

Greenbook

LBO Analysis of Enacted Budget

Ohio State Board of Pharmacy

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July 2025

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Attachment:

Appropriation Spreadsheet

LBO Greenbook

Ohio State Board of Pharmacy

Quick look...

- The State Board of Pharmacy's (PRX) functions include licensing pharmacists, pharmacy interns, pharmacy technicians, terminal and wholesale distributors, and home medical equipment providers, and maintaining Ohio's prescription drug monitoring database.
- The budget includes several fee increases.
- Total budget appropriations: \$19.6 million in FY 2026 and \$20.4 million in FY 2027.
 - Sources of the budget: state non-GRF (86.3%) and federal (13.7%).
 - The Board receives no GRF funding.

Fund Group	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
Dedicated Purpose Fund (DPF)	\$16,775,396	\$16,030,512	\$16,857,441	\$17,615,319
Federal (FED)	\$2,133,924	\$2,474,693	\$2,736,760	\$2,757,351
Total	\$18,909,321	\$18,505,204	\$19,594,201	\$20,372,670
% change	--	-2.1%	5.9%	4.0%

Agency overview

The services and activities currently performed by the State Board of Pharmacy include:

- Licensing and regulating over 93,000 pharmacists, pharmacy interns, pharmacy technicians, terminal and wholesale distributors, and certain home medical equipment providers;
- Preventing, detecting, and investigating the diversion of dangerous drugs, including controlled substances;
- Maintaining the Ohio Automated Rx Reporting System (OARRS), an electronic database that collects information on all prescriptions for controlled substances that are issued by licensed prescribers and dispensed by pharmacies in Ohio.

The Board consists of nine members, eight pharmacists and one member of the public who is at least 60 years old, all of whom are appointed by the Governor. Each member serves a four-year term and may be reappointed one time at the Governor's discretion. The members are paid per hour when employed in the discharge of their official duties and are reimbursed for their necessary expenses while engaged therein. The Board's duties are currently carried out by 87 permanent full-time staff positions.¹

¹ Source: [State of Ohio Employee Headcount Trends](#) (visited July 29, 2025).

Budget highlights

Fee changes

The budget modifies certain Board fees. All fees are credited to the Occupational Licensing and Regulatory Fund (Fund 4K90), which is used by the State Board of Pharmacy to administer and enforce laws governing the legal distribution of dangerous drugs, the practice of pharmacy, and the activities of home medical equipment service providers. The table below shows the previous fee, the fee increases or new fees under the budget, and the frequency each fee is charged.

Many occupational licensing and regulatory boards and commissions, including the Pharmacy Board, use Fund 4K90 as an operating account into which receipts are deposited and from which expenses are paid. Each licensing board or commission is generally expected to be self-sufficient, i.e., generate enough revenues to cover its expenses.

Pharmacy Board Fees Impacted by H.B. 96			
Fee Description	Current Fee Amount	Fee Amount Under H.B. 96	Frequency
Pharmacy Technician			
Certified Technician Application	\$50	\$65	One-time
Certified Technician Renewal	\$50	\$65	Biennial
Registered Technician Application	\$50	\$65	One-time
Registered Technician Renewal	\$50	\$65	Biennial
Technical Trainee Registration	\$25	\$40	One-time
Terminal Distributor of Dangerous Drugs (TDDD)			
Category II or Limited Category II	\$320	\$360	Biennial
Category III or Limited Category III	\$440	\$460	Biennial
Veterinary Medicine Practice	\$120	\$160	Biennial
Solo Practitioner, Sole Shareholder, or Dentist	\$120	\$160	Biennial
EMS Satellite Locations	\$120	\$160	Biennial
Out-of-State Business Operations			
Out-of-State TDDD Category II – Initial and Renewal	\$320	\$500	Biennial
Out-of-State TDDD Category III – Initial and Renewal	\$440	\$500	Biennial
Out-of-State Wholesale Distributor, Manufacturer, Outsourcing Facility, Third-Party Logistics Provider, or Repackager – Initial and Renewal	\$1,900	\$2,000	Biennial
Other			
Change of Responsible Person fee	--	\$15	As needed

Analysis of FY 2026-FY 2027 budget

For the purpose of funding the State Board of Pharmacy's operations during the FY 2026-FY 2027 biennium, the budget appropriates money to the six appropriation line items (ALIs) described below, including the purpose(s) and revenue source(s) of their respective appropriations.

Drug Law Enforcement (ALI 887605)

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
DPF Fund 4A50 ALI 887605, Drug Law Enforcement					
\$0	\$292	\$150	\$23,981	\$50,000	\$50,000
% change	--	-48.6%	15,887.3%	108.5%	0.0%

This line item pays for expenses that the Board incurs in the enforcement of criminal drug laws, generally training, education, or equipment for investigative staff. It is not typically used for routine operating costs (e.g., staff payroll). Beginning in FY 2025, the Board shifted certain law enforcement expenses to this line item which were previously covered by ALI 887609, Operating Expenses, described below.

The line item's funds are appropriated from the Board of Pharmacy Drug Law Enforcement Fund (Fund 4A50), which consists of the Board's share of certain fines and forfeited bonds and bail resulting from its participation in the investigation and prosecution of drug law violations. Those revenue sources are nonrecurring and unpredictable. In FY 2025, revenues credited to Fund 4A50 totaled nearly \$6,000 and the current cash balance is nearly \$620,000, as of July 2025.

Operating Expenses (ALI 887609)

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
DPF Fund 4K90 ALI 887609, Operating Expenses					
\$11,728,118	\$12,209,874	\$12,153,581	\$12,490,520	\$13,773,784	\$14,491,459
% change	4.1%	-0.5%	2.8%	10.3%	5.2%

This line item, which draws its appropriation from fees and fines credited to the Occupational Licensing and Regulatory Fund (Fund 4K90), is used by the Board to administer and enforce laws governing the legal distribution of dangerous drugs, the practice of pharmacy, and the activities of home medical equipment service providers.

As stated previously, many occupational licensing and regulatory boards and commissions use Fund 4K90 as an operating account into which receipts are deposited and from which expenses are paid. Each licensing board or commission is generally expected to be self-sufficient, i.e., generate enough revenues to cover its expenses.

Drug Database (ALI 887612)

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
DPF Fund 5SG0 ALI 887612, Drug Database					
\$84,950	\$0	\$2,962,713	\$3,327,046	\$2,826,000	\$2,865,000
% change	-100.0%	--	12.3%	-15.1%	1.4%

This line item is used to pay for operating expenses that the Board incurs to make improvements and to increase the utilization of the Ohio Automated Rx Reporting System (OARRS). Beginning in FY 2024, the Board began shifting certain OARRS operating expenses to this line item which were previously covered by ALI 887609, Operating Expenses, described above. It now funds approximately 50% of OARRS operating expenses. Its funding is appropriated from the Drug Database Fund (Fund 5SG0), which consists of grants, gifts, or donations received to maintain and enhance OARRS. These revenue sources are unpredictable.

The budget contains a temporary law provision that permits, in each fiscal year and upon request of the Board's Executive Director, the Director of Budget and Management to transfer up to \$2,745,500 from the Medical Marijuana Control Program Fund (Fund 5YS0) to Fund 5SG0. Fund 5YS0 is administered by the Department of Commerce.

Pharmacy Federal Grants (ALI 887614)

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
FED Fund 3HDO ALI 887614, Pharmacy Federal Grants					
\$997,353	\$1,245,560	\$1,510,559	\$1,844,035	\$2,094,643	\$2,111,622
% change	24.9%	21.3%	22.1%	13.6%	0.8%

This line item is used by the Board to expend federal Harold Rogers Prescription Drug Monitoring Program grants awarded to the Board for the purposes of making improvements to, and increasing the use of, OARRS.

OARRS Integration (ALIs 658605 and 658601)

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Actual	FY 2026 Appropriation	FY 2027 Appropriation
DPF Fund 4K90 ALI 658605, OARRS Integration – State					
\$250,947	\$388,024	\$205,913	\$188,964	\$207,657	\$208,860
FED Fund 3HHO ALI 658601, OARRS Integration – Federal					
\$1,809,551	\$1,169,233	\$623,365	\$567,543	\$642,117	\$645,729
OARRS Integration Total		\$829,278	\$756,507	\$849,774	\$854,589
% change		-46.7%	-8.8%	12.3%	0.6%

The two line items above support a partnership with the Ohio Department of Medicaid that began in late 2015 as an initiative to integrate OARRS directly into electronic medical records and pharmacy dispensing systems across the state. The federal funds appropriated to line item 658601, OARRS Integration – Federal, are derived from that partnership. The Board’s portion is drawn from the above line item 658605, OARRS Integration – State, as well as additional funds allocated from line item 887609, Operating Expenses.

**FY 2026 - FY 2027 Final Appropriations
All Fund Groups - Detail**

H.B. 96 - Main Operating Appropriations Bill

Detail by Agency			FY 2024	FY 2025	Appropriation FY 2026	Appropriation FY 2027	FY 2025 to FY 2026 % Change	FY 2026 to FY 2027 % Change
PRX Board of Pharmacy								
4A50	887605	.Drug Law Enforcement	\$150	\$23,981	\$50,000	\$50,000	108.49%	0.00%
4K90	658605	OARRS Integration - State	\$205,913	\$188,964	\$207,657	\$208,860	9.89%	0.58%
4K90	887609	Operating Expenses	\$12,153,581	\$12,490,520	\$13,773,784	\$14,491,459	10.27%	5.21%
5SG0	887612	Drug Database	\$2,962,713	\$3,327,046	\$2,826,000	\$2,865,000	-15.06%	1.38%
5SY0	887613	Medical Marijuana Control Program	\$1,453,040	\$0	\$0	\$0	N/A	N/A
Dedicated Purpose Fund Group Subtotal			\$16,775,396	\$16,030,512	\$16,857,441	\$17,615,319	5.16%	4.50%
3HD0	887614	Pharmacy Federal Grants	\$1,510,559	\$1,844,035	\$2,094,643	\$2,111,622	13.59%	0.81%
3HH0	658601	OARRS Integration - Federal	\$623,365	\$567,543	\$642,117	\$645,729	13.14%	0.56%
3HM0	887615	Equitable Sharing Treasury	\$0	\$13,083	\$0	\$0	-100.00%	N/A
3HN0	887616	Equitable Sharing Justice	\$0	\$50,031	\$0	\$0	-100.00%	N/A
Federal Fund Group Subtotal			\$2,133,924	\$2,474,693	\$2,736,760	\$2,757,351	10.59%	0.75%
Board of Pharmacy Total			\$18,909,321	\$18,505,204	\$19,594,201	\$20,372,670	5.88%	3.97%