

**Greenbook**  
**LSC Analysis of Enacted Budget**

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**Opportunities for Ohioans  
with Disabilities Agency**

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Legislative Service Commission

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### **ATTACHMENT:**

Budget Spreadsheet By Line Item

# Opportunities for Ohioans with Disabilities Agency

- Provided GRF funding is a 1.2% decrease for FY 2018 and remains flat in FY 2019
- 82% of funding is from federal sources
- Vocational Rehabilitation accounts for over half of expenditures

## OVERVIEW

### Agency Overview

The Opportunities for Ohioans with Disabilities Agency (OOD) was established in 1970 and is the agency in Ohio designated to provide vocational rehabilitation (VR) services under the federal Rehabilitation Act of 1973. OOD's mission is to provide individuals with disabilities opportunities to achieve quality employment, independence, and disability determination outcomes.

OOD's governing authority consists of seven members appointed by the Governor, which must include at least four members with disabilities, of whom two, but no more than three, have received VR services offered by a state VR agency or the Veterans' Administration, and three members from rehabilitation professions, one of whom must serve the blind. OOD's daily operations are the responsibility of an executive director appointed by the Governor. Including the Executive Director, OOD has about 1,100 full-time employees.

### Appropriation Overview

The budget appropriates \$258.6 million in FY 2018, an 8.0% increase from FY 2017 actual expenditures, and \$262.2 million in FY 2019, a 1.4% increase from FY 2018.

Agency Appropriations by Fund Group, FY 2018-FY 2019 (Am. Sub. H.B. 49)					
Fund Group	FY 2017*	FY 2018	% change	FY 2019	% change
General Revenue	\$16,250,894	\$16,056,210	-1.2%	\$16,056,210	0.0%
Dedicated Purpose	\$14,215,791	\$17,430,559	22.6%	\$17,430,559	0.0%
Internal Service Activity	\$12,984,620	\$12,486,502	-3.8%	\$12,785,665	2.4%
Federal	\$196,009,706	\$212,632,914	8.5%	\$215,915,856	1.5%
<b>TOTAL</b>	<b>\$239,461,010</b>	<b>\$258,606,185</b>	<b>8.0%</b>	<b>\$262,188,290</b>	<b>1.4%</b>

\*FY 2017 figures represent actual expenditures.

## Overview of Programs

### Independent Living

The Independent Living Program provides services to assist individuals to maximize independence and productivity and supports the integration of individuals with disabilities into mainstream society. OOD receives federal match of \$9 for each \$1 the state spends to provide eligible independent living services.

### Vocational Rehabilitation

The Vocational Rehabilitation (VR) Program provides individuals with disabilities the services and support necessary to help them attain and maintain employment. Disabilities may be physical, intellectual, mental health, or sensory. VR services are customized for each individual through assessments and one-on-one meetings with professional VR counselors. VR services are available in all 88 counties and include:

- Evaluation and treatment of an individual's disability;
- Information and referral services;
- Vocational counseling and training;
- Job search and job placement assistance;
- Educational guidance (tuition resources and other support);
- Transportation services;
- Occupational tools and equipment; and
- Personal attendant services (reader, interpreter, etc.).

Individuals with disabilities are eligible for these services if OOD determines that VR services are essential in order for the individual to obtain and retain employment. OOD receives federal match of \$3.69 for each \$1 the state spends to provide VR services.

### Disability Determination

The Division of Disability Determination (DDD) conducts disability determinations for individuals who apply for Supplemental Security Income (SSI) and Social Security Disability Insurance (SSDI). To review disability claims, DDD obtains medical records and may purchase exams or tests in accordance with Social Security Administration (SSA) guidelines. Medical records are reviewed by a claims adjudicator and a physician, psychologist, or speech pathologist, depending on the claim, to determine disability. After the determination of disability is made, DDD sends the case to SSA for the final determination. SSA then determines the benefit amount and pays benefits directly to individuals. DDD also conducts periodic reviews of those receiving SSA benefits to assess continuing eligibility and performs the first level of appeals; subsequent appeals are conducted by SSA. OOD receives full federal funding to operate this division.

**ANALYSIS OF ENACTED BUDGET**

<b>Appropriations for Opportunities for Ohioans with Disabilities Agency</b>				
<b>Fund</b>	<b>ALI and Name</b>		<b>FY 2018</b>	<b>FY 2019</b>
<b>General Revenue Fund</b>				
GRF	415402	Independent Living Council	\$252,000	\$252,000
GRF	415406	Assistive Technology	\$25,819	\$25,819
GRF	415431	Brain Injury	\$126,567	\$126,567
GRF	415506	Services for Individuals with Disabilities	\$15,580,444	\$15,580,444
GRF	415507	Lima Easter Seals	\$43,800	\$43,800
GRF	415508	Services for the Deaf	\$27,580	\$27,580
<b>General Revenue Fund Subtotal</b>			<b>\$16,056,210</b>	<b>\$16,056,210</b>
<b>Dedicated Purpose Fund Group</b>				
4670	415609	Business Enterprise Operating Expenses	\$1,555,368	\$1,555,368
4680	415618	Third Party Services Funding	\$12,300,000	\$12,300,000
4L10	415619	Services for Rehabilitation	\$3,575,191	\$3,575,191
<b>Dedicated Purpose Fund Group Subtotal</b>			<b>\$17,430,559</b>	<b>\$17,430,559</b>
<b>Internal Service Activity Fund Group</b>				
4W40	415606	Program Management	\$12,486,502	\$12,785,665
<b>Internal Service Activity Fund Group Subtotal</b>			<b>\$12,486,502</b>	<b>\$12,785,665</b>
<b>Federal Fund Group</b>				
3170	415620	Disability Determination	\$82,228,048	\$82,932,645
3790	415616	Federal – Vocational Rehabilitation	\$115,837,977	\$117,416,322
3GH0	415602	Personal Care Assistance	\$3,139,040	\$3,139,040
3GH0	415604	Community Centers for the Deaf	\$1,022,000	\$1,022,000
3GH0	415613	Independent Living	\$627,128	\$627,128
3L10	415608	Social Security Special Program Assistance	\$7,000,000	\$8,000,000
3L40	415615	Federal – Supported Employment	\$1,000,000	\$1,000,000
3L40	415617	Vocational Rehabilitation Programs	\$1,778,721	\$1,778,721
<b>Federal Fund Group Subtotal</b>			<b>\$212,632,914</b>	<b>\$215,915,856</b>
<b>Total Funding: Opportunities for Ohioans with Disabilities Agency</b>			<b>\$258,606,185</b>	<b>\$262,188,290</b>

### **Independent Living (415402 and 415613)**

These line items support the federally mandated Independent Living (IL) Program. For GRF line item 415402, Independent Living Council, the budget appropriates flat funding at the FY 2017 level of \$252,000 for FY 2018 and FY 2019. This item supports the Ohio Statewide Independent Living Council. The Council includes 11 voting members appointed by the Governor who represent the disabilities community, as well as ex officio and liaison members who represent various government entities. The Council develops, monitors, and evaluates the state plan for independent living. The Council also provides financial assistance to local centers for independent living (CILs), as well as assistance in developing a statewide network of CILs. In addition, it maintains a website for those seeking information regarding independent living services.

The budget earmarks \$67,662 of item 415402 in each fiscal year to be used as part of the state match to provide VR services. This will enable OOD to draw down about \$250,000 in federal VR Innovation and Expansion funds, which will be deposited into Fund 3790 and appropriated in line item 415616, Federal – Vocational Rehabilitation.

The IL Program receives a federal match of \$9 for every \$1 of state funds spent on the program. The federal dollars are deposited into federal Fund 3GH0, which funds line item 415613, Independent Living, and used to support local centers for independent living through competitive grants from OOD. For this item, the budget appropriates \$627,128 in FY 2018 and FY 2019, an increase of 5.9% over FY 2017 actual expenditures.

### **Assistive Technology (415406)**

This GRF appropriation item is used for assistive technology for people with disabilities. The budget appropriates \$25,819 in FY 2018 and FY 2019, a reduction of 3.0% from FY 2017 actual expenditures. The budget requires that the appropriation be provided to Assistive Technology of Ohio to provide grants and assistive technology services for people with disabilities.

### **Brain Injury (415431)**

GRF line item 415431, Brain Injury, is provided to the Ohio State University (OSU) College of Medicine for the Brain Injury Program created in R.C. 3335.60. This program coordinates head injury-related services provided by state agencies and other government or private entities. The program's mission is to reduce brain injury incidents, support public policy initiatives on behalf of people with brain injuries and their families, and promote a system of services and supports that facilitate healthy, productive, and satisfying lifestyles for people with brain injuries and their families. The budget appropriates flat funding at the FY 2017 level of \$126,567 for FY 2018 and FY 2019.

## Vocational Rehabilitation (415506, 415609, 415618, 415619, 415616, and 415608)

These appropriation items are used to provide vocational rehabilitation services to disabled individuals in Ohio. The entire appropriation to GRF line item 415506 is dedicated to these purposes. In addition, portions of Fund 4670 line item 415609, Business Enterprise Operating Expenses, Fund 4680 line item 415618, Third Party Services Funding, and Fund 4L10 line item 415619, Services for Rehabilitation, as well as the earmark in GRF line item 415402, Independent Living Council, mentioned above, are used as the state match to draw down federal VR dollars. These federal dollars are deposited into the Consolidated Federal Fund (Fund 3790) and expended from line item 415616, Federal – Vocational Rehabilitation. The table below shows planned sources of state match for VR Program services in FY 2018 and FY 2019.

State Match for VR Program			
Fund	Line Item	FY 2018	FY 2019
GRF	415402, Independent Living	\$67,662	\$67,662
GRF	415506, Services for Individuals with Disabilities	\$15,580,444	\$15,580,444
4670	415609, Business Enterprise Operating Expenses	\$1,000,000	\$1,000,000
4680	415618, Third Party Funding	\$10,000,000	\$10,000,000
4L10	415619, Services for Rehabilitation	\$3,100,000	\$3,100,000
<b>TOTAL</b>		<b>\$29,748,106</b>	<b>\$29,748,106</b>

For every \$1 in state match, OOD receives \$3.69 in federal VR funds. At the level of \$29.7 million in FY 2018 and FY 2019, OOD will be able to draw down about \$109.8 million each year of the biennium. Federal line item 415616, is appropriated \$115.8 million in FY 2018, an increase of 9.7% from FY 2017 actual expenditures, and \$117.4 million in FY 2019, an increase of 1.4% from FY 2018. The federal Workforce Innovation and Opportunity Act (WIOA) requires at least 15% of these funds be used to provide pre-employment transition services to students with disabilities.

### Business Enterprise Operating Expenses (415609)

This line item funds the Business Enterprise Program, which provides people who are legally blind with employment opportunities as managers and operators of food service facilities, often in government buildings and at roadside rest stops. These dollars are used to establish a liability insurance program for food stand operators; to maintain, repair, and remodel vending stands; and to purchase new equipment. Revenue that supports this line item is generated from the collection of a vendor service charge based on gross sales; these dollars are used to match federal VR dollars. Another source of revenue is a janitorial and maintenance fee paid by rest stop vending machine owners that OOD passes through to the Department of Transportation for upkeep of rest stops; these dollars are not used as match. The budget appropriates \$1.6 million in

FY 2018 and FY 2019, a 10.2% increase from FY 2017 actual expenditures. This appropriation will allow the Business Enterprise Program to continue to provide assistance to licensed food service operators and also fund capital improvements of food service operations run by vendors who are blind.

### **Third Party Services Funding (415618)**

This line item is used to draw down federal VR dollars by leveraging matching funds provided by state agencies and local entities, including its partnership with the Department of Education to help children with disabilities in school access services and with the Department of Developmental Disabilities to support the Employment First Partnership. The budget appropriates \$12.3 million for FY 2018 and FY 2019, a 26.7% increase from FY 2017 actual expenditures. The revenues that support this line item are moneys transferred to OOD under interagency cash transfer agreements (ICTAs) with state and local government partners. In addition, gifts and contributions are deposited into the fund that supports this line item and those dollars are used in accordance with the terms of the donation.

### **Services for Rehabilitation (415619)**

This line item is primarily used for VR services although a small portion is used for Program Management. The budget appropriates \$3.6 million for FY 2018 and FY 2019, a 15.4% increase over FY 2017 actual expenditures. The majority of these expenditures are counted as state match to draw down federal VR dollars. Revenues to support this line item come from the Bureau of Motor Vehicles for license reinstatement fees (\$75 of each \$475 reinstatement fee) following a DUI.

### **Social Security Special Program Assistance (415608)**

This federally funded line item is supported by reimbursement received from the Social Security Administration for a portion of the costs OOD incurs in serving an individual who is receiving SSI or SSDI at the time they apply for VR services once that person retains substantial gainful employment for nine months. This line item is used to support costs of the VR Program. The budget appropriates \$7.0 million for FY 2018, a 16.0% increase over FY 2017 actual expenditures and \$8.0 million in FY 2019, a 14.3% increase over FY 2018.

### **Lima Easter Seals (415507)**

This new GRF line item is used to create a loan program for durable medical equipment through the Easter Seals office in Lima, Ohio. The budget appropriates \$43,800 in FY 2018 and FY 2019 for this program.



## **Services and Community Centers for the Deaf (415508 and 415604)**

GRF line item 415508, Services for the Deaf, and federal line item 415604, Community Centers for the Deaf, are used to contract with eight community centers for the deaf (CCDs) that provide services to the deaf community. CCDs provide four "core" services: interpreting, community advocacy and education, leadership, and support. The budget appropriates \$27,580 in FY 2018 and FY 2019 for GRF line item 415508, a 1.5% decrease from FY 2017 actual expenditures. Federal line item 415604 is appropriated \$1.0 million in FY 2018 and FY 2019, an increase of 15.9% from FY 2017 actual expenditures.

## **Program Management (415606)**

Internal Service Activity line item 415606, Program Management, supports OOD's program management functions. The budget appropriates \$12.5 million for FY 2018, a 3.8% decrease from FY 2017 actual expenditures, and \$12.8 million in FY 2019, a 2.4% increase over FY 2018. The revenue for this appropriation comes from a federal grant. About \$25,786 in FY 2018 and \$27,493 in FY 2019 from line item 415619, Services for Rehabilitation, will also be used for program management. This additional funding will allow OOD to pay agency operating expenses that are nondirect VR or DDD program-related costs that cannot be covered by line item 415606.

## **Disability Determination (415620)**

This federally funded line item is used for operations of the Division of Disability Determination (DDD). The budget appropriates \$82.2 million for FY 2018, a 5.6% increase over FY 2017 actual expenditures, and \$82.9 million in FY 2019, a 0.9% increase over FY 2018. Under an agreement with the federal Social Security Administration (SSA), OOD prepares disability determinations for individuals who apply to SSA for benefits under SSI and SSDI. The federal government funds those benefits, which provide financial assistance to individuals who are totally disabled. Recipients receive benefits until they are able to return to work or in the case of children, to age-appropriate activities.

## **Personal Care Assistance (415602)**

This federal line item is used to provide payments to people with disabilities to subsidize the wages of their personal attendants under the Personal Care Assistance Program. The amount a person may receive is based upon their ability to pay for attendant care. The intent of the program is to enhance the employability and independence of people with disabilities. The budget appropriates \$3.1 million in FY 2018 and FY 2019, an increase of 16.8% over FY 2017 actual expenditures.

**Federal – Supported Employment (415615)**

This federally funded line item is supported by the federal Supported Employment Grant. The grant funds are used to pay for services for individuals who are identified as needing on-the-job supports. These funds supplement state vocational rehabilitation dollars for the costs of providing supported employment services. WIOA requires half of the grant to be spent on youth services; OOD must spend 10% in match on this half of the grant. The budget appropriates \$1.0 million for FY 2018 and FY 2019, an increase of 36.6% over FY 2017 actual expenditures.

**Vocational Rehabilitation Programs (415617)**

This federally funded line item is used to support various federal grant programs that include direct VR staff training and services to the older blind. Services to older individuals who are blind include orientation and mobility skills training. This training enables older blind individuals to travel independently, develop skills in Braille, handwriting and other means of communication, and perform activities of daily living. The budget appropriates \$1.8 million in FY 2018 and FY 2019, a 12.7% increase over FY 2017 actual expenditures.

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# FY 2018 - FY 2019 Final Appropriation Amounts

# All Fund Groups

## Line Item Detail by Agency

			FY 2016	FY 2017	Appropriation FY 2018	FY 2017 to FY 2018 % Change	Appropriation FY 2019	FY 2018 to FY 2019 % Change
<b>Report For Main Operating Appropriations Bill</b>								
<b>Version: As Enacted</b>								
<b>OOD Opportunities for Ohioans with Disabilities Agency</b>								
GRF	415402	Independent Living Council	\$ 321,052	\$ 252,000	\$ 252,000	0.00%	\$ 252,000	0.00%
GRF	415406	Assistive Technology	\$ 26,618	\$ 26,618	\$ 25,819	-3.00%	\$ 25,819	0.00%
GRF	415431	Brain Injury	\$ 126,567	\$ 126,567	\$ 126,567	0.00%	\$ 126,567	0.00%
GRF	415506	Services for Individuals with Disabilities	\$ 15,817,603	\$ 15,817,709	\$ 15,580,444	-1.50%	\$ 15,580,444	0.00%
GRF	415507	Lima Easter Seals	\$0	\$0	\$ 43,800	N/A	\$ 43,800	0.00%
GRF	415508	Services for the Deaf	\$ 31,902	\$ 28,000	\$ 27,580	-1.50%	\$ 27,580	0.00%
<b>General Revenue Fund Total</b>			<b>\$ 16,323,742</b>	<b>\$ 16,250,894</b>	<b>\$ 16,056,210</b>	<b>-1.20%</b>	<b>\$ 16,056,210</b>	<b>0.00%</b>
4670	415609	Business Enterprise Operating Expenses	\$ 1,445,318	\$ 1,410,854	\$ 1,555,368	10.24%	\$ 1,555,368	0.00%
4680	415618	Third Party Services Funding	\$ 8,464,669	\$ 9,706,666	\$ 12,300,000	26.72%	\$ 12,300,000	0.00%
4L10	415619	Services for Rehabilitation	\$ 3,058,801	\$ 3,098,271	\$ 3,575,191	15.39%	\$ 3,575,191	0.00%
<b>Dedicated Purpose Fund Group Total</b>			<b>\$ 12,968,788</b>	<b>\$ 14,215,791</b>	<b>\$ 17,430,559</b>	<b>22.61%</b>	<b>\$ 17,430,559</b>	<b>0.00%</b>
4W50	415606	Program Management	\$ 11,282,666	\$ 12,984,620	\$ 12,486,502	-3.84%	\$ 12,785,665	2.40%
<b>Internal Service Activity Fund Group Total</b>			<b>\$ 11,282,666</b>	<b>\$ 12,984,620</b>	<b>\$ 12,486,502</b>	<b>-3.84%</b>	<b>\$ 12,785,665</b>	<b>2.40%</b>
3170	415620	Disability Determination	\$ 79,627,395	\$ 77,871,660	\$ 82,228,048	5.59%	\$ 82,932,645	0.86%
3790	415616	Federal-Vocational Rehabilitation	\$ 101,573,707	\$ 105,633,372	\$ 115,837,977	9.66%	\$ 117,416,322	1.36%
3GH0	415602	Personal Care Assistance	\$ 2,800,083	\$ 2,688,295	\$ 3,139,040	16.77%	\$ 3,139,040	0.00%
3GH0	415604	Community Centers for the Deaf	\$ 721,209	\$ 882,170	\$ 1,022,000	15.85%	\$ 1,022,000	0.00%
3GH0	415613	Independent Living	\$ 662,325	\$ 591,983	\$ 627,128	5.94%	\$ 627,128	0.00%
3L10	415608	Social Security Special Program Assistance	\$ 6,434,649	\$ 6,032,245	\$ 7,000,000	16.04%	\$ 8,000,000	14.29%
3L40	415615	Federal-Supported Employment	\$ 877,611	\$ 732,016	\$ 1,000,000	36.61%	\$ 1,000,000	0.00%
3L40	415617	Vocational Rehabilitation Programs	\$ 1,536,259	\$ 1,577,964	\$ 1,778,721	12.72%	\$ 1,778,721	0.00%
<b>Federal Fund Group Total</b>			<b>\$ 194,233,238</b>	<b>\$ 196,009,706</b>	<b>\$ 212,632,914</b>	<b>8.48%</b>	<b>\$ 215,915,856</b>	<b>1.54%</b>
<b>Opportunities for Ohioans with Disabilities Agency Total</b>			<b>\$ 234,808,434</b>	<b>\$ 239,461,010</b>	<b>\$ 258,606,185</b>	<b>8.00%</b>	<b>\$ 262,188,290</b>	<b>1.39%</b>