

LSC Greenbook

Analysis of the Enacted Budget

Department of Mental Health

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September 2009

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ATTACHMENT:

Budget Spreadsheet By Line Item

Department of Mental Health

- Total budget of \$1.104 billion in FY 2010 and \$1.106 billion in FY 2011
- Increase in federal funding primarily due to increased federal Medicaid reimbursement rate in FY 2010

OVERVIEW

The Ohio Department of Mental Health (ODMH) operates seven state mental health hospitals and oversees 45 community Alcohol, Drug Addiction, and Mental Health Services (ADAMHS) boards and five Community Mental Health Services (CMHS) boards. ODMH's duties include developing clinical evaluation and monitoring services, establishing minimum standards for services, maintaining compliance with standards at state hospitals, establishing essential elements of the Community Support Program, and providing training, consultation, and technical assistance to stakeholders in the mental health system. In FY 2009, ODMH served approximately 325,000 individuals through the community mental health boards, 6,790 individuals through inpatient hospitals, and 2,640 individuals through the Community Support Network. ODMH also administers and oversees Medicaid mental health services.

ODMH's daily operations are the responsibility of a director who is appointed by the Governor. Including the Director, in FY 2009 ODMH had 2,949 employees.

Appropriation Overview

Fund Group	FY 2009	FY 2010	% change	FY 2011	% change
General Revenue Fund	\$511,902,343	\$446,063,469	(12.9%)	\$454,250,697	1.8%
General Services	\$140,218,906	\$186,648,000	33.1%	\$196,929,140	5.5%
Federal Special Revenue	\$386,119,408	\$456,278,658	18.2%	\$439,778,844	(3.6%)
State Special Revenue	\$13,113,806	\$15,439,857	17.7%	\$15,439,857	0.0%
TOTAL	\$1,051,354,462	\$1,104,429,984	5.1%	\$1,106,398,538	0.2%

*FY 2009 figures represent actual expenditures.

The table above shows ODMH's spending by fund group for FY 2009, as well as the appropriations for FY 2010 and FY 2011. The largest increase in appropriation is in the General Services Fund Group in FY 2010 and FY 2011, at 33.1% and 5.5%, respectively. The increase can be attributed to a cash transfer ODMH expects to receive from the Department of Job and Family Services (ODJFS) for hospital operations and an anticipated increase in business in bulk purchasing by state and local entities from the Office of Support Services' Central Warehouse in FY 2010. Additionally, the Federal

Special Revenue Fund Group increases by 18.2% in FY 2010, which can be attributed to increased federal medical assistance percentages (FMAP) for Medicaid-reimbursable services.

Vetoed Provisions

State Subsidy Funds for Community Behavioral Health

The Governor vetoed a provision that required local boards to use state subsidy funds for community behavioral health services to pay a provider for services under a Medicaid component ODMH or ODADAS administers and allowed local boards to use money raised by a county tax levy to make payments for Medicaid services if the purpose of the levy allows the board to use the money for that purpose.

Local Board's Comprehensive Annual Plan

The Governor vetoed a provision that permitted, rather than required, a local board's comprehensive annual plan to certify the availability of unencumbered community mental health local funds to match Medicaid reimbursement funds earned by community mental health facilities.

Earmark for Behavioral Health Treatment Services

The Governor vetoed a \$1 million earmark of line item 335404, Behavioral Health Services – Children, in each fiscal year for behavioral health treatment services for children under age seven and their families.

ANALYSIS OF ENACTED BUDGET

This section provides an analysis of the appropriations for each line item in ODMH's budget. In this analysis, ODMH's line items are grouped into five categories. For each category, a table is provided listing the appropriation in each fiscal year of the biennium. Following the table, a narrative describes how the appropriation is used. The five categories used in this analysis are as follows:

1. Community Support Services;
2. Hospital Services;
3. Office of Support Services;
4. Forensic Services; and
5. Administration.

To aid the reader in finding each item in the analysis, Table 2 shows the category in which each appropriation has been placed, listing the line items in order within their respective fund groups and funds. This is the same order the line items appear in the budget bill.

Table 2. Categorization of ODMH's Line Items for Analysis of Enacted Budget			
Fund	ALI	ALI Name	Category
General Revenue Fund Group			
GRF	332401	Forensic Services	4: Forensic Services
GRF	333321	Central Administration	5: Administration
GRF	333402	Resident Trainees	5: Administration
GRF	333403	Pre-Admission Screening Expenses	5: Administration
GRF	333415	Lease Rental Payments	5: Administration
GRF	333416	Research Program Evaluation	5: Administration
GRF	334408	Community and Hospital Mental Health Services	2: Hospital Services
GRF	334506	Court Costs	2: Hospital Services
GRF	335404	Behavioral Health Services – Children	1: Community Support Services
GRF	335405	Family & Children First	1: Community Support Services
GRF	335419	Community Medication Subsidy	1: Community Support Services
GRF	335505	Local Mental Health Systems of Care	1: Community Support Services
GRF	335636	Local Mental Health Subsidy – Federal Stimulus	1: Community Support Services
General Services Fund Group			
1490	333609	Central Office Operating	5: Administration
1490	334609	Hospital Operating Expenses	2: Hospital Services
1500	334620	Special Education	2: Hospital Services
4P90	335604	Community Mental Health Projects	1: Community Support Services
1510	336601	Office of Support Services	3: Office of Support Services

Federal Special Revenue Fund Group			
3240	333605	Medicaid/Medicare	5: Administration
3A60	333608	Community and Hospital Services	5: Administration
3A70	333612	Social Services Block Grant	5: Administration
3A80	333613	Federal Grant – Administration	5: Administration
3A90	333614	Mental Health Block Grant – Administration	5: Administration
3B10	333635	Community Medicaid Expansion	5: Administration
3240	334605	Medicaid/Medicare	2: Hospital Services
3A60	334608	Federal Miscellaneous	2: Hospital Services
3A80	334613	Federal Letter of Credit	2: Hospital Services
3B00	334617	Elementary/Secondary Education Act	2: Hospital Services
3A60	335608	Federal Miscellaneous	1: Community Support Services
3A70	335612	Social Services Block Grant	1: Community Support Services
3A80	335613	Federal Grant – Community Mental Health Board Subsidy	1: Community Support Services
3A90	335614	Mental Health Block Grant	1: Community Support Services
3B10	335635	Community Medicaid Expansion	1: Community Support Services
State Special Revenue Fund Group			
2320	333621	Family and Children First Administration	5: Administration
4850	333632	Mental Health Operating	5: Administration
4X50	333607	Behavioral Health Medicaid Services	5: Administration
5V20	333611	Non-Federal Miscellaneous	5: Administration
4850	334632	Mental Health Operating	2: Hospital Services
6920	334636	Community Mental Health Board Risk Fund	2: Hospital Services
5AU0	335615	Behavioral Healthcare	1: Community Support Services
5CH0	335622	Residential Support Service	1: Community Support Services
6320	335616	Community Capital Replacement	1: Community Support Services

Community Support Services

This line item category includes funds distributed to community mental health boards. The table below shows the line items included in this category.

Table 3. Appropriations for Community Support Services				
Fund	ALI and Name		FY 2010	FY 2011
General Revenue Fund				
GRF	335404	Behavioral Health Services – Children	\$7,460,800	\$7,460,800
GRF	335405	Family & Children First	\$1,430,654	\$1,502,086
GRF	335419	Community Medication Subsidy	\$9,959,798	\$9,959,798
GRF	335505	Local Mental Health Systems of Care	\$11,650,000	\$20,644,308
General Revenue Fund Subtotal			\$30,501,252	\$39,566,992
General Services Fund Group				
4P90	335604	Community Mental Health Projects	\$250,000	\$250,000
General Services Fund Group Subtotal			\$250,000	\$250,000
Federal Special Revenue Fund Group				
3A60	335608	Federal Miscellaneous	\$2,178,699	\$2,178,699
3A70	335612	Social Services Block Grant	\$8,632,288	\$8,632,288
3A80	335613	Federal Grant – Community Mental Health Board Subsidy	\$2,595,040	\$2,595,040
3A90	335614	Mental Health Block Grant	\$14,220,930	\$14,220,930
3B10	335635	Community Medicaid Expansion	\$382,835,386	\$361,335,572
Federal Special Revenue Fund Group Subtotal			\$410,462,343	\$388,962,529
State Special Revenue Fund Group				
5AU0	335615	Behavioral Healthcare	\$6,690,000	\$6,690,000
5CH0	335622	Residential Support Service	\$1,500,000	\$1,500,000
6320	335616	Community Capital Replacement	\$350,000	\$350,000
State Special Revenue Fund Group Subtotal			\$8,540,000	\$8,540,000
Total Funding: Community Support Services			\$449,753,595	\$437,319,521

Total funding for this category increases by 4.1% and decreases by 2.8% in FY 2010 and FY 2011, respectively. In GRF funding for this category, the budget provides for a 64.2% decrease in FY 2010 from the funding level in FY 2009 and a 29.7% increase in FY 2011 above the FY 2010 appropriation. Over the biennium, 7.9% of the funding for this category comes from the General Revenue Fund, 0.1% from the General Services Fund Group, 90.1% from the Federal Special Revenue Fund Group, and 1.9% from the State Special Revenue Fund Group. The line items in this category are described below.

Behavioral Health Services – Children (335404)

This GRF line item must be used to (1) provide behavioral health services for children and their families, including mental health and alcohol and other drug treatment services and other necessary supports, (2) allocate funds to local boards based on a distribution formula approved by the ODMH Director, and (3) be used in accordance with a local board's community mental health plan and in conjunction with the local family and children first council. The budget requires the Ohio Family and Children First Cabinet Council to define a System of Care guidance process to guide the collaborative services provided by the local board and the local family and children first council.

In FY 2009, ODMH provided services to 752 children through the Early Childhood Mental Health Treatment Program, 394 children through intensive home-based treatment from January 2008 through June 2009, and 1,015 youth and their families through the Behavioral Health Juvenile Justice Services Program. The budget provides a decrease of 19.3% in FY 2010 from the FY 2009 funding level and flat funding for FY 2011.

Family & Children First (335405)

This GRF line item is used by the Ohio Family and Children First Cabinet Council to allocate funds to county family and children first councils. The purpose of the Cabinet Council is to help families seeking government services. ODMH acts as the fiscal agent for the Cabinet Council.

The budget provides a decrease of 36.7% in FY 2010 from the FY 2009 funding level and an increase of 5.0% for FY 2011 above the FY 2010 appropriation. The total appropriation is split equally among the 88 counties.

The budget permits care coordination agencies to provide certain information for at-risk individuals who receive services through several state agencies to the Family and Children First Cabinet Council and permits the Cabinet Council to use that information to improve care coordination for those individuals. The Cabinet Council may also give incentives to these agencies to encourage them to provide the necessary information.

Community Medication Subsidy (335419)

This GRF line item is used to assist community mental health boards with the purchase of psychotropic medication for indigent persons. The budget provides flat funding for FY 2010 and FY 2011 at the FY 2009 level.

Local Mental Health Systems of Care (335505)

This GRF line item is used to distribute funds to the local boards for mental health care that meets locally determined needs in accordance with an ODMH-approved community mental health plan. These funds also support systemic

improvements in service delivery including recovery, resiliency, Systems of Care, school success, employment, evidence-based practices, quality improvements, and cross-system collaboration. The budget provides a decrease of 81.7% in FY 2010 from the FY 2009 funding level and an increase of 77.2% in FY 2011 above the FY 2010 appropriation. Due to the reduction in funding, ODMH is eliminating base allocations to the local boards from this line item.

Local Board Administrative Reporting

The budget requires each local board to submit an annual report to ODMH accounting for administrative costs. According to ODMH, this change creates a level of transparency in how local boards currently use administrative funds and also is a first step to implementing requirements in line with the Department of Alcohol and Drug Addiction Services (ODADAS) since there are 45 joint boards.

Community Behavioral Health Services Study

The directors of ODMH, ODJFS, and ODADAS are required to convene a group to develop recommendations regarding the amount, duration, and scope of publicly funded community behavioral health services that should be available through the state's community behavioral health system.

Community Mental Health Projects (335604)

This line item is used to pay for property maintenance of hospital grounds, particularly those sites no longer in use but still owned by ODMH. Other expenditures may include land surveys and appraisals when property is being prepared for sale. Revenues are generated from the sale of ODMH property. The budget appropriates \$250,000 in FY 2010 and FY 2011.

Land Conveyance

The budget conveys approximately 45 acres on the site of the now closed Dayton Campus of the Twin Valley Behavioral Healthcare Organization (BHO) to the Dayton Public School District. The District will convey nine acres of land adjacent to the Twin Valley BHO site to ODMH and, as a condition of the transfer, must construct a new entrance to the Twin Valley BHO and provide an easement to the state for full access to the remaining property at the Twin Valley BHO until the property is transferred to the state. The District is required to demolish and environmentally restore the nine acres within 340 days after the New Belmont High School is occupied. If the District does not meet the requirements of the conveyance to ODMH's satisfaction, it will have to pay about \$1.2 million to ODMH for the 45 acres conveyed to the District from ODMH. The conveyance also restricts the District from using the land for private business without the state's prior permission.

Federal Miscellaneous (335608)

This federally funded line item is used to allocate federal grants for community-based programs that include subsidy payments to community mental health boards and other subgrantees. Revenues included federal grants for programs involving crisis counseling, child care quality, and all hazards preparedness. The budget provides an increase of 172.9% in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Social Services Block Grant (335612)

This federally funded line item is used to distribute Social Services Block Grant (Title XX) funds to community mental health boards. Title XX funds are allocated to states on the basis of population. Title XX funds are received by the Department of Job and Family Services, which keeps 72.5% and distributes the remainder; 14.5% goes to the Department of Developmental Disabilities and 12.9% goes to ODMH. States are given wide discretion in determining which services will be provided with these funds. In FY 2009, ODMH received \$8.2 million in Title XX funds.

These Title XX funds are provided to the community mental health boards through an allocation process based on each board's total population, the percentage of the population below the federal poverty level, and how each board used the funds in the past. The boards then redistribute the funds to local agencies to provide mental health services to clients in the community. Each fiscal year, the boards must submit an annual report to ODMH detailing how the grant funds were spent. The budget provides an 18.5% decrease in FY 2010 from the FY 2009 funding level and flat funding in FY 2011. The funding level in FY 2009 was about \$2 million higher than the grant award for that year due to an encumbrance in FY 2008 that was expended in FY 2009. Therefore, the decrease in FY 2010 does not represent a decrease in the actual grant amount.

Federal Grant – Community Mental Health Board Subsidy (335613)

This federally funded line item is used to distribute federal grant dollars to community mental health boards and statewide organizations, such as the National Association for Mental Illness. The budget provides a 19.5% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Mental Health Block Grant (335614)

This federally funded line item is used to distribute certain grant funds to support community mental health boards. A range of services can be provided through qualified community programs. Services include psychosocial rehabilitation programs, mental health peer-support programs, and primary consumer-directed programs. Community mental health boards contract with providers for acute care services, which include individual/group counseling, residential treatment, crisis intervention, and case

management to persons with severe and persistent mental illness. Revenues include federal block grants for community mental health services, authorized by the Public Health Services Act Title XIX Part B, as amended. From this line item, ODMH will distribute \$7.5 million among all the local boards and award the remaining \$6.7 million to certain local boards for specific programs. The budget provides an 8.1% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Community Medicaid Expansion (335635)

This federally funded line item is used to pass through to community mental health boards the federal financial participation received for Medicaid allowable mental health services that were paid for by the community mental health boards. These services include: outpatient mental health care, unscheduled emergency mental health care, partial hospitalization in community facilities, and Medicaid crossovers (services not covered by Medicare). The budget provides a 22.1% increase in FY 2010 above the FY 2009 funding level and a 5.6% decrease in FY 2011 from the FY 2010 appropriation.

A large portion of spending for community mental health services is eligible for reimbursement under the Medicaid Program. The federal government reimburses allowable expenditures based on a state's FMAP. The United States Department of Health and Human Services Centers for Medicare and Medicaid determines the FMAP rate annually. For federal fiscal year (FFY) 2009, Ohio's FMAP rate is 62.14%. Under the program, state and local funds are used to "drawdown" federal funds at the FMAP rate. Thus, for every \$1 spent on Medicaid-eligible services, the federal government reimburses the state approximately \$0.62. Administrative costs for running Medicaid-related programs (as compared to costs associated with direct health care services) are generally reimbursed at 50%. For services provided by community mental health providers, local dollars (state-provided subsidies and local levy dollars) are used to match federal dollars at the FMAP rate.

The increase in this line item can mostly be attributed to the impact of the additional federal Medicaid reimbursement, also known as enhanced FMAP, Ohio will receive for the period of October 1, 2008 through December 31, 2010. During this period, the enhanced FMAP may vary quarterly based on Ohio's unemployment rate. The budget includes an 8.11% to 10.05% increase in the FMAP.

Behavioral Healthcare (335615)

This line item funds Family Supports, formerly known as FAST (Family and Systems Team), administered by the county family and children first councils as part of Systems of Care. Family Supports may serve families who would otherwise have to relinquish custody of their children solely to obtain needed intensive behavioral healthcare services and supports for them. All Family Supports-funded youth must have a behavioral health diagnosis. ODMH reimburses the county councils with Family Supports dollars for providing formal and informal nonclinical services to

children and families. Services may include transportation, mentoring, respite care, and tutoring. Revenue for this line item comes from a combination of funds that include GRF line item 335404, Behavioral Health Services – Children, and moneys from ODJFS, ODADAS, and the Ohio Department of Youth Services. The budget provides a 36.4% increase in FY 2010 over the FY 2009 funding level and flat funding in FY 2011. At the appropriated level, ODMH will maintain current service levels.

Residential Support Service (335622)

This line item is used to provide subsidized support for licensed adult care facilities serving the mentally ill to pay for capital improvements. Funds are provided by the Ohio Housing Trust Authority within the Department of Development. In FY 2009, 316 adult care facilities received subsidies to improve the safety, comfort, and health of their residents. The budget provides a 0.9% decrease in FY 2010 from the FY 2009 funding level and flat funding in FY 2011. According to ODMH, the total appropriation is equally distributed to all facilities that qualify.

Community Capital Replacement (335616)

This line item provides funding to community mental health boards and community agencies to purchase residential facilities for people with mental illness. The boards and community agencies that purchase these facilities contract with ODMH for 40 years. To guarantee that the facility is used for the purposes intended, ODMH also places a mortgage on the facility for the same amount of time. If at any time during the contract the recipient of the funds realizes that the facility's use no longer meets the intended purpose, the recipient may request that ODMH sell the facility. Proceeds from the sale are deposited into the Community Capital Replacement Facilities Fund (Fund 6320), which supports this line item, until a new facility is identified. Upon approval from ODMH, the funds are released to purchase a new facility.

The budget provides essentially flat funding at the FY 2009 level for FY 2010 and FY 2011. The appropriated level represents the approximate current balance in the fund from the sale of facilities that have not been replaced.

Hospital Services

This line item category supports the state mental hospital system, known as the Integrated Behavioral Healthcare System (IBHS). State BHOs' services fall into three categories: short-term hospitalization for individuals who experience an acute psychiatric episode, forensic admissions ordered by the judicial system, and long-term care for individuals whose needs cannot be met through community mental health services. (Forensic services are covered under a different category in this analysis.) The table below shows the line items included in this category.

Table 4. Appropriation Amounts for Hospital Services				
Fund	ALI and Name		FY 2010	FY 2011
General Revenue Fund				
GRF	334408	Community and Hospital Mental Health Services	\$371,742,870	\$369,982,336
GRF	334506	Court Costs	\$618,253	\$649,122
General Revenue Fund Subtotal			\$372,361,123	\$370,631,458
General Services Fund Group				
1490	334609	Hospital – Operating Expenses	\$36,050,000	\$36,050,000
1500	334620	Special Education	\$150,000	\$150,000
General Services Fund Group Subtotal			\$36,200,000	\$36,200,000
Federal Special Revenue Fund Group				
3240	334605	Medicaid/Medicare	\$25,200,000	\$30,200,000
3A60	334608	Federal Miscellaneous	\$586,224	\$586,224
3A80	334613	Federal Letter of Credit	\$200,000	\$200,000
3B00	334617	Elementary/Secondary Education Act	\$182,334	\$182,334
Federal Special Revenue Fund Group Subtotal			\$26,168,558	\$31,168,558
State Special Revenue Fund Group				
4850	334632	Mental Health Operating	\$2,400,000	\$2,400,000
6920	334636	Community Mental Health Board Risk Fund	\$80,000	\$80,000
State Special Revenue Fund Group Subtotal			\$2,480,000	\$2,480,000
Total Funding: Hospital Services			\$437,209,681	\$440,480,016

Total funding for this category decreases by 0.8% and increases by 0.7% in FY 2010 and FY 2011, respectively. In GRF funding for this category, the budget provides for a 2.1% decrease in FY 2010 from the funding level in FY 2009 and a 0.5% decrease in FY 2011 above the FY 2010 appropriation. Over the biennium, 84.7% of the funding for this category comes from the General Revenue Fund, 8.2% from the General Services Fund Group, 6.5% from the Federal Special Revenue Fund Group, and 0.6% from the State Special Revenue Fund Group. The line items in this category are described below.

Community and Hospital Mental Health Services (334408)

This GRF line item funds ODMH's IBHS (state mental health hospitals) operating budget and services purchased by community mental health boards from local providers. In FY 2009, community mental health boards utilized a total of 169,369 bed days and a total of 5,792 people were admitted to state hospitals through the boards. Total hospital costs paid from this line item were \$171.9 million, which include the civil bed days local boards purchase as well as forensic bed days. From this line item, \$207.5 million was distributed to the local boards to be used to provide community mental health services.

The budget provides a 2.0% decrease in FY 2010 from the FY 2009 funding level and a 0.5% decrease in FY 2011 from the FY 2010 appropriation. According to ODMH, the funding reduction will be applied to hospital operating costs, allowing ODMH to maintain subsidies to local boards for community mental health services. For FY 2010, about \$108.6 million is allocated for forensic patient care. The remainder of the line item will be provided to local boards for community mental health services. ODMH will not estimate the allocation of this line item for FY 2011 until the beginning of calendar year 2010.

Disclosure of Medical Information to Other Health Care Professionals

The budget allows certain documents related to a patient's hospitalization in a state psychiatric hospital to be exchanged, without the patient's consent, between ODMH hospitals, other ODMH institutions and facilities, or community mental health agencies and other treatment and health services providers. According to ODMH, this change will improve and expedite care continuity for mental health consumers, bring Ohio into compliance with Health Insurance Portability and Accountability Act (HIPAA) requirements, and better position the state to access federal stimulus funds available to develop electronic medical record and health record exchange technology.

Court Costs (334506)

This GRF line item provides reimbursement to county probate courts for commitment hearings for mentally ill individuals. Reimbursable court costs include fees or expenses for police, sheriffs, physicians, witnesses, transportation, conveyance assistants, attorneys, referees, reporters, and court costs. In FY 2009, ODMH reimbursed 37 courts a total of \$1.0 million. The budget provides a 33.6% decrease in FY 2010 from the FY 2009 funding level and a 5.0% increase in FY 2011 above the FY 2010 appropriation. At the appropriated level, courts will receive less reimbursement funds.

Hospital – Operating Expenses (334609)

This line item is used to pay operating expenses for ODMH's hospitals, which may include costs related to the Community Support Network (CSN). CSN services are

provided in a community setting by ODMH employees and paid for by the local boards. Revenues are generated from the sale of goods and services provided by ODMH, shared service agreements with other agencies or organizations, and conference and licensure fees. The budget provides a 29.8% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Special Education (334620)

This line item is used to educate school-age residents in state hospitals and for adult education programs and GED classes. ODMH pays teacher salaries and buys supplies and equipment to administer special education programs from this line item. In FY 2009, a total of 56 children and adults received special education services. The budget provides a 28.6% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Medicaid/Medicare (334605)

This federally funded line item is used to pay operating expenses for ODMH's hospitals. Funding for this line item comes mostly from payments for services to patients whose medical insurance provider is Medicare. The budget provides a 16.1% decrease in FY 2010 from the FY 2009 funding level and a 19.8% increase in FY 2011 above the FY 2010 appropriation. According to ODMH, the appropriated amounts closely align with projected revenues for, and cash levels in, the fund that supports this line item.

Federal Miscellaneous (334608)

This federally funded line item is used by ODMH to expend federal grants for hospital-based activities for individuals with mental illness who receive inpatient services at state hospitals. The budget appropriates \$586,224 in FY 2010 and FY 2011. The appropriation represents grant revenue ODMH may receive during the biennium.

Federal Letter of Credit (334613)

This federally funded line item is specific to grants for hospital services. Federal grants awarded through a letter of credit allow ODMH to present receipts for expenditures and draws down the federal dollars; however, the federal dollars may not be held in the state account for longer than 72 hours. In FY 2009, ODMH did not receive any grants for hospital services. The budget appropriates \$200,000 for FY 2010 and FY 2011. The appropriation represents grant revenue ODMH may receive during the biennium.

Elementary/Secondary Education Act (334617)

This federally funded line item is used to finance additional academic support and learning opportunities that are often required to help disadvantaged students progress along with their classmates. ODMH receives federal Title I dollars under the

Elementary and Secondary Education Act, also known as No Child Left Behind, and the Adult Basic Education Act, which supplements state and local funding for low-achieving children, especially in high-poverty schools. The budget provides a 91.7% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011. At the appropriated level, ODMH anticipates providing basic adult literacy, pre-GED and GED preparation, and post-secondary preparatory classes to approximately 118 adults and ten children.

Mental Health Operating (334632)

This line item is used to pay operating expenses for ODMH's hospitals. ODMH deposits revenue received from private insurance or third-party payers for patients who receive care at a state hospital, monthly reimbursement from a patient's monthly income, reimbursement deposits from patients and/or liable relatives, workers' compensation reimbursements for patients hospitalized with a work-related injury, and other related revenue into the Mental Health Operating Fund (Fund 4850), which supports this line item. According to ODMH, the cash balance in the fund has decreased over the years due to rising hospital operating costs. The budget provides essentially flat funding in FY 2010 and FY 2011 at the FY 2009 level.

Community Mental Health Board Risk Fund (334636)

This line item was created to operate a self-insurance fund to cover part of a community mental health board's costs if, during the fiscal year, more bed days are utilized than the board projected. According to ODMH, although there are appropriations for this function, no boards have utilized the fund during the FY 2008-FY 2009 biennium. The budget appropriates \$80,000 for FY 2010 and FY 2011.

Office of Support Services

This line item category provides funding for ODMH's Office of Support Services (OSS). The table below shows the single line item included in this category.

Fund	ALI and Name		FY 2010	FY 2011
General Services Fund				
1510	336601	Office of Support Services	\$148,998,000	\$159,279,140
Total Funding: Office of Support Services			\$148,998,000	\$159,279,140

Office of Support Services (336601)

This line item is used to support the operations of OSS. This is a self-supporting office that captures economies of scale by purchasing raw and prepared bulk food items and wholesale pharmaceuticals on behalf of state facilities and select community agencies. OSS also provides pharmacy dispensing and delivery services. Consultation in the areas of dietary training, cycle menu planning, pharmacy standards, and drug information is also available. OSS receives revenue by billing state departments and agencies for the sale of its goods and services. Participating state agencies include the Ohio departments of Rehabilitation and Correction, Youth Services, Developmental Disabilities, and ODMH itself. OSS handles the bidding, term contracts, and direct procurement of goods and services. The budget provides a 34.0% increase in FY 2010 above the FY 2009 funding level and a 6.9% increase in FY 2011 above the FY 2010 appropriation.

The budget permits rather than requires that ODMH provide bulk foods and services as well as other goods and services to the Department of Rehabilitation and Correction; other state-specified departments; state, county, and municipal agencies; ODMH institutions; and state-operated community-based mental health service agencies. The budget also eliminates the resolution process purchasing agencies use to resolve issues with ODMH for unsatisfactory service. This provision will not affect ODMH's operations, but allows purchasing agencies to receive the best price for these goods and services.

Forensic Services

This line item category provides funding for services related to people with mental illness who have also been in or referred from the court system for mental health services. The table below shows the single line item included in this category.

Table 6. Appropriation Amounts for Forensic Services				
Fund	ALI and Name		FY 2010	FY 2011
General Revenue Fund				
GRF	332401	Forensic Services	\$3,089,969	\$3,244,251
Total Funding: Forensic Services			\$3,089,969	\$3,244,251

Forensic Services (332401)

This GRF line item is used to pay costs of providing forensic and second opinion evaluations through community forensic psychiatry centers. ODMH is required to fund evaluations for people pending adjudication to determine their competency to stand trial and/or to determine sanity. In FY 2009, ODMH directly funded 2,564 evaluations. In FY 2009, this line item was also used to fund training for two forensic psychiatrists at the University of Cincinnati and Case Western Reserve University through the Forensic Fellowship Program. The budget provides a 28.5% decrease in FY 2010 from the FY 2009 funding level and a 5.0% increase in FY 2011 above the FY 2010 appropriation. According to ODMH, at the appropriated level, funding for ten centers will be reduced by 5% and the Court Psychiatric Clinic will receive a flat rate of \$22,000 in FY 2010. ODMH will not estimate the allocation of this line item for FY 2011 until the beginning of calendar year 2010.

Administration

This line item category provides funding for ODMH's central office staff who provide technical assistance and support for all components of the state mental health system. The table below shows the line items included in this category.

Table 7. Appropriation Amounts for Administration				
Fund	ALI and Name		FY 2010	FY 2011
General Revenue Fund				
GRF	333321	Central Administration	\$17,204,000	\$17,204,000
GRF	333402	Resident Trainees	\$504,416	\$529,602
GRF	333403	Pre-Admission Screening Expenses	\$514,446	\$540,132
GRF	333415	Lease Rental Payments	\$21,333,500	\$21,951,800
GRF	333416	Research Program Evaluation	\$554,763	\$582,462
General Revenue Fund Subtotal			\$40,111,125	\$40,807,996
General Services Fund Group				
1490	333609	Central Office Operating	\$1,200,000	\$1,200,000
General Services Fund Group Subtotal			\$1,200,000	\$1,200,000
Federal Special Revenue Fund Group				
3240	333605	Medicaid/Medicare	\$154,500	\$154,500
3A60	333608	Community and Hospital Services	\$140,000	\$140,000
3A70	333612	Social Services Block Grant	\$25,000	\$25,000
3A80	333613	Federal Grant – Administration	\$4,888,105	\$4,888,105
3A90	333614	Mental Health Block Grant - Administration	\$748,470	\$748,470
3B10	333635	Community Medicaid Expansion	\$13,691,682	\$13,691,682
Federal Special Revenue Fund Group Subtotal			\$19,647,757	\$19,647,757
State Special Revenue Fund Group				
2320	333621	Family and Children First Administration	\$725,000	\$725,000
4850	333632	Mental Health Operating	\$134,233	\$134,233
4X50	333607	Behavioral Health Medicaid Services	\$3,000,624	\$3,000,624
5V20	333611	Non-Federal Miscellaneous	\$560,000	\$560,000
State Special Revenue Fund Group Subtotal			\$4,419,857	\$4,419,857
Total Funding: Administration			\$65,378,739	\$66,075,610

Total funding for this category increases by 3.8% and 1.1% in FY 2010 and FY 2011, respectively. In GRF funding for this category, the budget provides for a 4.8% decrease in FY 2010 from the funding level in FY 2009 and a 1.7% increase in FY 2011 above the FY 2010 appropriation. Over the biennium, 61.6% of the funding for this category comes from the General Revenue Fund, 1.8% from the General Services Fund Group, 29.9% from the Federal Special Revenue Fund Group, and 6.7% from the State Special Revenue Fund Group. The line items in this category are described below.

Central Administration (333321)

This GRF line item is used to pay personal service costs, maintenance, and equipment for ODMH. The budget provides a 13.5% decrease in FY 2010 from the FY 2009 funding level and flat funding in FY 2011. At the appropriated level, ODMH plans to maintain 187 central office employees for the biennium.

Information Systems for Collecting Data

The budget authorizes ODMH to develop and operate more than one community mental health information system and modifies the existing prohibition on collecting data from the local boards. ODMH will be allowed to collect data allowed by federal and state law for payment, health care operations, program and service evaluation, reporting activity, research, system administration, and oversight purposes. The change will allow ODMH to analyze the data collected to make more informed choices regarding program management.

Resident Trainees (333402)

This GRF line item funds psychiatry and psychology residencies and traineeship programs in psychology, nursing, and social work at state universities and teaching hospitals. In FY 2009, ODMH funded 32 programs. The budget provides a 62.8% decrease in FY 2010 from the FY 2009 funding level and a 5.0% increase in FY 2011 above the FY 2010 appropriation.

Pre-Admission Screening Expenses (333403)

This GRF line item is used to develop, administer, and deliver screening assessments designed to help ensure that only people in need of institutional placement receive hospital services. ODMH also uses this line item for discharge planning and referral and to adjudicate appeals and grievance procedures. The budget provides a 20.9% decrease in FY 2010 from the FY 2009 funding level and a 5.0% increase in FY 2011 above the FY 2010 appropriation.

Lease Rental Payments (333415)

This GRF line item is used to make debt service payments on bonds issued for long-term capital construction projects. The budget provides an 8.9% increase in FY 2010 above the FY 2009 funding level and a 2.9% increase in FY 2011 above the FY 2010 appropriation.

Research Program Evaluation (333416)

This GRF line item is used for departmental research projects. ODMH promotes, directs, conducts, and coordinates scientific research concerning the causes and prevention of mental illness for adults and children, the effectiveness of mental health services, and the impact of changes in the public mental health system. Through a grant program, ODMH collaborates with researchers from Ohio colleges, universities,

and other for-profit and nonprofit organizations. In FY 2009, ODMH provided 15 grants to colleges and one to for-profit entities. Each grant is either classified as regular or small. Regular grants are available to researchers in universities and mental health settings throughout Ohio. Many graduate students at colleges and universities in Ohio apply for small grants. In FY 2009, ODMH awarded a total of \$373,295 for these grants. The budget provides an 11.8% decrease in FY 2010 from the FY 2009 funding level and a 5.0% increase in FY 2011 above the FY 2010 appropriation.

Central Office Operating (333609)

This line item is used to support central office operating expenses. Revenues consist of payments ODMH receives for goods and services it provides to other governmental and nongovernmental entities, cafeteria receipts, fees for copying services, the proceeds from the sale of other personal property under the agency's control, and payments from community mental health boards and agencies for training, seminars, and printed materials provided by ODMH. The budget provides a 5.4% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Medicaid/Medicare (333605)

This federally funded line item is used to pay ODMH administrative costs to administer Medicare. Funding for this line item comes mostly from payments for services to patients whose medical insurance provider is Medicare. The budget provides a 72.2% decrease in FY 2010 from the FY 2009 funding level and flat funding in FY 2011. According to ODMH, payments to the Centers for Medicare and Medicaid Services (CMS) for reporting settlements account for the higher than usual level of expenditures in FY 2009. ODMH does not anticipate these payments during the FY 2010-FY 2011 biennium.

Community and Hospital Services (333608)

This federally funded line item is used to pay costs to administer those federal grants of which ODMH receives a portion from other state agencies. The budget appropriates \$140,000 in FY 2010 and FY 2011. The appropriation represents grant revenue ODMH may receive during the biennium.

Social Services Block Grant (333612)

This federally funded line item is used to pay for central office expenses related to administering the Title XX Social Services Block Grant Program. The budget provides flat funding at the FY 2009 level in FY 2010 and FY 2011.

Federal Grants – Administration (333613)

This federally funded line item is used to pay for central office expenses to administer federal letter of credit grants. The budget appropriates an increase of 54.8%

above the FY 2009 level for FY 2010 and FY 2011. The appropriation represents grant revenue ODMH may receive during the biennium.

Mental Health Block Grant – Administration (333614)

This federally funded line item is used to support the administrative costs of implementing community mental health programs funded by the Community Mental Health Block Grant awarded by the Substance Abuse and Mental Health Services Administration, often referred to as SAMHSA. The budget provides a 5.7% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Community Medicaid Expansion (333635)

This federally funded line item is used to pay central office expenses to administer Medicaid. Funding for this line item comes from federal reimbursement for Medicaid. The non-federal share of Medicaid administrative expenses is paid through GRF line item 333321, Central Administration. The budget provides a 21.0% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011.

Family and Children First Administration (333621)

This line item is used to pay operating costs of the Ohio Family and Children First Cabinet Council, including staff members' salaries and benefits and day-to-day activities. Including the Executive Director, who is appointed by the Governor, the office has five employees. Funding for this line item comes from contributions from each of the state agencies represented on the Cabinet Council. The budget adds the directors of the departments of Aging and Rehabilitation and Correction to the Family and Children First Cabinet Council membership.

The budget provides a 17.8% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011. The increase in appropriation can be attributed to the addition of the agencies mentioned above to the Cabinet Council membership. The office will be able to maintain its five employees and continue current operations.

Mental Health Operating (333632)

This line item is used to refund third-party payers who unintentionally overpaid for a patient's hospital services at a state-operated hospital. In FY 2009, ODMH refunded a total of \$15,586 to two third-party payers. ODMH deposits revenue received from private insurance or third-party payers for patients who receive care at a state hospital, monthly reimbursement from a patient's monthly income, reimbursement deposits from patients and/or liable relatives, workers' compensation reimbursements for patients hospitalized with a work-related injury, and other related revenue into the Mental Health Operating Fund (Fund 4850), which supports this line item. The budget appropriates \$134,233 in FY 2010 and FY 2011.

Behavioral Health Medicaid Services (333607)

This line item is used to pay for the private Institutions for Mental Disease (IMD) Program. Beginning in 1996, ODMH assumed this responsibility from ODJFS. This line item provides the non-federal share of Medicaid covered services provided in IMDs, which are private facilities with less than 16 beds. Funding for this program is provided to ODMH by ODJFS pursuant to an interagency agreement. To provide funding to ODMH, ODJFS uses a portion of the disproportionate share payments it receives from the federal government for uncompensated care provided in state-run and private hospitals. The budget provides flat funding at the FY 2009 level in FY 2010 and FY 2011.

Non-Federal Miscellaneous (333611)

This line item is used to pay central office expenses related to administering non-federal grants ODMH receives. Revenues include grant moneys from private foundations, such as the Robert Wood Johnson Foundation or Johnson & Johnson, and any miscellaneous non-federal funding source. The budget provides a 70.6% increase in FY 2010 above the FY 2009 funding level and flat funding in FY 2011. The appropriation represents grant revenue ODMH may receive during the biennium.

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FY 2010 - 2011 Final Appropriation Amounts

All Fund Groups

Line Item Detail by Agency			FY 2008	FY 2009	FY 2010 Appropriations	% Change FY09 - FY10	FY 2011 Appropriations	% Change FY10 - FY11
Report For: Main Operating Appropriations Bill			Version: Enacted					
DMH Department of Mental Health								
GRF	332401	Forensic Services	\$ 4,371,610	\$ 4,323,287	\$ 3,089,969	-28.53%	\$ 3,244,251	4.99%
GRF	333321	Central Administration	\$ 21,693,767	\$ 19,898,717	\$ 17,204,000	-13.54%	\$ 17,204,000	0.00%
GRF	333402	Resident Trainees	\$ 1,416,111	\$ 1,357,071	\$ 504,416	-62.83%	\$ 529,602	4.99%
GRF	333403	Pre-Admission Screening Expenses	\$ 650,135	\$ 650,135	\$ 514,446	-20.87%	\$ 540,132	4.99%
GRF	333415	Lease Rental Payments	\$ 23,368,304	\$ 19,581,264	\$ 21,333,500	8.95%	\$ 21,951,800	2.90%
GRF	333416	Research Program Evaluation	\$ 1,001,788	\$ 628,882	\$ 554,763	-11.79%	\$ 582,462	4.99%
GRF	334408	Community and Hospital Mental Health Services	\$ 397,540,684	\$ 379,374,545	\$ 371,742,870	-2.01%	\$ 369,982,336	-0.47%
GRF	334506	Court Costs	\$ 1,025,440	\$ 931,238	\$ 618,253	-33.61%	\$ 649,122	4.99%
GRF	335404	Behavioral Health Services-Children	\$ 7,400,015	\$ 9,245,825	\$ 7,460,800	-19.31%	\$ 7,460,800	0.00%
GRF	335405	Family & Children First	\$ 2,239,928	\$ 2,259,928	\$ 1,430,654	-36.69%	\$ 1,502,086	4.99%
GRF	335419	Community Medication Subsidy	\$ 9,959,798	\$ 9,959,798	\$ 9,959,798	0.00%	\$ 9,959,798	0.00%
GRF	335505	Local Mental Health Systems of Care	\$ 106,511,686	\$ 63,691,654	\$ 11,650,000	-81.71%	\$ 20,644,308	77.20%
General Revenue Fund Total			\$ 577,179,267	\$ 511,902,343	\$ 446,063,469	-12.86%	\$ 454,250,697	1.84%
1490	333609	Central Office Operating	\$ 1,280,911	\$ 1,138,510	\$ 1,200,000	5.40%	\$ 1,200,000	0.00%
1490	334609	Hospital - Operating Expenses	\$ 24,588,228	\$ 27,782,657	\$ 36,050,000	29.76%	\$ 36,050,000	0.00%
1500	334620	Special Education	\$ 120,930	\$ 116,601	\$ 150,000	28.64%	\$ 150,000	0.00%
4P90	335604	Community Mental Health Projects	\$ 0	\$ 0	\$ 250,000	N/A	\$ 250,000	0.00%
1510	336601	Office of Support Services	\$ 114,002,481	\$ 111,181,138	\$ 148,998,000	34.01%	\$ 159,279,140	6.90%
General Services Fund Group Total			\$ 139,992,549	\$ 140,218,906	\$ 186,648,000	33.11%	\$ 196,929,140	5.51%
3240	333605	Medicaid/Medicare	\$ 25	\$ 555,481	\$ 154,500	-72.19%	\$ 154,500	0.00%
3A60	333608	Community and Hospital Services	\$ 13,658	\$ 497	\$ 140,000	28,042.97%	\$ 140,000	0.00%
3A70	333612	Social Services Block Grant	\$ 25,000	\$ 25,000	\$ 25,000	0.00%	\$ 25,000	0.00%
3A80	333613	Federal Grants-Administration	\$ 2,379,962	\$ 3,156,976	\$ 4,888,105	54.84%	\$ 4,888,105	0.00%
3A90	333614	Mental Health Block Grant - Administration	\$ 715,789	\$ 707,866	\$ 748,470	5.74%	\$ 748,470	0.00%
3B10	333635	Community Medicaid Expansion	\$ 9,695,069	\$ 11,312,931	\$ 13,691,682	21.03%	\$ 13,691,682	0.00%
3240	334605	Medicaid/Medicare	\$ 29,579,072	\$ 30,035,376	\$ 25,200,000	-16.10%	\$ 30,200,000	19.84%
3A60	334608	Federal Miscellaneous	\$ 0	\$ 5,956	\$ 586,224	9,742.58%	\$ 586,224	0.00%

FY 2010 - 2011 Final Appropriation Amounts

All Fund Groups

<i>Line Item Detail by Agency</i>			<i>FY 2008</i>	<i>FY 2009</i>	<i>FY 2010 Appropriations</i>	<i>% Change FY09 - FY10</i>	<i>FY 2011 Appropriations</i>	<i>% Change FY10 - FY11</i>
DMH Department of Mental Health								
3A80	334613	Federal Letter of Credit	\$0	\$0	\$ 200,000	N/A	\$ 200,000	0.00%
3B00	334617	Elementary/Secondary Education Act	\$ 163,397	\$ 95,122	\$ 182,334	91.68%	\$ 182,334	0.00%
3A60	335608	Federal Miscellaneous	\$ 2,022,117	\$ 798,329	\$ 2,178,699	172.91%	\$ 2,178,699	0.00%
3A70	335612	Social Services Block Grant	\$ 8,215,257	\$ 10,594,693	\$ 8,632,288	-18.52%	\$ 8,632,288	0.00%
3A80	335613	Federal Grant - Community Mental Health Board Subsidy	\$ 1,893,795	\$ 2,172,306	\$ 2,595,040	19.46%	\$ 2,595,040	0.00%
3A90	335614	Mental Health Block Grant	\$ 13,278,290	\$ 13,154,265	\$ 14,220,930	8.11%	\$ 14,220,930	0.00%
3B10	335635	Community Medicaid Expansion	\$ 270,635,342	\$ 313,504,610	\$ 382,835,386	22.11%	\$ 361,335,572	-5.62%
Federal Special Revenue Fund Group Total			\$ 338,616,774	\$ 386,119,408	\$ 456,278,658	18.17%	\$ 439,778,844	-3.62%
2320	333621	Family and Children First Administration	\$ 665,423	\$ 615,531	\$ 725,000	17.78%	\$ 725,000	0.00%
4850	333632	Mental Health Operating	\$ 30,202	\$ 15,587	\$ 134,233	761.18%	\$ 134,233	0.00%
4X50	333607	Behavioral Health Medicaid Services	\$ 3,000,624	\$ 3,000,624	\$ 3,000,624	0.00%	\$ 3,000,624	0.00%
5V20	333611	Non-Federal Miscellaneous	\$ 469,500	\$ 328,192	\$ 560,000	70.63%	\$ 560,000	0.00%
4850	334632	Mental Health Operating	\$ 1,758,335	\$ 2,387,193	\$ 2,400,000	0.54%	\$ 2,400,000	0.00%
6920	334636	Community Mental Health Board Risk Fund	\$0	\$0	\$ 80,000	N/A	\$ 80,000	0.00%
5AU0	335615	Behavioral Healthcare	\$ 5,065,212	\$ 4,903,574	\$ 6,690,000	36.43%	\$ 6,690,000	0.00%
5CH0	335622	Residential Support Service	\$ 1,479,244	\$ 1,513,256	\$ 1,500,000	-0.88%	\$ 1,500,000	0.00%
6320	335616	Community Capital Replacement	\$ 594,469	\$ 349,849	\$ 350,000	0.04%	\$ 350,000	0.00%
State Special Revenue Fund Group Total			\$ 13,063,009	\$ 13,113,806	\$ 15,439,857	17.74%	\$ 15,439,857	0.00%
Department of Mental Health Total			\$ 1,068,851,600	\$ 1,051,354,462	\$ 1,104,429,984	5.05%	\$ 1,106,398,538	0.18%