

Redbook

LBO Analysis of Executive Budget Proposal

Opportunities for Ohioans with Disabilities Agency

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TABLE OF CONTENTS

Quick look	1
Overview	2
Agency overview.....	2
Appropriation summary.....	2
Staffing levels.....	3
Analysis of FY 2020-FY 2021 budget proposal	4
Category 1: Vocational Rehabilitation.....	5
Workforce Innovation and Opportunity Act.....	5
C1:1: Assistive Technology (ALI 415406).....	6
C1:2: Brain Injury (ALI 415431).....	6
C1:3: Vocational Rehabilitation (ALIs 415506 and 415616).....	7
C1:4: Services and Community Centers for the Deaf (ALIs 415508 and 415604).....	9
C1:5: Business Enterprise Operating Expenses (ALI 415609).....	9
C1:6: Third Party Services Funding (ALI 415618).....	10
C1:7: Services for Rehabilitation (ALI 415619).....	12
C1:8: Social Security Vocational Rehabilitation (ALI 415608).....	12
C1:9: Federal – Supported Employment (ALI 415615).....	13
Category 2: Disability Determination.....	13
C2:1: Disability Determination (ALI 415620).....	14
Category 3: Independent Living.....	14

C3:1: Independent Living (ALIs 415402 and 415613)	15
C3:2: Personal Care Assistance (ALI 415602).....	15
C3:3: Independent Living Older Blind (ALI 415617).....	16
Category 4: Program Management	16
C4:1: Program Management (ALI 415606)	16

Attachments:

 Catalog of Budget Line Items (COBLI)

 Appropriation Spreadsheet

LBO Redbook

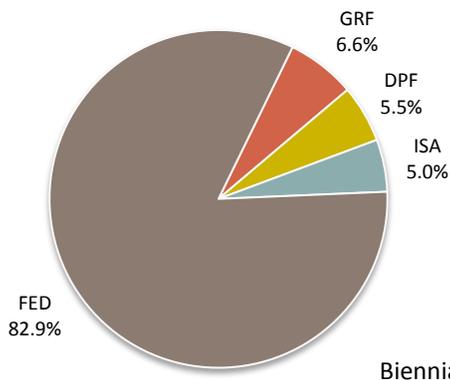
Opportunities for Ohioans with Disabilities Agency

Quick look...

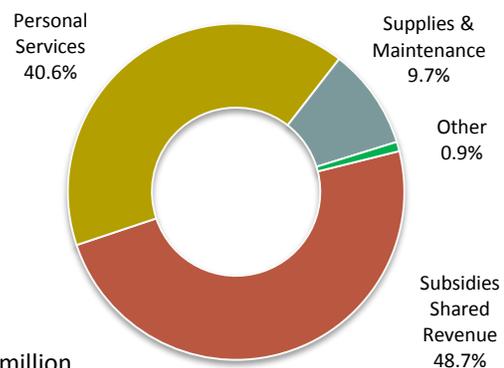
- The Opportunities for Ohioans with Disabilities (OOD) Agency’s mission is to provide individuals with disabilities opportunities to achieve quality employment, independence, and disability determination outcomes.
 - OOD is the agency in Ohio designated to provide vocational rehabilitation (VR) services under the federal Rehabilitation Act of 1973.
 - OOD is also responsible for making determinations on Social Security disability.
- OOD has three service bureaus: the Bureau of Vocational Rehabilitation, the Bureau of Services for the Visually Impaired, and the Division of Disability Determination (DDD).
- Daily operations are the responsibility of an executive director appointed by the Governor.

Fund Group	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
General Revenue	\$16,055,715	\$16,056,210	\$17,431,310	\$18,850,210
Dedicated Purpose	\$16,866,982	\$11,156,751	\$14,831,616	\$15,093,368
Internal Service Activity	\$12,912,489	\$12,785,665	\$13,404,965	\$14,118,145
Federal	\$183,156,802	\$194,718,939	\$221,935,954	\$231,410,432
Total	\$228,991,988	\$234,717,565	\$267,603,845	\$279,472,155
% change	--	2.5%	14.0%	4.4%
<i>GRF % change</i>	--	<i>0.0%</i>	<i>8.6%</i>	<i>8.1%</i>

**Chart 1: OOD Budget by Fund Group
FY 2020-FY 2021 Biennium**



**Chart 2: OOD Budget by Expense Category
FY 2020-FY 2021 Biennium**



Biennial total: \$547.1 million

Overview

Agency overview

To carry out its mission, the Opportunities for Ohioans with Disabilities (OOD) Agency has three service bureaus: the Bureau of Vocational Rehabilitation, the Bureau of Services for the Visually Impaired, and the Division of Disability Determination (DDD). The first two bureaus provide direct vocational rehabilitation (VR) services to individuals with disabilities. The Bureau of Vocational Rehabilitation aids people with physical, mental, and emotional disabilities to assist them with obtaining and maintaining competitive, integrated employment. The Bureau of Services for the Visually Impaired assists people who are blind or have visual impairments and also manages the Business Enterprise Program, which provides people who are legally blind with employment opportunities as managers and operators of food service facilities, often in government buildings and at roadside rest stops. DDD, by agreement with the Social Security Administration (SSA), is responsible for determining the medical eligibility of Ohioans seeking Social Security Disability Insurance (SSDI) and Supplemental Security Income (SSI). This division is fully funded by the federal government.

The OOD Director is appointed by the Governor and the Agency receives advice and feedback from the OOD Council on its VR and Services for the Visually Impaired programs.¹ The Council consists of 15 members appointed by the Governor and the OOD Director or designee. The makeup of the Council follows criteria established by the federal government, including that a majority of the members on the Council have a disability. Other seats on the Council include an individual who has applied for or received VR services; an individual who represents community rehabilitation program service providers; and an individual who represents an organization that advocates on behalf of individuals with physical, cognitive, sensory, or mental disabilities. The OOD Council meets quarterly and receives local feedback from advocates and individuals with disabilities.

Appropriation summary

The executive budget provides a total appropriation of \$267.6 million in FY 2020 and \$279.5 million in FY 2021 for OOD. The table and Chart 1 shown in the “**Quick look**” section present the executive recommended appropriations by fund group. As shown in this chart, 82.9% of OOD’s appropriations are for federal funds, 6.6% are GRF, 5.5% are dedicated purpose funds, and 5.0% are internal service activity funds. Chart 2 on the “**Quick look**” section shows the executive recommended appropriations by object of expense. As shown in this chart, 48.7% of the recommended funding for the biennium is for subsidies and shared revenue; 40.6% is for personal services; 9.7% is for supplies and maintenance; and the remaining 0.9% is for a combination of purchased personal services, equipment, judgements, settlements, and bonds, and transfers and nonexpenses. Table 1 shows the executive recommended appropriations by program category.

¹ S.B. 144 of the 132nd General Assembly eliminated the OOD Commission, which was part of the governing authority of the Agency. The bill also eliminated the Consumer Advisory Committee and the Governor’s Council on People with Disabilities and incorporated their functions into the OOD Council.

Program Category	FY 2020	FY 2021	Biennial Total	% of Total
Vocational Rehabilitation	\$166,171,013	\$176,559,193	\$342,730,206	62.6%
Disability Determination	\$81,399,100	\$82,932,645	\$164,331,745	30.0%
Independent Living	\$6,628,767	\$5,862,172	\$12,490,939	2.3%
Program Management	\$13,404,965	\$14,118,145	\$27,523,110	5.0%
Total	\$267,603,845	\$279,472,155	\$547,076,000	100.0%

Staffing levels

OOD has an agency-wide headcount of 1,121 and currently has a ceiling of 1,213. The agency may need to request an increase in its approved ceiling in order to staff any new VR initiatives. Additionally, it may need to hire staff for DDD; these hires would be at the direction of SSA since the program costs are completely funded by the federal government. The number and timing of positions SSA releases is dependent on the projected number of claims and funding at the federal level.

Analysis of FY 2020-FY 2021 budget proposal

This section provides an analysis of the Governor's recommended funding for each appropriation line item (ALI) in OOD's budget. For organizational purposes, these ALIs are grouped into four major categories based on their funding purposes. The analysis for an ALI with a lower category or subcategory designation will appear before that for an ALI with a higher category or subcategory designation. That is, the analysis for an ALI with a category designation of C1:8 will appear before the analysis for an ALI with a category designation of C2:1 and the analysis for an ALI with a category designation of C1:3 will appear before the analysis for an ALI with a category designation of C1:8.

To aid the reader in locating each ALI in the analysis, the following table shows the category in which each ALI has been placed, listing the ALIs in order within their respective fund groups and funds. This is the same order the ALIs appear in the OOD section of the budget bill.

In the analysis, each appropriation item's estimated expenditures for FY 2019 and recommended appropriations for FY 2020 and FY 2021 are listed in a table. Following the table, a narrative describes how the appropriation is used and any changes affecting the appropriation that are proposed by the Governor. If the appropriation is earmarked, the earmarks are listed and described.

Categorization of OOD's Appropriation Line Items for Analysis of FY 2020-FY 2021 Budget Proposal

Fund	ALI	ALI Name	Category
General Revenue Fund Group			
GRF	415402	Independent Living Council	3 Independent Living
GRF	415406	Assistive Technology	1 Vocational Rehabilitation
GRF	415431	Brain Injury	1 Vocational Rehabilitation
GRF	415506	Services for Individuals with Disabilities	1 Vocational Rehabilitation
GRF	415508	Services for the Deaf	1 Vocational Rehabilitation
Dedicated Purpose Fund Group			
4670	415609	Business Enterprise Operating Expenses	1 Vocational Rehabilitation
4680	415618	Third Party Services Funding	1 Vocational Rehabilitation
4L10	415619	Services for Rehabilitation	1 Vocational Rehabilitation
Internal Service Activity Fund Group			
4W40	415606	Program Management	4 Program Management
Federal Fund Group			
3170	415620	Disability Determination	2 Disability Determination
3790	415616	Federal – Vocational Rehabilitation	1 Vocational Rehabilitation
3GH0	415602	Personal Care Assistance	3 Independent Living
3GH0	415604	Community Centers for the Deaf	1 Vocational Rehabilitation
3GH0	415613	Independent Living	3 Independent Living

Categorization of OOD's Appropriation Line Items for Analysis of FY 2020-FY 2021 Budget Proposal

Fund	ALI	ALI Name	Category
3L10	415608	Social Security Vocational Rehabilitation	1 Vocational Rehabilitation
3L40	415615	Federal – Supported Employment	1 Vocational Rehabilitation
3L40	415617	Independent Living Older Blind	3 Independent Living

Category 1: Vocational Rehabilitation

The Vocational Rehabilitation (VR) Program provides individuals with disabilities the services and support necessary to help them attain and maintain employment. Disabilities may be physical, intellectual, mental health, or sensory. VR services are customized for each individual through assessments and one-on-one meetings with professional VR counselors. VR services include:

- Evaluation and treatment of an individual's disability;
- Information and referral services;
- Vocational counseling and training;
- Job search, job placement assistance, and on-the-job supports;
- Educational guidance (tuition resources and other support);
- Transportation services;
- Occupational tools and equipment; and
- Personal attendant services (reader, interpreter, etc.).

Individuals with disabilities are eligible for these services if OOD determines that VR services are essential in order for the individual to obtain and retain employment. During federal fiscal year (FFY) 2018, OOD provided VR services to 29,171 individuals and rehabilitated 5,786 individuals, with an average wage of \$11.48 per hour with 26.5 average work hours per week. In FFY 2017, OOD rehabilitated 5,987 individuals, with an average wage of \$11.04 per hour and provided vocational rehabilitation services to 29,142 individuals seeking to find or retain work.

Workforce Innovation and Opportunity Act

In providing VR services, the Agency is also required to meet certain requirements of the Workforce Innovation and Opportunity Act (WIOA). This Act specifies that at least 15% of federal VR dollars must be used to provide preemployment transition services to students with disabilities. This can include job exploration counseling, work-based learning experiences, counseling on postsecondary education programs, workplace advocacy training, and instruction in self-advocacy. OOD provides these services through the Ohio Transition Support Partnership (OTSP) with the Ohio Department of Education (see C1:6 for more information). WIOA includes several restrictions on what expenses can count toward the 15% requirement, even if the spending is otherwise allowable for VR. WIOA also requires half of the federal Supported

Employment Grant to be spent on youth services for individuals with disabilities; OOD must spend 10% in match on that half of the grant.

WIOA has placed additional requirements on OOD without a corresponding increase in funding. OOD is required to provide annual career counseling and referral services to all individuals employed in the state at subminimum wage, necessitating OOD to hire seven employees in order to provide the required services to the over 10,000 workers earning a subminimum wage in FY 2018. WIOA also requires the Agency to track 393 elements of performance, increasing the administrative workload on VR counselors.

C1:1: Assistive Technology (ALI 415406)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 415406, Assistive Technology	\$25,819	\$25,819	\$25,819
% change	--	0.0%	0.0%

This GRF line item is used for assistive technology for people with disabilities. The executive recommendation requires that the appropriation be provided to Assistive Technology of Ohio to provide grants and assistive technology services for people with disabilities.

C1:2: Brain Injury (ALI 415431)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 415431, Brain Injury	\$126,567	\$126,567	\$126,567
% change	--	0.0%	0.0%

This line item is provided to the Ohio State University (OSU) College of Medicine for the Brain Injury Program created in R.C. 3335.60. This program coordinates head injury-related services provided by state agencies and other government or private entities and sets priorities in the brain injury area.

C1:3: Vocational Rehabilitation (ALIs 415506 and 415616)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 415506, Services for Individuals with Disabilities	\$15,580,444	\$16,999,344	\$18,418,244
% change	--	9.1%	8.4%
3790 ALI 415616, Federal – Vocational Rehabilitation	\$104,222,050	\$121,788,087	\$130,495,615
% change	--	16.9%	7.1%
Vocational Rehabilitation Services	\$119,802,494	\$138,787,431	\$148,913,859
% change	--	15.8%	7.3%

These appropriation items are used to provide VR services. Expenditures from GRF item 415406, as well as portions of Fund 4670 item 415609, Business Enterprise Operating Expenses, Fund 4680 item 415618, Third Party Services Funding, and Fund 4L10 item 415619, Services for Rehabilitation, in addition to the earmark of GRF item 415402, Independent Living Council, are used as the state match to draw down federal VR dollars that are deposited into the Consolidated Federal Fund (Fund 3790) and expended from line item 415616, Federal – Vocational Rehabilitation. Table 2 shows planned sources of state match for VR Program services in FY 2020 and FY 2021 under the executive recommendations.

Table 2. OOD Executive Recommended State Match for VR Program

Fund	Line Item	FY 2020	FY 2021
GRF	415402, Independent Living	\$67,662	\$67,662
GRF	415506, Services for Individuals with Disabilities	\$16,999,344	\$18,418,244
4670	415609, Business Enterprise Operating Expenses	\$1,000,000	\$1,000,000
4680	415618, Third Party Funding	\$8,000,000	\$8,000,000
4L10	415619, Services for Rehabilitation	\$2,500,000	\$2,500,000
	Total	\$28,567,006	\$29,985,906

For every \$1 in state match, OOD receives \$3.69 in federal VR funds. In FFY 2019, about \$131.5 million will be available to Ohio; OOD estimates a similar amount will be available in each fiscal year of the FY 2020-FY 2021 biennium. The state match required to receive this amount is about \$35.6 million in each year. At the recommended spending level of \$28.6 million, OOD will be able to access about \$105.4 million in FY 2020; at the recommended spending level of \$30.0 million, it will be able to access about \$110.7 million in FY 2021.

The federal VR Program also has a maintenance of effort (MOE) requirement. To meet the MOE requirement, the federal government requires a state to provide matching dollars at the same level as two years prior. In addition to current-year federal VR dollars, OOD has

historically used VR “carryover” funds from prior years to supplement program spending. Carryover funds are time-limited federal VR dollars that were matched and drawn down but not expended.

The executive budget proposal additionally earmarks funds from appropriation item 415506, Services for Individuals with Disabilities for specific purposes. Table 3 summarizes these earmarks. OOD is authorized to use the amounts expended for these earmarks as state match to draw down federal VR dollars.

Earmark Purpose	FY 2020	FY 2021
Drug courts	\$654,975	\$1,309,050
College partnership	\$603,643	\$1,207,285
State government employment	\$85,733	\$171,465
School for the Blind/School for the Deaf	\$150,000	\$150,000
Total	\$1,494,351	\$2,837,800

Earmark 1: Drug courts

The drug court earmark will be used to create partnerships with certified drug courts to expand access to employment through VR services and increase employment outcomes that promote recovery and rehabilitation. OOD has worked with the drug court operating in Butler County to provide wrap-around services to individuals that qualify for VR for the last four years. This earmark will be used to create similar relationships with up to 14 additional certified drug courts.

Earmark 2: College partnership

The college partnership earmark will be used to create relationships with community colleges and state universities to ensure college students with disabilities can compete for in-demand jobs and to increase the median earnings for those that obtain employment. OOD will collaborate with schools’ disability offices to help connect eligible students to VR services. This earmark will support VR counselors’ work on the campuses of state universities and community colleges.

Earmark 3: State government employment

The state government employment earmarks will be used to create paid on-the-job work experiences for eligible candidates placed in state agencies to develop work skills needed to pursue permanent employment and to increase the number of individuals with disabilities employed in state government. Candidates will be able to work in a paid internship for up to 1,000 hours with state agencies that partner with OOD and may be hired by the agency after completing the program. The earmark will be used to fund the wages for interns.

Earmark 4: School for the Blind/School for the Deaf

The School for the Blind and School for the Deaf earmark will be used to increase access to VR services for students at the Ohio State School for the Blind and the Ohio School for the Deaf to prepare students to transition to college or employment. Currently, students of these two schools often work with VR counselors located near their homes. This earmark will increase access by placing VR counselors on campus.

C1:4: Services and Community Centers for the Deaf (ALIs 415508 and 415604)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 415508, Services for the Deaf	\$27,580	\$27,580	\$27,580
% change	--	0.0%	0.0%
3GH0 ALI 415604, Community Centers for the Deaf	\$1,022,000	\$1,022,000	\$1,022,000
% change	--	0.0%	0.0%
Services for the Deaf	\$1,049,580	\$1,049,580	\$1,049,580
% change	--	0.0%	0.0%

These appropriation items are used to contract with community centers for the deaf (CCDs) that provide services to the deaf community. CCDs provide five “core” services: interpreting, information and referral, independent living skills training, peer counseling, and individual and systems advocacy. In each fiscal year of the next biennium, CCDs will provide over 100,000 hours of communication support in a variety of settings including hospitals, community centers, and other settings. CCDs will also provide 17,500 hours of support and education to deaf individuals and their families in each fiscal year. Funding amounts vary by center and CCDs also may receive support from other organizations.

C1:5: Business Enterprise Operating Expenses (ALI 415609)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
4670 ALI 415609, Business Enterprise Operating Expenses	\$1,380,600	\$1,543,616	\$1,555,368
% change	--	11.8%	0.8%

This line item funds the Business Enterprise Program, which provides people who are legally blind with employment opportunities as managers and operators of food service facilities, often in government buildings and at roadside rest stops. These dollars are used to maintain, repair, and remodel vending stands and to purchase new equipment. Janitorial and maintenance fees for upkeep of rest stops are passed through to the Ohio Department of Transportation (ODOT) and utility payments are made to Wright Patterson Air Force Base. Revenue that supports this line item is generated from the collection of a vendor service charge

based on gross sales; a portion of these dollars are used to match federal VR dollars. The janitorial and maintenance fee paid by rest stop vending machine owners that pass through to ODOT are not used as match. In FFY 2017, 87 blind licensees managed 92 facilities across the state, with gross sales for these businesses totaling over \$16.0 million.

C1:6: Third Party Services Funding (ALI 415618)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
4680 ALI 415618, Third Party Services Funding	\$6,500,000	\$10,288,000	\$10,538,000
% change	--	58.3%	2.4%

The revenues that support this line item are moneys transferred to OOD under interagency cash transfer agreements (ICTAs) with state and local government partners. In addition, gifts and contributions are deposited into the fund that supports this line item and those dollars are used in accordance with the terms of the donation. This recommended funding will allow OOD to draw down federal VR dollars by leveraging matching funds provided by state agencies and local entities.

Implementing partnerships with other state and local agencies has helped OOD expand the VR services. Local partners generally provide matching dollars to OOD under an ICTA and then may provide case management under a separate contract with OOD. With state partners, OOD generally uses the matching dollars to hire VR counselors directly to work with a specific population. OOD monitors its partners to ensure that they abide by state and federal regulations, provide appropriate services, and meet deliverables specified within the contract. OOD implements new contracts based on performance of the partner and data collected through the Comprehensive Statewide Needs Assessment. Once the federal dollars are drawn, OOD retains a portion to provide program support, and the remaining federal dollars are provided to the partner for the provision of VR services.

Table 4 shows the VR partners, the match investment, federal draw, the funds each partner still had to spend from the prior year (time-limited funds), and the net amount available for services after deductions for program support costs (contract amount) for FFY 2019. Following the table are descriptions of OOD's partnerships with two state agencies: Ohio Department of Education (ODE) and Department of Developmental Disabilities (DODD).

Table 4. Interagency Cash Transfer Agreements, FFY 2019

Partner	Match	Federal	Time-Limited Funds*	Contract Amount
Ohio Department of Education	\$3,000,000	\$11,084,507	--	\$14,084,507
Ohio Department of Developmental Disabilities	\$2,237,496	\$8,267,180	--	\$10,504,676
Butler County MHARSB	\$187,158	\$691,516	\$30,421	\$909,095
Clermont County DD	\$83,567	\$308,768	\$42,394	\$434,729
Highland County DD	\$32,627	\$120,552	\$109,180	\$262,359
Lucas County MHRS	\$122,181	\$451,440	\$224,945	\$798,566
Wayne County DD	\$76,828	\$283,867	\$43,931	\$404,626
Crawford-Marion ADAMHS	\$66,292	\$244,937	\$33,960	\$345,189
Cuyahoga County ADAMHS	\$508,954	\$1,880,501	\$402,160	\$2,791,615
Cuyahoga County DD	\$336,530	\$1,243,424	\$105,173	\$1,685,128
Erie/Ottawa County MHB	\$183,717	\$678,805	\$193,817	\$1,056,339
Hamilton County MHRS	\$350,847	\$1,296,322	\$413,548	\$2,060,717
Mahoning County ESC	\$124,196	\$458,883	\$64,128	\$647,207
Mahoning County MH	\$79,761	\$294,703	\$42,029	\$416,493
Miami/Darke/Shelby County (Tri-County) MHRS	\$56,991	\$210,574	\$38,229	\$305,794
Portage MHRS	\$114,802	\$424,174	\$137,518	\$676,493
Richland County DD	\$134,614	\$497,375	\$109,572	\$741,560
Sandusky County DD	\$129,026	\$476,731	\$125,348	\$731,105
Total	\$7,825,587	\$28,914,258	\$2,116,354	\$38,856,199

*Time-Limited Funds are unspent funds at the end of FFY 2018.

Note: Acronyms: DD: Developmental Disabilities; ADAMHS: Alcohol, Drug Addiction and Mental Health Services; MHRS: Mental Health and Recovery Services.

Department of Education

The Ohio Transition Support Partnership (OTSP) began in FY 2016 and is funded through the upcoming biennium; the executive proposal specifies that ODE will provide \$3.3 million in FY 2020 and \$3.5 million in FY 2021 to OOD to continue OTSP.² OOD partners with ODE to connect students with disabilities with counseling staff beginning at age 14. In FFY 2019, ODE will provide \$3.0 million in matching funds to OOD. At the end of FY 2018, OOD was using

² Section 265.190 of H.B. 166.

30 counselors and 21 caseload assistants to support the program. While the program operates throughout the year, most spending takes place during the summer when students are able to participate in employment opportunities. The partnership has helped to place 830 students in jobs and 742 students in competitive, integrated employment since its beginning. OOD is currently providing services to over 14,000 students and estimates an additional 36,000 students may be eligible for VR services.

Department of Developmental Disabilities

The Employment First (EF) Partnership began in FY 2014 and is funded through the upcoming biennium; the executive budget appropriates up to \$2.8 million in FY 2020 and \$2.7 million in FY 2021 to continue EF.³ Through this initiative, OOD partners with DODD to help eligible individuals with developmental disabilities transition from sheltered workshops to integrated employment through job coaching, job development training, and follow-along services. In FFY 2019, DODD will provide \$2.2 million in matching funds to OOD. In FFY 2018, 661 individuals with developmental disabilities were placed in competitive integrated employment and 2,744 were determined eligible and served on EF caseloads.

C1:7: Services for Rehabilitation (ALI 415619)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
4L10 ALI 415619, Services for Rehabilitation	\$3,276,151	\$3,000,000	\$3,000,000
% change	--	-8.4%	0.0%

This line item is primarily used for VR services or any other purpose or program to rehabilitate persons with disabilities. The majority of these expenditures are counted as state match to draw down federal VR dollars, but can also be used to draw down federal Independent Living and federal Supported Employment Grant dollars. Revenues to support this line item come from the Bureau of Motor Vehicles (BMV) for license reinstatement fees (\$75 of each \$475 reinstatement fee) following a DUI.

C1:8: Social Security Vocational Rehabilitation (ALI 415608)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
3L10 ALI 415608, Social Security Vocational Rehabilitation	\$8,000,000	\$10,500,000	\$10,500,000
% change	--	31.3%	0.0%

This appropriation item is used to deposit and expend funds received from SSA as a result of the Agency aiding an individual previously receiving SSI or SSDI to maintain

³ Section 261.60 of H.B. 166.

employment for over nine months. This line item is used to fund VR services, and can also be used to provide IL services.

C1:9: Federal – Supported Employment (ALI 415615)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
3L40 ALI 415615, Federal – Supported Employment	\$1,225,000	\$850,000	\$850,000
% change	--	-30.6%	0.0%

This line item is used to expend the federal Supported Employment Grant. The grant funds are used to pay for services for individuals who are identified as needing on-the-job supports. These funds supplement state vocational rehabilitation dollars for the costs of providing supported employment services. In FFY 2018, 704 individuals identified as needing such services achieved an employment outcome and a portion of services for those individuals were paid with these funds. After this grant has been expended, OOD uses VR dollars to provide supported employment services.

Category 2: Disability Determination

The Division of Disability Determination (DDD) conducts disability determinations for individuals who apply for SSI and SSDI. To review disability claims, DDD obtains medical records and may purchase exams or tests in accordance with SSA guidelines. Medical records are reviewed by a claims adjudicator and a physician, psychologist, or speech pathologist, depending on the claim, to determine disability. After the determination of disability is made, DDD sends the case to SSA for the final determination. SSA then determines the benefit amount and pays benefits directly to individuals. In FY 2018, the process took an average of about 72 days. DDD also conducts periodic reviews of those receiving SSA benefits to assess continuing eligibility and performs the first level of appeals; subsequent appeals are conducted by SSA.

In FFY 2018, DDD conducted determinations for 165,378 claims. For FY 2020 and FY 2021, approximately 165,000 Ohioans will be served each year. About 36% of claimants receive SSA benefits in Ohio, which translates to 59,400 new individuals that would receive benefits in each year of the FY 2020-FY 2021 biennium. Based on data from SSA, as of December 2017, 409,989 individuals were receiving SSDI⁴ benefits in Ohio and 310,489 individuals were receiving SSI⁵ benefits.

OOD's "quick disability determinations" (claims approved or denied in approximately eight calendar days) and "compassionate allowances" (chronically or terminally severe disabling conditions designated by SSA that may be allowed and require minimal documentation) are initiatives that serve as a national model for disability determination. In FFY 2018, there were

⁴ Social Security Administration. *Annual Statistical Report on the Social Security Disability Insurance Program, 2017*. https://www.ssa.gov/policy/docs/statcomps/di_asr/2017/index.html.

⁵ Social Security Administration. *SSI Recipients by State and County, 2017*. https://www.ssa.gov/policy/docs/statcomps/ssi_sc/2017/index.html.

6,400 quick disability determinations, including claims processed under the compassionate allowances.

During the FY 2016-FY 2017 biennium, DDD began to implement a single case management system on a limited basis using available components from SSA. Ohio is one of three test sites for the new software. The system aims to better integrate functions used to adjudicate claims as well as provide a national medical vendor file that will integrate with health information technology. OOD is continuing to implement the system.

C2:1: Disability Determination (ALI 415620)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
3170 ALI 415620, Disability Determination	\$74,705,000	\$81,399,100	\$82,932,645
% change	--	9.0%	1.9%

This federally funded line item is used for the operations of DDD. Under an agreement with the federal Social Security Administration (SSA), OOD prepares disability determinations for individuals who apply to SSA for benefits under SSI and SSDI. The federal government funds those benefits, which provide financial assistance to individuals who are totally disabled. Recipients receive benefits until they are able to return to work or in the case of children, to age-appropriate activities.

Category 3: Independent Living

The Independent Living Program provides services to assist individuals to maximize independence and productivity and supports the integration of individuals with disabilities. Services are coordinated by the Statewide Independent Living Council and provided directly by local centers for independent living (CILs). Every CIL provides services in five core areas:

- Information and referral services;
- Independent living (IL) skills training;
- Peer counseling, including cross-disability peer counseling;
- Individual and systems advocacy; and
- Transition services.

The Council includes various members appointed by the Governor who represent the disabilities community, as well as ex officio members who represent various government entities. The Council develops, monitors, and evaluates the state plan for independent living. The Council also provides financial assistance to CILs, as well as assistance in developing a statewide network of CILs. In addition, it maintains a website for those seeking information regarding independent living services.⁶

⁶ <http://www.ohiosilc.org/>.

Ohio has 12 CILs that provide services to assist people with severe disabilities to live independently and avoid institutionalization; eight receive direct funding from OOD. In lieu of physical branch offices, some services are provided remotely.⁷ The services provided vary by center and can include information and referral, advocacy, peer counseling, and independent living skills training. In FFY 2018, approximately 1,403 people received IL services and 954 met their plan goal.

C3:1: Independent Living (ALIs 415402 and 415613)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
GRF ALI 415402, Independent Living Council	\$252,000	\$252,000	\$252,000
% change	--	0.0%	0.0%
3GH0 ALI 415613, Independent Living	\$627,128	\$662,411	\$662,411
% change	--	5.6%	0.0%
Independent Living Services	\$879,128	\$914,411	\$914,411
% change	--	4.0%	0.0%

These line items support the federally mandated IL Program, including support for the Ohio Statewide Independent Living Council.

The executive proposal earmarks \$67,662 of item 415402 in each fiscal year to be used as part of the state match for VR services. This will enable OOD to draw down about \$250,000 in federal VR Innovation and Expansion funds, which will be deposited into Fund 3790 and appropriated in line item 415616, Federal – Vocational Rehabilitation. These VR funds, along with the match, will be provided to the Statewide Independent Living Council and used to support the Council’s operations, allowing IL dollars to be used for providing services.

A portion of appropriation item 415402 will be used to draw down federal IL dollars. The IL Program receives a federal match of \$9 for every \$1 of state funds spent on the program. The federal dollars are deposited into Fund 3GH0, which supports line item 415613, Independent Living. Line item 415613 is used to support CILs through competitive grants from OOD.

C3:2: Personal Care Assistance (ALI 415602)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
3GH0 ALI 415602, Personal Care Assistance	\$3,139,040	\$3,130,220	\$3,139,040
% change	--	-0.3%	0.3%

⁷ More information on the location and specific services provided by the state’s CILs: <http://www.ohiosilc.org/centers-for-independent-living/>.

This federal line item is used to provide payments to people with disabilities to subsidize the wages of their personal attendants under the Personal Care Assistance Program. The amount a person may receive is based upon their ability to pay for attendant care. The intent of the program is to enhance the employability and independence of people with disabilities. In FY 2018, there were approximately 180 participants served by the program.

C3:3: Independent Living Older Blind (ALI 415617)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
3L40 ALI 415617, Independent Living Older Blind	\$1,778,721	\$2,584,136	\$1,808,721
% change	--	45.3%	-30.0%

This federally funded line item is used to fund various federal grant programs that include direct staff training and services to the older blind. Services to older individuals who are blind include orientation and mobility skills training. This training enables older blind individuals to travel independently, develop skills in braille, handwriting and other means of communication, and perform activities of daily living. Matching funds for this grant are spent from line item 415619, Services for Rehabilitation.

The executive proposal earmarks funds for three organizations that will provide outreach and referral development to the community of individuals with blindness or low vision. The earmarks are summarized in Table 5.

Earmark Purpose	FY 2020	FY 2021
Cleveland Sight Center	\$10,000	\$10,000
Cincinnati Association for the Blind and Visually Impaired	\$10,000	\$10,000
Sight Center of Northwest Ohio	\$10,000	\$10,000
Total	\$30,000	\$30,000

Category 4: Program Management

This category provides administrative support to the programs within OOD, including fiscal operations, legislative affairs, human resources, and information technology.

C4:1: Program Management (ALI 415606)

Fund/ALI	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
4W50 ALI 415606, Program Management	\$12,785,665	\$13,404,965	\$14,118,145
% change	--	4.8%	5.3%

This item supports OOD's administrative support functions including information technology, fiscal, and human resources. A portion of certain federal grant moneys are deposited into Fund 4W50 based on a percentage of payroll spending from employees that provide direct services and are paid from various federal funds. This item allows OOD to pay agency operating expenses that are nondirect VR or DDD program-related costs that cannot be covered by other appropriation items.

OOD/zg

Opportunities for Ohioans with Disabilities Agency

General Revenue Fund

GRF 415402 Independent Living Council

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$321,052	\$252,000	\$252,000	\$252,000	\$252,000	\$252,000
% change	-21.5%	0.0%	0.0%	0.0%	0.0%

Source: General Revenue Fund

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 117 of the 121st G.A.)

Purpose: A portion of this line item is used as state match for the Independent Living Program, which helps individuals with disabilities improve independence and productivity in order to better integrate with society. Under this program, for every \$1 in state match, the state receives \$9 in federal Independent Living funds up to the state's allocation. Federal Independent Living funds are appropriated through line item 415613, Independent Living. Some expenditures from item 415402 are counted as state match to draw down federal vocational rehabilitation (VR) dollars. For every \$1 in state match, the Opportunities for Ohioans with Disabilities Agency (OOD) receives \$3.69 in federal VR funds, which are deposited into the Consolidated Federal Fund (Fund 3790) and expended through line item 415616, Federal – Vocational Rehabilitation. The remainder of item 415402 supports the Ohio Statewide Independent Living Council.

GRF 415406 Assistive Technology

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$26,618	\$26,618	\$25,819	\$25,819	\$25,819	\$25,819
% change	0.0%	-3.0%	0.0%	0.0%	0.0%

Source: General Revenue Fund

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 94 of the 124th G.A.)

Purpose: This line item is used to provide assistive technology services to individuals with disabilities. H.B. 49 of the 132nd G.A. requires that these funds be provided to Assistive Technology of Ohio, which is part of The Ohio State University.

Opportunities for Ohioans with Disabilities Agency

GRF 415431 Brain Injury

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$126,567	\$126,567	\$126,567	\$126,567	\$126,567	\$126,567
% change	0.0%	0.0%	0.0%	0.0%	0.0%

Source: General Revenue Fund

Legal Basis: ORC 3335.60 and 3335.61; Section 353.10 of H.B. 49 of the 132nd G.A. (originally established by H.B. 298 of the 119th G.A.)

Purpose: This line item is used for the Brain Injury Program. OOD provides these dollars to The Ohio State University College of Medicine, which carries out the program. This program plans and coordinates head-injury-related services provided by state agencies and other government or private entities and sets priorities in the brain injury area.

GRF 415506 Services for Individuals with Disabilities

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$15,817,603	\$15,817,709	\$15,579,949	\$15,580,444	\$16,999,344	\$18,418,244
% change	0.0%	-1.5%	0.0%	9.1%	8.3%

Source: General Revenue Fund

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A.

Purpose: This line item is used to help individuals with disabilities prepare for and obtain employment. A professional VR counselor works one on one with a consumer to plan an individualized program designed to lead to gainful employment. Vocational rehabilitation services include: medical, psychological, and vocational evaluation; physical or mental restoration; vocational training; occupational tools and equipment; transportation and interpreter services; and, job placement and follow-up. The VR Program provides counseling throughout the rehabilitation process. Expenditures from this line item are counted as state match to draw down federal VR dollars. For every \$1 in state match, OOD receives \$3.69 in federal VR funds, which are deposited into the Consolidated Federal Fund (Fund 3790) and expended through line item 415616, Federal – Vocational Rehabilitation.

Opportunities for Ohioans with Disabilities Agency

GRF 415507 Lima Easter Seals

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$0	\$0	\$43,800	\$43,800	\$0	\$0
% change	N/A	N/A	0.0%	-100%	N/A

Source: General Revenue Fund

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A.

Purpose: This line item is used to provide funds to Easter Seals in Lima, Ohio, to support a loan program for durable medical equipment. H.B. 166 of the 133rd G.A., As Introduced, does not include any funding for this appropriation item.

GRF 415508 Services for the Deaf

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$31,902	\$28,000	\$27,580	\$27,580	\$27,580	\$27,580
% change	-12.2%	-1.5%	0.0%	0.0%	0.0%

Source: General Revenue Fund

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A.

Purpose: This line item is used to provide grants to community centers for the deaf located throughout Ohio. These centers provide independent living services and communication services to Ohioans who are deaf, hard of hearing, and deafblind. Funds are used in conjunction with those in line item 415604, Community Centers for the Deaf.

Opportunities for Ohioans with Disabilities Agency

Dedicated Purpose Fund Group

4670 415609 Business Enterprise Operating Expenses

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$1,445,318	\$1,410,854	\$1,098,852	\$1,380,600	\$1,543,616	\$1,555,368
% change	-2.4%	-22.1%	25.6%	11.8%	0.8%

Source: Dedicated Purpose Fund Group: Operator service charges for the Business Enterprise Program based on gross sales and janitorial, maintenance, and utility fees paid by operators

Legal Basis: ORC 3304.29 through 3304.35; Section 353.10 of H.B. 49 of the 132nd G.A. (originally established by the Controlling Board in September 1983)

Purpose: This line item is used for the Business Enterprise Program, which provides people who are legally blind with employment opportunities as managers and operators of food service facilities, often in government buildings and at roadside rest stops. Funds are used to maintain, repair, and remodel vending stands and to purchase new equipment. Janitorial and maintenance fees for upkeep of rest stops are passed through to the Department of Transportation and utility payments are made to Wright Patterson Air Force Base. Some expenditures from this line item are counted as state match to draw down federal VR dollars. For every \$1 in state match, OOD receives \$3.69 in federal VR funds, which are deposited into the Consolidated Federal Fund (Fund 3790) and expended through line item 415616, Federal – Vocational Rehabilitation.

4680 415618 Third Party Services Funding

FY 2016 Actual	FY 2017 Actual	FY 2018 Actual	FY 2019 Estimate	FY 2020 Introduced	FY 2021 Introduced
\$8,464,669	\$9,706,666	\$12,198,691	\$6,500,000	\$10,288,000	\$10,538,000
% change	14.7%	25.7%	-46.7%	58.3%	2.4%

Source: Dedicated Purpose Fund Group: Funds transferred to OOD under state and local partnership agreements; other gifts and grants

Legal Basis: Section 353.10 of H.B. 49 of the 132nd G.A.

Purpose: This line item is mainly used to provide VR services. The revenues that support this line item are moneys transferred to OOD under interagency cash transfer agreements (ICTAs) with state and local government partners. Most expenditures from this line item are counted as state match to draw down federal VR dollars. For every \$1 in state match, OOD receives \$3.69 in federal VR funds, which are deposited into the Consolidated Federal Fund (Fund 3790) and expended through line item 415616, Federal – Vocational Rehabilitation.

Line Item Detail by Agency			Estimate	Introduced	FY 2019 to FY 2020	Introduced	FY 2020 to FY 2021	
			FY 2018	FY 2019	FY 2020	% Change	FY 2021	% Change
Report For: Main Operating Appropriations Bill			Version: As Introduced					
OOD Opportunities for Ohioans with Disabilities Agency								
GRF	415402	Independent Living Council	\$ 252,000	\$ 252,000	\$ 252,000	0.00%	\$ 252,000	0.00%
GRF	415406	Assistive Technology	\$ 25,819	\$ 25,819	\$ 25,819	0.00%	\$ 25,819	0.00%
GRF	415431	Brain Injury	\$ 126,567	\$ 126,567	\$ 126,567	0.00%	\$ 126,567	0.00%
GRF	415506	Services for Individuals with Disabilities	\$ 15,579,949	\$ 15,580,444	\$ 16,999,344	9.11%	\$ 18,418,244	8.35%
GRF	415507	Lima Easter Seals	\$ 43,800	\$ 43,800	\$ 0	-100.00%	\$ 0	N/A
GRF	415508	Services for the Deaf	\$ 27,580	\$ 27,580	\$ 27,580	0.00%	\$ 27,580	0.00%
General Revenue Fund Total			\$ 16,055,715	\$ 16,056,210	\$ 17,431,310	8.56%	\$ 18,850,210	8.14%
4670	415609	Business Enterprise Operating Expenses	\$ 1,098,852	\$ 1,380,600	\$ 1,543,616	11.81%	\$ 1,555,368	0.76%
4680	415618	Third Party Services Funding	\$ 12,198,691	\$ 6,500,000	\$ 10,288,000	58.28%	\$ 10,538,000	2.43%
4L10	415619	Services for Rehabilitation	\$ 3,569,439	\$ 3,276,151	\$ 3,000,000	-8.43%	\$ 3,000,000	0.00%
Dedicated Purpose Fund Group Total			\$ 16,866,982	\$ 11,156,751	\$ 14,831,616	32.94%	\$ 15,093,368	1.76%
4W50	415606	Program Management	\$ 12,912,489	\$ 12,785,665	\$ 13,404,965	4.84%	\$ 14,118,145	5.32%
Internal Service Activity Fund Group Total			\$ 12,912,489	\$ 12,785,665	\$ 13,404,965	4.84%	\$ 14,118,145	5.32%
3170	415620	Disability Determination	\$ 72,142,766	\$ 74,705,000	\$ 81,399,100	8.96%	\$ 82,932,645	1.88%
3790	415616	Federal-Vocational Rehabilitation	\$ 92,863,907	\$ 104,222,050	\$ 121,788,087	16.85%	\$ 130,495,615	7.15%
3GH0	415602	Personal Care Assistance	\$ 2,659,695	\$ 3,139,040	\$ 3,130,220	-0.28%	\$ 3,139,040	0.28%
3GH0	415604	Community Centers for the Deaf	\$ 722,102	\$ 1,022,000	\$ 1,022,000	0.00%	\$ 1,022,000	0.00%
3GH0	415613	Independent Living	\$ 640,367	\$ 627,128	\$ 662,411	5.63%	\$ 662,411	0.00%
3L10	415608	Social Security Vocational Rehabilitation	\$ 11,871,943	\$ 8,000,000	\$ 10,500,000	31.25%	\$ 10,500,000	0.00%
3L40	415615	Federal-Supported Employment	\$ 695,480	\$ 1,225,000	\$ 850,000	-30.61%	\$ 850,000	0.00%
3L40	415617	Independent Living Older Blind	\$ 1,560,542	\$ 1,778,721	\$ 2,584,136	45.28%	\$ 1,808,721	-30.01%
Federal Fund Group Total			\$ 183,156,802	\$ 194,718,939	\$ 221,935,954	13.98%	\$ 231,410,432	4.27%
Opportunities for Ohioans with Disabilities Agency Total			\$ 228,991,988	\$ 234,717,565	\$ 267,603,845	14.01%	\$ 279,472,155	4.44%