the DODD section of the budget bill.

In the analysis, each appropriation item's expenditures for FY 2025 and appropriations for FY 2026 and FY 2027 are listed in a table. Following the table, a narrative describes how the appropriation is used and any changes affecting the appropriation. If the appropriation is earmarked, the earmarks are listed and described.

| Categorization of DODD's Appropriation Line Items for Analysis of FY 2026-FY 2027 Budget | | | | | |
|--|--------|--|---|-----------------------|----------|
| Fund | ALI | ALI Name | | | Category |
| General Revenue Fund Group | | | | | |
| GRF | 320411 | Special Olympics | 2 | Non-Medicaid Services | |
| GRF | 320412 | Protective Services | 2 | Non-Medicaid Services | |
| GRF | 320415 | Developmental Disabilities Facilities Lease Rental Bond Payments | 2 | Non-Medicaid Services | |
| GRF | 322421 | Part C Early Intervention | 3 | Retired Line Items | |
| GRF | 322422 | Multi System Youth | 2 | Non-Medicaid Services | |
| GRF | 322423 | Technology First | 2 | Non-Medicaid Services | |
| GRF | 322508 | Employment First Initiative | 2 | Non-Medicaid Services | |
| GRF | 322509 | Community Supports and Rental Assistance | 2 | Non-Medicaid Services | |
| GRF | 322510 | Best Buddies Ohio | 2 | Non-Medicaid Services | |
| GRF | 653321 | Medicaid Program Support – State | 1 | Medicaid Services | |
| GRF | 653407 | Medicaid Services | 1 | Medicaid Services | |
| Dedicated Purpose Fund Group | | | | | |
| 2210 | 322620 | Supplemental Service Trust | 2 | Non-Medicaid Services | |
| 4890 | 653632 | Developmental Centers Direct Care Services | 1 | Medicaid Services | |
| 5DK0 | 322629 | Capital Replacement Facilities | 2 | Non-Medicaid Services | |
| 5EV0 | 653627 | Medicaid Program Support | 1 | Medicaid Services | |

| Categorization of DODD's Appropriation Line Items for Analysis of FY 2026-FY 2027 Budget | | | | |
|--|--------|--|---|-----------------------|
| Fund | ALI | ALI Name | | Category |
| 5GE0 | 320606 | Central Office Operating Expenses | 2 | Non-Medicaid Services |
| 5GE0 | 653606 | ICF/IID and Waiver Match | 1 | Medicaid Services |
| 5H00 | 322619 | Medicaid Repayment | 2 | Non-Medicaid Services |
| 5HC8 | 653698 | DDD Home and Community Based Services | 3 | Retired Line Items |
| 5S20 | 653622 | Medicaid Administration and Oversight | 1 | Medicaid Services |
| 5Z10 | 653624 | County Board Waiver Match | 1 | Medicaid Services |
| Internal Service Activity Fund Group | | | | |
| 1520 | 653609 | DC and Residential Facilities Operating Services | 1 | Medicaid Services |
| Federal Fund Group | | | | |
| 3250 | 322612 | Community Social Service Programs | 2 | Non-Medicaid Services |
| 3A40 | 653654 | Medicaid Services | 1 | Medicaid Services |
| 3A40 | 653655 | Medicaid Support | 1 | Medicaid Services |
| 3A50 | 320613 | Developmental Disabilities Council | 2 | Non-Medicaid Services |
| 3HC8 | 653699 | DDD Home and Community Based Services – Federal | 3 | Retired Line Items |

Category 1: Medicaid Services

This category of appropriation line items includes the major sources of funding for Medicaid waivers, developmental centers, and intermediate care facilities for individuals with intellectual disabilities (ICFs/IID), along with targeted case-management services. Medicaid services provided to eligible persons are reimbursed by the federal government. The federal government reimburses allowable expenditures based on a state's federal medical assistance percentage (FMAP) rate, which is based on economic data and determined annually by the federal government. For federal fiscal year (FFY) 2026, Ohio's FMAP rate is 64.85% (meaning for every \$1 spent on Medicaid-eligible services, the federal government reimburses the state about 65¢). The nonfederal share comes either from state funds or from local funds provided by county developmental disabilities (DD) boards, depending on the service.

The total funding dedicated to these services/activities is approximately \$4.87 billion in FY 2025, \$5.43 billion in FY 2026, and \$5.67 billion in FY 2027.¹

H.B. 96 contains funding for the continuation of direct-service provider (DSP) competitive wages begun in the previous budget. The bill also appropriates GRF money to replace American Rescue Plan Act of 2021 (ARPA) funds that expired at the end of FY 2025.

¹ Some Medicaid administrative funds for central operating expenses are captured in the Administration category.

C1:1: Medicaid Program Support – State (ALI 653321)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| GRF ALI 653321, Medicaid Program Support – State | \$7,842,000 | \$8,163,217 | \$8,300,000 |
| % change | -- | 4.1% | 1.7% |

This line item is used to support Central Office operating expenses, including personal services, maintenance, supplies, and equipment needed to carry out DODD's mission and ensure compliance with state and federal laws. The appropriation increases 4.1% in FY 2026 and 1.7% in FY 2027. This increase is primarily to support cost-of-living increases for agency employees.

C1:2: Medicaid Services (ALI 653407)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|-----------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 653407, Medicaid Services | \$1,004,132,592 | \$1,127,127,000 | \$1,140,627,000 |
| % change | -- | 12.2% | 1.2% |

This line item is used for the state share of Medicaid payments to both public and private ICFs/IID, payments for HCBS waiver services, and for services to developmental center residents enrolled in Medicaid. The line item represents much of the nonfederal share of Medicaid expenses, which are driven by many factors including Medicaid caseload, utilization, and payment rate. This line item is also used to assist county DD boards with their nonfederal share of Medicaid expenditures. The appropriation assumes no change in current waiver slots and is based on DODD's projection on ICFs/IID and HCBS waiver expenditures. It also takes into account DODD's projected state obligation under R.C. 5123.047, which requires DODD to pay the nonfederal share of Medicaid expenditures for persons with developmental disabilities. The appropriation increases 12.2% in FY 2026 and 1.2% in FY 2027. This will enable DODD to meet the projected state obligation required under R.C. 5123.047 to pay the nonfederal share of Medicaid expenditures for Medicaid case management services and HCBS for which no county DD is responsible. This also includes a portion of a cost-of-living adjustment for employees at Ohio's eight state-owned DCs.

C1:3: Developmental Centers Direct Care Services (ALI 653632)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 4890 ALI 653632, Developmental Centers Direct Care Services | \$4,058,868 | \$7,000,000 | \$7,000,000 |
| % change | -- | 72.5% | 0.0% |

This line item is used to offset a person's cost of care in a state developmental center (DC). It aims to direct other governmental resources received by individuals to the expenses associated with care and services provided to them during their residency. Cost-of-care payments

made by individuals residing in a DC, along with a match for day services paid by the county DD boards, are deposited into Fund 4890 and expended out of this line item. This line item is primarily used for payroll expenses for staff at the state's DCs. The appropriation is based on DODD's estimated expenditures based on past years' data and allows for budgeting flexibility.

C1:4: Medicaid Program Support (ALI 653627)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 5EVO ALI 653627, Medicaid Program Support | \$1,166,261 | \$2,540,000 | \$2,540,000 |
| % change | -- | 117.8% | 0.0% |

This line item is used for the administrative expenses associated with the certification, licensing, and inspecting of Medicaid service providers. It is also used to transfer Medicaid provider fees to the Ohio Department of Medicaid (ODM). Medicaid fees are collected for new providers. The appropriation is based on DODD's estimated expenditures based on past years' data and allows for budgeting flexibility.

C1:5: ICF/IID and Waiver Match (ALI 653606)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 5GE0 ALI 653606, ICF/IID and Waiver Match | \$50,064,061 | \$60,000,000 | \$60,000,000 |
| % change | -- | 19.8% | 0.0% |

This line item is used for the state share of Medicaid payments for private ICF/IID services and HCBS waivers. ODM collects a franchise fee from ICF/IID operators and a portion of the ICF/IID franchise fees then are transferred from ODM to DODD through Fund 5GE0. The appropriation is based on DODD's estimated expenditures based on past years' data and allows for budgeting flexibility.

C1:6: Medicaid Administration and Oversight (ALI 653622)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 5S20 ALI 653622, Medicaid Administration and Oversight | \$33,014,697 | \$36,000,000 | \$36,000,000 |
| % change | -- | 9.0% | 0.0% |

This line item is used for Medicaid administration and oversight including staff, systems, and other resources dedicated to eligibility determinations, training, fiscal management, claims processing, quality assurance, and other such duties identified by DODD. This line item is supported by the revenue generated by a 1.25% administrative fee assessed to county DD boards based on the projected dollar value of all paid claims for Medicaid waiver services. The increased

use of Medicaid waivers has caused the amount of revenue generated from this fee to increase. The appropriation increases 9.0% in FY 2026 and is then flat-funded in FY 2027.

C1:7: County Board Waiver Match (ALI 653624)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 5Z10 ALI 653624, County Board Waiver Match | \$595,748,163 | \$688,000,000 | \$752,000,000 |
| % change | -- | 15.5% | 9.3% |

This line item is used to expend the county DD boards' nonfederal share of expenditures for HCBS Medicaid services. Expenditures for HCBS are driven by many factors including caseloads, utilization, and payment rate. The recommended funding level assumes no change in current waiver slots and is based on DODD's projection on HCBS waiver expenditures.

Funds paid by county DD boards for the counties' nonfederal share of HCBS are deposited into Fund 5Z10. FY 2026 and FY 2027 projections assume 6% annual growth in waiver billings. The appropriation represents an increase from FY 2025 to meet the projected local obligation required under R.C. 5126.059 and 5126.0510 for county DD boards to pay the nonfederal share of Medicaid expenditures for Medicaid case management services.

C1:8: DC and Residential Facilities Operating Services (ALI 653609)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 1520 ALI 653609, DC and Residential Facilities Operating Services | \$30,823,300 | \$20,000,000 | \$20,000,000 |
| % change | -- | -35.1% | 0.0% |

This line item is used for operating expenses (primarily payroll) at the state's developmental centers. Revenues from the sales of goods and services at the developmental centers are deposited into Fund 1520. Revenue received in this fund has been outpacing appropriation in recent fiscal years. The appropriation represents a decrease relative to FY 2025 funding, as DODD has made a dedicated effort over the past two years to spend down the growing cash balance of this fund. This adjusts spending to be closer to projected in-year revenues, which is reflected in the reduced appropriation.

C1:9: Medicaid Services (ALI 653654)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|------------------------------------|-------------------|--------------------------|--------------------------|
| 3A40 ALI 653654, Medicaid Services | \$3,058,344,413 | \$3,385,530,510 | \$3,545,767,920 |
| % change | -- | 10.7% | 4.7% |

This line item is used for the federal share of Medicaid expenditures for community-based waivers, targeted case management, ICFs/IID, and developmental center services. Medicaid expenditures for these services are driven by many factors, including caseloads, utilization, payment rate, and FMAP. The appropriation increases are based on DODD's projection.

C1:10: Medicaid Support (ALI 653655)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|-----------------------------------|-------------------|--------------------------|--------------------------|
| 3A40 ALI 653655, Medicaid Support | \$83,416,403 | \$92,000,000 | \$97,000,000 |
| % change | -- | 10.3% | 5.4% |

This line item is used to expend the federal share for Medicaid administrative activities. It is also used to pass through to county DD boards the Medicaid administrative claiming reimbursement. The appropriation for this line item represents an increase from FY 2025 levels due to anticipated increases in Medicaid administrative claims and costs.

Category 2: Non-Medicaid Services

This category of appropriation line items includes the major sources of funding for non-Medicaid services, such as those provided by the county DD boards as well as grants and other services. The total funding dedicated to these non-Medicaid services is approximately \$75.1 million in FY 2025, \$84.2 million in FY 2026, and \$80.9 million in FY 2027.

H.B. 96 maintains funding for multi-system youth needs, for protective services at ICFs/IID, and technological innovation and support for persons with developmental disabilities. Multi-system youth (youth with complex behavioral health care needs that involve services from multiple state systems) are served with a goal of reducing custody relinquishments while receiving services. The Technology First initiative aims to identify and leverage ways technology can help improve life outcomes for persons with developmental disabilities, providing them with increased opportunities to live, work, and thrive in their communities. Changes from the previous budget include increasing the grant to Special Olympics Ohio and adding funding for Best Buddies Ohio.

C2:1: Special Olympics (ALI 320411)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|----------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 320411, Special Olympics | \$100,000 | \$250,000 | \$250,000 |
| % change | -- | 150.0% | 0.0% |

This line item distributes funds in support of Special Olympics Ohio for their summer games. Special Olympics Ohio is a nonprofit organization which provides year-round sports training and competition in 19 Olympic-style sports for over 20,000 children and adults in Ohio. The appropriation increases for FY 2026 and is then flat-funded for FY 2027.

C2:2: Protective Services (ALI 320412)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|-------------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 320412, Protective Services | \$3,200,000 | \$3,200,000 | \$3,200,000 |
| % change | -- | 0.0% | 0.0% |

This line item is used for costs associated with guardianships, trusteeships, and protectorships for persons with developmental disabilities. DODD contracts with Advocacy and Protective Services, Inc. (APSI) – a nonprofit organization that advocates for persons with developmental disabilities – for these services. As guardians, APSI is appointed by a county probate court and makes decisions about medical care and providers, among other things. As a trustee, APSI assists individuals with financial matters. The appropriation is flat-funded at the FY 2025 level for both FY 2026 and FY 2027. Caseloads and staffing demands drive costs in this line item. With the centralization of the referral process over 120 new clients have been accepted, reducing the waitlist from 142 to 28 over the past 15 months. Voluntary turnover has been constant at 10% for two years, down from over 20% in FY 2022.

C2:3: Developmental Disabilities Facilities Lease Rental Bond Payments (ALI 320415)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| GRF ALI 320415, Developmental Disabilities Facilities Lease Rental Bond Payments | \$22,597,806 | \$27,500,000 | \$24,200,000 |
| % change | -- | 21.7% | -12.0% |

This line item is used to make debt service payments on bonds issued for long-term capital construction projects related to DD service facilities. The change in appropriation in each fiscal year reflects DODD's projected scheduled debt service payments, in line with caps implemented by the Office of Budget and Management (OBM).

C2:4: Multi System Youth (ALI 322422)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|------------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 322422, Multi System Youth | \$4,223,426 | \$5,000,000 | \$5,000,000 |
| % change | -- | 18.4% | 0.0% |

This line item supports services for youth with complex needs who are served by multiple state systems. Initiatives currently funded out of this line item include the Multidisciplinary Comprehensive Assessment Team (MCAT), which assesses the needs of referred youth and makes recommendations for interventions aiming to keep children in their homes and communities, and Regional Coaches, which refers youth for MCAT assessment and help families implement MCAT recommendations. The line item also currently supports the Keeping Families

Together Program, which provides subsidy payments to eligible county DD boards for the provision of respite services and other services and supports for multi-system youth in their communities. Costs are driven by the number of youth referred to MCAT. The appropriation increases 18.4% for FY 2026 and is then flat-funded for FY 2027. This funding level supports providing the MCAT to younger children with intensive behavioral needs and enhancing technical assistance for the program, which DODD anticipates will increase use.

C2:5: Technology First (ALI 322423)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|----------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 322423, Technology First | \$2,151,971 | \$2,700,000 | \$2,700,000 |
| % change | -- | 25.5% | 0.0% |

This line item funds the agency's Technology First initiative. In 2018, Ohio became the first state in the country to emphasize expanding access to technology for people with developmental disabilities. Since then, the agency has implemented a Technology First rule, emphasizing that Technology First is a philosophy – not a program, plan, or service – and that technological solutions should be explored as a first option for people served regardless of level of disability. Initiatives within the Technology First umbrella aim to help people learn more about how to use technology to improve their quality of life and how they can experience more independence and personal freedom. Examples include providing funding for county DD boards to provide Internet assistance, the Tech Ambassador network aimed to enhance peer-to-peer mentoring on technology use, and the Rapid Response system to accelerate connections between technology solutions and individuals coordinating services. The appropriation increases 25.5% in FY 2026 and is flat-funded at that level for FY 2027.

C2:6: Employment First Initiative (ALI 322508)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| GRF ALI 322508, Employment First Initiative | \$2,785,790 | \$2,700,000 | \$2,700,000 |
| % change | -- | -3.1% | 0.0% |

This line item is used to fund an initiative with Opportunities for Ohioans with Disabilities (OOD) and to develop a long-term system for placing persons with developmental disabilities in community employment. The goal of the initiative is to increase employment opportunities for persons with developmental disabilities. Funds support vocational rehabilitation counselors that are dedicated to assisting such persons in attaining competitive community employment, as well as continuing employment transformation grants as part of the *Ball v. DeWine* settlement approved April 24, 2020. The appropriation is slightly reduced in the first year of the biennium from the FY 2025 level and is then flat-funded in the second year.

OOD and DODD established an interagency agreement to expand employment services for working-age adults with developmental disabilities. The statewide Employment First initiative supports jobseekers in transitioning from facility-based work and nonwork settings (sheltered

workshops, enclaves, adult day-support programs, or residential settings) to competitive integrated employment. Numerous OOD vocational rehabilitation (VR) counselors work with local county DD boards to identify and provide VR services to eligible individuals served. The partnership provides a full range of individualized VR services designed to meet persons on their own unique path to employment. VR services may include job development services to help with job matches and on-the-job supports including job coaching.

C2:7: Community Supports and Rental Assistance (ALI 322509)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| GRF ALI 322509, Community Supports and Rental Assistance | \$1,048,999 | \$1,265,000 | \$944,000 |
| % change | -- | 20.6% | -25.4% |

This line item is used to provide county DD boards with funding for rental assistance for individuals who are receiving home- and community-based services and to former residents of ICFs. The DODD Director is required to establish the methodology for determining the amount and distribution of this funding. Costs in this line item are driven by housing and economic trends, as well as number of individuals assisted. The appropriation increase of 20.6% in FY 2026 is the result of earmarks that are mostly contained in that year. Hudson Community Living will receive \$225,000 in FY 2026 and \$54,000 in FY 2027, while Friendship Circle of Cleveland will receive \$150,000 in FY 2026.

C2:8: Best Buddies Ohio (ALI 322510)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|-----------------------------------|-------------------|--------------------------|--------------------------|
| GRF ALI 322510, Best Buddies Ohio | \$0 | \$100,000 | \$100,000 |
| % change | -- | -- | 0.0% |

This line item is used to provide the Best Buddies Ohio Program with support in the delivery and expansion of skills-building services throughout Ohio schools and communities. The appropriation is flat-funded for FY 2027.

C2:9: Community Social Service Programs (ALI 322612)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 3250 ALI 322612, Community Social Service Programs | \$18,091,800 | \$15,075,000 | \$15,075,000 |
| % change | -- | -16.7% | 0.0% |

As part of the ongoing restructuring of the executive branch, this item is used to expend a portion of the federal Social Services Block Grant (SSBG) received by Ohio, and possibly other smaller federal grants. Each year, the federal government allocates funds to support social services

for vulnerable children, adults, and families through the SSBG. In Ohio, the federal SSBG is received by the Ohio Department of Job and Family Services (ODJFS), which then distributes portions to other agencies. DODD receives 14.57% of the SSBG and uses it primarily to supplement costs for services provided by county DD boards. The funds can be used flexibly to address a variety of social-service needs, including Early Intervention (EI) programs. DODD expects reduced appropriations in future fiscal years as temporary funding sources are exhausted and the EI program is housed in the Department of Children and Youth.

C2:10: Supplement Service Trust (ALI 322620)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 2210 ALI 322620, Supplement Service Trust | \$64,366 | \$500,000 | \$500,000 |
| % change | -- | 676.8% | 0.0% |

This line item is used to disburse to a county DD board funds recovered from a supplemental services trust upon the death of the resident beneficiary. The number of people holding such a trust at their time of death dictates the annual revenue received, and there are no discernable patterns in revenue flow. Deposits are infrequent and unpredictable, and revenue for the upcoming budget period is estimated at the average annual revenue from FY 2022 through FY 2024. There is no target ending cash balance for this fund, and any revenue received is disbursed to the appropriate county DD board by December of each calendar year. Any cash balance at the end of a fiscal year is the result of payments being disbursed on a calendar-year basis. The \$500,000 appropriation amount should allow DODD to expend any revenue that is received.

C2:11: Capital Replacement Facilities (ALI 322629)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 5DK0 ALI 322629, Capital Replacement Facilities | \$59,794 | \$750,000 | \$750,000 |
| % change | -- | 1,154.3% | 0.0% |

This line item is used to reinvest funding into community capital projects after a community facility is sold before the terms outlined in its funding agreement. The Community Capital Assistance (CCA) Program capital appropriation is prioritized, and awards are made out of this line item, depending on capital funding available. The appropriation is based on DODD's estimated expenditures based on past years' data. The appropriation would give DODD flexibility to make awards as appropriate.

C2:12: Central Office Operating Expenses (ALI 320606)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 5GE0 ALI 320606, Central Office Operating Expenses | \$17,984,720 | \$20,914,384 | \$21,180,026 |
| % change | -- | 16.3% | 1.3% |

This line item is used for Central Office Operating Expenses. Additionally, \$100,000 is provided to the Ohio Center for Autism and Low Incidence to establish a lifespan autism hub to support families and professionals.

C2:13: Medicaid Repayment (ALI 322619)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|-------------------------------------|-------------------|--------------------------|--------------------------|
| 5H00 ALI 322619, Medicaid Repayment | \$72,936 | \$900,000 | \$900,000 |
| % change | -- | 1,134.0% | 0.0% |

This line item is used to pay back the federal portion of collections of overpayments from Medicaid providers. The appropriation is based on DODD's estimated expenditures based on past years' data and allows for budgeting flexibility.

C2:14: Developmental Disabilities Council (ALI 320613)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| 3A50 ALI 320613, Developmental Disabilities Council | \$2,748,206 | \$3,369,230 | \$3,408,234 |
| % change | -- | 22.6% | 1.2% |

This federal line item is used for the Ohio Developmental Disabilities Council (ODDC), which is a planning and advocacy body for community inclusion for persons with developmental disabilities. ODDC is part of a national network of state councils and consists of at least 30 members appointed by the Governor. ODDC provides grants to individuals and government agencies in order to expand innovative approaches for supporting persons with developmental disabilities, educate policymakers about the needs and abilities of such persons, and assist individuals with developmental disabilities with self-determination, employment, outreach, and training. Grants are based on parameters outlined in the Developmental Disabilities Assistance Act and on ODDC's mission to create change that improves independence, productivity, and inclusion for persons with developmental disabilities and their families in community life.

The appropriation is an increase from FY 2025 funding levels to support cost-of-living adjustments for ODDC's employees. The amount is sufficient to support ODDC's full staffing and program plans for the biennium.

Category 3: Retired Line Items

The following three line items from the previous budget were discontinued. The first two line items were used for federal funds associated with the COVID-19 public health emergency (PHE). The American Rescue Plan Act of 2021 (ARPA) sought to offset the negative economic impacts of the PHE through a one-time deposit of federal funding generated from 10% of home- and community-based services (HCBS) expenditures from April 1, 2021 through March 31, 2022. Federal law required these funds be disbursed by March 31, 2025. The third line item was discontinued when the program it funded moved to a different department.

C3:1: DDD Home and Community Based Services (ALI 653698)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 5HC8 ALI 653698, DDD Home and Community Based Services | \$99,437,223 | \$0 | \$0 |
| % change | -- | -100.0% | -- |

This line item was used for the state share of the HCBS payment.

C3:2: DDD Home and Community Based Services – Federal (ALI 653699)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|--|-------------------|--------------------------|--------------------------|
| 3HC8 ALI 653699, Home and Community Based Services – Federal | \$112,039,233 | \$0 | \$0 |
| % change | -- | -100.0% | -- |

This line item supported the federal share of the HCBS payment.

C3:3: Part C Early Intervention (ALI 322421)

| Fund/ALI | FY 2025 Actual | FY 2026 Appropriation | FY 2027 Appropriation |
|---|-------------------|--------------------------|--------------------------|
| GRF ALI 322421, Part C Early Intervention | \$1,802,005 | \$0 | \$0 |
| % change | -- | -100.0% | -- |

This line item was retired when the Early Intervention Program moved to the Department of Children and Youth (DCY), where it is funded through ALI 830405, Part C Early Intervention.

**FY 2026 - FY 2027 Final Appropriations
All Fund Groups - Detail**

H.B. 96 - Main Operating Appropriations Bill

| Detail by Agency | | | FY 2024 | FY 2025 | Appropriation FY 2026 | Appropriation FY 2027 | FY 2025 to FY 2026 % Change | FY 2026 to FY 2027 % Change |
|---|--------|--|----------------------|------------------------|--------------------------|--------------------------|--------------------------------|--------------------------------|
| DDD Department of Developmental Disabilities | | | | | | | | |
| GRF | 320411 | Special Olympics | \$100,000 | \$100,000 | \$250,000 | \$250,000 | 150.00% | 0.00% |
| GRF | 320412 | Protective Services | \$3,000,000 | \$3,200,000 | \$3,200,000 | \$3,200,000 | 0.00% | 0.00% |
| GRF | 320415 | Developmental Disabilities Facilities Lease Rental Bond Payments | \$25,855,634 | \$22,597,806 | \$27,500,000 | \$24,200,000 | 21.69% | -12.00% |
| GRF | 322421 | Part C Early Intervention | \$22,973,091 | \$1,802,005 | \$0 | \$0 | -100.00% | N/A |
| GRF | 322422 | Multi System Youth | \$5,172,097 | \$4,223,426 | \$5,000,000 | \$5,000,000 | 18.39% | 0.00% |
| GRF | 322423 | Technology First | \$2,228,377 | \$2,151,971 | \$2,700,000 | \$2,700,000 | 25.47% | 0.00% |
| GRF | 322508 | Employment First Initiative | \$2,559,603 | \$2,785,790 | \$2,700,000 | \$2,700,000 | -3.08% | 0.00% |
| GRF | 322509 | Community Supports and Rental Assistance | \$966,831 | \$1,048,999 | \$1,265,000 | \$944,000 | 20.59% | -25.38% |
| GRF | 322510 | Best Buddies Ohio | \$0 | \$0 | \$100,000 | \$100,000 | N/A | 0.00% |
| GRF | 653321 | Medicaid Program Support - State | \$7,842,000 | \$7,842,000 | \$8,163,217 | \$8,300,000 | 4.10% | 1.68% |
| GRF | 653407 | Medicaid Services | \$855,291,775 | \$1,004,132,592 | \$1,127,127,000 | \$1,140,627,000 | 12.25% | 1.20% |
| General Revenue Fund Subtotal | | | \$925,989,408 | \$1,049,884,590 | \$1,178,005,217 | \$1,188,021,000 | 12.20% | 0.85% |
| 2210 | 322620 | Supplement Service Trust | \$17,730 | \$64,366 | \$500,000 | \$500,000 | 676.80% | 0.00% |
| 4890 | 653632 | Developmental Centers Direct Care Services | \$4,403,930 | \$4,058,868 | \$7,000,000 | \$7,000,000 | 72.46% | 0.00% |
| 5DK0 | 322629 | Capital Replacement Facilities | \$816,875 | \$59,794 | \$750,000 | \$750,000 | 1,154.31% | 0.00% |
| 5EVO | 653627 | Medicaid Program Support | \$1,981,413 | \$1,166,261 | \$2,540,000 | \$2,540,000 | 117.79% | 0.00% |
| 5GEO | 320606 | Central Office Operating Expenses | \$20,191,036 | \$17,984,720 | \$20,914,384 | \$21,180,026 | 16.29% | 1.27% |
| 5GEO | 653606 | ICF/IID and Waiver Match | \$25,692,276 | \$50,064,061 | \$60,000,000 | \$60,000,000 | 19.85% | 0.00% |
| 5H00 | 322619 | Medicaid Repayment | \$36,223 | \$72,936 | \$900,000 | \$900,000 | 1,133.95% | 0.00% |
| 5HC8 | 653698 | DDD Home and Community Based Services | \$78,755,679 | \$99,437,223 | \$0 | \$0 | -100.00% | N/A |
| 5S20 | 653622 | Medicaid Administration and Oversight | \$32,129,512 | \$33,014,697 | \$36,000,000 | \$36,000,000 | 9.04% | 0.00% |
| 5Z10 | 653624 | County Board Waiver Match | \$492,482,044 | \$595,748,163 | \$688,000,000 | \$752,000,000 | 15.49% | 9.30% |
| Dedicated Purpose Fund Group Subtotal | | | \$656,506,718 | \$801,671,090 | \$816,604,384 | \$880,870,026 | 1.86% | 7.87% |

**FY 2026 - FY 2027 Final Appropriations
All Fund Groups - Detail**

H.B. 96 - Main Operating Appropriations Bill

| Detail by Agency | FY 2024 | FY 2025 | Appropriation FY 2026 | Appropriation FY 2027 | FY 2025 to FY 2026 % Change | FY 2026 to FY 2027 % Change |
|--|------------------------|------------------------|--------------------------|--------------------------|--------------------------------|--------------------------------|
| DDD Department of Developmental Disabilities | | | | | | |
| 1520 653609 DC and Residential Facilities Operating Services | \$30,813,884 | \$30,823,300 | \$20,000,000 | \$20,000,000 | -35.11% | 0.00% |
| Internal Service Activity Fund Group Subtotal | \$30,813,884 | \$30,823,300 | \$20,000,000 | \$20,000,000 | -35.11% | 0.00% |
| 3250 322612 Community Social Service Programs | \$37,414,035 | \$18,091,800 | \$15,075,000 | \$15,075,000 | -16.67% | 0.00% |
| 3A40 653654 Medicaid Services | \$2,557,975,297 | \$3,058,344,413 | \$3,385,530,510 | \$3,545,767,920 | 10.70% | 4.73% |
| 3A40 653655 Medicaid Support | \$82,527,880 | \$83,416,403 | \$92,000,000 | \$97,000,000 | 10.29% | 5.43% |
| 3A50 320613 Developmental Disabilities Council | \$2,356,501 | \$2,748,206 | \$3,369,230 | \$3,408,234 | 22.60% | 1.16% |
| 3HC8 653699 DDD Home and Community Based Services - Federal | \$112,413,400 | \$112,039,233 | \$0 | \$0 | -100.00% | N/A |
| Federal Fund Group Subtotal | \$2,792,687,113 | \$3,274,640,056 | \$3,495,974,740 | \$3,661,251,154 | 6.76% | 4.73% |
| Department of Developmental Disabilities Total | \$4,405,997,123 | \$5,157,019,035 | \$5,510,584,341 | \$5,750,142,180 | 6.86% | 4.35% |